

Inquiry into Rail Infrastructure Project Costing in NSW

Mr Les Wielinga Director General

Mr Chris Lock
Deputy Director General Transport Projects Division

Mr Rob Mason
Chief Executive, RailCorp

Mr Peter Duncan
Chief Executive, Roads and Maritime Services



Transport
Advisory Board

Minister for Transport Minister for Roads & Ports





CORE DIVISIONS

Customer Experience

Planning & Programs

Transport Projects

Freight & Regional Development

Policy & Regulation

Transport Services

SUPPORT DIVISIONS

Finance and Revenue

HR and Business Services

Corporate Services

PORT CORPORATIONS

Sydney Ports Corporation

Newcastle Port Corporation

Port Kembla Port Corporation

PRIVATE OPERATORS AND AGENCIES

Sydney Ferries

Roads & Maritime Services

Bus operators

RailCorp

Light Rail

STA

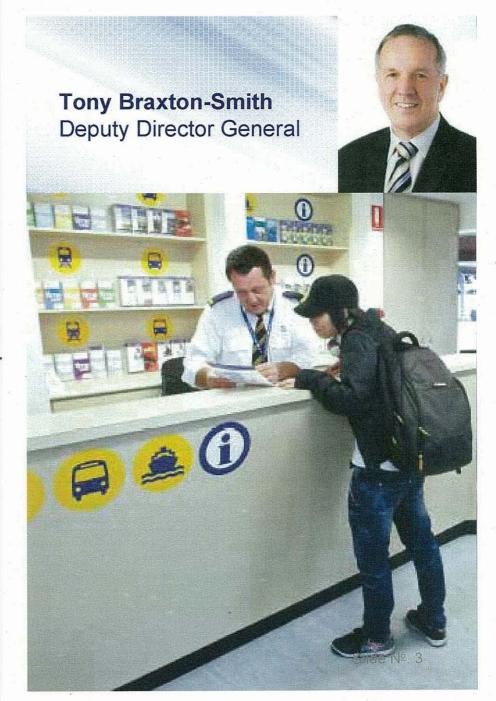
Transport Management Centre

Slide №. 2



Customer Experience Division

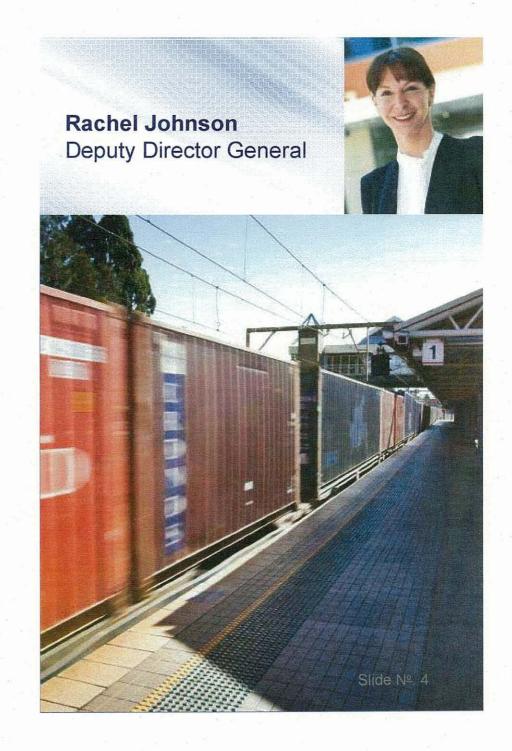
 dedicated to customer needs in order to increase customer satisfaction and transport system use





Freight & Regional Development Division

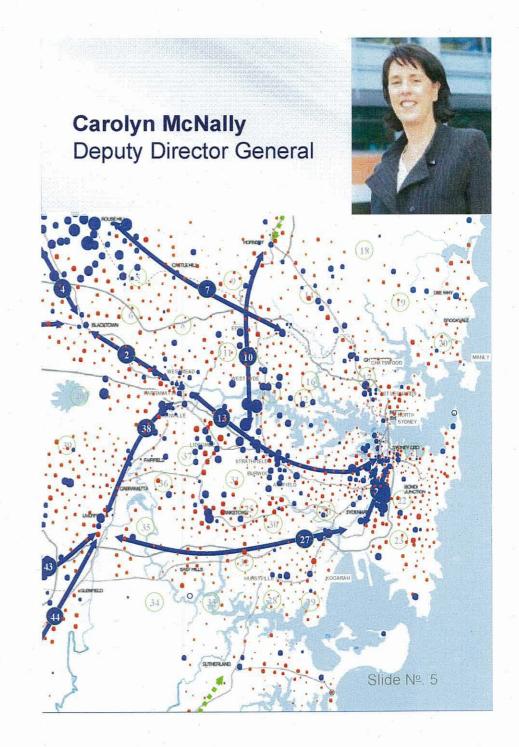
 integrating freight strategies and programs to meet the current and future needs of the NSW economy and regional economies





Planning and Programs Division

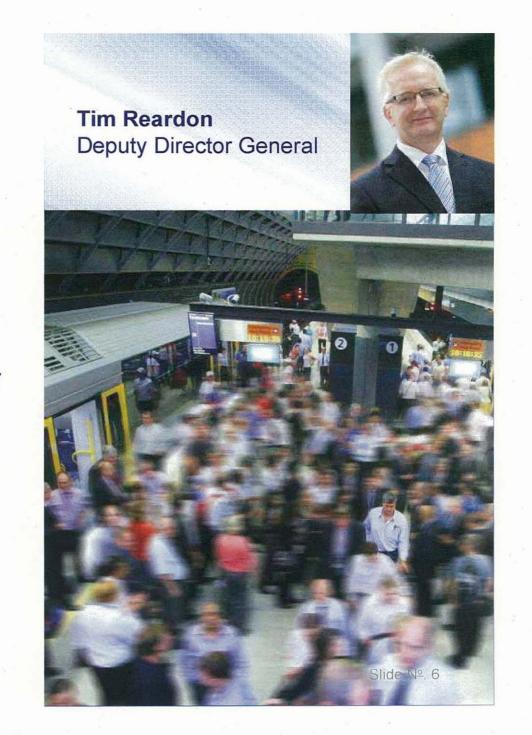
 planning and investment advice for all modes of transport to drive the development of programs and services





