This Public Bill originated in the Legislative Assembly, and having this day passed, is now ready for presentation to the Legislative Council for its concurrence.

I. P. K. VIDLER, Clerk of the Legislative Assembly.

Legislative Assembly Chamber, Sydney, 19 March, 1970.

New South Wales



ANNO UNDEVICESIMO

ELIZABETHÆ II REGINÆ

Act No. , 1970.

An Act to provide for the establishment of a scheme of legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943; to provide for the conduct of that scheme by the council of The Law Society of New South Wales; to amend the Legal Practitioners Act, 1898, and the Suitors' Fund Act, 1951, in certain respects; and for purposes connected therewith.

BE

BE it enacted by the Queen's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of the same, as 5 follows:—

1. (1) This Act may be cited as the "Legal Practitioners Short title and commencement.

- (2) This Act shall commence upon a day to be appointed by the Governor and notified by proclamation 10 published in the Gazette.
 - 2. (1) In this Act, except in so far as the context or Interpresubject-matter otherwise indicates or requires—
 - "certificate" means a certificate referred to in section five of this Act;
- "contributor" means a person in respect of whom a certificate is in force;
 - "regulations" means regulations under this Act;
 - "resolutions" means resolutions made by the council in pursuance of this Act;
- 20 "scheme" means the scheme referred to in section three of this Act.
 - (2) This Act shall be read and construed with and as part of the Legal Practitioners Act, 1898.
- 3. (1) The council shall conduct a scheme of legal aid Scheme. 25 for the purpose of providing legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943.
 - (2) The Governor may make regulations, not inconsistent with this Act, for or with respect to the establishment and conduct of the scheme.

- (3) The council may make resolutions, not inconsistent with this Act or the regulations, for or with respect to the establishment and conduct of the scheme.
- (4) Notwithstanding anything in this Act, regulations 5 may be made in relation to any matter in relation to which resolutions may be made.
- (5) Any specification of the matters in relation to which the regulations or resolutions may be made in any other section of this Act does not affect the generality of the 10 foregoing provisions of this section.
 - 4. (1) The resolutions may make provision for or with Administration.
 - (a) the appointment of a Legal Aid Committee, regional or local committees, or other committees;
- 15 (b) the appointment of a Legal Aid Manager or other officers; and
 - (c) the delegation of any powers, authorities, duties or functions of the council (whether or not conferred or imposed by this Act) under or in connection with the scheme to any committee or person so appointed, and otherwise determining the powers, authorities, duties and functions of any such committee or person.
- (2) A person appointed under the resolutions made 25 in pursuance of paragraph (a) or (b) of subsection one of this section shall hold office upon such terms and conditions as the council determines.

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- (3) For purposes associated with the scheme, the council may—
- 30 (a) with the approval of the Minister administering the Department concerned and of the Public Service Board, and on such terms as may be arranged, make use of the services of an officer or employee of any Government Department;

(b)

- (b) with the approval of the Minister administering any Government instrumentality or Government agency, and on such terms as may be arranged, make use of the services of an officer or employee of the Government instrumentality or Government agency, whether or not the provisions of the Public Service Act, 1902, apply to the appointment of the officer or employee; or
- (c) arrange with any person, firm or corporation for the use by the council, on such terms as may be agreed upon, of the services of any employee of that person, firm or corporation.
- (4) Any committee appointed under resolutions made in pursuance of subsection one of this section shall be deemed15 to be constituted under this Act, and the provisions of section thirty-nine of the Interpretation Act, 1897, shall apply accordingly.
 - 5. (1) The resolutions shall provide for the issue of Certificates. legal aid certificates.
- 20 (2) A certificate shall specify—

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- (a) the person in respect of whom it has been issued, being a person whose application for legal aid has been granted under the scheme;
- (b) the proceedings in respect of which that legal aid has been granted;
 - (c) the extent (if any) to which it is to have application to any necessary assistance given by a solicitor or a barrister in the steps preliminary and incidental to the proceedings specified in the certificate or in arriving at or giving effect to a compromise or settlement to avoid or bring an end to the proceedings;
 - (d) the solicitor by whom that person may be represented; and

- (e) whether or not, in the opinion of the council, it is necessary for a barrister to represent that person in those proceedings.
- (3) The resolutions may make provision for or with 5 respect to—
 - (a) the classes of certificates that may be issued, the committee or other body or person who may issue certificates of each such class, and the limitations (if any) upon the application or operation of certificates of any such class;
 - (b) the manner of making applications for legal aid under the scheme;
 - (c) the manner of granting applications for legal aid under the scheme; or
- 15 (d) the amendment, discharge or revocation of certificates.

