

### **Department of Corrective Services**

The Hon Christine Robertson MLC
Committee Chair
Legislative Council Standing Committee
On Law and Justice
Parliament House
Macquarie Street
SYDNEY 2000



Roden Cutler House 24 Campbell Street Sydney NSW 2000

Telephone:(02) 9289 1333 Facsimile: (02) 9289 1976 5/0270

X: 22

Chris Quilkey 9289 1129

Our Reference:

Your Reference:

Dear Ms Robertson

Re: Inquiry into Community Based Sentencing Options for Rural and Remote Areas and Disadvantaged Populations

Please find enclosed responses to Questions from the Committee which were taken on notice by Probation and Parole Service District Office managers at regional hearings at Bourke, Griffith and Bega in June 2005. No questions were taken on notice by the District managers attending the Inverell hearing.

Yours faithfully

Ron Woodham Commissioner

/**/**August 2005

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Legislative Council Standing Committee on Law and Justice Inquiry into Community Based Sentencing Options for Rural and Remote Areas and Disadvantaged Populations Questions taken on Notice at Regional Hearings.

#### Questions taken at Bourke 15 June 2005

#### 1. Mr Pearce asked Ms Jeffrey:

"Are there agencies available at the moment to take people on community service orders in both your areas? ... Could you send us a copy of the listing?" (Hansard page 29, 30)

#### Response:

The Department of Corrective Services provided the Committee with a Statewide list of all community service agencies with whom the Department works, in response to Questions on Notice taken by Ms Rusis and Mr Ruse on 6 June 2005. Those agencies are matched to Probation and Parole District Offices, under the heading "Location" (column 3). Bourke District Office is listed as "BKEDO." Dubbo District Office is listed as "DUBDO".

#### 2. Mr Pearce asked Ms Jeffrey:

"When you provide that list of agencies, would you give an indication of which ones have taken people over the last three years?"

#### Response:

Agencies which have taken community service workers over the past three years are:

#### Dubbo:

Dubbo Baptist Church Church of the Good Shepherd **CDEP** Countrylink Dubbo Greyhound Club Dondullimal Homestead Dubbo City Council Animal Shelter and RSPCA **Emmanual Care Centre** Gordon Community Centre Old Dubbo Gaol Dubbo PCYC City of Dubbo Turf Club Australian Red Cross Western Plains Zoo Uniting Church Dubbo Smith Family Store Apollo House Salvation Army Store Dubbo Kart Club

#### Wellington:

Macquarie Regional Library Wellington Community Child Care Centre Wellington PCYC Salvation Army Family Store

Wellington Aboriginal Community Health Service

#### Trangie:

Trangie United Services Memorial Club

#### Yeovil:

Obley Rivercare Group

Gilgandra:

Gilgandra CDEP

Jack Towney Hostel

Gilgandra Visitors Centre

Gilgandra Adolescent Support Project

Narromine:

St Augustine's Church

Narromine Golf/Race Course

**CDEP** 

Narromine Community Skill Share

Nyngan:

Bogan Shire Council

Nyngan Pony Club

Warren:

Warrana CDEP

Warren Pony Club.

Warren Council Community Workers

#### Questions taken at Griffith 27 June 2005

#### 1. Mr Pearce asked Mr Neville and Mr Nickle:

"Do you have a list of people who provided employment, the community service time? ... Could you provide the Committee with a list of providers of spaces for community service work?" (Hansard page 24)

#### Response:

As noted above, the Department of Corrective Services has provided the Committee with a Statewide list of all community service agencies with whom the Department works. In that list, Griffith District Office is listed as "GRFDO" and Wagga Wagga District Office is listed as "WGWDO".

#### Questions taken at Bega 28 June 2005

#### 1. Mr Pearce asked Mr Costas:

"Do you have a deed, agreement or something that you enter into, or how do you do that (indemnify community agencies)? Could you take that question on notice and let us have a copy of whatever it is that you give to the other agencies?" (Hansard page 19)

#### Response:

Section 120 of the Crimes (Administration of Sentences) Act 1999 provides:

(1) No act or omission of an offender by whom community service work is performed gives rise to civil liability on the part of any person involved in that work if the act or omission occurs in the course of that work.

- (2) A civil action that would, but for subsection (1), lie against a person involved in community service work lies instead against the Crown.
- (3) Subsections (1) and (2) do not have effect if the act or omission concerned was, or was a necessary part of, an act or omission that was expressly required by the person involved in that work but neither approved nor required by the Commissioner.

Section 26D of the Children (Community Service Orders) Act 1987 is written in substantially identical terms.