Policy and Regulation Division

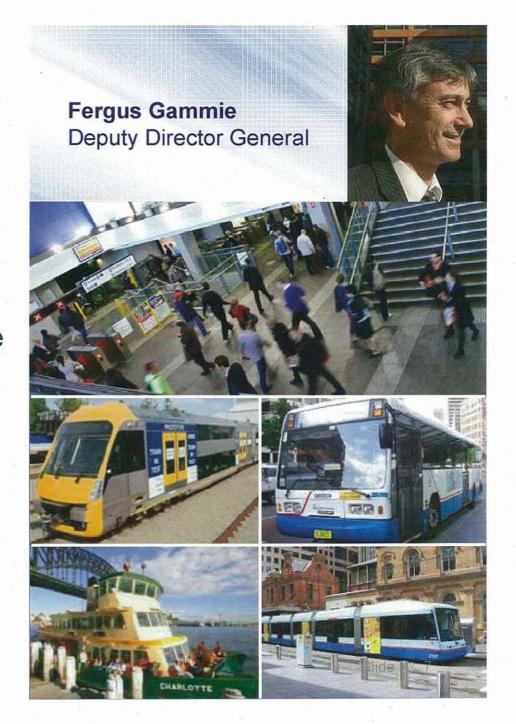
 driving development and implementation of customer focused legislative, regulatory and policy solutions





Transport Services Division

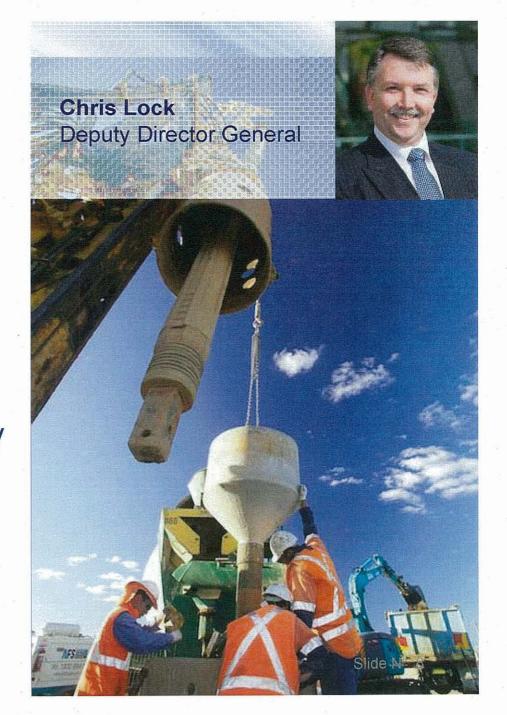
 ensuring services across the whole transport portfolio meet the current and future needs of customers





Transport Projects Division

 developing and delivering transport infrastructure projects and strategic assets to meet time, cost and quality objectives





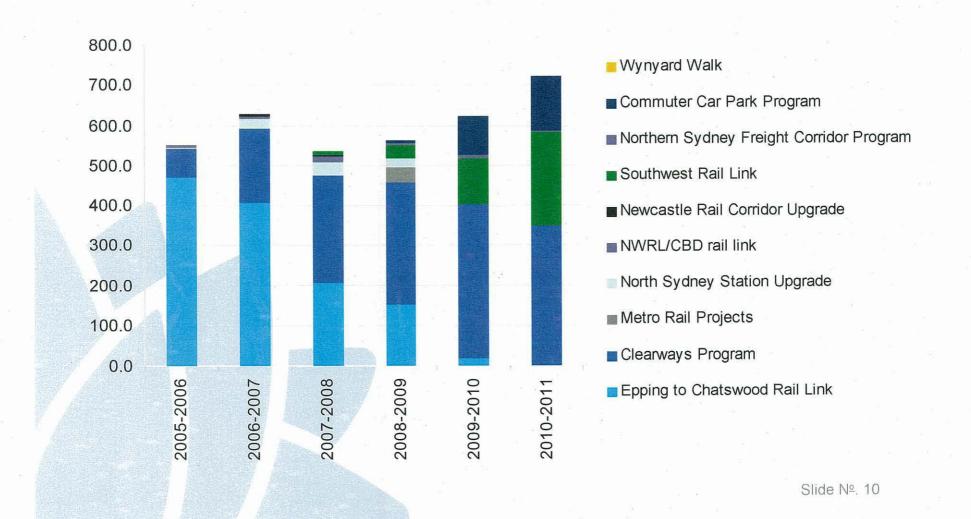
Centre of excellence for infrastructure and fleet asset contracts

- cost estimating
- project management
- procurement
- strategic procurement
- engineering
- community and stakeholder relations





Project Expenditure





Completed Projects

Completed

Parramatta Transport Interchange (2006)

Newcastle Rail Corridor (2007)

Epping to Chatswood Rail (2008)

Chatswood Transport Interchange (2008)

North Sydney Station Upgrade (2008)

Rail Clearways Program (9 Projects 2006-2011)

Commuter Car Park Program (20 projects 2009 – 2011)



Projects in hand

In Construction

Rail Clearways Program (4 Projects)

South West Rail Link

Commuter Car Park and Interchange (7 Projects)

In Planning and Development

Wynyard Walk

Commuter Car Park and Interchange (14 Projects)

Northern Sydney Freight Corridor Program (4 Projects)

