

COAL INDUSTRY (AMENDMENT) BILL

Hon. R.J. Webster (Minister for Planning, Minister for Energy, Minister for State Development, Minister for Tourism) I move:

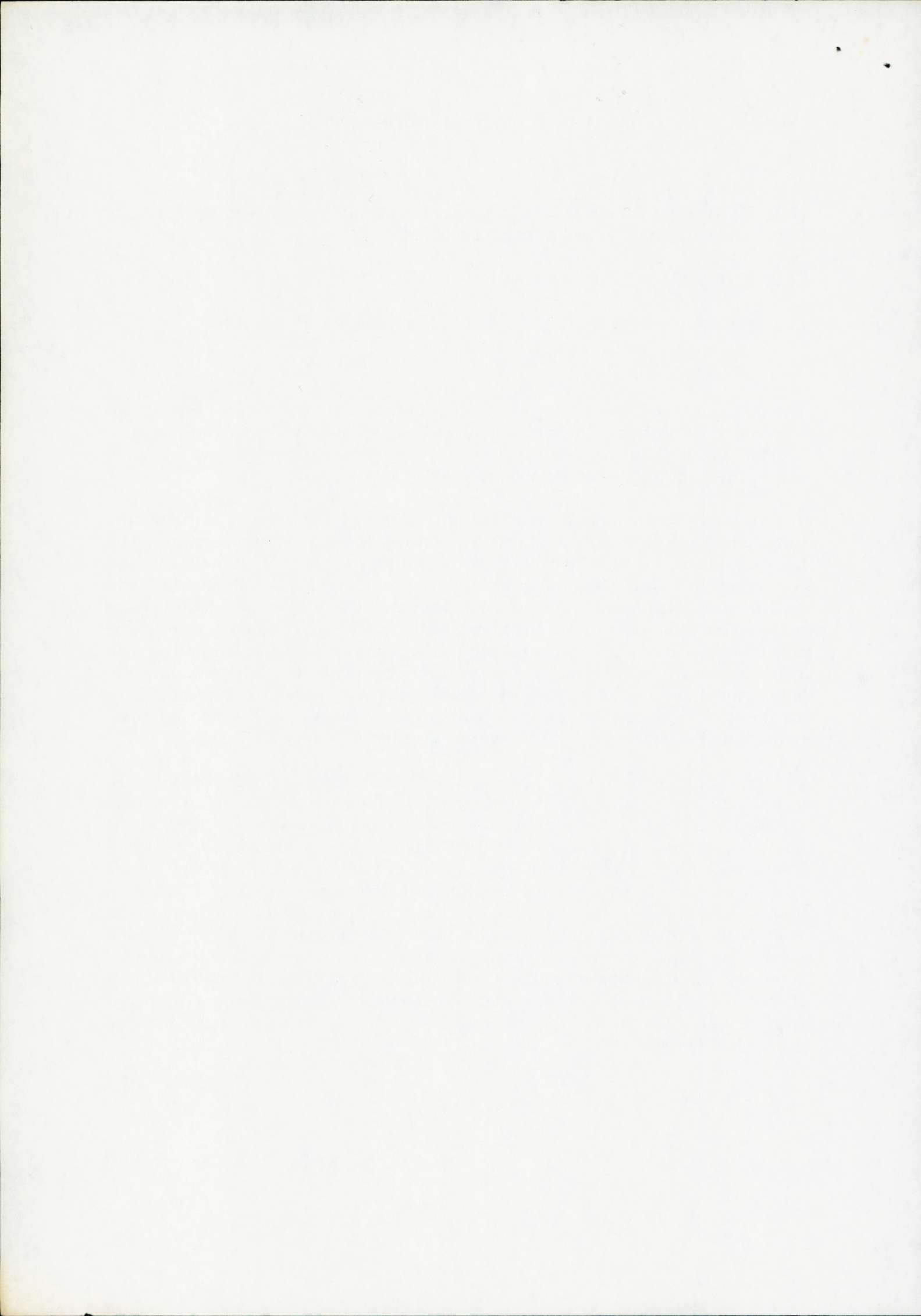
That this Bill be read a second time.

I move that my second reading speech be incorporated in Hansard.

The object of this Bill is to amend the Coal Industry Act 1946 to give effect to an agreement between the Commonwealth and New South Wales Governments to re-structure the Joint Coal Board; to remove certain of its regulatory function; and to modernise its financial arrangement.

The Federal Government will be introducing its parallel Bill to the Commonwealth Parliament during the current Parliamentary Session. The Joint Coal Board was established in 1947 under the parallel Commonwealth and New South Wales Coal Industry Act to provide means for securing and maintaining adequate supplies of coal throughout Australia and for overseas trade; the regulation and improvement of the New South Wales coal industry; and other matters relating to the production, supply and distribution of coal. The Board was given extensive powers over industry development, mining, employment and marketing consistent with what was considered appropriate for the post-war period. Since then the industry has changed many ways and many of the Board's powers have long been unnecessary and unused.

The transformations brought about by market changes and developments in technology are illustrated by some comparative statistics. In 1948/49 total production of coal in New South Wales was 12 million tonnes. In 1990/91 the figure was 80 million tonnes. In 1948/49 exports overseas totalled 33,000 tonnes compared with 51 million tonnes last financial years. In 1948/49 New South Wales electricity generation and metallurgical industries consumed 4.5 million tonnes - 38% of State consumption - and rail transport 1.5 million tonnes. By 1990/91 the former accounted for well over 95 percent of the State's consumption - a total of 27.5 million tonnes. Productivity too has increased dramatically for many reasons including technology and industrial relations. In 1948/49 output of raw coal per man-shift from underground mines was three tonnes compared with 17 tonnes last year. Productivity is now expressed in output per employee per hour or per year.



In October 1990 the Commonwealth and New South Wales Governments engaged Mr. Bryan Kelman to undertake an independent review of the powers, functions and activities of the Board. Based on Mr. Kelman's review and subsequent consultations with industry parties and the United Mineworkers Federation of Australia, both the Commonwealth and New South Wales Governments agreed that the Board's functions and activities would be rationalised and re-focused to concentrate on those areas where it has demonstrated a record of performance. The decision to re-focus the Board's powers and role in the industry will remove unnecessary duplication of functions between the Board and the Department of Mineral Resources.

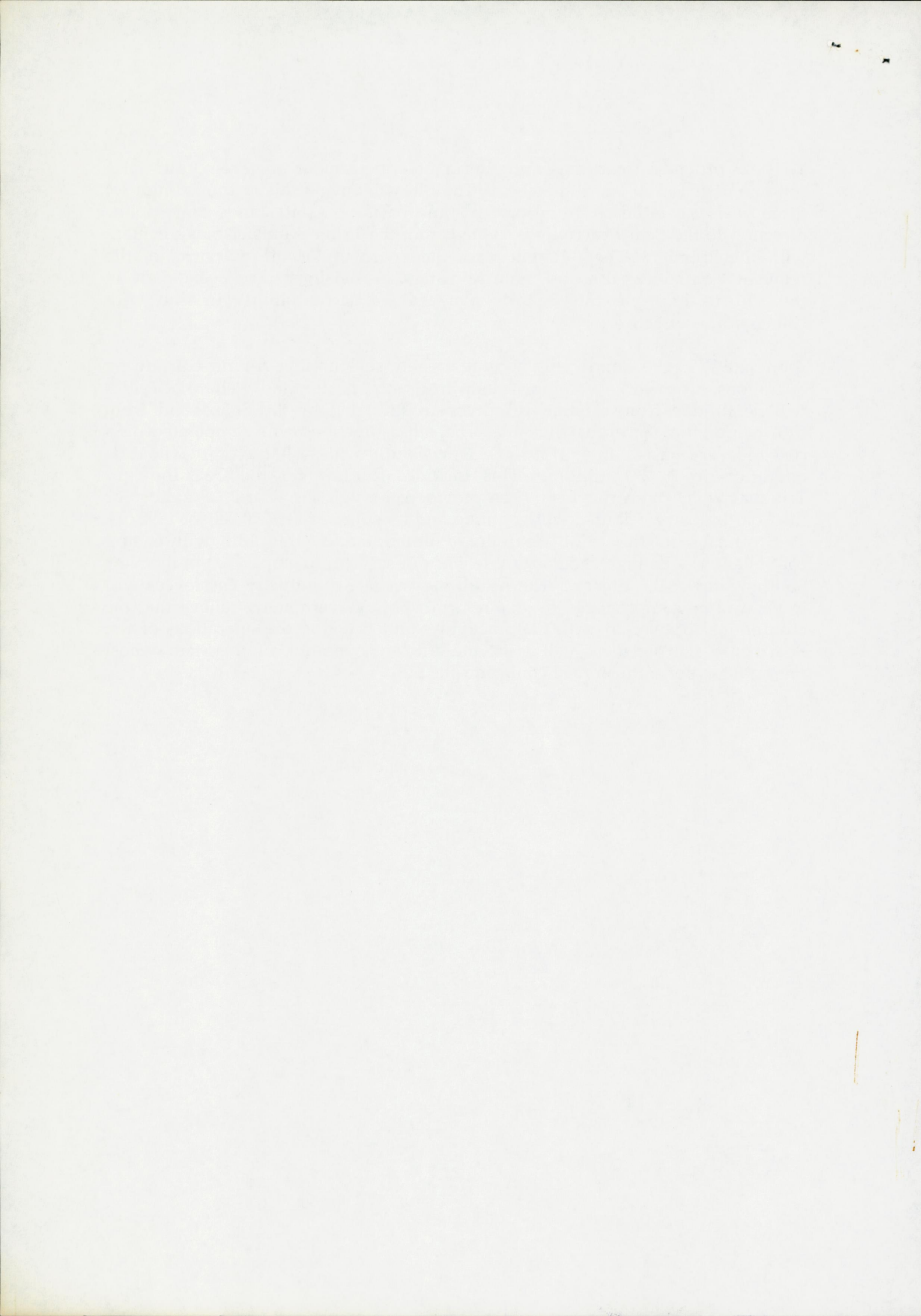
The Bill provides for the Board to continue its powers, functions and activities in the following areas: the administration of the Coal Industry Workers Compensation Scheme; the provision of Coal Miners Occupational Health and Rehabilitation Services including the provision of preventative medical services, monitoring workers health and investigating related health matters; the authority to require mine owners to do things, or refrain from doing things, to protect workers health; the promotion of the welfare of current and former workers in the industry, their families and communities in coal mining areas; the collection, collation and dissemination of accident and other statistics related to the health and welfare of workers engaged in the coal industry; the provision of advice and information to Ministers and others on coal miners health and welfare; referring matters of safety to the Chief Inspector of Coal Mines or to Ministers; the provision of international training-education courses in coal under the auspices of the Australian aid program and international development agencies; and the collection of industry statistics until such time as both the Commonwealth and State Ministers otherwise direct.

The Board will also continue to monitor, promote and specify adequate training standards relating the health and safety for mineworkers until such time as effective alternative arrangements are operating to the satisfaction of portfolio Ministers. Both Governments have recognised the very valuable work the Board has done in relation to the coalminers health and welfare. The Board will therefore continue to monitor dust levels in mines until the industry parties can satisfy Ministers with portfolio responsibility that there are suitable and effective alternative arrangements which may warrant a transfer of this function. The effect of the Bill is to remove unnecessary duplication of functions between the Board and the State Government and to bring to an end the Board's powers, functions and activities in a number of areas namely: control over the rate of development of the coal industry in New South Wales, particularly attempts to match supply and demand; and coal resource utilisation, mining, marketing and management issues within the State. Future Board membership will formalise the current arrangement, which is an independent chairperson, and employees' representative and an employers' representative. However, the terms of appointment will be changed.



The Act provides for a maximum term of appointment of seven years on a fulltime basis for all Board members. The Bill will amend this to a maximum of three years on either fulltime or part-time basis. As it stands now, policy direction to the Board can only be issued from the Prime Minister in agreement with the Premier. The Bill will place the Board under direct control of the relevant Commonwealth and State Ministers. Provisions have been made in the Bill to improve the Board's standards of accountability in line with contemporary practice.

From 1992/93 the Board will become largely self-funding for its continuing operations. The workers' compensation insurance, health, and welfare activities will be funded from existing resources accumulated by the Board and from future premium and other income. The other functions will be operated on a cost recovery basis. In 1991/92 the New South Wales share for the Board's operations is \$2.271 million. This includes funding for the Coal Industry Tribunal which has previously been provided through the Board. Funding for the Coal Industry Tribunal will continue and is estimated at \$570,000 for 1992/93. The reforms to the Joint Coal Board embodied in this Bill will ensure continuation of its high standard of delivery of services to employees in the New South Wales coal industry. The health and welfare of industry employees will in no way be compromised by this reform. Both Governments believe that the elimination of overlap with State activities and bringing the operations of the Board into sharper focus will assist the efficient operation of the State's most important export industry. I commend the bill.