The Department advises community service agencies and voluntary organisations "The NSW Government (the Crown) is liable for loss or damage caused by CSO workers engaged in approved CSO work, and for any injuries suffered by a person whilst performing approved CSO work." See attachment "A".

#### 2. Mr Pearce asked Mr Costas:

"You said you had done some work publicising schemes in communities, and that you had even put a dollar value on it. Could you dig out whatever bits of paper you use for that and let us have those?" (Hansard page 19)

#### Response:

Mr Costas' remarks were: "In other areas we have tried media approaches, publicising the scheme, outlining the dollar value of a scheme to a community." (Hansard, page 18). These remarks specifically related to an exercise conducted by Mr Costas in relation to community service work performed for the Queanbeyan Racing Club. See Attachment "B" for a media article and costing exercise.

#### **Errata**

Bourke Transcript, page 30:

"... anti-graffiti work around the O'Reilly cycleway" should read "anti-graffiti work around the Tracker Riley Cycleway."

Bourke Transcript, page 34:

"Dubbo YindaYemalah program" should read "Dubbo Yindyama la program".

'A"

absences should be noted on the Attendance Workers may contact the agency as well. All he CSO worker is unable to work as directed they are obliged to contact the CSO Organiser. Sheet - ie 2.2.99 contacted agency advised sick Workers Inability to Attend: If for any reason,

Absences: CSO workers are excused from work with permission if;

days and left at the agency when they next attend or bought to the office of the CSO (a medical certificate must be provided within 7 \* they are medically unfit to perform CSO work Organiser)

\* required to attend paid employment

be sought from the CSO Organiser prior to the absence. However permission is not always nappen from time to time and permission should sought and the agency supervisor is encouraged to use their discretion and commonsense in this situation. You should note the attendance sheet \* urgent family business arises This may

Bad weather or other conditions cancelling work: Should the weather prevent work being performed or provided, the Attendance Sheet should be noted -ie work cancelled due to rain. Agency supervisors are advised to contact the if work is not able to be provided. Under no CSO Organiser to advise in advance if possible circumstances should the agency need to contact the worker direct. All contact should be arrangements have been made between the via the Service, unless specific special worker and agency. In the situation when a worker arrives for work and work is cancelled due to weather, the Attendance Sheet should be noted and worker signed on and off. This Service will credit hours according to the time for the worker to sign on and off and a notation the worker was sent home. Therefore, the need on the Attendance Sheet is essential.

Meal and Tea Breaks: All Community Service duration in each period of 3 hours continuous work. A worker who has performed work for 4 workers are entitled to a tea break of 10 minutes nours is entitled to a meal break of 45 minutes. Many agencies stop for a full 1 hour and this is to leave the work-site at lunch time they MUST acceptable. However, should a worker request sign off on the attendance sheet and on when they return.

not returned within the 1 hour, they may not be if a worker leaves the work-site for lunch and has credited for the lunch break. Work Assigned & Dress Code: Work should be normally be performed by a paid employee and not be of a private nature to benefit others. Work performed should remain within the work assigned to a CSO worker that would not normally performed by volunteers and meets the objectives of your organisation. CSO Workers are expected to attend the worksite appropriately dressed (ie shoes, hats & no There is no obligation on the CSO worker to provide tools and equipment to undertake the assigned work. All equipment should be returned in a clean and reasonable condition after use. This Service should be provided by the agency. All supervisors should provide training on the iob in the use of equipment and the wearing of safety gear. This is most important when is not responsible for the maintenance or provision of equipment. CSO workers are NOT expected to operate machinery or tools beyond their competence or ability. All safety equipment your worker first commences work at your

## SERVICE ORDERS COMMUNITY SCHEME

# AND VOLUNTARY SUPERVISORS **GUIDE TO AGENCIES**

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## Department of Corrective Services Probation and Parole Service

Suite 1, Level 1, 7-9 Morisset St QUEANBEYAN

QUEANBEYAN NSW 2620 PO Box 823

CSO Organiser Karen Hamlin Sessional Supervisor

District Manager Chris Costas 11

## THE SCHEME

The Community Service Orders Scheme, introduced in NSW in 1980, provides Courts with a further sentencing option and is an alternative to a period of imprisonment.

# Objectives of the Scheme

Community Service requires offenders to make restitution to the community for their offending. They are penalised by the loss of their leisure time rather than being isolated in prison.

The Scheme encourages offenders to work in the Community and gives them an opportunity to utilise their skills, talents & interests and make constructive use of their leisure time.