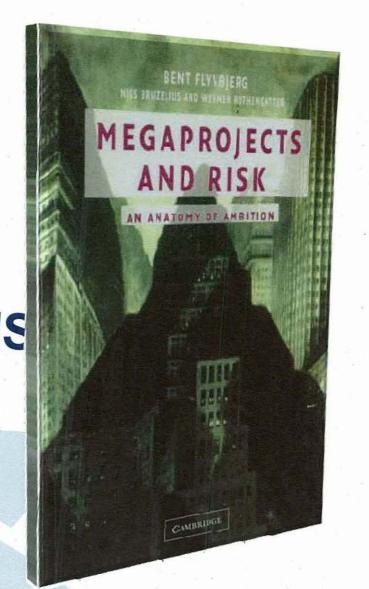
Asset Divestment Program (1 Project)

North West Rail Link (support)





we are not alone



2 A calamitous history of cost overrun

2 A calamitous history of cost overrun

constructively from experience by identifying lessons that may prove useful in improving future decisions regarding megaprojects. Given the large amounts of money spent on major transport infrastructure projects, it is remarkable how little data and research are available that would help answer the two basic questions: (i) whether such projects have the intended effects; and (ii) how the actual viability of such projects compares to

A first step in reducing cost overrun is to acknowledge that a substantial risk for overrun exists and cannot be completely eliminated; but it can be moderated.

The problem of cost overrun

Cost overruns in major transport infrastructure projects are widespread. The difference between actual and estimated investment cost is often 50–100 per cent, and for many projects cost overruns end up threatening project viability. A first step in reducing cost overrun is to acknowledge that a substantial risk of overrun exists and cannot be completely



Table II.i Examples of construction cost overruns in large transport projects. Constant prices. For patronage figures, see Chapters 3 and 4

Project Cost overrun (%)

Table II.i Examples of construction cost overruns in large transport projects. Constant prices. For patronage figures, see Chapters 3 and 4

Project	Cost overrun (%)
Boston's artery/tunnel project	196
Humber bridge, UK	175
Boston-Washington-New York rail, USA	130
Great Belt rail tunnel, Denmark	110
A6 Motorway Chapel-en-le-Frith/Whaley bypass, UK	100
Shinkansen Joetsu rail line, Japan	100
Washington metro, USA	85
Channel tunnel, UK, France	80
Karlsruhe-Bretten light rail, Germany	80
Øresund access links, Denmark	70
Mexico City metro line	60
Paris-Auber-Nanterre rail line	60
Tyne and Wear metro, UK	55
Great Belt link, Denmark	54
Øresund coast-to-coast link	26

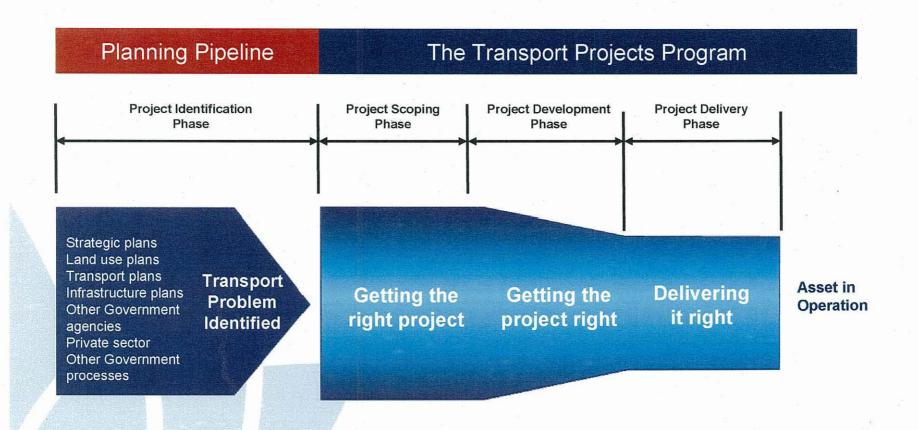


COST ESTIMATION

aka 'Costing', 'Cost Planning', 'Forecasting', 'Budgeting', 'Cost Engineering'