FIRST PRINT

COAL INDUSTRY (AMENDMENT) BILL 1992

NEW SOUTH WALES



EXPLANATORY NOTE

(This Explanatory Note relates to this Bill as introduced into Parliament)

The Joint Coal Board was constituted by the Coal Industry Act 1946 as a result of an agreement between the Governments of the Commonwealth and of New South Wales to provide means for securing and maintaining adequate supplies of coal throughout New South Wales and for the regulation and improvement of the coal industry in New South Wales.

The object of this Bill is to amend the Act to give effect to a further agreement between the Commonwealth and New South Wales to restructure the Board, to remove certain of its regulatory functions and to alter its financial arrangements.

Clause 1 specifies the short title of the proposed Act.

Clause 2 provides for the proposed Act to commence on a day or days to be proclaimed, with the exception of certain amendments concerning the Coal Industry Tribunal which will be taken to have commenced on 31 March 1992, which is the date of commencement of the Industrial Relations Act 1991.

Clause 3 gives effect to the Schedules amending the Coal Industry Act 1946.

SCHEDULE 1—AMENDMENTS RELATING TO THE STRUCTURE OF THE JOINT COAL BOARD

Schedule 1 substitutes certain provisions of Part 2 of the Act (which deals with the structure of the Joint Coal Board). The new provisions relating to the structure of the Board are substantially the same as the provisions to be replaced except that the Board is to consist of the following 3 members appointed by the New South Wales Minister and the Minister administering the Commonwealth Act:

- one independent chairperson
- one representative of coal industry employers
- one representative of coal industry employees.

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The members may be full-time or part-time and hold office for 3 years and may, if otherwise eligible, be re-appointed. Schedule 1 also inserts provisions relating to the procedure of Board meetings.

**SCHEDULE 2—AMENDMENTS RELATING TO THE FUNCTIONS OF
THE JOINT COAL BOARD**

Schedule 2 (1) and (2) substitute the long title and the preamble to the Act to reflect the amendments to be made by the proposed Act.

Schedule 2 (3) omits certain unused powers of the Governor relating to the regulation of the coke industry.

Schedule 2 (4) substitutes Part 3 of the Act (dealing with the powers and functions of the Joint Coal Board). The functions relating to the production and distribution of coal are omitted. Under proposed Part 3, the Board's functions are to be limited to welfare, training and occupational health, in addition to its workers' compensation functions. The Board will also be empowered to undertake research and to keep statistics relating to health, safety and other of its functions. In particular the new Part contains the following provisions:

- * Proposed section 25 empowers the Board to require owners or managers of coal mines to do things, or refrain from doing things, so as to protect the health of workers.
- * Proposed section 26 provides that the Board will maintain certain powers until otherwise directed by the Ministers.
- * Proposed section 27 empowers the Board to establish workers' compensation insurance schemes and to require any employer in the coal industry to effect such insurance.
- * Proposed section 29 empowers the Board to make orders with respect to the Board's powers and functions. Proposed section 30 provides for the publication of such orders in the Gazette and the Commonwealth Gazette.
- * Proposed section 31 establishes Ministerial control over the Board on matters of policy and also as to the exercise of its duties and functions. Presently the Board is subject to directions by the Premier and the Prime Minister on matters of policy.
- * Proposed section 32 retains the Board's power to employ staff. Proposed section 33 also empowers the Board to enter into arrangements with other bodies for the provision of assistance and to appoint consultants.
- * Proposed section 34 requires the Board to submit an annual operating plan containing the proposed strategy of the Board for the following 12 months.

Schedule 2 (5) omits Part 4 of the Act, removing the Board's power to control mines.

Schedule 2 (6) omits Part 5 of the Act. As a result, the Board will no longer be empowered to operate coal mines or acquire coal or equipment used in relation to its procedure, treatment, handling or distribution.

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SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL MATTERS

Schedule 3 substitutes Part 6 of the Act (which contains financial provisions).

In particular, the new Part contains the following provisions:

- * Proposed section 35A sets out the Board's financial functions.
- * Proposed section 35B confers power on the Board to charge fees.
- * Proposed sections 35C–35E specify the purposes for which the Board may use its money.
- * Proposed section 35F requires the Board to submit annual reports, the contents of which may be determined by the Minister for Finance of the Commonwealth, as well as the State Minister and the Commonwealth Minister.
- * Proposed section 35G empowers the Board to maintain bank accounts.
- * Proposed section 35H requires the Board to keep proper accounts and records in accordance with commercial accounting principles.
- * Proposed section 35I empowers the Board to borrow or otherwise raise money, including by dealings with securities. The approval of the Ministers is required if total borrowing exceeds \$2,000,000.
- * Proposed section 35J requires money not immediately required for the purposes of the Board to be invested in government securities, deposits with a bank or other ways consistent with sound commercial practice.
- * Proposed section 35K requires the Minister to lay before Parliament the report of the Auditor-General of the Commonwealth on the financial statements of the Board.
- * Proposed section 35L exempts the Board from liability for any State tax to which the Commonwealth is not subject.

SCHEDULE 4—OTHER AMENDMENTS

Schedule 4 (1) omits an obsolete section dividing the Act into Parts.

Schedule 4 (2) omits an obsolete definition.

Schedule 4 (3), (4) and (7) remove certain of the Board's powers that are now not required.

Schedule 4 (5) and (6) contain provisions relating to the constitution and procedure of Local Coal Authorities.

Schedule 4 (8) and (9) dissolve the Mine Conciliation Committees that had industrial relations powers relating to the management of mines (which is now no longer a Board function).

Schedule 4 (10) removes powers to appoint reporting officers in relation to industrial disputes.

Schedule 4 (11) substitutes Part 8 dealing with general matters, including service of documents, powers of inspectors, powers of entry, immunity from liability for Board members and proceedings for offences under the Act. In particular:

- * Proposed section 59 creates a maximum penalty of \$10,000 for failure to comply with an order or requirement made by the Board or for obstructing an inspector.

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- * Proposed section 63 permits the making of regulations which may create an offence punishable by a penalty not exceeding 5 penalty units (currently \$500).
- * Proposed section 64 gives effect to a schedule of savings and transitional provisions. Schedule 1, in particular, continues the appointment of existing members of the Board, as well as containing other savings and transitional provisions.

**SCHEDULE 5—AMENDMENTS CONSEQUENTIAL ON THE ENACTMENT
OF THE INDUSTRIAL RELATIONS ACT 1991**

Schedule 5 makes certain amendments to provisions dealing with the Coal Industry Tribunal that are consequential on the enactment of the Industrial Relations Act 1991.

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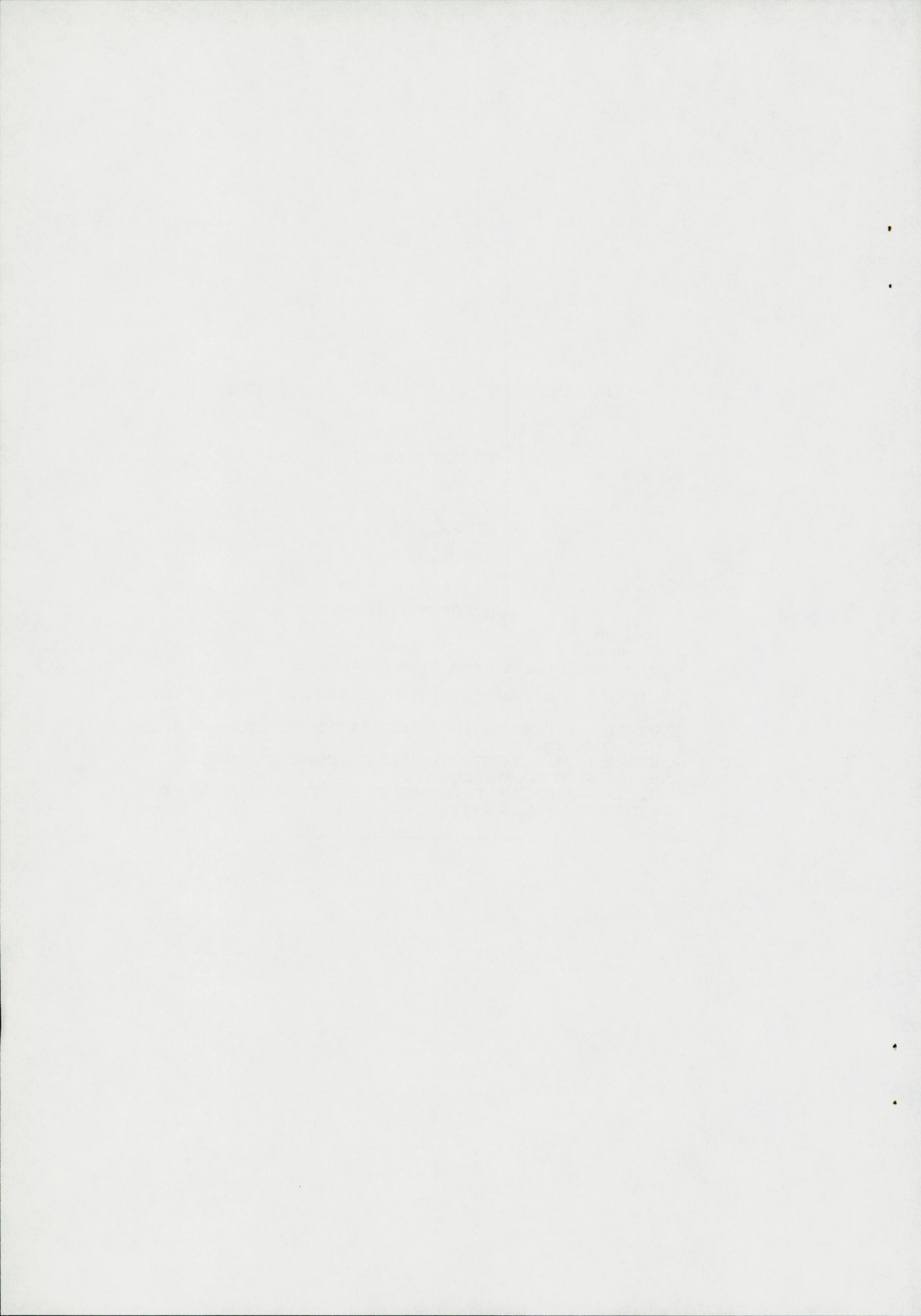
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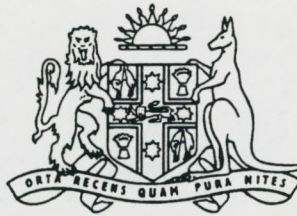
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COAL INDUSTRY (AMENDMENT) BILL 1992

NEW SOUTH WALES



No. , 1992

A BILL FOR

An Act to amend the Coal Industry Act 1946, in accordance with an agreement between the State and the Commonwealth, to restructure the Joint Coal Board, to remove certain regulatory functions of the Board and to confer other functions on the Board; and for other purposes.

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The Legislature of New South Wales enacts:

Short title

1. This Act may be cited as the Coal Industry (Amendment) Act 1992.

Commencement

- 5 2. (1) This Act (except Schedule 5 and section 3 in its application to that Schedule) commences on a day or days to be appointed by proclamation.
- (2) Schedule 5, and section 3 in its application to that Schedule, are taken to have commenced on 31 March 1992.

10 **Amendment of Coal Industry Act 1946 No. 44**

3. The Coal Industry Act 1946 is amended in the manner set out in Schedules 1-5.

**SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD**

15 (Sec. 3)

(1) Section 4 (**Interpretation**):

In section 4 (1), insert in alphabetical order:

20 “**full-time member**” means a full-time member of the Board, including the Chairperson if appointed as a full-time member;

 “**member**” means any member of the Board, including the Chairperson;

25 “**part-time member**” means a part-time member of the Board, including the Chairperson if appointed as a part-time member;

 “**the Commonwealth Minister**” means the Minister of the Commonwealth administering the Commonwealth Act;

30 “**the State Minister**” means the Minister administering this Act;

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(2) Section 5 (**Joint Coal Board**):

Omit section 5 (2)–(8), insert instead:

(2) The Board so constituted is a body corporate. 5

(3) Nothing in this Act prevents the appointment of the members of the Board by the State Minister and the Commonwealth Minister in accordance with the arrangement.