With the co-operation of Community Organisations (Agencies) the community becomes involved in the criminal justice system.

Whilst it is expected that CSO workers will be extended the same regard as other volunteers or workers employed by agencies, it should be remembered they are subject to Orders made by the Court and need to meet certain obligations.

# Administration of Community Service Work

The CSO Organiser and Administration Assistant from the Probation and Parole Service administer the CSO Scheme in Wollongong under the guidance of the District Manager.

The team liaise with community organisations and offenders. The telephone numbers for these staff are listed on front cover for your attention:

The CSO Organiser and the Administration Assistant are in regular contact with all agencies and offenders at their work-site. The CSO Organiser or representative maintains weekly contact unless other arrangements are in place.

# RESPONSIBILITIES & OBLIGATION®

Your agency will be asked to nominate a supervisor. The supervisor is generally responsible for supervising the workers at the worksite and recording all hours worked on the Attendance Sheet (provided by this Service). The supervisor also provides the equipment and training of use of the equipment at the work-site.

This Service must be able to contact the nominated supervisor when required and the Attendance Sheet must' be available to this Service for the collection and must accurately record all hours worked.

To enable the CSO Scheme to meet all legal requirements ALL ATTENDANCE RECORDS MUST BE UP TO DATE.

Should any changes occur within the agency this Service should be notified immediately of a new supervisor.

# Equipment Used by Agencies

All equipment used at work-sites must be in good condition and safe to use. *Training* at the work-site must be provided by agency supervisors. Even equipment as simple as a lawn mower requires an explanation in its use. ALL COMMUNITY AGENCIES ARE REQUIRED TO FOLLOW THE NSW GOVERNMENTS OCCUPATIONAL HEALTH & SAFETY GUIDELINES AT ALL TIMES

Compensation: Should a CSO worker be injured at the work-site the agency should:

- \* arrange medical attention immediately
- \* notify CSO Organiser or Probation Service immediately
- \* note the Attendance Sheet with all details of the injury and circumstances

Please Note: The NSW Government (the Crown) is liable for loss or damage caused by CSO workers engaged in approved CSO work, and for any injuries suffered by a person whilst performing approved CSO work.

# PLACEMENT PROCEDURES

All clients are assessed at a 2 hour group induction program. A client is assigned work and a placement is arranged during this program.

The CSO worker understands that a failure to comply with obligations may lead to breach action and the client being brought back to Court to answer the alleged breach.

Your agency may require an interview with the client before being placed at your agency. This can be arranged. You may like to prepare your own internal guidelines / rules and discuss this with your assigned worker prior to them commencing at your work-site.

Confidentiality: As you would appreciate discussing client situations, including the offences they have committed is not permitted however you may need to be aware of the offence type.

Attendance Sheet. All workers are issued with an Attendance Sheet and it is the responsibility of each worker to bring this with them on their first day. Offenders are required to sign on each time they work and sign off at the conclusion of their days work. Supervisors are required to counter sign this sheet - as an accurate account of the times worked.

Attendance Sheet up to date at all times and not to change or after the instructions to work unless approval has been sought from the CSO Organiser. Changes in situations both with agencies and workers do happen, however the CSO Organiser MUST be notified of any changes immediately they occur.

Conduct: All CSO workers are required to work at a "satisfactory standard". They are not permitted to work under the *influence of alcohol or drugs*. All agency supervisors should notify the CSO Organiser should a worker attend the work-site in an unsuitable state or not be performing their work in a satisfactory manner.



and D Grade premierships over the weekend. Unfortunately the Men's side missed out in their grand final. Pictured are the four victorious Women's B Grade, C Grade, C Reserves and D Grade premierships over the weekend. Unfortunately the Men's side missed out in their grand final. Pictured are the four victorious Women's sides (with the Bear mascot, of course).

## **QRacing friends** aids Cup success

**RACING** 

THE Queanbeyan Racing Club have completed another successful Queanbeyan Cup, with thanks to some additional support at the local race course.

For more than four years QRacing staff have been ably aided by additional assistance provided by the Probation and Parole wing of Department of Corrective Services.