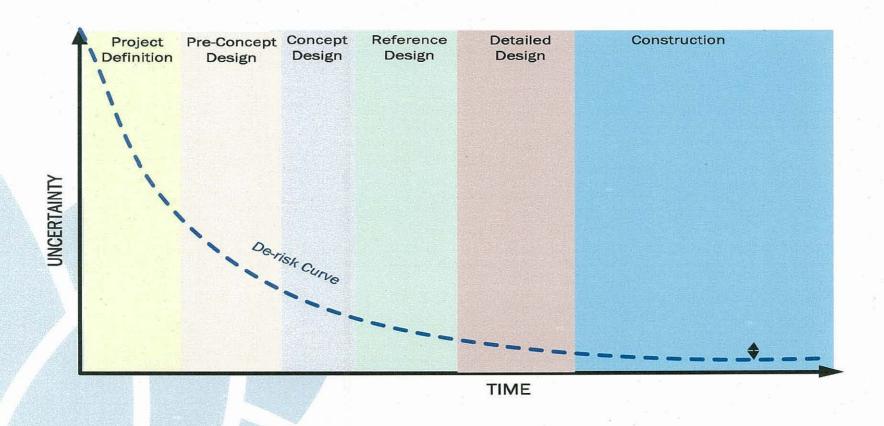


Project Phases



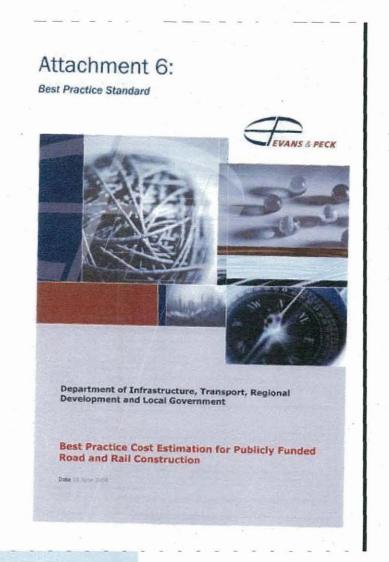


Uncertainty and Time





Best Practice Estimation





Cost Estimate Structure

Contractor's Direct Costs

Contractor's Indirect Costs

Contractor's Margin

CONSTRUCTION COSTS

Owner's Project Costs

BASE ESTIMATE

Contingency for Risk

Escalation

TOTAL OUTRUN COST



Direct Cost

Direct Cost Estimates

Printed : July 3, 2007 08:28:51

	Resource		Unit	Quantity	Rate	Labour	Material		Subcont.	Total	
Line no: 12 Item no: 7000 Retaining walls I RETAINING WALLS		Quantity :	3		ENCAPE.		Item C	ontributin	g (Qty)		
2											
3 -(275°2), m2 Along Railway Parade, max 2m high	KEYSTONE			550	602	58853	199235	80084	1658	330831	
				٠,	330831	58853	190235	80084	1658	330831	
Line no : 13 Item no : 8000 Bridges (Pedestrian, Road &	Rail)	Quantity :	12. 11.			200	Item C	ontributin	g (Qty)	Table 1	
1 BRIDGES / STRUCTURES					2			X V		•	
2							V.,	30			
3 GLENFIELD STATION 4 A. New deflection wall to back of platform											
5 -(129) m				129							
6 =(129)!!LQ5](8.75) No Allowed 750mm ets				172							
7 -(5) in Typical 600mm dia pile length				5							f a
8 -(129]ULQ5[*2.5*(0.5) m3 finks				161							l .
9 =((129[#LQ5]/0.75)*7.9*0.025) tonue 'H' pile at 750mm cts				34							
10 -(129[#LQ5]*4.6*2) m2 formwork walls				1187							I
= (175) kg/m3 reinforcing				175		100					
[II] (\(\alpha\) 20 (\(\alpha\) 1 (\alpha\) 1 (\alph	DANCE NU C CAA			or reven		020	620			*	533200
[#rÃo].J[#rÃ\])W	BORED PILE 500			m		860	620				333200
16 =(161/#LQ8]) m3	EWKS DETAILED		m'	161	45	3801		3432	21.5	7233	
	FW WALL		1912	1187	165	174676	16860	4494		196029	ı
[8 =(1187f@1.Q10]*1*272) Allowed Im wide, one sided scaffold, 2weeks			S	1187	I		1187			1187	
	STRUCT STEEL < 25KG/M		tonne.	34	1250		42463	1000	20072	42463	
20 =(356]#LQ12]*175[#LQ11]/1000) towns	REBAR		tonne.	. 62	1843	2262	72401	1236	38942	114840	
	CONC 32MPA-B1		m"	374 356	147 55	5565	54955	10374	3560	54955 19499	
22 =(336) (1.Q (2)) 163 23 =(77[#LQ13]) 162	CONC PUMPED 10MB CONC FENISH		m^2	77	7	509		2	3200	512	
23 -(17/142Q13)) m2 24 -(1187[III.Q10]/2) m2	CONC CURE		m^2	593	2	1088	296	79		1463	
25 =st(5:24,356[#LO13]) m3	Same Contra		***		2728					971381	
26					4					845	
27 B. Platform structural works (As per TENIX estimate)											



Cost Estimate Structure

Contractor's Direct Costs

Contractor's Indirect Costs

Contractor's Margin

CONSTRUCTION COSTS

Owner's Project Costs

BASE ESTIMATE

Contingency for Risk

Escalation

TOTAL OUTRUN COST



Owner's Project Costs

em	Description	Unit	Amount	Min	ML	Max	Comments
	Staff Costs		25,753,123	75%	100%	150%	Summation below items (3% const. cost)
3	- Technical staff costs	Item	4,312,310				Refer estimate from TIDC
2	- Planning & environmental staff costs	Item	1,750,540				Refer estimate from TIDC
3	- Commercial procurement staff costs	Item	1,593,580				Refer estimate from TIDC
1	- Communication staff costs	Item	1,846,188				Refer estimate from TIDC
5	- Reliability and operational readiness staff costs	Item	1,351,191				Refer estimate from TIDC
3	- Property staff costs	Item	320,733		-		Refer estimate from TIDC
7	- Project management staff costs	Item	14,240,136				Refer estimate from TIDC
8	- Safety staff costs	Item	338,445				Refer estimate from TIDC
9	Corporate costs	Item	45,000,000	80%	100%		Allowance of 5% of Project Budget (estimated at \$900m)
0	Contingent risk	Item					Itemised separately
1							
2							X.
3							Λ
4					Library Control		
5							
6							
7							
8							
9							de la