(1) A certificate—

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Terms and certificate.

- (a) shall be subject to such terms and conditions as are attaching specified or referred to in the certificate;
- 20 (b) shall, subject to the terms and conditions specified or referred to in the certificate, entitle the person in respect of whom it has been issued to legal aid as provided by the scheme;
- (c) shall not, by reason only of the issue of the certifi-25 cate, entitle the person in respect of whom it has been issued to be indemnified, from the Legal Aid Fund, against costs ordered or adjudged to be paid by him in favour of any other party to the proceedings to which the certificate relates; and
- 30 (d) shall contain a statement to the effect of the matter set out in paragraph (c) of this subsection.

- (2) A certificate shall not be issued in respect of a person unless he has agreed to the terms and conditions specified or referred to therein in so far as they relate to him.
- (3) A solicitor shall not be specified in a certificate 5 unless he has agreed to the terms and conditions specified or referred to therein in so far as they relate to him.
- (4) The terms and conditions specified or referred to in a certificate shall be binding upon the person in respect of whom the certificate has been issued and the solicitor 10 specified in the certificate, in so far as the terms and conditions relate to each of them respectively.
- (5) The terms and conditions specified or referred to in a certificate shall be binding upon a barrister, acting in the proceedings to which the certificate relates, to the extent 15 provided by the resolutions.
 - (6) Without affecting the generality of subsection one of this section, the terms and conditions of a certificate may relate to—
- (a) regulating the receipt by, and the making of payments to, the solicitor specified in the certificate, or a barrister acting in the proceedings on behalf of the contributor in respect of the proceedings to which the certificate relates, whether by way of costs, disbursements or otherwise;
- 25 (b) the determination of the consequences of the amendment, discharge or revocation of the certificate, and in particular—

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- (i) the liability of any person to make any payment to the Legal Aid Fund on account of any payments made therefrom prior to the amendment, discharge or revocation; and
- (ii) the entitlement of any person to receive any payment from the Legal Aid Fund upon the amendment, discharge or revocation; or

(c)

- (c) providing for the payment of moneys to which the person in respect of whom the certificate was issued may be entitled as a result of the proceedings to which the certificate relates, or as a result of a compromise or settlement which avoids or brings an end to those proceedings, to the solicitor specified in the certificate or to the Society.
- (7) Any moneys paid in pursuance of a term or condition as contemplated by paragraph (c) of subsection six 10 of this section shall be dealt with in such manner as the resolutions determine.

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- (8) The resolutions may make provision for or with respect to the deduction from any moneys referred to in subsection seven of this section of the whole or any part of any 15 moneys paid from the Legal Aid Fund in respect of the contributor who is (except in so far as this section provides) entitled to the firstmentioned moneys.
- 7. Where a person's application for legal aid under this Contri-Act is granted, it shall be a condition of the issue of a certifi-butions.
 20 cate that he pay a contribution of such amount (being not less than fifty dollars) as is specified in the certificate.
- 8. (1) Certificates shall not be issued except in respect proceedings of such classes of proceedings in the Supreme Court, or in a in respect of which District Court, or in such other courts, as may be prescribed certificate may be issued.
- (2) A certificate shall not be issued unless a determination is made in accordance with the resolutions that the applicant for legal aid under the scheme has reasonable grounds for taking, defending, continuing or being a party 30 to the proceedings to which the application relates.
 - (3) Any costs incurred by the council in determining whether an applicant has reasonable grounds as referred to in subsection two of this section may be paid from the Legal Aid Fund.