Under the Community Service Order Scheme, the racing club has been pro-vided with almost 3000 man hours over the past eight months that would otherwise cost in excess of \$42,000.

wise cost in excess of \$42,000. With the majority working under the supervision of Track Supervisor Richard White, the working relationship has proved very beneficial for labourers and QRacing alike. "After four years we've had nothing but success," White said. "They've been very reliable workers and we understand that according to the supervisor of th

with recent racing Occupational Health and Safety legislation insisting that courses must now repair race tracks between races, the program has also enabled QRacing to provide a compul-sory service that many other country

"After four years we've had nothing but success" Richard White

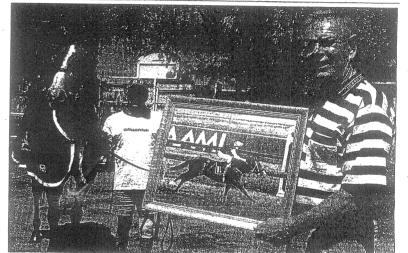
racecourses cannot afford.
With many "small offenders" also juggling full-time work, the seven-day-a-week racecourse offers an ideal solu-

a-week racecourse offers an ideal solution to repay the community whilst providing for a family.

Where possible the scheme, in association with QRacing, has also aimed to utilise the workers' existing skills with many having provided painting, brick-laying and plastering assistance during the four-year partnership.

QRacing administration have also received a helping hand in the office, with assistants helping prepare for race meetings and collate race books while obtaining valuable on-the-iob training.

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"A lot of these people get a tremendous amount of confidence after such work experience," Probation and Parole Queanbeyan Office Unit Leader Franc Woods said. "If they can pay back the community while gaining valuable skills at the same time, it can often put them on a pathway towards a vocation-al course, which benefits everyone."



CAPTURED: Barry Cranston, right, with his painting of the Joe Janiak-trained Takeover Target

### nston rates Takeover Target as picture perfect

RACING

IF it's true that a picture paints a thousand words, several may need to be painted to tell the Takeover Target story.

But QRacing board member and Queanbeyan Art Society president Barry Cranston has attempted to do so, combining his two loves to cap-ture Takeover Target's win in the \$500,000 Salinger Stakes at \$500,000 Salinger Flemington during Spring Carnival.

Cranston presented trainer Joe Janiak with the painting of his golden gelding last week, coincid-ing with the four-year-old resum-ing trackwork for his next racing

Janiak has already earmarked

several major races for his unbeat-en charge, that he picked up for just \$1400 at the 2003 Winter just \$1400 at the 2003 Winter Thoroughbred Sale, including April's BTC Cup (1200m), May 21's Doomben 10,000 (1350m) and the \$1 million dollar Stradbroke Handicap (1400m) at Eagle Farm on June 11. With seven wins from as many

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starts, Takeover Target has created the ultimate fairytale for his "mate", Janiak.

Sporting the black and red colours, stemming from Janiak's rugby league playing days with the Springwood Football Club in the Blue Mountains, here's hoping that Takeover Target can provide another subject for Cranston's next mas-terpiece.

#### **Norris returns to social bowling**

Queanbeyan Women's Bowling Club

LAST Tuesday evening saw the completion of the Bantam's Triples. In a twilight event played to encourage our new bowlers, this four-week event was extremely successful and concluded with a supper and presentation. The results were very close between the six teams, with Lorraine Holmes, Reg Genge and Carolyn Connor just taking the prize from runners up, Rebecca Roberts, Pat Woods and Fay Solway. Congratulations to all players for making this event so successful, and we look forward to having our new

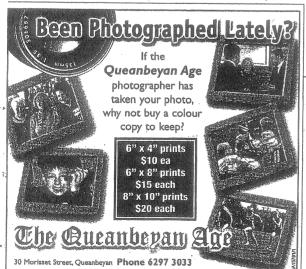
bowlers continue on with the game.

Last Saturday saw the first games of the Consistency played for the current season. Maggie Johnston defeated Kay Turner, Margaret Bacchetto defeated Coral McMurray, Marie Whittaker defeated Kerry Mynott and Shirley Genge defeated Reta Pattinson. On Saturday March 19 the next round of games will

be played as follows: Maggie Johnston v Margaret, Bacchetto, Neryle Pearson v Lynn Murray, Fran Tonge v Val Bryant, Lorraine Holmes v Marg Davies, Carolyn Greenland v Christine Cave and June Ceretti v Debbie Howell. Good luck to all players. Our Night Pennant team went off to the presentation night last Wednesday to come home with a fourth place result. The first four teams were in fact very closely placed with only one point dividing them and a count back system used to separate the teams for a result. Congratulations to our players on representing our club so well!

On Thursday March 10 social mixed bowls were

On Thursday March 10 social mixed bowls were played in sunny conditions with great attendance. Winners were Rob Bryant and Shirley Genge. On Tuesday there was a small, enthusiastic gathering of ladies bowlers. It was lovely to have Nicole Norris return for a game from the Solomon Islands. Enjoy your stay!