Cost Estimate Structure

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TOTAL OUTRUN COST



ESCALATION



Escalation

MREP SWRL - D&C PROJECT CASHFLOW	Costs	Stort Date	End Date	2006	2007	2008	2009	2010	2011	2012	2013	Cashflow Totals
per annum (year 07 to 12, range 3% to 5%)				Maria de S	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%	
cumulative - year					2.0%	6.1%	10.2%	14.5%	18.8%	23.2%	27.7%	
esign					1 0							
per annum (year 07 to 09; range 10% to 20%) (year 10, 5%)(year 11 to 12, range 3% to 5%)					15.0%	16.0%	15.0%	5.0%	40%	4.0%	4.0%	
cumulative - year					7.5%	23.6%	41.0%	52.2%	57.8%	63.0%	68.3%	
fork Package Risk (general & assumptions)		7		2								
per annum (year 07 to 12, range 3% to 5%)					4,0%	4.0%	4.0%	4.0%	4.0%	4.0%	1.0%	
rumulatve - year				8 8	2.0%	6.1%	10.2%	14.5%	18.8%	23.2%	27.7%	
ontractors Margin												
per arrum (year 07 to 9, 10%) (year 10 to 12, 8%)					10.0%	10.0%	10.0%	0.0%	8.0%	0.0%	0.0%	
cumulative - year					5.0%	15.5%	28,5%	31.5%	31.5%	31,5%	31,5%	
SC SYSTEMATIC ESCALATION FORECAST COST		Section 2		2006	2007	2008	2009	2010	2011	2012	2013	Cashflow Totals
PI plus Infrastructure Premium	-											
Lishour Cost		_			8	s .	\$ 1,045,843	\$ 4,260,153	\$ 4,443,512	\$ 518.038	2	\$ 10,555,84
Plant Cont							\$ 439,238	\$ 1,769,334	\$ 2080,773	The second second	5 -	\$ 4,756,00
Malorial Cost					5 .	5	\$ 1,386,074	5 5,466,343	5 6,496,514	The second secon	3	5 14,744,85
Subcon Cost					The state of the s	2	\$ 6,089,742	\$ 17,842,644	\$ 15,850,498	The second secon	5	\$ 42,314,30
Subtotal - General Construction						5 .	authorists and respect to the print		8 28,863,297	The second secon	5	8 72,350,90
ystems (Track & System, Sig/Comms/Power)					5 .	5 -	\$ 885,273		\$ 14,151,235		8	\$ 28,334,26
ndirect Job Costs												
telf		- 2			9	\$ 646,899	\$ 8,524,719	\$ 18,639,990	\$ 16,897,584	\$ 7,121,717.	8 .	\$ 51,930,70
Hoer					\$ -	\$ 116,502	\$ 1,944,991	\$ 3,823,074	\$ 3,807,355	\$ 1,899,572	\$.	\$ 10,931,06
Subtotal - Indirect Job Costs					\$,	5 763,201	\$ 10.369,310	\$ 22,263,064	\$20,504,939	\$ 8,961,289	\$ -	\$ 62,661,50
Nosign					\$.	5 194,552	\$ 2,554,817	\$ 5,507,631,	\$ 5,023,280	\$ 2,142,488	\$ -	\$ 15,622,76
fork Package Risk (general & assumptions)	9)				9 -	5 131,527	\$ 1,743,809	\$ 4,090.357	\$ 4,298,405	\$ 2,076,829		\$ 12,340,90
ontractors Margin					\$ -	\$ 962,161	\$ 4,878,009	\$ 9,614,184	\$ 7,778,378	\$ 3,043,812	s .	\$ 25,676,54
IDC Retained Work Package Configency					\$ -	\$ 178,145	\$ 2,643,434	\$ 7,023,949	\$ 7,422,445	\$ 3,445,278	\$ -	\$ 20,712,21
aliCorp				12	\$ 106,385	\$ 092,408	\$ 1,885,848	\$ 3,061,266	\$ 2,817,135		\$ -	\$ 15,248,45
IDC Project Development					\$ 84,295	5 674,613	\$ 1,567,508	\$ 2,540,485	3 2,337,665	\$ 1,395,216	\$ -	\$ 8,504,90
DC Delivery Costs	1				\$ 112,449	\$ 791,874	\$ 1,996,508	\$ 3,235,772	8 2,977,609	\$ 1,778,336	5 .	\$ 10,832,63
TOTAL SYSTEMATIC ESCALATION COSTS		N. LEWIS	DESCRIPTION OF						F. Dr 474 574	5 32.968.478		
THE RESIDENCE OF THE PERSON OF					\$ 307,120		Contract of the last of the la	The second second second	\$ 95,174,673		*	
CUMULATIVE ESCALATION COSTS	THE RESERVE AND ADDRESS OF THE PARTY OF THE				\$ 307,120	\$ 3,933,600			\$ 234,547,055	\$ 267,515,533	\$ 267,515,533	

