



Kristina Keneally MP

Monday, 21st March 2011

Mr Tony Harris
Acting Parliamentary Budget Officer
NSW Parliament
Macquarie Street
SYDNEY NSW 2000

X 21/3 11am

Dear Mr Harris

I am writing to you to formally request, under Part 4 (Election policy costings) of the Parliamentary Budget Officer Act 2010, an official costing for the *More police numbers for safer communities* policy, publicly announced on 13 March 2011.

This policy document includes commitments under Section 18(2) of the Act, specifically:

- Provide 360 extra police across NSW for Local Area Commands and specialist squads.

Please find attached a copy of this policy outlining the purpose of the policy and relevant details required to complete the costing as per the requirements of the Act.

A copy of the NSW Treasury costing and budget impact statement for the policy has also been included for your reference.

Should you require any further information on this request, please contact my office on (02) 9228-5239.

Yours sincerely

Kristina Keneally
Premier of NSW
Leader of NSW Labor Party





More police numbers for safer communities

March 2011



Kristina
Keneally

Safer communities – Police numbers and crime reduction

Every member of the community has a right to feel safe within their home and out on the streets.

It is our police that play a leading role in protecting our community.

It is the job of the NSW Police Force to respond to and solve crime quickly as well as preventing crime before it occurs.

A strong, well resourced and fully equipped NSW Police Force has ensured that crime continues to fall across NSW.

Currently, we have record numbers of police across the State making the NSW Police Force the largest in Australia and one of the four largest forces in the western world.

The official strength of the NSW Police Force is now at a record 15,806. That's 2,899 more police than in 1995 when the Coalition was last in office – an increase of 22.5 per cent.

There are a further 150 officers on the way to further bolster our force by the end of 2011 as part of my Government's ongoing commitment to increase the force to a record 15,956 officers.

I am proud to say that this Government has increased the NSW Police Force by 1350 officers since January 2007.

Labor will strengthen and enhance the capability of the NSW Police to fight crime.

A re-elected Keneally Labor Government will increase the number of police by an extra 360 officers by the end of 2015.

This will bring the strength of the NSW Police Force to a record 16,166 officers.

This four-year plan will increase the numbers of officers on the beat in our streets conducting high visibility patrols and preventing crime before it happens.

This plan also recognises the need for intelligent, smart policing to complement highly visible patrols of our streets.

I recognise that with increasing technology the fight against crime has been broadened.

This requires not only specialist officers dedicated to fighting crime across these new fronts, but also the provision of improved technological tools to our Police.

That is why I announced a re-elected Keneally Labor Government will invest \$15 million for specialist forensic technology and electronic evidence collection technology.

We have made significant progress in the fight against crime over the past 16 years – but the fight against crime is ongoing.

A re-elected Keneally Labor Government will provide police with the numbers, equipment and resources needed to drive down crime and keep our community safe.



A handwritten signature in black ink that reads "Kristina Keneally". The signature is written in a cursive, flowing style.

What this policy means for our community

Every member of our community has the right to feel safe.

It is our police who provide the protection for our community and allow us to feel safe, whether in our homes or out on the streets.

There is a need for a boost to police numbers and for officers to be provided with the best equipment and resources if we are going to continue to drive down crime.

By placing more police on our streets in known crime hotspots conducting high visibility patrols we can ensure that we further drive down anti-social behaviour, intimidation and those crimes that have an impact on every member of the community before it occurs.

Our police will also receive the specialist resources they need to allow them to be a smart and intelligence driven force with the ability to prevent crime before it occurs, especially serious crime.

With more police on the beat and more specialist officers we can ensure that we continue to drive down crime.

ACTION:

Provide 360 extra police across NSW for Local Area Commands and specialist squads:

- Police numbers in every Local Area Command across the state will receive additional officers to conduct high visibility policing and target known hotspots of crime. Specialist commands will also receive additional officers to help prevent and solve various forms of serious crime

From the 360 additional officers, we will:

Provide 51 additional General Duties officers to Local Area Commands

- These officers will provide a highly visible street presence in every Local Area Command, with a focus on foot patrols in known hotspots in target Local Area Commands

Provide 50 additional Highway Patrol officers

- Highway Patrol officers provide a high visibility presence on our roads, with a focus on improving road safety. These officers will concentrate on law enforcement and driver behaviour on our roads to assist in preventing deaths and serious injuries, as well as high visibility policing targeting congestion during peak times. This commitment includes funding of \$1.46 million for the purchase and fit out of 25 new Highway Patrol Vehicles

Provide 129 additional detectives to Local Area Commands

- This is part of our commitment for more detectives to target and investigate local crime such as property crime and assault. These detectives will help in driving down the type of crime that impacts most on our community