A certificate may, in lieu of being issued in respect of Issue of the whole of any proceedings specified in the certificate, be in respect issued in respect of such part of those proceedings as is so of part of specified, and the provisions of this Act shall have effect 5 accordingly.

10. (1) An application for legal aid under the scheme Financial shall not be granted where it appears that—

granted legal aid.

- (a) the applicant is possessed of or entitled to property of a total value of more than one thousand dollars exclusive of-
 - (i) the subject-matter of the proceedings;
 - (ii) wearing apparel of the applicant;
 - (iii) tools of trade of the applicant;
 - (iv) household furniture used by the applicant in his home;
 - (v) an interest in a dwelling house owned and used by the applicant as his home, in so far as the interest does not exceed ten thousand dollars at the date of the application: and
 - (vi) an interest in a motor vehicle used by the applicant otherwise than in the ordinary course of business in so far as the interest does not exceed one thousand two hundred dollars at the date of the application; or
- (b) the income of the applicant, together with the income (if any) of the spouse of the applicant, during the period of twelve months preceding the making of the application, after deducting therefrom an amount equal to three hundred dollars for each person totally dependent on the applicant or spouse, exceeds an amount calculated by adding the sum of two thousand two hundred dollars to the

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the annual equivalent of the basic wage for adult males in force within the meaning of Part V of the Industrial Arbitration Act, 1940, immediately before the application is made,

- 5 or if some other property or income limitations or both are for the time being prescribed by the regulations, shall not be granted where those limitations are exceeded.
- (2) Except as may be prescribed by the regulations. the council may, for the purpose of granting legal aid in any 10 case where, in its absolute discretion it appears to it to be reasonable to do so to relieve hardship, disregard—
 - (a) any item or items of property of the applicant; or
 - (b) any income of the spouse of the applicant.
- (3) Where an application for legal aid under the 15 scheme is made by an administrator, executor, trustee or next friend, the application shall not be granted where it appears that such property and income limitations in respect of such person or persons as are prescribed by the regulations are exceeded.
- 20 11. The resolutions may make provision for or with Service or respect to the service or filing of notices or documents for filing of the purposes of the scheme.
- 12. Where payment is made from the Legal Aid Fund in Subrogarespect of a person who is a contributor, the Society shall be tion.
 25 subrogated, to the extent of the payment, to all the rights and remedies of that person in relation to the proceedings in respect of which the payment is made.
- 13. The council may, in its discretion, authorise the pay-Discrement from the Legal Aid Fund of such amount to such person tionary payments.
 30 as it thinks fit to relieve hardship arising or resulting from any proceedings in respect of which a certificate has been issued.

14. (1) Where—

Subsidiary provisions

- (a) a person has any right to be indemnified against as to costs incurred by him in connection with any proceedings;
- 5 (b) a certificate has been issued in respect of that person and those proceedings; and
 - (c) payment has been made from the Legal Aid Fund in respect of that person and those proceedings,

the right of indemnity shall enure for the benefit of the 10 Society as if any costs incurred by the Legal Aid Fund on behalf of that person in connection with those proceedings had been incurred by him.

- (2) This Act shall not be construed so as to remove or affect any obligation upon a person to pay, or to indemnify15 another person against, costs awarded or adjudged in connection with any proceedings in respect of which a certificate has been issued.
 - 15. (1) The council shall establish and administer a Legal Aid fund, to be called the "Legal Aid Fund".
- 20 (2) There shall be paid into the Legal Aid Fund—
 - (a) all amounts applied under subsection two of section
 44A of the Legal Practitioners Act, 1898, for the purpose set out in paragraph (a) of that subsection;
- (b) all moneys recovered by the Society in the exercise of its rights under any terms or conditions specified or referred to in a certificate; and
 - (c) all other amounts required or authorised by this Act or the regulations or resolutions to be paid into the Legal Aid Fund.
- 30 (3) There shall be paid out of the Legal Aid Fund—
 - (a) all administrative costs relating to the establishment and conduct of the scheme, whether incurred before or after the commencement of this Act;

(b)