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### A little help from QRacing friends aids Cup success

#### RACING

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Under the Community Service Order Scheme, the racing club has been provided with almost 3000 man hours over the past eight months that would otherwise cost in excess of \$42,000.

With the majority working under the supervision of Track Supervision Richard White, the working relationship has proved very beneficial for labourers and QRacing alike.

"After four years we've had nothing but success," White said. "They've been very reliable workers and we understand that everyone makes mistakes."

With recent racing Occupational Health and Safety legislation insisting that courses must now repair race tracks between races, the program has also enabled QRacing to provide a compulsory service that many other country "After four years we've had nothing but success"

racecourses cannot afford.

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Creanbergen District Office CSO Program - Telly of Rown worked.

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MONTH	AGENCY	HOURS CLIENTS	}	
July 2004	Salvo's Tuggeranong	5.5	1	
	Salvo's Fyshwick	20.5	1	
	Salvo's Jamieson	16.5	1	
	Salvo's Queanbeyan	62.5	3	
	Salvo's Belconnen	7	1	
	Salvo's Phillip	41.5	2	
	Salvo's Mitchell			
	Mac's Reef Tip	145.5	3	
	Racecourse	135.5	9	2032.5
	Munjuwa	27	2	
	Queanbeyan Child Care Boomanulla Oval	30.5	1	
TOTAL HOURS		492	24	
August	Salvo's Tuggeranong	28.5	1	
3	Salvo's Fyshwick	13.5	1	
	Salvo's Jamieson	5.5	1	
	Salvo's Queanbeyan	60	2	
	Salvo's Belconnen	15	1	
	Salvo's Phillip	22.5	2	
	Salvo's Mitchell	ons ons a Na	limp	
	Mac's Reef Tip	190	3	
	Racecourse	242.5	10	3637.5
	Munjuwa	in Tin r♥	10	3037.3
	Queanbeyan Child Care			
	Boomanulla Oval			
TOTAL HOURS		577.5	21	
September	Salvo's Tuggeranong	30.5	1	
	Salvo's Fyshwick	8.5	1	
	Salvo's Jamieson	11.5	1	
	Salvo's Queanbeyan	38	2	
	Salvo's Belconnen	23.5	1	
	Salvo's Phillip	22	1	
	Salvo's Mitchell			
	Mac's Reef Tip	257	5	
	Racecourse	383.5	14	5752.5
	Munjuwa			
	Queanbeyan Child Care			
	Boomanulla Oval			
TOTAL HOUSE				
TOTAL HOURS		774.5	26	
October	Salvo's Tuggeranong	36.75	1	
	Salvo's Jamieson	5	1	
	Salvo's Queanbeyan	56	4	
	Salvo's Phillip	25.5	i	
	Mac's Reef Tip	197.5	5	
	Racecourse	339	12	5085
	Munjuwa	2.5	1	~~~~
	Programs	20	1	
TOTAL HOURS		685.25	0E	
· O I ALL II O O I I O		003.23	25	

November	Salvo's Tuggeranong Salvo's Jamieson Salvo's Queanbeyan Mac's Reef Tip Racecourse Munjuwa Programs	41.5 10 27.25 75.5 409.5 3	1 1 5 2 15 1 3	6142.5
TOTAL HOURS		566.75	25	8501.25
December	Salvo's Tuggeranong Salvo's Queanbeyan Mac's Reef Tip Racecourse Munjuwa Programs	21 27.5 47.5 292.5 0	1 1 2 17 1	4387.5
TOTAL HOURS		388.5	22	6month tota 3484.5
January 2005	Salvo's Queanbeyan Mac's Reef Tip Racecourse Munjuwa Salvo's Weston Salvo's Mitchell Programs	50.5 38 300.5 8 0 23 13	2 1 20 1 1 1 4	4507.5
TOTAL HOURS		433	26	6495
February	Salvo's Queanbeyan Mac's Reef Tip Racecourse Munjuwa Salvo's Weston Salvo's Mitchell Programs	54.25 38 730.75 10.25 5 32.25 26	3 1 23 1 1 1 4	10961.25
TOTAL HOURS		896.5	34	13447.5
March	Salvo's Queanbeyan Mac's Reef Tip Racecourse Munjuwa Salvo's Tuggeranong Braidwood Police Salvo's Belconnen Salvo's Fyshwick Salvo's Mitchell Programs	190.5 38 483.75 3.25 22 74.25 13 6 103 16	8 1 20 1 2 2 1 1 1 2 2	7256.25
TOTAL HOURS		949.75	38	14246.25