Provide an additional 14 officers to the Middle Eastern Organised Crime Squad (MEOCS)

- The Middle Eastern Organised Crime Squad has had great success in preventing and deterring violence, as well as the investigations of crimes involving Middle Eastern Organised crime groups. These additional officers would allow the squad to conduct multi-level investigations and gather vital intelligence into these criminal groups

Provide an additional 10 officers to the Gangs Squad for the establishment of an Outlaw Motorcycle Gangs Unit

- These officers would form part of a permanent group within the Gangs Squad to target violence and criminal activity amongst Outlaw Motorcycle Gangs (OMCGs) and other criminal groups. This permanent group will build on the success of Strike Force Raptor which was formed in March 2009 to target the illegal activities of these criminal groups

Provide an additional 15 officers to the Firearms and Organised Crime Squad

- These specialist officers will improve the ability of the NSW Police Force to target and crackdown on firearm related crime, including gathering intelligence and investigations into the illegal manufacture of firearms in our community and gun-related crimes. This unit will also have the increased capacity to ensure that gun clubs and firearms dealers are fully complying with storage and usage requirements to prevent guns falling into the hands of criminals

Provide an additional 10 officers to the State Electronic Evidence Branch

- The increasing use of new and more sophisticated technology in serious and organised crimes has required the police to have the equipment and resources to be able to investigate these crimes. These officers will ensure that the police have an enhanced capability to gather evidence in their investigations to ensure the successful prosecution of serious criminal offenders

Provide an additional 20 officers to the Fraud Squad

- These officers will enable the NSW Police Force to effectively target and respond to cyber crime and identity theft, two of the fastest growing crimes in Australia

Provide an additional 10 officers to the Sex Crimes Squad

- This will increase the capacity for the NSW Police Force to investigate and prevent some of the most heinous crimes in our community including the abuse of children. These officers will be targeting internet based child exploitation, the investigation of serious and complex sexual assault matters and the monitoring of activities of convicted sex offenders to prevent them re-offending.

Provide an additional 40 School Liaison Police

- This will enhance the ability of police to work with children in our schools and to deliver valuable education programs around such issues as cyber bullying and driver behaviour

Provide an additional 8 Youth Case Managers to work with new PCYCs

- Addressing youth crime is more than just responding to incidents of anti-social behaviour, it's also about preventing crime in the first place. For crime prevention to be effective we need to engage local communities and work with all Government agencies to target the social, economic and health issues that can contribute to crime. PCYCs across NSW play a vital role in engaging 'at-risk' kids and keeping them on the right track in life. These officers will ensure that new PCYCs to be built over the next four years in growth areas across the state have the policing resources needed to operate effectively

Provide additional 3 officers for the Counter Terrorism Command

- These officers will add to the existing NSW Police Counter Terrorism Command

Labor and reducing crime in our communities

Reducing crime in our communities requires a fully resourced and fully equipped police force.

With a boost of 360 additional officers, the NSW Police Force will be resourced to continue to fight crime over the next four years and beyond.

A successful police force requires the ability to not just adequately solve crimes once they have occurred, but more importantly, they need to have the capability to prevent crime before it happens.

A re-elected Keneally Labor Government will ensure that the NSW Police Force is fully resourced to have a strong police presence on our streets through a stronger commitment to high visibility foot patrols in hotspot areas across the state to ensure that we are sending a clear message to those who wish to commit crimes and intimidate in our communities – your criminal and anti-social behaviour will not be tolerated.

A re-elected Keneally Labor Government will ensure that our frontline uniformed police who conduct high visibility patrols are fully supported through extra police in specialist commands. These police have the skills required to target serious crime at all levels – whether that is the senior members of organised crime or street level criminals.

Official independent crime statistics from the Bureau of Crime Statistics and Research (BOCSAR) have shown that crime has continued to decline across the State over the last decade to a point where all 17 major crime categories across the state are either falling or stable.

Our commitment to increased police on our streets and in our specialist commands will give police the resources to ensure that crime continues to fall and that people can feel safe in our communities.

Our Challenges

The fight against crime in our community is an ongoing battle that the NSW Police Force will continue to wage.

Despite successes in the fight against crime over the last decade, we are very aware that we cannot relax our efforts to keep our communities safe and free of crime.

The NSW Police Force needs to have the ability to evolve as the criminals in our community change their methods and use new technology to perpetrate their crimes.

Not only do we need more officers dedicated to specialist commands who have the ability to stay one step ahead of criminals, but we need to new technology to complement officers in their fight against crime.