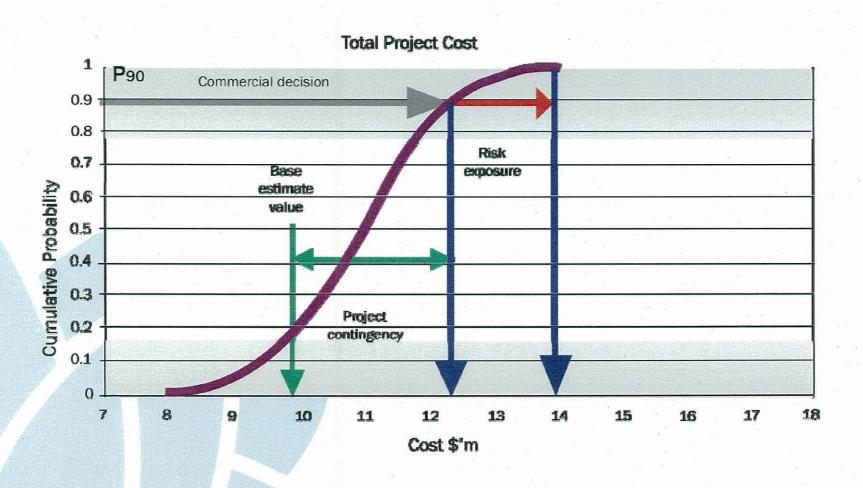


CONTINGENCY

Too large and the project may be unviable Too small and cost over runs occur



Probabilistic project cost curve

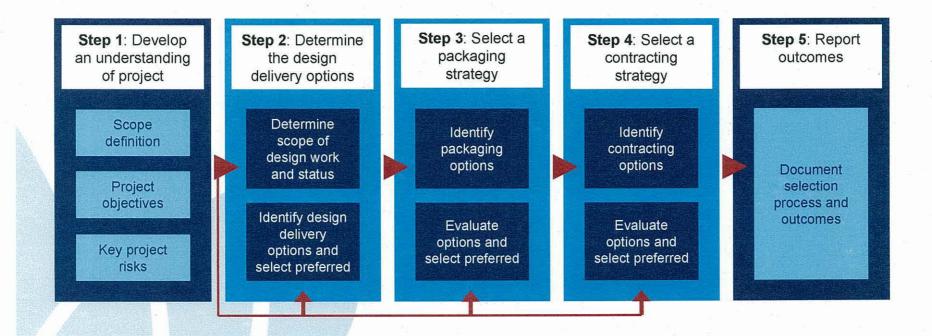




TENDERING

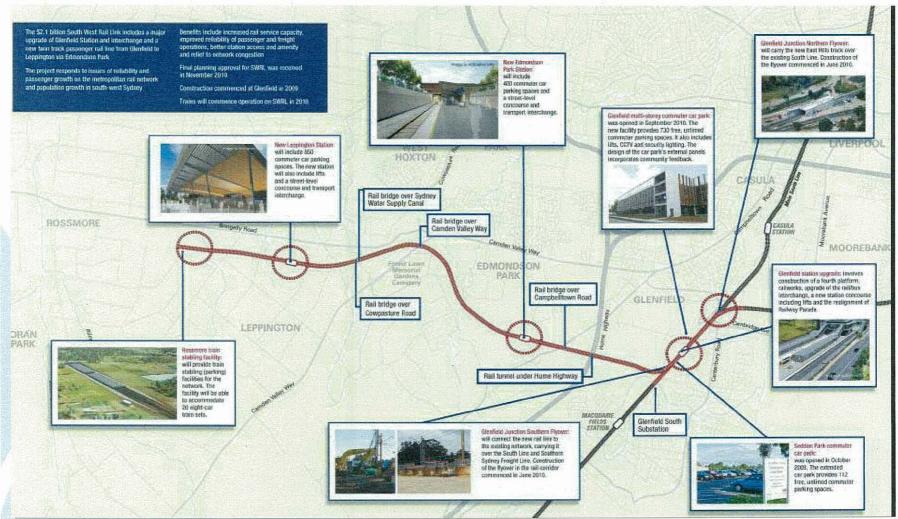


Delivery Strategy Selection Process





South West Rail Link





SWRL construction contracts

Glenfield to Leppington rail (10.5 km)

Glenfield Transport Interchange

(2.4 km)

Stabling facility

Leppington Station

Edmondson Park Station Southern flyover

Glenfield Station Northern flyover

Earth and civil works, rail system works, signalling, Edmondson Park and Leppington Stations

Design and Construct contract (John Holland)

Auburn Stabling
Design and Construct contract

Airport Line power upgrade

Civil, building, design of rail works
Glenfield Junction Alliance
(TCA/Macmahon/Parsons Brinckerhoff/
Bouygues/MVM Rail)

Glenfield rail works

RailCorp (NovoRail & Internal delivery groups)

Glenfield multi-storey car park
Design and Construct contract (St Hilliers)

Seddon Park car park

Design PSC (Aurecon/AECOM)
Construct only contract (North Shore Paving)

Glenfield South Substation
Design PSC (Hyder)
Construct only contract (Tenix)

Slide Nº. 32



ISSUES

so what goes wrong?



Announcements too early Changing Priorities

	Glenfield to Leppington rail line (GLRL)	Glenfield Junction	Auburn Stabling Project	Airport Power	Estimated total cost	Year of completion
December 2004 announcement	\$688 ^m *		-	× 1 = 2 × 1	\$688 ^m	
June 2005 announcement	\$500 ^m *	7 (1 <u>-</u> *)	- -	, . -	\$500 ^m	· · · · · ·
2008/09 Budget	\$983 ^m	\$382 ^m	- <u>-</u>	· · ·	\$1,365 ^m	2012
November 2008 Mini Budget	Staged (later)	\$617 ^{m**}	\$200 ^m	\$40 ^m	\$857 ^m	2013
Current	\$1,245 ^m	\$637 ^m	\$200 ^m	\$40 ^m	\$2,122 ^m	2016



Unclear Scope

From Schofields

To Quakers Hill







1.3 KEY EXISTING RELIABILITY AND C

The existing track duplication on the approximately 150m on the country side into the terminus at Richmond, apart statems to provide train crossing. Service via Stratified before proceeding to the Nothercount.

The single track petween Quakers HII am and frequency of services due to the need schemas did, in, services operating in one o streetiest, 64 is result, the current morn maximum times trains our hour to the Q equivalent imbehans for the afformer pain.

Prodictor regional population growth assend prodicted land relevens will increase to Schoffelds Station in 2004 was expressing 2020, this is expected to grow to betwee asymptom increase in than services.

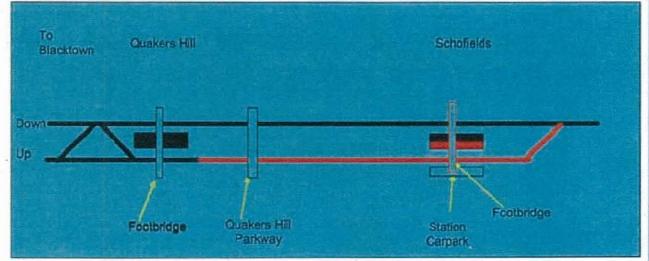


Figure No.

(2)



it became





Change of Policy

THE HON CARL SCULLY MP

Minister for Transport Minister for Roads



MEDIA RELEASE

Theroday 21 August 2001

OLYMPIC TEAM TO FAST-TRACK RAIL LINK

The State Government has secured the services of key personnel involved in the successful delivery of infrastructure and services for the 2000 Olympic Games to assist in fast-tracking the Parramata Rail Link protect.

The Minister for Temsport, Mr Corl Smilly, said the new project team would be responsible for exploring all options for completting the section of the sail link from Epping to Paramatta by 2019.