- (b) all amounts to be paid out of the Legal Aid Fund in accordance with the terms and conditions specified or referred to in a certificate; and
- (c) all other amounts required or authorised by this Act
 or the regulations or resolutions to be paid out of the Legal Aid Fund.
- (4) An account shall be kept by the council of all moneys paid into and out of the Legal Aid Fund and the account shall be audited annually by an accountant approved 10 of by the Prothonotary and appointed by the council.
- 16. (1) The like privileges as those which arise from the Privileges relationship of client and solicitor acting in his professional immunities. capacity and in the course of his professional employment shall arise between an applicant for legal aid or a contributor and the Society, the council, any committee established in pursuance of this Act, the Legal Aid Manager and any employee of the Society.
- (2) Without affecting the generality of subsection one of this section, the Society, the council, any committee 20 established in pursuance of this Act, the Legal Aid Manager or any employee of the Society is not required to divulge to any person or court any information or document (including an application for legal aid) that relates to any matter connected with the scheme.
- 25 (3) Nothing in the foregoing provisions of this section applies in respect of—
 - (a) proceedings for any offence;
 - (b) any disciplinary proceedings under the Legal Practitioners Act, 1898; or
- 30 (c) any proceedings by which the Society is seeking to recover any moneys from any person in respect of whom a certificate has been issued.

- (4) No matter or thing done or omitted to be done by the Society, the council, any committee or any person shall, if the matter or thing was done or omitted to be done bona fide for the purpose of executing this Act, subject the Society, 5 the council, or the committee, or any member thereof or the person, to any action, liability, claim or demand whatsoever.
- (5) The provisions of the Defamation Act, 1958, shall extend and apply to any investigation and decision made by the Society, the council, any committee established in pur-10 suance of this Act, the Legal Aid Manager or any employee of the Society for the purposes of the scheme and to any proceedings of the Society, the council or any such committee conducted for those purposes.
- The council shall, as soon as practicable after the Annual thirtieth day of June in each year, cause a report of the opera-report. tion of the scheme during the year ending on that day to be prepared and forwarded to the Minister.
- A regulation or resolution may authorise any matter Determinaor thing to be from time to time determined, applied or regu-tion of 20 lated by any person or committee specified therein, either under generally or for any class of cases or in any particular case.

regulations resolutions.

19. The Legal Practitioners Act, 1898, is amended-

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Amendment

- (a) by omitting paragraph (a) of subsection two of Sec. 44A. section 44A and by inserting in lieu thereof the (Statutory Interest following paragraph: -Account.)
 - (a) the establishment of the scheme of legal aid under the Legal Practitioners (Legal Aid) Act, 1970, and the conduct of that scheme;
- (b) by omitting paragraph (c) of subsection one of Sec. 87. 30 section eighty-seven. (Governor's power to make regu-20. lations.)

The Suitors' Fund Act, 1951, is amended by omitting Amendment from subsection (1A) of section 6A the words "has the mean- of Act No. 3, 1951. ing ascribed thereto by section two of the Legal Assistance Sec. 6A. Act, 1943" and by inserting in lieu thereof the words "means (Costs of 5 an assisted person within the meaning of section two of the proceedings Legal Assistance Act, 1943, or a contributor within the meaning of section two of the Legal Practitioners (Legal Aid) Act, 1970".

Act, 1970".

Costs of proceedings not completed by meaning of section two of the Legal Practitioners (Legal Aid) Act, 1970".

Costs of proceedings not completed by meaning of section two of the Legal Practitioners (Legal Aid) acath of judge, &c., or for reasons not attributable to acts. &c..

to acts, &c., of parties.)