We need to ensure that everyone in our community feels safe in their homes and on our streets.

This means our police need to focus on not just solving crime, but also preventing it before it occurs. Our police need to be out on our streets conducting high-visibility foot patrols in high population areas.

Our police need to be ensuring that they are cracking down and preventing crimes against individuals such as robbery, assault and malicious damage. These are the crimes that can have the most impact on members of our community. More than ever we have to ensure that our police are having an impact on those crimes and anti-social behaviour that can go unreported.

Simply put we need to ensure that the NSW Police Force is the difference between someone becoming a victim of crime or not.

Our Record

LABOR

- Delivered record numbers of police over the last four years, with almost 1,500 additional officers to bring the NSW Police Force to nearly 16,000.
- All 17 major crime categories either stable or falling according to BOCSAR.
- Halved property crime in the last 10 years.
- Increased police numbers by more than 22 per cent since the Coalition was last in power.
- Allocated a record \$2.8 billion budget in 2010/11 to the NSW Police Force

OPPOSITION

- No commitment to a single new police officer, but have said that they will conduct an audit and look at a new allocation model – this has left communities in doubt about whether they will have police taken from their areas.
- When the Coalition was last in government they didn't fill their quota of officers – the NSW Police Force was 229 officers below the authorised strength of 12,907.
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Provide 360 extra police across NSW for Local Area Commands and specialist squads:

Every member of our community has a right to feel safe in their home and on our streets. It is only through a strong, well-resourced and fully equipped NSW Police Force that we will continue to drive down crime across the state.

The NSW Labor Government has a strong record of providing police right across the state to bring about reductions in crime.

A re-elected Keneally Labor Government will provide an additional 360 officers to Local Area Commands and specialist commands to enable high visibility policing of our streets, proactive policing operations, crime prevention as well as the targeting of serious and organised crime.

Over the last decade we have seen crime rates decline. The most recent statistics from the independent Bureau of Crime Statistics and Research (BOCSAR) show that 17 out of 17 major crime categories have either fallen or remained stable in the last two years.

These new officers will be dedicated to ensuring that we are able to target crime hotspots and prevent crime before it actually occurs.

The NSW Police Force will have the resources to continue driving down crime and to ensure that everyone feels safe in our community.

ACTION:

- Provide additional officers to Local Area Commands to conduct high visibility policing and target known hotspots of crime. Provide additional officers to specialist commands to target serious and organised crime

From the 360 additional officers:

Provide an additional 51 General Duties officers to Local Area Commands

These additional General Duties officers will be dedicated to high visibility policing in every Local Area Command across the state. Officers will be allocated to priority Local Area Commands and will have a focus on highly visible foot patrols targeting crime and anti-social behaviour.

These priority Local Area Commands are:

Central Metropolitan Region

- Hurstville LAC

North West Metropolitan Region

- Blacktown LAC
- Parramatta LAC
- St Marys LAC

South West Metropolitan Region

- Fairfield LAC
- Campbelltown LAC

Northern Region

- Central Hunter LAC
- Coffs/Clarence LAC
- Newcastle City LAC
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Southern Region

- Wollongong LAC

These officers will be tasked with conducting proactive and high visibility policing in high traffic areas and crime hotspots, targeting crime, violence and anti-social behaviour.

ACTION:

- 51 additional officers in Local Area Commands providing a highly visible street presence with a focus on foot patrols in known hotspots and high traffic areas in priority Local Area Commands

Provide 50 additional Highway Patrol officers

The Highway Patrol is an important component of our commitment to traffic law enforcement and road safety.

A combined effort of better roads, driver education, and a strong enforcement regime has reduced the *overall* trend of loss of lives on our roads.

It is vital that our Highway Patrol is well resourced to continue to undertake enforcement duties on our roads every day, as well as law enforcement on our roads during peak periods and road safety operations.

A re-elected Keneally Labor Government will provide an additional 50 officers to the Highway Patrol to be based in Local Area Commands right across the state and also within the Traffic Services Branch for deployment to targeted hotspots and road safety operations.

These officers will provide a highly visible deterrent on our roads to those motorists who flaunt the law and endanger themselves and other motorists.

These officers will target speeding motorists, drink and drug driving motorists and other dangerous drivers.

ACTION:

- Extra officers to provide a high visibility presence on our roads concentrating on law enforcement and driver behaviour

Provide 129 detectives to Local Area Commands to solve crimes at the local level

We will build on our commitments to roll out 200 new detectives to Local Area Commands to investigate and solve crimes at the local level outside the charter of specialist officers within the State Crime Command.

These new detectives will target most types of property crime and street crime, including assault and other serious offences.