(3) Sections 6–22:

Omit sections 6–9, insert instead: 10

Body corporate

6. The Board:

(a) has perpetual succession; and

(b) is to have a seal; and

(c) may take proceedings and be proceeded against in its corporate name; and 15

(d) may, for the purpose of enabling it to exercise its powers and functions, purchase, exchange, take on lease, hold, dispose of and otherwise deal with property; and 20

(e) may do and suffer all other things that bodies corporate may, by law, do and suffer and that are necessary for, or incidental to, the exercise of its powers and functions.

Members of the Board 25

7. (1) The Board constituted under the arrangement referred to in section 5 is to consist of 3 members.

(2) One member is to be appointed as Chairperson of the Board.

(3) Of the members other than the Chairperson: 30

(a) one is to be a representative of coal industry employers; and

(b) one is to be a representative of coal industry employees.

(4) The members of the Board, including the Chairperson, may be either full-time or part-time members. 35

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

5 (5) The appointment of a person as a member is not
invalid merely because of a defect or irregularity in relation
to the appointment.

Terms of office of members

10 8. Subject to this Act, a member holds office for the period
(not exceeding 3 years) specified in the member's instrument
of appointment, but may be re-appointed in accordance with
this Act.

**Appointment of persons to act for any member of the
Board**

15 9. (1) The State Minister and the Commonwealth Minister
may appoint a person to act for any member of the Board
who is absent from duty because of illness or otherwise, and
the person, while so acting, has all the powers and functions
of the member and is taken to be the member.

20 (2) If the absent member is a representative of coal
industry employers or coal industry employees, the person
appointed to act as the member is to be such a representative.

25 (3) The State Minister and the Commonwealth Minister
may, from time to time, appoint a member to act for the
Chairperson if the Chairperson is absent from duty because
of illness or otherwise, and the member, while so acting, has
all the functions of the Chairperson and is taken to be the
Chairperson.

(4) The State Minister, with the agreement of the
Commonwealth Minister, may remove any person from any
office to which the person was appointed under this section.

30 (5) A person while acting in the office of a member is
entitled to be paid such remuneration (including travelling
and subsistence allowances) as the State Minister and the
Commonwealth Minister may from time to time determine in
respect of the person.

35 (6) For the purposes of this section, a vacancy in the office
of a member or the Chairperson is taken to be an absence
from office of the member or Chairperson.

40 (7) The appointment of a person to act for a member is not
invalid merely because of a defect or irregularity in relation
to the appointment.

Coal Industry (Amendment) 1992

SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

Vacancy in office of member

10. (1) The office of a member becomes vacant if the member: 5

- (a) dies; or
- (b) completes a term of office and is not re-appointed; or
- (c) resigns the office by instrument in writing addressed to the State Minister or the Commonwealth Minister; or
- (d) in the case of a full-time member—is absent from duty, except on leave of absence granted by the State Minister or the Commonwealth Minister, for 7 consecutive days or for 14 days in any period of 12 months; or 10
- (e) in the case of a part-time member—is absent from 4 consecutive meetings of the Board of which reasonable notice has been given to the member personally or in the ordinary course of post, except on leave granted by the State Minister or the Commonwealth Minister or unless, before the expiration of 4 weeks after the last of those meetings, the member is excused by the State Minister or the Commonwealth Minister for having been absent from those meetings; or 15
- (f) becomes bankrupt, applies to take the benefit of any law for the relief of bankrupt or insolvent debtors, compounds with his or her creditors or makes an assignment of his or her remuneration for their benefit; or 20
- (g) becomes permanently incapable of performing his or her duties. 25 30

(2) The State Minister, with the agreement of the Commonwealth Minister, may remove a member from office for misbehaviour, incompetence or incapacity.

Vacancy does not invalidate Board's actions

11. The Board can exercise its powers even if there is one (but not more than one) vacancy in its membership. 35

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

Filling of vacancy in office of member

5 12. If the office of any member becomes vacant, a person is, subject to this Act, to be appointed to fill the vacancy.

Remuneration

10 13. A member is entitled to be paid such remuneration (including such travelling and subsistence allowances) as the State Minister and the Commonwealth Minister may from time to time determine in respect of the member.

Disclosure of pecuniary interests

14. (1) If:

- 15 (a) a member has a direct or indirect pecuniary interest in a matter being considered or about to be considered at a meeting of the Board; and
- (b) the interest appears to raise a conflict with the proper performance of the member's duties in relation to the consideration of the matter,

20 the member must disclose the nature of the interest to the Board as soon as possible after the relevant facts have come to the member's knowledge.

(2) A disclosure by a member to the Board that the member:

- 25 (a) is a member, or is in the employment, of a specified company or other body; or
- (b) is a partner, or is in the employment, of a specified person; or
- (c) has some other specified interest relating to a specified company or other body or to a specified person,

30 is a sufficient disclosure of the nature of the interest in any matter relating to that company or other body or to that person which may arise after the date of the disclosure and which is required to be disclosed under subsection (1).

35 (3) Particulars of any disclosure made under this section must be recorded by the Board in a book kept for the purpose at the office of the Board and that book must be open at all reasonable hours to inspection by any person on payment of the prescribed fee (if any).

Coal Industry (Amendment) 1992

SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(4) After a member has disclosed the nature of an interest in any matter, the member must not, unless the State Minister and the Commonwealth Minister, or the Board, otherwise determine or determines: 5

(a) be present during any deliberation of the Board with respect to the matter; or

(b) take part in any decision of the Board with respect to the matter. 10

(5) For the purposes of the making of a determination by the Board under subsection (4), a member who has a direct or indirect pecuniary interest in a matter to which the disclosure relates must not:

(a) be present during any deliberation of the Board for the purpose of making the determination; or 15

(b) take part in the making by the Board of the determination.

(6) A contravention of this section does not invalidate any decision of the Board. 20

Seal

15. (1) The Chairperson is required to keep the Board's seal in safe custody.

(2) The seal of the Board must be affixed to a document only: 25

(a) in the presence of at least 2 members of the Board; and

(b) with an attestation by the signatures of those members of the fact of the affixing of the seal.

(3) Every document requiring authentication by the Board may be sufficiently authenticated without the seal of the Board if it is signed by the Chairperson or by any member of staff of the Board authorised to do so by the Chairperson. 30

(4) Judicial notice is to be taken of the seal of the Board.

(5) In any legal proceedings, the seal of the Board, when affixed to a document, is, until the contrary is proved, to be presumed to have been duly affixed to the document. 35

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

General procedure

5 16. The procedure for the calling of meetings of the Board
and for the conduct of business at those meetings is, subject
to this Act and the regulations, to be as determined by the
Board.

Quorum

10 17. The quorum for a meeting of the Board is 2 members
of the Board one of whom is to be the Chairperson.

Presiding member

 18. (1) The Chairperson is to preside at a meeting of the
Board.

15 (2) The Chairperson has a deliberative vote and, in the
event of an equality of votes, has a second or casting vote.

Voting

 19. A decision supported by a majority of the votes cast at
a meeting of the Board at which a quorum is present is the
decision of the Board.

20 **Transaction of business outside meetings or by telephone
etc.**

 20. (1) The Board may, if it thinks fit, transact any of its
business by the circulation of papers among all the members
of the Board for the time being, and a resolution in writing
approved in writing by a majority of those members is taken
to be a decision of the Board.

25 (2) The Board may, if it thinks fit, transact any of its
business at a meeting at which members participate by
telephone, closed-circuit television or other means, but only
if any member who speaks on a matter before the meeting
can be heard by the other members.

30 (3) For the purposes of:
 (a) the approval of a resolution under subsection (1); or
 (b) a meeting held in accordance with subsection (2),
the Chairperson and each member have the same voting
rights as they have at an ordinary meeting of the Board.

35 (4) A resolution approved under subsection (1) is to be
recorded by the Board.

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(5) Papers may be circulated among members for the purposes of subsection (1) by facsimile or other transmission of the information in the papers concerned. 5

Delegation of Board's powers and functions

21. (1) The Board may, by writing under its seal, delegate its powers and functions, other than this power of delegation, to any member or employee of the Board or to any committee of persons (whether of members only or members and other persons). 10

(2) A delegation:

(a) may be general or limited; and

(b) may be revoked, wholly or partly, by the Board.

(3) A delegated power or function may be exercised only in accordance with any conditions to which the delegation is subject. 15

(4) A delegated power or function that is duly exercised by a delegate is taken to have been exercised by the Board.

(5) If the exercise of a power or function by the Board is dependent on the opinion, belief or state of mind of the Board in relation to any matter, the power or function may be exercised by the delegate on the opinion, belief or state of mind of the delegate in relation to any such matter. 20

(6) When a power or function is delegated to a particular member, the power or function may be exercised by the person for the time being acting for that member in accordance with section 9. 25

(7) A power or function that has been delegated may, despite the delegation, be exercised by the Board. 30

Effect of certain other Acts

22. (1) Part 2 of the Public Sector Management Act 1988 does not apply to or in respect of the appointment of a member.

(2) If by or under any Act provision is made: 35

(a) requiring a person who is the holder of a specified office to devote the whole of his or her time to the duties of that office; or

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FUNCTIONS OF THE JOINT COAL BOARD—*continued***

(b) prohibiting the person from engaging in employment
outside the duties of that office,

5 the provision does not operate to disqualify the person from
holding that office and also the office of a part-time member
or from accepting and retaining any remuneration payable to
the person under this Act as a part-time member.

**SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD**

10

(Sec. 3)

(1) Long title:

Omit the long title, insert instead:

15 An Act to make provision in relation to the coal industry in
New South Wales and elsewhere; and for related purposes.

(2) Preamble:

Omit the Preamble, insert instead:

20 WHEREAS it has been agreed between the Governments of
the Commonwealth and the State of New South Wales that
they will jointly establish authorities vested with power to
take action with respect to industrial relations, mineworkers'
health and welfare and certain other matters in the coal
industry:

25 AND WHEREAS it has been further agreed that the two
Governments are to take all practicable steps to secure the
passage by the Parliament of the Commonwealth and the
Parliament of the State of New South Wales of legislation
within the constitutional powers of the respective Parliaments
providing for these and other related matters:

30 AND WHEREAS each of the two Governments has
undertaken not to take action, without the prior concurrence
of the other, to repeal or amend any of the legislation covered
by the agreement:

(3) Section 4 (**Interpretation**):

35 Omit section 4 (2).

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SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued*

(4) Part 3:

Omit the Part, insert instead:

**PART 3—POWERS AND FUNCTIONS OF JOINT
COAL BOARD** 5

Vesting of powers in Board

23. (1) In pursuance of an agreement between the Government of the State and the Government of the Commonwealth, it is declared that the Board is to have all the powers and functions specified in this Act in relation to the Board. 10

(2) Subject to the Commonwealth Constitution, those powers and functions are by this subsection, and not otherwise, vested in the Board to the extent to which they are not in excess of the legislative power of the State. 15

General powers and functions of the Board

24. The Board has the following powers and functions:

- (a) to provide occupational health and rehabilitation services for workers engaged in the coal industry, including providing preventive medical services, monitoring workers' health and investigating related health matters; 20
- (b) to collect, collate and disseminate accident and other statistics related to the health and welfare of workers engaged in the coal industry; 25
- (c) to refer matters relating to the safety of workers engaged in the coal industry, as it thinks fit, to the Chief Inspector of Coal Mines or the State Minister and the Commonwealth Minister for consideration; 30
- (d) to provide courses in the production and utilisation of coal under international development assistance programs sponsored or administered by the Commonwealth Government or approved by the State Minister and the Commonwealth Minister; 35
- (e) to report to the State Minister and the Commonwealth Minister as it thinks fit, or when requested by either Minister, on matters related to the health or welfare of

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SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued*

- 5 workers engaged in the coal industry, or on any other
matter concerning or arising out of the Board's powers
or functions;
- (f) to publish reports and information of public interest
concerning or arising out of the Board's powers or
functions;
- 10 (g) to promote the welfare of workers and former workers
in the coal industry in the State, their dependents and
communities in coal mining areas.

Additional powers related to health

15 25. (1) The Board may, if it is of the opinion that the
health of workers at a coal mine is endangered, or is likely to
be endangered, by any conditions at the mine or methods in
operation at the mine, require the owner or manager of the
mine, by written notice, to do or refrain from doing such
things, specified by the Board, as are necessary to protect the
health of the workers.

20 (2) A person subject to a requirement of the Board under
this section may appeal against the requirement to the
Supreme Court in accordance with rules of that Court.

(3) On an appeal, the Supreme Court may make an order
confirming, revoking or amending the Board's requirement.

25 (4) An appeal which is made to the Supreme Court after an
application for review in respect of the same matter is made
to the Administrative Appeals Tribunal under the
Commonwealth Act and before that application is finally
determined is stayed until that final determination.