Mr Scully said planning for the Epping to Chatswood section had stepped up a pear, with tenders for the

(S)							
PROJECT DESCRIPTION	LOGATION -	START	COMPLETE	ESTIMATED FOTOE, COST 6100	EST EPPENO TO MINIOR SHOR	ALLOCATION 3041-02 \$800	
RAIL INFRASTRUCTUR	RE CORPORATI	ON (cor	rt)				
BROADBAND VIRTUAL CIRCUIT NETWORK	Vetosa	(1999)	2002	107,120	75,100	31,999	
CUMP TRUCKS	Walterships	2001	2002	400	1	479	
DUNGOG - CRAVEN RESUBERCERNO	Dungng	1939	2002	25,202	13 202	12,998	
INTERCITY TRAIN STORS	Verious	1999	2002	17,659	13,547	4,392	
DAND PURCHASE	Bonto	1998	2002	1,801	122	1,573	
NEWCASTLE SHIP LOADING FACILITY	Novcaste	1999	2002	16,746	1,799	14,958	
NEW MORTHERN NETWORK MAINTENANCE CONTROL	Вериотникаром	1900	2002	21,580	115,4593	5,500	
PATIONALISATION OF MOSS VALESKINAL BOX	Mora Valo	2000	2002	1,017	27	394	

"There is \$1.6 billion of State Government funding locked in to complete the Chatswood to Epping section by 2008 and deliver a new Parramatta Transport Interchange by 2006," Mr Scully said.

assess an opportunities for moving this project for wards.

 Michael Eyers has also been appointed to the PRI he Sydney Organising Committee for the Olympia

. John Barraelough, the former Executive Directors

Project Director for the Purramatta Rail Link. Mr B.

spiriting and scor-competition venues during the stadium. These included he White Water Stadium.

Bob Leece, the tenner Executive Director of the Crympus souds and Transport Authority, has been
specimed to the Board of the Paramana Rail Link Company (PRLC). Mr Leece was also the
Deputy Director of the Olympis Coordination Authority (OCA) that was responsible for all
Dlympic-related construction activity.

WORK-IN-PROGRESS

PARRAMATTA FAIL LINK*
- EPPING TO CHATSWOOD
AND PARRAMATTA TRANSPORT
INTERCHANGE

Various

PROGRAM OVERVIEW

TOTAL, RAIL INFRASTRUCTURE CORPORATION

PARRAMATTA RAIL LINK

1999

2008

1,621,000

144,221

119,000

"The Government recognises the importance of the Parramaus Rail Link in supporting the growth of western Sydney," Mt Scully said.

"That is why I have installed a new project team to fully investigate the options for completing the project through to Paramatta They are people with clear runs on the board."

If planning approval is granted, construction of the Paramana Rail Link will commence in approximately 12 months, with the project expected to create up to 1,000 jobs at its hight of construction activity.

Contact:

the Games.

Jodie Brough, Minister's office (02) 9228 4455 or 0411 020 292 Helen Willoughby, Parramatta Rail Link (02) 9895 2800 or 0408 952 895

MUMILITARION CONTRACTOR MOTORS

TOTAL, MAJOR WORKS

TOTAL, PARRAMATTA RAIL LINK

199,098

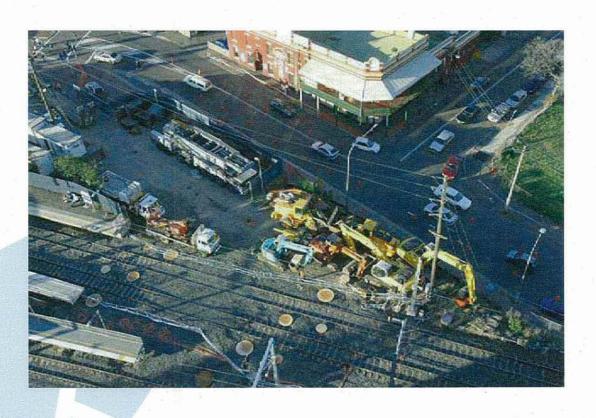
In addition to the \$110 million projection to be open to a part of the asset contribition program. \$25 million will be spent on project, management and surgices are exposured.

State Asset Acquisition Program 2001-02

Slide Nº. 37



Complex construction in a Live Rail Environment





BUT IT'S NOT ALL BAD

some urban myths exploded



Epping to Chatswood

TARGETS

Time: Project completed in 2008

Cost: Deliver project for \$1.6 billion (\$ 2001)

Epping Station.
Upgrade station and aerial concourse

Chatswood Station: Build two additional platforms

Parramatta Station: Upgrade atation

Safety: Achieve a lost time injury frequency rate for the life of the project of 10 (half the industry average at the time).

Compliance: Achieve compliance with the project's 260 conditions of approval

Environmental management: Responsible management of environmental assets along the route

Stakeholder engagement: Keep stakeholders informed of project activities

ACHIEVEMENTS

- Handed over Epping to Chataward Rail Link to Rai Corp on achelule in December 2008.
- Oalivered the project for an outliern cost of \$2.35 billion (\$2000)
 S160 million below escalated original forecast cost.
- Achieved an end-result the; included the additional delivery of a new frotistige with lift and an apprade of the existing bus interchange to create a modern transport interchange.
- Added value by using an innovative delivery model to replace the entire station and bus interchance.
- Onlivered an integrated transport facility that breathes new life and vitality into the whole prezinct and serves as a catalyst for the revitalization of Parramatta's city heart.

 Delivered the project 10 months shead of schedule.
- Achieved a lost time injury 'bequency rate of 4.4 for the life of the project significantly below the incustry average.
- Achieved 96% compliance as a rolling average over the life of the project.
- Proportionly rahabilitated the weakelto at Lane Gove Nettenal Park to a level exceeding gre-construction activity.

Planted more than 14,000 trees and plants across the project sites.

More than 95% of spoil re-esed.