We have already seen great results across NSW in targeting street level crime, with property crime being halved over the past decade.

These new detectives will assist in driving down crime in those areas that can often impact most on the community.

ACTION:

- Provide additional detectives to Local Area Commands across NSW to target and investigate local crime

Provide an additional 14 officers to the Middle Eastern Organised Crime Squad (MEOCS)

The Middle Eastern Organised Crime Squad has had great success in preventing and deterring violence, as well as investigating crimes involving Middle Eastern Organised crime groups.

The Middle Eastern Organised Crime Squad was established after the successes of Strike Force Gain.

These additional officers will allow the squad to conduct multi-level investigations and gather vital intelligence into these criminal groups.

ACTION:

- Increase officers in MEOCS to allow for greater ability in preventing, deterring and investigating crimes involving Middle Eastern Organised crime groups

Provide an additional 10 officers to the Gangs Squad for the establishment of an Outlaw Motorcycle Gangs Unit

Since the creation of Strike Force Raptor in 2009 to target the criminal activities of Outlaw Motorcycle Gangs, the NSW Police have made a number of arrests and seizures and their work continues to have an impact on the behaviour of OMCGs.

As well as targeting the illegal activities of OMCGs, these officers conduct intelligence based, high impact police operations that send a clear message that any violence and criminal behaviour will not be tolerated.

These extra general duties officers and detectives will enable the NSW Police to continue their proactive activities in cracking down on any violence or criminal activity perpetrated by Outlaw Motorcycle Gangs or other Organised Crime Networks.

ACTION:

- Extra officers for the Gangs Squad to enable the permanent establishment of an Outlaw Motorcycle Gangs Unit to continue high impact and proactive operations against the violence and criminal activities perpetrated by the criminal gangs

Provide an additional 15 officers for the Firearms and Organised Crime Squad

The Firearms and Organised Crime Squad targets the use and manufacture of illicit firearms as well as monitoring the use and storage of firearms.

These additional detectives will boost the squad and give them increased access to specialist expertise in the investigation of firearms related crime.

There will also be an increased focus on gathering intelligence and targeting the manufacture of illegal firearms.

The squad will also be able to have a greater focus on ensuring that firearms dealers and gun clubs comply with firearm storage and usage requirements to make sure that firearms do not fall into the hands of criminals.

ACTION:

- Extra officers to crack down on the manufacture and use of firearms as well as ensuring firearms do not fall into the hands of criminals

Provide an additional 10 officers to the State Electronic Evidence Branch

The increasing use of new and more sophisticated technology in serious and organised crimes has required the police to have the equipment and resources to be able to investigate these crimes.

These officers will ensure that the police have an enhanced capability to gather evidence in their investigations to ensure the successful prosecution of serious criminal offenders.

ACTION:

- Extra officers to conduct complex investigations and gather evidence to prosecute some of the most serious crimes

Provide an additional 20 officers to the Fraud Squad

Fraud and identity theft pose a real threat to the community especially with the growing use of technology in our everyday lives.

These crimes are some of the fastest growing crimes in our community.

These officers will bolster the existing Fraud Squad, who have had success over a number of years targeting fraud related crime.

ACTION:

- More officers to effectively target and respond to two of the fastest growing crimes, cyber crime and identity theft

Provide an additional 10 officers to the Sex Crimes Squad

The Sex Crimes Squad within the State Crime Command of the NSW Police Force targets those in the community who attempt to harm children.

With the increasing access to the internet for our young people, there is the increasing risk for our young people to be exposed to predators.

These officers will be deployed with the Sex Crimes Squad in the Child Exploitation Internet Unit which targets the growing problem of internet-based child exploitation.

ACTION:

- Extra officers to tackle internet based child exploitation

Provide an additional 40 School Liaison Police

These officers will enhance the ability of police to work with children in our schools and to deliver valuable education programs around such issues as cyber bullying and driver behaviour.

ACTION:

- Extra officers to work in our schools with our young people

Provide an additional 8 Youth Case Managers for new PCYCs

The Government recognises that addressing youth crime is more than just responding to incidents of anti-social behaviour. It's also about preventing crime in the first place.

For crime prevention to be effective we need to engage local communities and work with all Government agencies to target the social, economic and health issues that can contribute to crime.

PCYCs across NSW play a vital role in engaging 'at-risk' kids and keeping them on the right track in life.

These officers will ensure that new PCYCs to be built over the next four years in growth areas across the state have the policing resources needed to operate effectively.