Other powers and functions of the Board

30 26. Until such time as the State Minister and the
Commonwealth Minister direct, the Board has the following
powers and functions:

- 35 (a) to monitor, promote and specify adequate training
standards relating to health and safety for workers
engaged in the coal industry;
- (b) to monitor dust in coal mines;
- 40 (c) to collect, collate and disseminate statistics related to
the coal industry, other than statistics related to the
health and welfare of workers.

Coal Industry (Amendment) 1992

 SCHEDULE 2—AMENDMENTS RELATING TO THE
 FUNCTIONS OF THE JOINT COAL BOARD—*continued*
Workers' compensation functions

27. The Board has power to establish workers' compensation insurance schemes and to require any employer in the coal industry in the State to effect with or through the Board all workers' compensation insurance in respect of the employer's employees in that industry. 5

Additional powers of Board

28. For the purpose of exercising its powers or functions, the Board may: 10

(a) undertake or arrange for research, inquiries, investigations, surveys, tests and inspections; and

(b) require the keeping and furnishing of statistics, returns and other information relating to matters concerning or arising out of the Board's powers and functions. 15

Orders by Board

29. (1) The Board may, with the approval of the State Minister and the Commonwealth Minister, make orders, not inconsistent with this Act or the regulations, for or with respect to the Board's powers and functions under sections 24 and 26–28. 20

(2) The Board may, with the approval of the State Minister and the Commonwealth Minister, by order amend or revoke any order made by the Board. 25

Publication of orders

30. (1) An order made by the Board must be published in the Gazette and the Commonwealth Gazette.

(2) An order takes effect on the day it is so published, or if a later day is specified in the order for that purpose, on the later day so specified. 30

(3) Subsection (2) does not prevent an order from specifying different days for the commencement of different portions of the order.

Ministerial direction and control 35

31. (1) The Board is, in the exercise of its powers and functions and the performance of its duties, subject to the joint control and direction of the State Minister and the Commonwealth Minister.

*Coal Industry (Amendment) 1992***SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued***

5 (2) The State Minister or the Commonwealth Minister may, with the agreement of the other Minister, issue written directions to the Board on matters of policy, or as to the exercise of the Board's powers or functions or the performance of its duties, and it is the duty of the Board to carry out any direction so given.

10 (3) If the exercise of any power or function by the Board is dependent on the opinion or belief of the Board in relation to any matter and a direction is issued under this section in relation to that matter, the Board has the power to exercise the power or function or perform the duty in accordance with that direction.

15 **Staff of Board**

32. (1) The Board may employ such staff as is necessary to exercise its powers and functions under this Act.

(2) The Board may determine the remuneration and conditions of employment of its staff.

20 (3) Part 2 of the Public Sector Management Act 1988 does not apply to or in respect of any such staff.

Arrangements with other agencies, consultants etc.

25 33. (1) The Board may enter into arrangements with other persons or bodies (including government bodies) with relevant expertise for the provision of assistance to the Board in connection with the exercise of the powers and functions of the Board.

(2) The Board may engage consultants to assist it in the exercise of its powers or functions.

30 **Annual operating plan**

34. (1) The Board must, on or before 31 May in each year, submit an annual operating plan for the year commencing on 1 July of that year to the State Minister and the Commonwealth Minister.

35 (2) The annual operating plan must contain a plan relating to the proposed strategy of the Board in exercising its powers and functions in the period to which the plan relates and such other matters as may be prescribed.

*Coal Industry (Amendment) 1992***SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued***

(3) The Board must amend an annual operating plan if required to do so by the State Minister and the Commonwealth Minister. 5

(4) The Board may amend the annual operating plan and must give the State Minister and the Commonwealth Minister a copy of any such amendment.

Policy reports

35. The Board must, as and when required by the State Minister or the Commonwealth Minister, furnish reports to the Minister concerned, and the other Minister, as to the policy it is pursuing or proposes to pursue in the discharge of its powers and functions. 10

(5) Part 4 (**Control of Coal Mines**): 15

Omit the Part.

(6) Part 5 (**Acquisition of Land, Coal and Equipment**):

Omit the Part.

**SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL
MATTERS**

20

(Sec. 3)

(1) Section 4 (**Interpretation**):

In section 4 (1), insert in alphabetical order:

“**approved bank**” means a bank as defined in section 5 (1) of the Banking Act 1959 of the Commonwealth or another Bank declared by the Treasurer of the Commonwealth, or by a person authorised by the Treasurer of the Commonwealth to give approvals for the purposes of this definition, to be an approved bank in relation to the Board; 25

30

(2) Part 6:

Omit the Part, insert instead:

PART 6—FINANCE**Functions of the Board in relation to finance**

35A. The functions of the Board in relation to finance are: 35

Coal Industry (Amendment) 1992

SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL MATTERS—*continued*

- 5 (a) to receive money payable to the Board, including money payable to the Board as fees for services provided by the Board; and
- (b) to raise such money, under section 35I, as is necessary to exercise its powers or functions; and
- (c) to make payments under sections 35C–35E; and
- 10 (d) to maximise returns on money held by the Board by investing the money under section 35J.

Board may charge fees

35B. The Board may charge fair and proper fees for services provided by it in the exercise of any of its powers or functions.

15 **Workers' compensation funds**

35C. All premiums and other money received under any workers' compensation insurance scheme established by the Board and any other money received by the Board for the purposes of the scheme must be applied:

- 20 (a) to pay any sum required to be paid by the Board under any workers' compensation insurance scheme established by the Board; and
- (b) to pay any expenses incurred in the administration of any such scheme; and
- 25 (c) to pay for the provision of occupational health and rehabilitation services; and
- (d) for such other purposes related to the coal industry, to the Board's welfare functions, to workers formerly engaged in the coal industry or to the administration of this Act as may be approved by the State Minister and
- 30 the Commonwealth Minister.

Application of amounts paid by State to Board

35D. Any amounts paid to the Board by the State for the purposes of section 46 are, subject to any terms and conditions imposed by the State in relation to those amounts, to be applied towards those purposes.

Other funds

35E. (1) The Board may apply money (other than money referred to in section 35C or 35D) received by the Board for

Coal Industry (Amendment) 1992

SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL MATTERS—*continued*

such purposes, connected with the Board's powers and functions, as the Board thinks fit.

(2) Without limiting the operation of subsection (1), the Board may apply any such money for any purpose referred to in section 35C or 35D. 5

Annual report

35F. (1) The Board must, as soon as practicable after the end of the financial year of the Board, submit an annual report to the State Minister and the Commonwealth Minister. 10

(2) The Minister must lay the report or cause it to be laid before both Houses of Parliament within 21 sitting days after receiving the report.

(3) The annual report must contain a report of the Board's operations during the financial year, together with financial statements for that year and such other matters as may be approved by the Minister for Finance of the Commonwealth or the State Minister and the Commonwealth Minister. 15

(4) In this section: 20

(a) a reference to a sitting day, in relation to a House of Parliament, is a reference to a day on which the House actually sits; and

(b) a reference to a number of sitting days, in relation to a House of Parliament, is a reference to that number of sitting days, regardless of whether those days occur within the same or within different sessions of Parliament. 25

Bank accounts

35G. (1) The Board may open and maintain an account or accounts with an approved bank or banks and must maintain at all times at least one such account. 30

(2) The Board must pay all money of the Board into an account referred to in subsection (1).

Financial statements and practices 35

35H. (1) The Board must cause proper accounts and records of its transactions and affairs to be kept in accordance with the accounting principles generally applied in commercial practice.

Coal Industry (Amendment) 1992

 SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL
 MATTERS—*continued*

5 (2) The financial statements of the Board are to be in a form approved by the Minister for Finance of the Commonwealth.

10 (3) The Board must do all such things necessary to ensure that all payments by it are correctly made and properly authorised and that adequate control is maintained over all assets of, or in the custody of, the Board and over the incurring of liabilities by the Board.

Borrowing by the Board

15 35I. (1) The Board may borrow money for the exercise of its powers and functions.

(2) The Board must not allow the total of outstanding debts incurred under subsection (1) to exceed \$2,000,000 without the approval in writing of the State Minister and the Commonwealth Minister.

20 (3) An approval may be given in relation to a particular transaction or a class of transactions.

(4) Money borrowed under an approval must be on terms and conditions specified in, or consistent with, the approval.

(5) Money may be borrowed wholly or partly in foreign currency.

25 (6) The Board must not borrow money except in accordance with this section.

(7) The Board may give security over the whole or part of its assets for the performance of any obligation incurred under subsection (1).

30 (8) In this section:

“**borrowing**” includes raising money or obtaining credit, whether by dealing in securities or otherwise, but does not include obtaining credit in a transaction forming part of the day-to-day operations of the Board.

Investment of money of Board

35 35J. Money of the Board not immediately required for the purposes of the Board must be invested:

(a) in securities of, or guaranteed by the State, the Commonwealth or another State; or

(b) on deposit with an approved bank; or

Coal Industry (Amendment) 1992

**SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL
MATTERS—*continued***

(c) in any other way that is consistent with sound commercial practice.

Audit

5

35K. The State Minister must lay or cause to be laid before both Houses of Parliament a copy of each report furnished to the Minister by the Auditor-General of the Commonwealth under section 28T of the Commonwealth Act.

Taxation

10

35L. The property, income and operations of the Board are not liable to taxation under any law of the State to which the Commonwealth is not subject.

SCHEDULE 4—OTHER AMENDMENTS

(Sec. 3) 15

(1) Section 2 (**Division into Parts**):

Omit the section.

(2) Section 4 (**Interpretation**):

From section 4 (1), omit the definition of "the Federation".

(3) Section 39 (**Exercise of powers of Tribunal**):

20

(a) After "matter;" in section 39 (b) (ii), insert "or".

(b) Omit section 39 (b) (iii).

(4) Section 40 (**Powers of Coal Industry Tribunal**):

(a) From section 40 (1) (e), omit "Authority; and", insert instead "Authority.".

25

(b) Omit section 40 (1) (f).

(c) Omit section 40 (1B) and (1C).

(5) Section 43 (**Establishment of Local Coal Authorities**):

(a) Omit section 43 (1), insert instead:

(1) The Tribunal may establish such Local Coal Authorities as may be necessary for the purposes of this Act.

30

(1A) The members of a Local Coal Authority comprise:

(a) the Chairperson; and

*Coal Industry (Amendment) 1992*SCHEDULE 4—OTHER AMENDMENTS—*continued*

5 (b) other members appointed to the Local Coal Authority where the Authority is to exercise its power in relation to a particular dispute or matter, being 2 or 3 members representative of employers and the same number of persons representative of employees.

(1B) The Tribunal is to appoint Chairpersons of Local Coal Authorities.

10 (1C) The other members of a Local Coal Authority are to be appointed by the Chairperson referred to in subsection (1A), according to the subject-matter to be dealt with, from among persons approved by the Tribunal for the purposes of this section.

15 (b) Before "Local Coal Authority" in section 43 (2), insert "Chairperson of a".

(c) After section 43 (2), insert:

(2A) Other members of a Local Coal Authority are to be paid such remuneration and allowances (if any) as the Tribunal, with the concurrence of the Board, determines.

20 (d) Before "Local Coal Authority" in section 43 (4), insert "Chairperson of a".

(e) Before "Local Coal Authority" in section 43 (5), insert "Chairperson or a member of".

(f) After section 43 (5) insert:

25 (6) The Tribunal may dissolve a Local Coal Authority if the position of Chairperson is vacant.

(6) Section 43A (**Proceedings of Local Coal Authorities**):

(a) Omit section 43A (1) and (2).

30 (b) Omit "Chairman" from section 43A (3) and (4) wherever occurring, insert instead "Chairperson".

(c) From section 43A (3) and (4), omit "constituted in accordance with this section" wherever occurring.

(7) Section 44 (**Cognizance of disputes**):

35 (a) From section 44 (1) (d), omit "Tribunal; and", insert instead "Tribunal."

(b) Omit section 44 (1) (e).

(c) From section 44 (4), omit "the Board or".