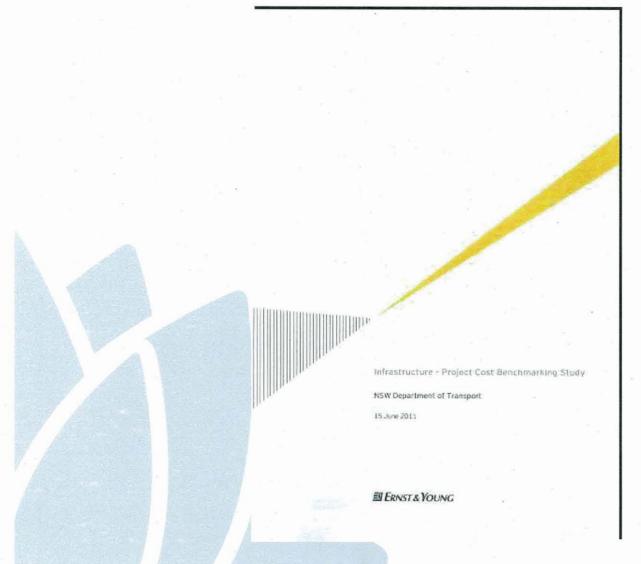
Sensitively managed and rehabilitated heritage items at Panamatta, Epping and Chatswood stations.

Used community involvement to help shape the project; at Lane Cove National Park TIDC delivered an outcome that balanced the needs of the community with operational requirements.

Successfully implemented a starcholder engagement program involving 30,000 households and businesses, five local government areas and five community fixison groups.



Benchmarking

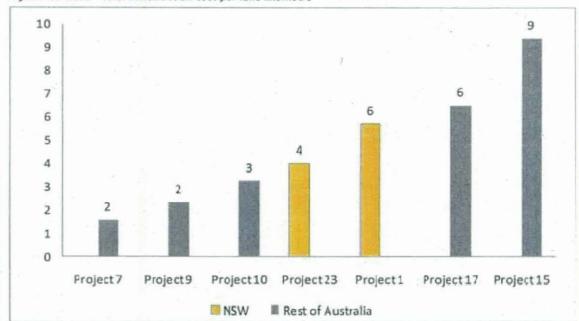




6.5.1 Road - Total construction cost per lane kilometre (\$m)

In the figure below, the total construction cost per kilometre for road projects is shown. There are 6 road projects included in the cost per kilometre analysis.

Figure 42: Road - total construction cost per lane kilometre

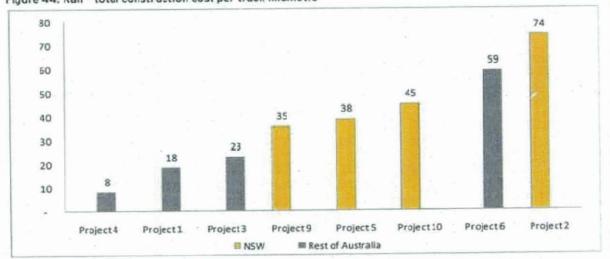




6.5.3 Rail - Total construction cost per track kilometre (\$m)

In the figure below, the total construction cost per track kilometre for rail projects is shown. There are 8 projects included in the per kilometre analysis. The total construction costs are inclusive of the client costs.

Figure 44: Rail - total construction cost per track kilometre

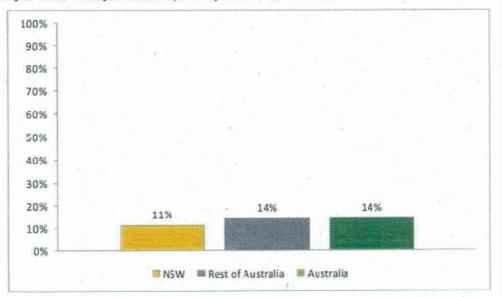




6.1.3 Road - Average client cost as percentage of total construction cost

The average road client costs as a percentage of total construction costs for NSW and the rest of Australia are shown in the figure below.

Figure 4: Road - Average client cost as percentage of total construction cost

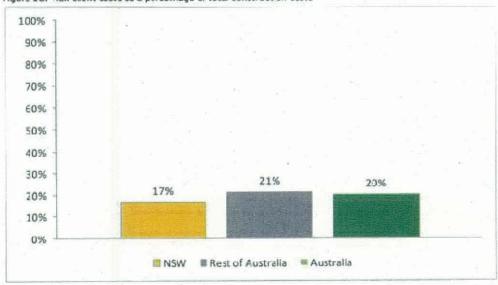




6.2.3 Rall - Average client cost as percentage of total construction cost

The average rail client costs as a percentage of total construction costs for each project considered in the benchmarking analysis are shown in the figure below.

Figure 16: Rail client costs as a percentage of total construction costs





Internal Benchmarking

	Current Estimate			
Rail in CBD / Tunnels	\$/track km			
Epping to Chatswood Rail Line	\$84 ^m			
Package F Perth Mandurah	\$89 ^m			
Greenfield Rail	\$/track km			
South West Rail Link	\$51 ^m			
Regional Rail Link, Vic	\$48 ^m			
Brownfield Rail	\$/track km			
Cronulla Line Duplication	\$40 ^m			
Richmond Line Duplication	\$59 ^m			
Kingsgrove to Revesby Quad	\$43 ^m			
Corinda to Darra, Queensland*	\$42 ^m			
South Morang Rail Extension, Vic*	\$51 ^m			
Commuter Car Parks	\$/space			
Glenfield Multi Storey Car Park	\$21 ^k			
Perth Elder Street Car Park	\$29 ^k			
Warwick Farm	\$27k			



Safety Performance

Key achievements 2010/11

- lost time injury frequency rate of 1.8 rolling 12-month average (national industry average of 11)
- no major rail safety incidents requiring investigation by the Rail Safety Regulator
- conducted 803 consultative safety inspections
- conducted 162 safety audits across a range of programs
- implemented a Safety Performance Index
- enhancing knowledge and management of safety risks
- improving project safety assurance methodology.