ACTION:

- Extra officers to assist in helping 'at risk' young people in new PCYCs across the state

Provide an additional three officers to the Counter Terrorism Command

These officers will add to the existing NSW Police Counter Terrorism Command. Formed after the Bali Bombings in 2002, the Counter Terrorism Command has worked with other Australian law enforcement agencies to detect and arrest terrorists before they could commit criminal acts. These three additional officers will boost their resources so they can continue to help keep us all safe from terrorists on Australian soil.

ACTION:

- Extra officers to the Counter Terrorism Command



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Costing of Proposal

Title/Subject:	Recurrent Allocation Police Numbers (Revised)
Pink/Physical ID:	EA1645252
Proposal by:	Government
Agency:	NSW Police Force
Cluster:	Police and Emergency Services
Detailed description:	Provide an additional 360 police officers comprising:
FIS No: 250	- 150 officers to complete the Government's 2007 Election commitment
Classification: GGB	- 202 new officers in Local Area and Specialist Commands over 3 years from 2012-13
	- 8 (uniformed) Youth Case Managers for new PCYCs over 4 years from 2011-12.

General Government Sector Financial Impact

	2010-11 \$'000	2011-12 \$'000	2012-13 \$'000	2013-14 \$'000	2014-15 \$'000	Ongoing \$'000
Expenses (incl. depreciation)		277	8,787	15,878	32,461	30,725
Less Agency Offsets (1)						
Less Agency Revenue						
Less Crown Provisions						
Budget Result Impact	0	-277	-8,787	-15,878	-32,461	-30,725

						Residual
Capital Expenditure			351	359	798	
Less Capital Offsets (1)						
Net Capital Cost	0	0	-351	-359	-798	0

Depreciation			26	80	166	
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Net Lending (2)	0	-277	-9,112	-16,157	-33,093	
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Public Trading Enterprises Sector Financial Impact

	2010-11 \$'000	2011-12 \$'000	2012-13 \$'000	2013-14 \$'000	2014-15 \$'000	Ongoing \$'000
Revenues						
Expenses						
Operating Result	0	0	0	0	0	0

						Residual
Capital Expenditure						
Less Capital Offsets (1)						
Net Capital Cost	0	0	0	0	0	0

Depreciation						
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Net Lending (2)	0	0	0	0	0	
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Accumulated Net Financial Liabilities as at 30 June (3)

	2010-11 \$'000	2011-12 \$'000	2012-13 \$'000	2013-14 \$'000	2014-15 \$'000
General Government Sector	0	277	9,389	25,546	58,639
Total State Sector	0	277	9,389	25,546	58,639

(1) Includes items such as available funding within existing estimates, expenditure offsets, recurrent savings associated with capital projects, linked assets sales.

(2) Equal to Budget Result or Operating Result Impact plus Net Capital Cost.

(3) Equals cumulative Net Lending Impact. Total State Sector equals sum of General Government and PTE (and PFE) sectors.

Key costing assumptions

Funding to fulfill the Government's 2007 election commitment to appoint an additional 150 officers in 2011-12 is included in the Mid Year Report. Additional funding is required for 210 additional officers (113 General Duties Officers (GDO), 42 detectives, 50 Highway Patrol (HWP) Officers and 5 civilian officers) who will be appointed progressively over the four years from 2011-12, with 2 PCYC case managers in 2011-12, 54 new officers in 2012-13, 50 new officers in 2013-14, and the remaining 104 officers in 2014-15.

It is assumed that the new officers can be accommodated within existing police facilities.

Key data

Additional GDOs have been costed at an average annual amount of \$115,000, detectives at \$151,805, HWP officers at \$154,000 and unsworn civilian officer at \$112,000 (2011-12\$). These rates are based on longstanding Treasury/Police officer funding benchmarks.

25 Highway Patrol Vehicles (one for each 2 HWP officers) with fit-out costed at \$58,425 per vehicle (2012-13\$) depreciation rate - 15% Escalation has been applied at 2.5 per cent per annum.

Allowance has also been made for pre-attestation costs of \$23,345 (2011-12\$) per officer

Caveats or qualifications

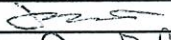
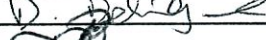

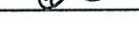
Nil.

Implementation issues (including how Treasury can assist in speedy implementation and any potential difficulties and how these might be overcome)

Nil.

Other comments (including explanation where Treasury costing differs from agency or PBO estimates)

This costing differs from earlier costing proposals (EA1640338 and EA1643137) due to changes in timing and proposed mix of officers.

Position	Name and extension	Signature	Date
Analyst(s)	Kenny Lau x5379		11/3/2011
in consultation with	D Deligiannis		11/3/11
Director	Brian Cheney		11/3/11
Deputy Secretary	Caralee McLiesh		11/3/11