*Coal Industry (Amendment) 1992***SCHEDULE 4—OTHER AMENDMENTS—*continued***

- (8) Section 48 (**Mine Conciliation Committees**):
Omit the section.
- (9) Section 49 (**Functions of Mine Conciliation Committees**):
Omit the section. 5
- (10) Section 54 (**Reporting officers**):
Omit the section.
- (11) Part 8:
Omit the Part, insert instead:
- PART 8—MISCELLANEOUS** 10
- Division 1—Inspectors' powers**
- Inspectors**
55. The Board may appoint employees of the Board in writing to be inspectors for the purpose of making inspections referred to in section 28 (a). 15
- Searches to monitor compliance with Act etc.**
56. (1) An inspector may enter, at any reasonable time, any premises for the purpose of making an inspection referred to in section 28 (a) and may do any or all of the following:
- (a) search the premises; 20
- (b) take photographs, or make sketches, of the premises or any substance or thing at the premises;
- (c) inspect any book, record or document kept at the premises;
- (d) remove, or make copies of, any such book, record or document. 25
- (2) An inspector may not exercise any powers under this section in relation to premises unless he or she has:
- (a) produced his or her authority for inspection by the occupier; and 30
- (b) informed the occupier of the purpose of the entry.
- (3) An inspector may not, under this section, enter premises that are a residence unless the occupier of the premises has consented to the entry.

SCHEDULE 4—OTHER AMENDMENTS—*continued*

(4) An inspector must use no more force than is reasonably necessary in effecting an entry on to the premises.

5 (5) If damage is caused to property by an inspector in exercising a power of entry under this section, reasonable compensation is payable by the Board to the owner of the property unless the damage resulted from, or was connected with, obstruction of the inspector.

10 (6) In this section, “premises” includes buildings, land and coal mines.

Power to require information etc.

15 57. (1) An inspector who has entered premises for the purpose of making an inspection under section 28 (a) may, to the extent that it is reasonably necessary for that purpose to ascertain whether this Act, the regulations or orders or requirements made under this Act have been complied with, require a person to answer any questions put by the inspector and to produce any books, records or documents requested by the inspector.

20 (2) An inspector is not entitled to make a requirement of a person under subsection (1) unless the inspector produces his or her written authorisation for inspection by the person.

Retention of books, records and documents

25 58. If an inspector removes a book, record or document from premises under section 56 (1) or a person produces a book, record or document to an inspector in accordance with a requirement under section 57 (1):

30 (a) the inspector may retain possession of the book, record or document for such period as is necessary and reasonable for the purpose of ascertaining whether this Act, the regulations or orders or requirements have been complied with; and

35 (b) during that period the inspector must permit a person who would be entitled to inspect the book, record or document if it were not in the inspector’s possession to inspect the book, record or document at all reasonable times.

*Coal Industry (Amendment) 1992*SCHEDULE 4—OTHER AMENDMENTS—*continued***Division 2—General****Offences**

59. (1) A person must not fail, without reasonable excuse, to comply with an order made or taken to be made under section 29 or a requirement made under section 25 by the Board in accordance with this Act. 5

Maximum penalty: \$10,000 (in the case of a corporation) or \$3,000 (in any other case).

(2) A person must not, without reasonable excuse, refuse to answer any question referred to in section 57. 10

Maximum penalty: \$10,000 (in the case of a corporation) or \$3,000 (in any other case).

(3) A person must not, without reasonable excuse, fail or refuse to produce any books, records or documents referred to in section 57. 15

Maximum penalty: \$10,000 (in the case of a corporation) or \$3,000 (in any other case).

(4) A person must not knowingly make any false or misleading statement in answer to any inquiry referred to in section 57. 20

Maximum penalty: \$10,000 (in the case of a corporation) or \$6,000 (in any other case).

(5) A person must not assault, delay, obstruct, hinder or impede an inspector referred to in section 55 in the exercise of any powers conferred on the inspector under this Act. 25

Maximum penalty: \$10,000 (in the case of a corporation) or \$6,000 (in any other case).

Proceedings for offences

60. Proceedings for an offence against this Act or the regulations are to be dealt with summarily before a Local Court constituted by a Magistrate sitting alone. 30

Service of documents etc.

61. (1) A document may be served on the Board by leaving it at, or by sending it by post to, the office of the Board, or if it has more than one office, any of its offices. 35

*Coal Industry (Amendment) 1992*SCHEDULE 4—OTHER AMENDMENTS—*continued*

5 (2) A requirement made by the Board under section 25 may be served on any person subject to the requirement personally or by sending it by post to the person's address last known to the Board.

Personal liability of members etc.

10 62. A matter or thing done by the Board, a member of the Board or any person acting under the direction of the Board does not, if the matter or thing was done in good faith for the purposes of executing this or any other Act, subject the member or a person so acting personally to any action, liability, claim or demand.

Regulations

15 63. (1) The Governor may, on the recommendation of the State Minister with the agreement of the Commonwealth Minister, make regulations prescribing all matters:

- (a) required or permitted by this Act to be prescribed; or
- (b) necessary or convenient to be prescribed for carrying out or giving effect to this Act.

20 (2) A regulation may create an offence punishable by a penalty not exceeding \$500.

Savings and transitional provisions

64. Schedule 1 has effect.

SCHEDULE 1—SAVINGS AND TRANSITIONAL PROVISIONS

(Sec. 64)

Continuity of existence of Board

25 1. Nothing in the Coal Industry (Amendment) Act 1992 affects:

- 30 (a) the continued existence of the Board; or
- (b) the continued membership of the Board of a person who was a member of the Board immediately before the commencement of Schedule 1 (3) to the Coal Industry (Amendment) Act 1992.

*Coal Industry (Amendment) 1992*SCHEDULE 4—OTHER AMENDMENTS—*continued***Local Coal Authorities**

2. (1) Where, immediately before the commencement of Schedule 4 (5) to the Coal Industry (Amendment) Act 1992, a Local Coal Authority existed ("**the former Authority**"): 5

(a) the Tribunal is taken to establish a Local Coal Authority ("**the continued Authority**") under section 43 on that day with the same limits as the former Authority; and

(b) the person who constituted the former Authority is taken to be appointed as Chairperson of the continued Authority for the remainder of the period of his or her appointment as the former Authority and under the same terms and conditions. 10

(2) The continued Authority is to exercise its powers in relation to any matter or dispute in relation to which the former Authority was exercising its powers immediately before that commencement. 15

(3) A person who, immediately before that commencement, was a member of the former Authority selected under section 43A in relation to a dispute or matter as representing employers or employees, is taken to be appointed under section 43 (1C) to the continued Authority in relation to that dispute or matter with the same remuneration and allowances (if any). 20 25

(4) If the former Authority was, immediately before that commencement, exercising its powers in relation to a dispute or matter that was not subject to section 43A, the continued Authority may decide the matter without any members appointed under section 43 (1A) (b). 30

Staff of the Board

3. A person who, immediately before the commencement of Schedule 1 (3) to the Coal Industry (Amendment) Act 1992, was an officer or employee of the Board continues to be employed as a member of the staff of the Board on the same terms and conditions. 35

Certain orders to be continued

4. (1) Orders Nos. 5, 10, 34, 35, 36 and 40 made under this Act by the Board, and in force immediately before the

*Coal Industry (Amendment) 1992*SCHEDULE 4—OTHER AMENDMENTS—*continued*

commencement of this clause, continue in force and may be amended or revoked in the same way as an order made by the Board under section 29.

5 (2) Any approval or consent given under Order No. 34 or 40, and in force immediately before the commencement of this clause, has effect until amended or revoked by the Board or until the relevant provision of the Order ceases to have effect.

10 (3) Despite subclause (1):

(a) Order No. 34 has no effect if a direction is given that the Board is to cease to have the functions referred to in section 26 (a); and

15 (b) Order No. 36 has no effect if a direction is given that the Board is to cease to have the functions referred to in section 26 (c); and

(c) Order No. 40 has no effect if a direction is given that the Board is to cease to have the functions referred to in section 26 (b).

20 **Board's funds**

5. (1) Section 35C applies to money standing to the credit of the Workers' Compensation Fund immediately before the commencement of Schedule 3 (2) to the Coal Industry (Amendment) Act 1992.

25 (2) Money standing to the credit of the Welfare Fund immediately before that commencement must be applied, as the Board determines, so as to promote the welfare of workers and former workers in the coal industry in the State, their dependents and communities in coal mining areas.

30 (3) Section 35E applies to other money standing to the credit of the Board immediately before that commencement.

Existing rights of Board employees

35 6. Section 14 (3), as in force immediately before the commencement of Schedule 1 (3) to the Coal Industry (Amendment) Act 1992, continues to apply to the Board and to any person to whom that subsection applied immediately before that commencement.

*Coal Industry (Amendment) 1992***SCHEDULE 4—OTHER AMENDMENTS—*continued*****Repeal of Coal Industry (Finance) Regulations**

7. The Coal Industry (Finance) Regulations are repealed.

Workers' compensation schemes

8. Any workers' compensation scheme established by the Board and in operation under this Act immediately before the commencement of this clause is taken to have been established by the Board under section 27 as in force at that commencement. 5

General effect of repeal etc. of provisions 10

9. (1) The amendment or repeal of a provision of this Act by the Coal Industry (Amendment) Act 1992 does not affect:

- (a) the previous operation of the provision or any thing duly suffered, done or commenced under the provision; or 15
- (b) any right, privilege, obligation or liability acquired, accrued or incurred under the provision; or
- (c) any penalty incurred in respect of any offence arising under the provision; or
- (d) any investigation, legal proceeding or remedy in respect of any such right, privilege, obligation, liability or penalty, 20

and any such penalty may be imposed and enforced, and any such investigation, legal proceeding or remedy may be instituted, continued or enforced, as if the provision had not been amended or repealed. 25

(2) Without limiting the effect of subclause (1), the amendment or repeal of a provision does not affect the proof of any past thing, any right, privilege, obligation or liability saved by the operation of the provision or any amendment or validation made by the provision. 30

(3) This clause applies in addition to, and without limiting the effect of, any other provision of this Schedule.

Regulations

10. (1) The regulations may make provision of a savings or transitional nature consequent on the enactment of the Coal Industry (Amendment) Act 1992. 35

*Coal Industry (Amendment) 1992*SCHEDULE 4—OTHER AMENDMENTS—*continued*

(2) Any such provision may, if the regulations so provide, take effect from the date of assent to the Coal Industry (Amendment) Act 1992 or a later date.

5 (3) To the extent to which such a provision takes effect from a date that is earlier than the date of its publication in the Gazette, the provision does not operate so as:

- 10 (a) to affect, in a manner prejudicial to any person (other than the State or an authority of the State), the rights of that person existing before the date of its publication; or
- (b) to impose liabilities on any person (other than the State or an authority of the State) in respect of anything done or omitted to be done before the date of its publication.

15 **SCHEDULE 5—AMENDMENTS CONSEQUENTIAL ON THE ENACTMENT OF THE INDUSTRIAL RELATIONS ACT 1991**

(Sec. 3)

(1) Section 4 (**Interpretation**):

20 (a) After the definition of “the Board”, insert:
“the Commission” means the Industrial Relations Commission of New South Wales;

(b) From section 4 (1), omit the definition of “the Court”, insert instead:

25 **“the Court”** means the Industrial Court of New South Wales;

(2) Section 36 (**Coal Industry Tribunal**):

(a) Section 36 (4) (a) and (b):

Omit “Industrial Commission of New South Wales” wherever occurring, insert instead “Commission or Court”.

30 (b) Section 36 (5):

Omit the subsection, insert instead:

35 (5) Nothing in the Industrial Relations Act 1991 prevents a member of the Commission or Court from accepting or holding office as the person appointed to constitute the Tribunal.

Coal Industry (Amendment) 1992

**SCHEDULE 5—AMENDMENTS CONSEQUENTIAL ON THE
ENACTMENT OF THE INDUSTRIAL RELATIONS ACT 1991—
*continued***

- (3) Section 40 (**Powers of Coal Industry Tribunal**):
Before “Court” wherever occurring, insert “Commission
or”. 5
- (4) Section 42 (**Enforcement of awards and agreements**):
- (a) Omit section 42 (1), insert instead:
(1) Any award or order made by the Tribunal in respect of
a matter which is within the jurisdiction of the Commission
or Court is binding on the parties, must be filed by the parties
in the Commission or Court (as the case may be) and from
that time has effect in all respects and is enforceable as if it
were an award or order of the Commission or Court. 10
- (b) Section 42 (2): 15
After “Court” wherever occurring, insert instead “or
Commission”.
-



COAL INDUSTRY (AMENDMENT) ACT 1992 No. 50

NEW SOUTH WALES



TABLE OF PROVISIONS

1. Short title
2. Commencement
3. Amendment of Coal Industry Act 1946 No. 44

SCHEDULE 1—AMENDMENTS RELATING TO THE STRUCTURE OF THE
JOINT COAL BOARD

SCHEDULE 2—AMENDMENTS RELATING TO THE FUNCTIONS OF THE
JOINT COAL BOARD

SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL MATTERS

SCHEDULE 4—OTHER AMENDMENTS

SCHEDULE 5—AMENDMENTS CONSEQUENTIAL ON THE ENACTMENT
OF THE INDUSTRIAL RELATIONS ACT 1991



COAL INDUSTRY (AMENDMENT) ACT 1992 No. 50

NEW SOUTH WALES



Act No. 50, 1992

An Act to amend the Coal Industry Act 1946, in accordance with an agreement between the State and the Commonwealth, to restructure the Joint Coal Board, to remove certain regulatory functions of the Board and to confer other functions on the Board; and for other purposes. [Assented to 10 July 1992]

Coal Industry (Amendment) Act 1992 No. 50

The Legislature of New South Wales enacts:

Short title

1. This Act may be cited as the Coal Industry (Amendment) Act 1992.

Commencement

2. (1) This Act (except Schedule 5 and section 3 in its application to that Schedule) commences on a day or days to be appointed by proclamation.

(2) Schedule 5, and section 3 in its application to that Schedule, are taken to have commenced on 31 March 1992.

Amendment of Coal Industry Act 1946 No. 44

3. The Coal Industry Act 1946 is amended in the manner set out in Schedules 1-5.

**SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD**

(Sec. 3)

(1) Section 4 (**Interpretation**):

In section 4 (1), insert in alphabetical order:

“**full-time member**” means a full-time member of the Board, including the Chairperson if appointed as a full-time member;

“**member**” means any member of the Board, including the Chairperson;

“**part-time member**” means a part-time member of the Board, including the Chairperson if appointed as a part-time member;

“**the Commonwealth Minister**” means the Minister of the Commonwealth administering the Commonwealth Act;

“**the State Minister**” means the Minister administering this Act;

Coal Industry (Amendment) Act 1992 No. 50

SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(2) Section 5 (**Joint Coal Board**):

Omit section 5 (2)–(8), insert instead:

(2) The Board so constituted is a body corporate.

(3) Nothing in this Act prevents the appointment of the members of the Board by the State Minister and the Commonwealth Minister in accordance with the arrangement.

(3) Sections 6–22:

Omit sections 6–9, insert instead:

Body corporate

6. The Board:

- (a) has perpetual succession; and
- (b) is to have a seal; and
- (c) may take proceedings and be proceeded against in its corporate name; and
- (d) may, for the purpose of enabling it to exercise its powers and functions, purchase, exchange, take on lease, hold, dispose of and otherwise deal with property; and
- (e) may do and suffer all other things that bodies corporate may, by law, do and suffer and that are necessary for, or incidental to, the exercise of its powers and functions.

Members of the Board

7. (1) The Board constituted under the arrangement referred to in section 5 is to consist of 3 members.

(2) One member is to be appointed as Chairperson of the Board.

(3) Of the members other than the Chairperson:

- (a) one is to be a representative of coal industry employers; and
- (b) one is to be a representative of coal industry employees.

(4) The members of the Board, including the Chairperson, may be either full-time or part-time members.

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(5) The appointment of a person as a member is not invalid merely because of a defect or irregularity in relation to the appointment.

Terms of office of members

8. Subject to this Act, a member holds office for the period (not exceeding 3 years) specified in the member's instrument of appointment, but may be re-appointed in accordance with this Act.

Appointment of persons to act for any member of the Board

9. (1) The State Minister and the Commonwealth Minister may appoint a person to act for any member of the Board who is absent from duty because of illness or otherwise, and the person, while so acting, has all the powers and functions of the member and is taken to be the member.

(2) If the absent member is a representative of coal industry employers or coal industry employees, the person appointed to act as the member is to be such a representative.

(3) The State Minister and the Commonwealth Minister may, from time to time, appoint a member to act for the Chairperson if the Chairperson is absent from duty because of illness or otherwise, and the member, while so acting, has all the functions of the Chairperson and is taken to be the Chairperson.

(4) The State Minister, with the agreement of the Commonwealth Minister, may remove any person from any office to which the person was appointed under this section.

(5) A person while acting in the office of a member is entitled to be paid such remuneration (including travelling and subsistence allowances) as the State Minister and the Commonwealth Minister may from time to time determine in respect of the person.

(6) For the purposes of this section, a vacancy in the office of a member or the Chairperson is taken to be an absence from office of the member or Chairperson.

(7) The appointment of a person to act for a member is not invalid merely because of a defect or irregularity in relation to the appointment.

**SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*****Vacancy in office of member**

10. (1) The office of a member becomes vacant if the member:

- (a) dies; or
- (b) completes a term of office and is not re-appointed; or
- (c) resigns the office by instrument in writing addressed to the State Minister or the Commonwealth Minister; or
- (d) in the case of a full-time member—is absent from duty, except on leave of absence granted by the State Minister or the Commonwealth Minister, for 7 consecutive days or for 14 days in any period of 12 months; or
- (e) in the case of a part-time member—is absent from 4 consecutive meetings of the Board of which reasonable notice has been given to the member personally or in the ordinary course of post, except on leave granted by the State Minister or the Commonwealth Minister or unless, before the expiration of 4 weeks after the last of those meetings, the member is excused by the State Minister or the Commonwealth Minister for having been absent from those meetings; or
- (f) becomes bankrupt, applies to take the benefit of any law for the relief of bankrupt or insolvent debtors, compounds with his or her creditors or makes an assignment of his or her remuneration for their benefit; or
- (g) becomes permanently incapable of performing his or her duties.

(2) The State Minister, with the agreement of the Commonwealth Minister, may remove a member from office for misbehaviour, incompetence or incapacity.

Vacancy does not invalidate Board's actions

11. The Board can exercise its powers even if there is one (but not more than one) vacancy in its membership.

**SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*****Filling of vacancy in office of member**

12. If the office of any member becomes vacant, a person is, subject to this Act, to be appointed to fill the vacancy.

Remuneration

13. A member is entitled to be paid such remuneration (including such travelling and subsistence allowances) as the State Minister and the Commonwealth Minister may from time to time determine in respect of the member.

Disclosure of pecuniary interests

14. (1) If:

- (a) a member has a direct or indirect pecuniary interest in a matter being considered or about to be considered at a meeting of the Board; and
- (b) the interest appears to raise a conflict with the proper performance of the member's duties in relation to the consideration of the matter,

the member must disclose the nature of the interest to the Board as soon as possible after the relevant facts have come to the member's knowledge.

(2) A disclosure by a member to the Board that the member:

- (a) is a member, or is in the employment, of a specified company or other body; or
- (b) is a partner, or is in the employment, of a specified person; or
- (c) has some other specified interest relating to a specified company or other body or to a specified person,

is a sufficient disclosure of the nature of the interest in any matter relating to that company or other body or to that person which may arise after the date of the disclosure and which is required to be disclosed under subsection (1).

(3) Particulars of any disclosure made under this section must be recorded by the Board in a book kept for the purpose at the office of the Board and that book must be open at all reasonable hours to inspection by any person on payment of the prescribed fee (if any).

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(4) After a member has disclosed the nature of an interest in any matter, the member must not, unless the State Minister and the Commonwealth Minister, or the Board, otherwise determine or determines:

- (a) be present during any deliberation of the Board with respect to the matter; or
- (b) take part in any decision of the Board with respect to the matter.

(5) For the purposes of the making of a determination by the Board under subsection (4), a member who has a direct or indirect pecuniary interest in a matter to which the disclosure relates must not:

- (a) be present during any deliberation of the Board for the purpose of making the determination; or
- (b) take part in the making by the Board of the determination.

(6) A contravention of this section does not invalidate any decision of the Board.

Seal

15. (1) The Chairperson is required to keep the Board's seal in safe custody.

(2) The seal of the Board must be affixed to a document only:

- (a) in the presence of at least 2 members of the Board; and
- (b) with an attestation by the signatures of those members of the fact of the affixing of the seal.

(3) Every document requiring authentication by the Board may be sufficiently authenticated without the seal of the Board if it is signed by the Chairperson or by any member of staff of the Board authorised to do so by the Chairperson.

(4) Judicial notice is to be taken of the seal of the Board.

(5) In any legal proceedings, the seal of the Board, when affixed to a document, is, until the contrary is proved, to be presumed to have been duly affixed to the document.

**SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*****General procedure**

16. The procedure for the calling of meetings of the Board and for the conduct of business at those meetings is, subject to this Act and the regulations, to be as determined by the Board.

Quorum

17. The quorum for a meeting of the Board is 2 members of the Board one of whom is to be the Chairperson.

Presiding member

18. (1) The Chairperson is to preside at a meeting of the Board.

(2) The Chairperson has a deliberative vote and, in the event of an equality of votes, has a second or casting vote.

Voting

19. A decision supported by a majority of the votes cast at a meeting of the Board at which a quorum is present is the decision of the Board.

Transaction of business outside meetings or by telephone etc.

20. (1) The Board may, if it thinks fit, transact any of its business by the circulation of papers among all the members of the Board for the time being, and a resolution in writing approved in writing by a majority of those members is taken to be a decision of the Board.

(2) The Board may, if it thinks fit, transact any of its business at a meeting at which members participate by telephone, closed-circuit television or other means, but only if any member who speaks on a matter before the meeting can be heard by the other members.

(3) For the purposes of:

- (a) the approval of a resolution under subsection (1); or
- (b) a meeting held in accordance with subsection (2),

the Chairperson and each member have the same voting rights as they have at an ordinary meeting of the Board.

(4) A resolution approved under subsection (1) is to be recorded by the Board.

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SCHEDULE 1—AMENDMENTS RELATING TO THE
STRUCTURE OF THE JOINT COAL BOARD—*continued*

(5) Papers may be circulated among members for the purposes of subsection (1) by facsimile or other transmission of the information in the papers concerned.

Delegation of Board's powers and functions

21. (1) The Board may, by writing under its seal, delegate its powers and functions, other than this power of delegation, to any member or employee of the Board or to any committee of persons (whether of members only or members and other persons).

(2) A delegation:

(a) may be general or limited; and

(b) may be revoked, wholly or partly, by the Board.

(3) A delegated power or function may be exercised only in accordance with any conditions to which the delegation is subject.

(4) A delegated power or function that is duly exercised by a delegate is taken to have been exercised by the Board.

(5) If the exercise of a power or function by the Board is dependent on the opinion, belief or state of mind of the Board in relation to any matter, the power or function may be exercised by the delegate on the opinion, belief or state of mind of the delegate in relation to any such matter.

(6) When a power or function is delegated to a particular member, the power or function may be exercised by the person for the time being acting for that member in accordance with section 9.

(7) A power or function that has been delegated may, despite the delegation, be exercised by the Board.

Effect of certain other Acts

22. (1) Part 2 of the Public Sector Management Act 1988 does not apply to or in respect of the appointment of a member.

(2) If by or under any Act provision is made:

(a) requiring a person who is the holder of a specified office to devote the whole of his or her time to the duties of that office; or

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**SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued***

- (b) prohibiting the person from engaging in employment outside the duties of that office,

the provision does not operate to disqualify the person from holding that office and also the office of a part-time member or from accepting and retaining any remuneration payable to the person under this Act as a part-time member.

**SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD**

(Sec. 3)

- (1) Long title:

Omit the long title, insert instead:

An Act to make provision in relation to the coal industry in New South Wales and elsewhere; and for related purposes.

- (2) Preamble:

Omit the Preamble, insert instead:

WHEREAS it has been agreed between the Governments of the Commonwealth and the State of New South Wales that they will jointly establish authorities vested with power to take action with respect to industrial relations, mineworkers' health and welfare and certain other matters in the coal industry:

AND WHEREAS it has been further agreed that the two Governments are to take all practicable steps to secure the passage by the Parliament of the Commonwealth and the Parliament of the State of New South Wales of legislation within the constitutional powers of the respective Parliaments providing for these and other related matters:

AND WHEREAS each of the two Governments has undertaken not to take action, without the prior concurrence of the other, to repeal or amend any of the legislation covered by the agreement:

- (3) Section 4 (**Interpretation**):

Omit section 4 (2).

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SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued*

(4) Part 3:

Omit the Part, insert instead:

**PART 3—POWERS AND FUNCTIONS OF JOINT
COAL BOARD**

Vesting of powers in Board

23. (1) In pursuance of an agreement between the Government of the State and the Government of the Commonwealth, it is declared that the Board is to have all the powers and functions specified in this Act in relation to the Board.

(2) Subject to the Commonwealth Constitution, those powers and functions are by this subsection, and not otherwise, vested in the Board to the extent to which they are not in excess of the legislative power of the State.

General powers and functions of the Board

24. The Board has the following powers and functions:

- (a) to provide occupational health and rehabilitation services for workers engaged in the coal industry, including providing preventive medical services, monitoring workers' health and investigating related health matters;
- (b) to collect, collate and disseminate accident and other statistics related to the health and welfare of workers engaged in the coal industry;
- (c) to refer matters relating to the safety of workers engaged in the coal industry, as it thinks fit, to the Chief Inspector of Coal Mines or the State Minister and the Commonwealth Minister for consideration;
- (d) to provide courses in the production and utilisation of coal under international development assistance programs sponsored or administered by the Commonwealth Government or approved by the State Minister and the Commonwealth Minister;
- (e) to report to the State Minister and the Commonwealth Minister as it thinks fit, or when requested by either Minister, on matters related to the health or welfare of

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SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued*

workers engaged in the coal industry, or on any other matter concerning or arising out of the Board's powers or functions;

- (f) to publish reports and information of public interest concerning or arising out of the Board's powers or functions;
- (g) to promote the welfare of workers and former workers in the coal industry in the State, their dependents and communities in coal mining areas.

Additional powers related to health

25. (1) The Board may, if it is of the opinion that the health of workers at a coal mine is endangered, or is likely to be endangered, by any conditions at the mine or methods in operation at the mine, require the owner or manager of the mine, by written notice, to do or refrain from doing such things, specified by the Board, as are necessary to protect the health of the workers.

(2) A person subject to a requirement of the Board under this section may appeal against the requirement to the Supreme Court in accordance with rules of that Court.

(3) On an appeal, the Supreme Court may make an order confirming, revoking or amending the Board's requirement.

(4) An appeal which is made to the Supreme Court after an application for review in respect of the same matter is made to the Administrative Appeals Tribunal under the Commonwealth Act and before that application is finally determined is stayed until that final determination.

Other powers and functions of the Board

26. Until such time as the State Minister and the Commonwealth Minister direct, the Board has the following powers and functions:

- (a) to monitor, promote and specify adequate training standards relating to health and safety for workers engaged in the coal industry;
- (b) to monitor dust in coal mines;
- (c) to collect, collate and disseminate statistics related to the coal industry, other than statistics related to the health and welfare of workers.

**SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued*****Workers' compensation functions**

27. The Board has power to establish workers' compensation insurance schemes and to require any employer in the coal industry in the State to effect with or through the Board all workers' compensation insurance in respect of the employer's employees in that industry.

Additional powers of Board

28. For the purpose of exercising its powers or functions, the Board may:

- (a) undertake or arrange for research, inquiries, investigations, surveys, tests and inspections; and
- (b) require the keeping and furnishing of statistics, returns and other information relating to matters concerning or arising out of the Board's powers and functions.

Orders by Board

29. (1) The Board may, with the approval of the State Minister and the Commonwealth Minister, make orders, not inconsistent with this Act or the regulations, for or with respect to the Board's powers and functions under sections 24 and 26–28.

(2) The Board may, with the approval of the State Minister and the Commonwealth Minister, by order amend or revoke any order made by the Board.

Publication of orders

30. (1) An order made by the Board must be published in the Gazette and the Commonwealth Gazette.

(2) An order takes effect on the day it is so published, or if a later day is specified in the order for that purpose, on the later day so specified.

(3) Subsection (2) does not prevent an order from specifying different days for the commencement of different portions of the order.

Ministerial direction and control

31. (1) The Board is, in the exercise of its powers and functions and the performance of its duties, subject to the joint control and direction of the State Minister and the Commonwealth Minister.

**SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued***

(2) The State Minister or the Commonwealth Minister may, with the agreement of the other Minister, issue written directions to the Board on matters of policy, or as to the exercise of the Board's powers or functions or the performance of its duties, and it is the duty of the Board to carry out any direction so given.

(3) If the exercise of any power or function by the Board is dependent on the opinion or belief of the Board in relation to any matter and a direction is issued under this section in relation to that matter, the Board has the power to exercise the power or function or perform the duty in accordance with that direction.

Staff of Board

32. (1) The Board may employ such staff as is necessary to exercise its powers and functions under this Act.

(2) The Board may determine the remuneration and conditions of employment of its staff.

(3) Part 2 of the Public Sector Management Act 1988 does not apply to or in respect of any such staff.

Arrangements with other agencies, consultants etc.

33. (1) The Board may enter into arrangements with other persons or bodies (including government bodies) with relevant expertise for the provision of assistance to the Board in connection with the exercise of the powers and functions of the Board.

(2) The Board may engage consultants to assist it in the exercise of its powers or functions.

Annual operating plan

34. (1) The Board must, on or before 31 May in each year, submit an annual operating plan for the year commencing on 1 July of that year to the State Minister and the Commonwealth Minister.

(2) The annual operating plan must contain a plan relating to the proposed strategy of the Board in exercising its powers and functions in the period to which the plan relates and such other matters as may be prescribed.

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**SCHEDULE 2—AMENDMENTS RELATING TO THE
FUNCTIONS OF THE JOINT COAL BOARD—*continued***

(3) The Board must amend an annual operating plan if required to do so by the State Minister and the Commonwealth Minister.

(4) The Board may amend the annual operating plan and must give the State Minister and the Commonwealth Minister a copy of any such amendment.

Policy reports

35. The Board must, as and when required by the State Minister or the Commonwealth Minister, furnish reports to the Minister concerned, and the other Minister, as to the policy it is pursuing or proposes to pursue in the discharge of its powers and functions.

(5) Part 4 (**Control of Coal Mines**):

Omit the Part.

(6) Part 5 (**Acquisition of Land, Coal and Equipment**):

Omit the Part.

**SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL
MATTERS**

(Sec. 3)

(1) Section 4 (**Interpretation**):

In section 4 (1), insert in alphabetical order:

“**approved bank**” means a bank as defined in section 5 (1) of the Banking Act 1959 of the Commonwealth or another Bank declared by the Treasurer of the Commonwealth, or by a person authorised by the Treasurer of the Commonwealth to give approvals for the purposes of this definition, to be an approved bank in relation to the Board;

(2) Part 6:

Omit the Part, insert instead:

PART 6—FINANCE

Functions of the Board in relation to finance

35A. The functions of the Board in relation to finance are:

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SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL
MATTERS—*continued*

- (a) to receive money payable to the Board, including money payable to the Board as fees for services provided by the Board; and
- (b) to raise such money, under section 35I, as is necessary to exercise its powers or functions; and
- (c) to make payments under sections 35C–35E; and
- (d) to maximise returns on money held by the Board by investing the money under section 35J.

Board may charge fees

35B. The Board may charge fair and proper fees for services provided by it in the exercise of any of its powers or functions.

Workers' compensation funds

35C. All premiums and other money received under any workers' compensation insurance scheme established by the Board and any other money received by the Board for the purposes of the scheme must be applied:

- (a) to pay any sum required to be paid by the Board under any workers' compensation insurance scheme established by the Board; and
- (b) to pay any expenses incurred in the administration of any such scheme; and
- (c) to pay for the provision of occupational health and rehabilitation services; and
- (d) for such other purposes related to the coal industry, to the Board's welfare functions, to workers formerly engaged in the coal industry or to the administration of this Act as may be approved by the State Minister and the Commonwealth Minister.

Application of amounts paid by State to Board

35D. Any amounts paid to the Board by the State for the purposes of section 46 are, subject to any terms and conditions imposed by the State in relation to those amounts, to be applied towards those purposes.

Other funds

35E. (1) The Board may apply money (other than money referred to in section 35C or 35D) received by the Board for

SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL MATTERS—*continued*

such purposes, connected with the Board's powers and functions, as the Board thinks fit.

(2) Without limiting the operation of subsection (1), the Board may apply any such money for any purpose referred to in section 35C or 35D.

Annual report

35F. (1) The Board must, as soon as practicable after the end of the financial year of the Board, submit an annual report to the State Minister and the Commonwealth Minister.

(2) The Minister must lay the report or cause it to be laid before both Houses of Parliament within 21 sitting days after receiving the report.

(3) The annual report must contain a report of the Board's operations during the financial year, together with financial statements for that year and such other matters as may be approved by the Minister for Finance of the Commonwealth or the State Minister and the Commonwealth Minister.

(4) In this section:

(a) a reference to a sitting day, in relation to a House of Parliament, is a reference to a day on which the House actually sits; and

(b) a reference to a number of sitting days, in relation to a House of Parliament, is a reference to that number of sitting days, regardless of whether those days occur within the same or within different sessions of Parliament.

Bank accounts

35G. (1) The Board may open and maintain an account or accounts with an approved bank or banks and must maintain at all times at least one such account.

(2) The Board must pay all money of the Board into an account referred to in subsection (1).

Financial statements and practices

35H. (1) The Board must cause proper accounts and records of its transactions and affairs to be kept in accordance with the accounting principles generally applied in commercial practice.

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SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL
MATTERS—*continued*

(2) The financial statements of the Board are to be in a form approved by the Minister for Finance of the Commonwealth.

(3) The Board must do all such things necessary to ensure that all payments by it are correctly made and properly authorised and that adequate control is maintained over all assets of, or in the custody of, the Board and over the incurring of liabilities by the Board.

Borrowing by the Board

35I. (1) The Board may borrow money for the exercise of its powers and functions.

(2) The Board must not allow the total of outstanding debts incurred under subsection (1) to exceed \$2,000,000 without the approval in writing of the State Minister and the Commonwealth Minister.

(3) An approval may be given in relation to a particular transaction or a class of transactions.

(4) Money borrowed under an approval must be on terms and conditions specified in, or consistent with, the approval.

(5) Money may be borrowed wholly or partly in foreign currency.

(6) The Board must not borrow money except in accordance with this section.

(7) The Board may give security over the whole or part of its assets for the performance of any obligation incurred under subsection (1).

(8) In this section:

“**borrowing**” includes raising money or obtaining credit, whether by dealing in securities or otherwise, but does not include obtaining credit in a transaction forming part of the day-to-day operations of the Board.

Investment of money of Board

35J. Money of the Board not immediately required for the purposes of the Board must be invested:

(a) in securities of, or guaranteed by the State, the Commonwealth or another State; or

(b) on deposit with an approved bank; or

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SCHEDULE 3—AMENDMENTS RELATING TO FINANCIAL MATTERS—*continued*

(c) in any other way that is consistent with sound commercial practice.

Audit

35K. The State Minister must lay or cause to be laid before both Houses of Parliament a copy of each report furnished to the Minister by the Auditor-General of the Commonwealth under section 28T of the Commonwealth Act.

Taxation

35L. The property, income and operations of the Board are not liable to taxation under any law of the State to which the Commonwealth is not subject.

SCHEDULE 4—OTHER AMENDMENTS

(Sec. 3)

- (1) Section 2 (**Division into Parts**):
Omit the section.
- (2) Section 4 (**Interpretation**):
From section 4 (1), omit the definition of "the Federation".
- (3) Section 39 (**Exercise of powers of Tribunal**):
 - (a) After "matter;" in section 39 (b) (ii), insert "or".
 - (b) Omit section 39 (b) (iii).
- (4) Section 40 (**Powers of Coal Industry Tribunal**):
 - (a) From section 40 (1) (e), omit "Authority; and", insert instead "Authority."
 - (b) Omit section 40 (1) (f).
 - (c) Omit section 40 (1B) and (1C).
- (5) Section 43 (**Establishment of Local Coal Authorities**):
 - (a) Omit section 43 (1), insert instead:
 - (1) The Tribunal may establish such Local Coal Authorities as may be necessary for the purposes of this Act.
 - (1A) The members of a Local Coal Authority comprise:
 - (a) the Chairperson; and

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SCHEDULE 4—OTHER AMENDMENTS—*continued*

- (b) other members appointed to the Local Coal Authority where the Authority is to exercise its power in relation to a particular dispute or matter, being 2 or 3 members representative of employers and the same number of persons representative of employees.

(1B) The Tribunal is to appoint Chairpersons of Local Coal Authorities.

(1C) The other members of a Local Coal Authority are to be appointed by the Chairperson referred to in subsection (1A), according to the subject-matter to be dealt with, from among persons approved by the Tribunal for the purposes of this section.

- (b) Before “Local Coal Authority” in section 43 (2), insert “Chairperson of a”.
- (c) After section 43 (2), insert:
 (2A) Other members of a Local Coal Authority are to be paid such remuneration and allowances (if any) as the Tribunal, with the concurrence of the Board, determines.
- (d) Before “Local Coal Authority” in section 43 (4), insert “Chairperson of a”.
- (e) Before “Local Coal Authority” in section 43 (5), insert “Chairperson or a member of”.
- (f) After section 43 (5) insert:
 (6) The Tribunal may dissolve a Local Coal Authority if the position of Chairperson is vacant.

(6) Section 43A (**Proceedings of Local Coal Authorities**):

- (a) Omit section 43A (1) and (2).
- (b) Omit “Chairman” from section 43A (3) and (4) wherever occurring, insert instead “Chairperson”.
- (c) From section 43A (3) and (4), omit “constituted in accordance with this section” wherever occurring.

(7) Section 44 (**Cognizance of disputes**):

- (a) From section 44 (1) (d), omit “Tribunal; and”, insert instead “Tribunal.”.
- (b) Omit section 44 (1) (e).
- (c) From section 44 (4), omit “the Board or”.

SCHEDULE 4—OTHER AMENDMENTS—*continued*

- (8) Section 48 (**Mine Conciliation Committees**):
Omit the section.
- (9) Section 49 (**Functions of Mine Conciliation Committees**):
Omit the section.
- (10) Section 54 (**Reporting officers**):
Omit the section.
- (11) Part 8:
Omit the Part, insert instead:

PART 8—MISCELLANEOUS**Division 1—Inspectors' powers****Inspectors**

55. The Board may appoint employees of the Board in writing to be inspectors for the purpose of making inspections referred to in section 28 (a).

Searches to monitor compliance with Act etc.

56. (1) An inspector may enter, at any reasonable time, any premises for the purpose of making an inspection referred to in section 28 (a) and may do any or all of the following:

- (a) search the premises;
- (b) take photographs, or make sketches, of the premises or any substance or thing at the premises;
- (c) inspect any book, record or document kept at the premises;
- (d) remove, or make copies of, any such book, record or document.

(2) An inspector may not exercise any powers under this section in relation to premises unless he or she has:

- (a) produced his or her authority for inspection by the occupier; and
- (b) informed the occupier of the purpose of the entry.

(3) An inspector may not, under this section, enter premises that are a residence unless the occupier of the premises has consented to the entry.

SCHEDULE 4—OTHER AMENDMENTS—*continued*

(4) An inspector must use no more force than is reasonably necessary in effecting an entry on to the premises.

(5) If damage is caused to property by an inspector in exercising a power of entry under this section, reasonable compensation is payable by the Board to the owner of the property unless the damage resulted from, or was connected with, obstruction of the inspector.

(6) In this section, “premises” includes buildings, land and coal mines.

Power to require information etc.

57. (1) An inspector who has entered premises for the purpose of making an inspection under section 28 (a) may, to the extent that it is reasonably necessary for that purpose to ascertain whether this Act, the regulations or orders or requirements made under this Act have been complied with, require a person to answer any questions put by the inspector and to produce any books, records or documents requested by the inspector.

(2) An inspector is not entitled to make a requirement of a person under subsection (1) unless the inspector produces his or her written authorisation for inspection by the person.

Retention of books, records and documents

58. If an inspector removes a book, record or document from premises under section 56 (1) or a person produces a book, record or document to an inspector in accordance with a requirement under section 57 (1):

- (a) the inspector may retain possession of the book, record or document for such period as is necessary and reasonable for the purpose of ascertaining whether this Act, the regulations or orders or requirements have been complied with; and
- (b) during that period the inspector must permit a person who would be entitled to inspect the book, record or document if it were not in the inspector’s possession to inspect the book, record or document at all reasonable times.

SCHEDULE 4—OTHER AMENDMENTS—*continued***Division 2—General****Offences**

59. (1) A person must not fail, without reasonable excuse, to comply with an order made or taken to be made under section 29 or a requirement made under section 25 by the Board in accordance with this Act.

Maximum penalty: \$10,000 (in the case of a corporation) or \$3,000 (in any other case).

(2) A person must not, without reasonable excuse, refuse to answer any question referred to in section 57.

Maximum penalty: \$10,000 (in the case of a corporation) or \$3,000 (in any other case).

(3) A person must not, without reasonable excuse, fail or refuse to produce any books, records or documents referred to in section 57.

Maximum penalty: \$10,000 (in the case of a corporation) or \$3,000 (in any other case).

(4) A person must not knowingly make any false or misleading statement in answer to any inquiry referred to in section 57.

Maximum penalty: \$10,000 (in the case of a corporation) or \$6,000 (in any other case).

(5) A person must not assault, delay, obstruct, hinder or impede an inspector referred to in section 55 in the exercise of any powers conferred on the inspector under this Act.

Maximum penalty: \$10,000 (in the case of a corporation) or \$6,000 (in any other case).

Proceedings for offences

60. Proceedings for an offence against this Act or the regulations are to be dealt with summarily before a Local Court constituted by a Magistrate sitting alone.

Service of documents etc.

61. (1) A document may be served on the Board by leaving it at, or by sending it by post to, the office of the Board, or if it has more than one office, any of its offices.

*Coal Industry (Amendment) Act 1992 No. 50***SCHEDULE 4—OTHER AMENDMENTS—*continued***

(2) A requirement made by the Board under section 25 may be served on any person subject to the requirement personally or by sending it by post to the person's address last known to the Board.

Personal liability of members etc.

62. A matter or thing done by the Board, a member of the Board or any person acting under the direction of the Board does not, if the matter or thing was done in good faith for the purposes of executing this or any other Act, subject the member or a person so acting personally to any action, liability, claim or demand.

Regulations

63. (1) The Governor may, on the recommendation of the State Minister with the agreement of the Commonwealth Minister, make regulations prescribing all matters:

- (a) required or permitted by this Act to be prescribed; or
- (b) necessary or convenient to be prescribed for carrying out or giving effect to this Act.

(2) A regulation may create an offence punishable by a penalty not exceeding \$500.

Savings and transitional provisions

64. Schedule 1 has effect.

SCHEDULE 1—SAVINGS AND TRANSITIONAL PROVISIONS

(Sec. 64)

Continuity of existence of Board

1. Nothing in the Coal Industry (Amendment) Act 1992 affects:

- (a) the continued existence of the Board; or
- (b) the continued membership of the Board of a person who was a member of the Board immediately before the commencement of Schedule 1 (3) to the Coal Industry (Amendment) Act 1992.

SCHEDULE 4—OTHER AMENDMENTS—*continued***Local Coal Authorities**

2. (1) Where, immediately before the commencement of Schedule 4 (5) to the Coal Industry (Amendment) Act 1992, a Local Coal Authority existed (“**the former Authority**”):

- (a) the Tribunal is taken to establish a Local Coal Authority (“**the continued Authority**”) under section 43 on that day with the same limits as the former Authority; and
- (b) the person who constituted the former Authority is taken to be appointed as Chairperson of the continued Authority for the remainder of the period of his or her appointment as the former Authority and under the same terms and conditions.

(2) The continued Authority is to exercise its powers in relation to any matter or dispute in relation to which the former Authority was exercising its powers immediately before that commencement.

(3) A person who, immediately before that commencement, was a member of the former Authority selected under section 43A in relation to a dispute or matter as representing employers or employees, is taken to be appointed under section 43 (1C) to the continued Authority in relation to that dispute or matter with the same remuneration and allowances (if any).

(4) If the former Authority was, immediately before that commencement, exercising its powers in relation to a dispute or matter that was not subject to section 43A, the continued Authority may decide the matter without any members appointed under section 43 (1A) (b).

Staff of the Board

3. A person who, immediately before the commencement of Schedule 1 (3) to the Coal Industry (Amendment) Act 1992, was an officer or employee of the Board continues to be employed as a member of the staff of the Board on the same terms and conditions.

Certain orders to be continued

4. (1) Orders Nos. 5, 10, 34, 35, 36 and 40 made under this Act by the Board, and in force immediately before the

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SCHEDULE 4—OTHER AMENDMENTS—*continued*

commencement of this clause, continue in force and may be amended or revoked in the same way as an order made by the Board under section 29.

(2) Any approval or consent given under Order No. 34 or 40, and in force immediately before the commencement of this clause, has effect until amended or revoked by the Board or until the relevant provision of the Order ceases to have effect.

(3) Despite subclause (1):

- (a) Order No. 34 has no effect if a direction is given that the Board is to cease to have the functions referred to in section 26 (a); and
- (b) Order No. 36 has no effect if a direction is given that the Board is to cease to have the functions referred to in section 26 (c); and
- (c) Order No. 40 has no effect if a direction is given that the Board is to cease to have the functions referred to in section 26 (b).

Board's funds

5. (1) Section 35C applies to money standing to the credit of the Workers' Compensation Fund immediately before the commencement of Schedule 3 (2) to the Coal Industry (Amendment) Act 1992.

(2) Money standing to the credit of the Welfare Fund immediately before that commencement must be applied, as the Board determines, so as to promote the welfare of workers and former workers in the coal industry in the State, their dependents and communities in coal mining areas.

(3) Section 35E applies to other money standing to the credit of the Board immediately before that commencement.

Existing rights of Board employees

6. Section 14 (3), as in force immediately before the commencement of Schedule 1 (3) to the Coal Industry (Amendment) Act 1992, continues to apply to the Board and to any person to whom that subsection applied immediately before that commencement.

SCHEDULE 4—OTHER AMENDMENTS—*continued***Repeal of Coal Industry (Finance) Regulations**

7. The Coal Industry (Finance) Regulations are repealed.

Workers' compensation schemes

8. Any workers' compensation scheme established by the Board and in operation under this Act immediately before the commencement of this clause is taken to have been established by the Board under section 27 as in force at that commencement.

General effect of repeal etc. of provisions

9. (1) The amendment or repeal of a provision of this Act by the Coal Industry (Amendment) Act 1992 does not affect:

- (a) the previous operation of the provision or any thing duly suffered, done or commenced under the provision; or
- (b) any right, privilege, obligation or liability acquired, accrued or incurred under the provision; or
- (c) any penalty incurred in respect of any offence arising under the provision; or
- (d) any investigation, legal proceeding or remedy in respect of any such right, privilege, obligation, liability or penalty,

and any such penalty may be imposed and enforced, and any such investigation, legal proceeding or remedy may be instituted, continued or enforced, as if the provision had not been amended or repealed.

(2) Without limiting the effect of subclause (1), the amendment or repeal of a provision does not affect the proof of any past thing, any right, privilege, obligation or liability saved by the operation of the provision or any amendment or validation made by the provision.

(3) This clause applies in addition to, and without limiting the effect of, any other provision of this Schedule.

Regulations

10. (1) The regulations may make provision of a savings or transitional nature consequent on the enactment of the Coal Industry (Amendment) Act 1992.

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SCHEDULE 4—OTHER AMENDMENTS—*continued*

(2) Any such provision may, if the regulations so provide, take effect from the date of assent to the Coal Industry (Amendment) Act 1992 or a later date.

(3) To the extent to which such a provision takes effect from a date that is earlier than the date of its publication in the Gazette, the provision does not operate so as:

- (a) to affect, in a manner prejudicial to any person (other than the State or an authority of the State), the rights of that person existing before the date of its publication; or
- (b) to impose liabilities on any person (other than the State or an authority of the State) in respect of anything done or omitted to be done before the date of its publication.

SCHEDULE 5—AMENDMENTS CONSEQUENTIAL ON THE ENACTMENT OF THE INDUSTRIAL RELATIONS ACT 1991

(Sec. 3)

(1) Section 4 (**Interpretation**):

(a) After the definition of “the Board”, insert:

“the Commission” means the Industrial Relations Commission of New South Wales;

(b) From section 4 (1), omit the definition of “the Court”, insert instead:

“the Court” means the Industrial Court of New South Wales;

(2) Section 36 (**Coal Industry Tribunal**):

(a) Section 36 (4) (a) and (b):

Omit “Industrial Commission of New South Wales” wherever occurring, insert instead “Commission or Court”.

(b) Section 36 (5):

Omit the subsection, insert instead:

(5) Nothing in the Industrial Relations Act 1991 prevents a member of the Commission or Court from accepting or holding office as the person appointed to constitute the Tribunal.

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SCHEDULE 5—AMENDMENTS CONSEQUENTIAL ON THE
ENACTMENT OF THE INDUSTRIAL RELATIONS ACT 1991—
continued

(3) Section 40 (Powers of Coal Industry Tribunal):

Before “Court” wherever occurring, insert “Commission or”.

(4) Section 42 (Enforcement of awards and agreements):

(a) Omit section 42 (1), insert instead:

(1) Any award or order made by the Tribunal in respect of a matter which is within the jurisdiction of the Commission or Court is binding on the parties, must be filed by the parties in the Commission or Court (as the case may be) and from that time has effect in all respects and is enforceable as if it were an award or order of the Commission or Court.

(b) Section 42 (2):

After “Court” wherever occurring, insert instead “or Commission”.

[Minister's second reading speech made in—
Legislative Assembly on 29 April 1992
Legislative Council on 1 July 1992]