BY AUTHORITY:

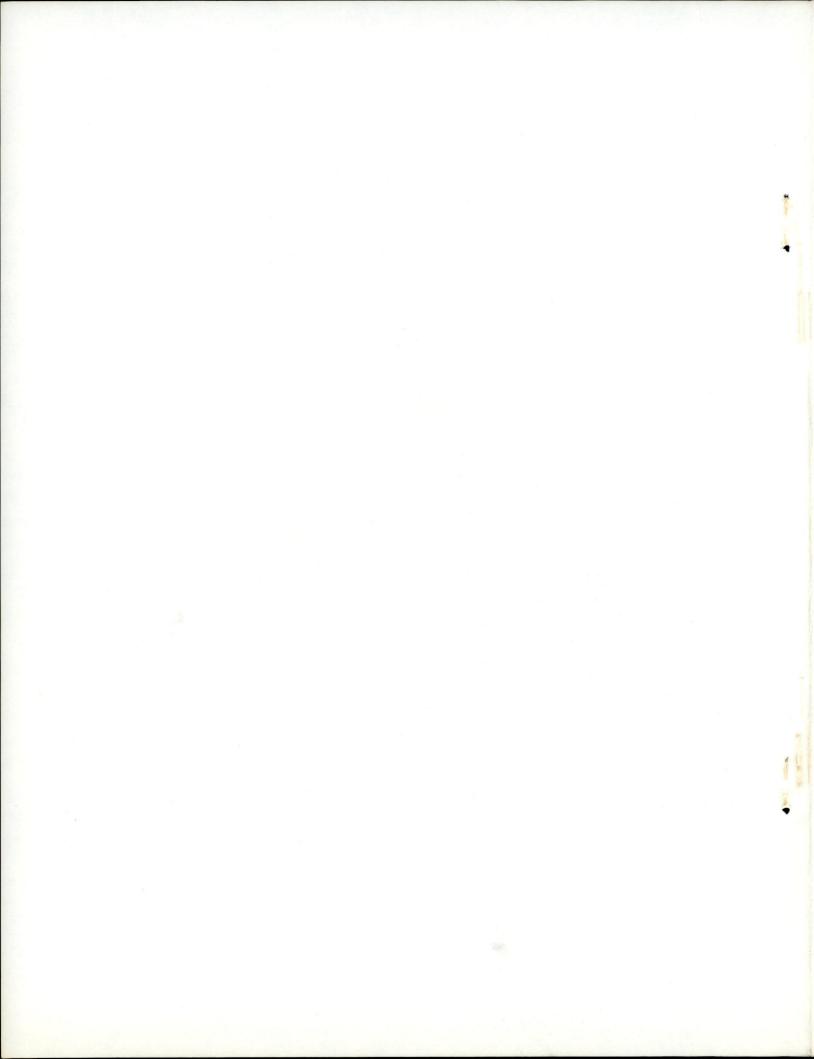
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No. , 1970.

A BILL

To provide for the establishment of a scheme of legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943; to provide for the conduct of that scheme by the council of The Law Society of New South Wales; to amend the Legal Practitioners Act, 1898, and the Suitors' Fund Act, 1951, in certain respects; and for purposes connected therewith.

[MR McCAW—11 March, 1970.]

BE it enacted by the Queen's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of the same, as 5 follows:—

1. (1) This Act may be cited as the "Legal Practitioners Short title and commencement.

- (2) This Act shall commence upon a day to be appointed by the Governor and notified by proclamation 10 published in the Gazette.
 - 2. (1) In this Act, except in so far as the context or Interpresubject-matter otherwise indicates or requires—
 - "certificate" means a certificate referred to in section five of this Act;
- "contributor" means a person in respect of whom a certificate is in force;
 - "regulations" means regulations under this Act;
 - "resolutions" means resolutions made by the council in pursuance of this Act;
- 20 "scheme" means the scheme referred to in section three of this Act.
 - (2) This Act shall be read and construed with and as part of the Legal Practitioners Act, 1898.
- 3. (1) The council shall conduct a scheme of legal aid Scheme. 25 for the purpose of providing legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943.
 - (2) The Governor may make regulations, not inconsistent with this Act, for or with respect to the establishment and conduct of the scheme.

- (3) The council may make resolutions, not inconsistent with this Act or the regulations, for or with respect to the establishment and conduct of the scheme.
- (4) Notwithstanding anything in this Act, regulations 5 may be made in relation to any matter in relation to which resolutions may be made.
- (5) Any specification of the matters in relation to which the regulations or resolutions may be made in any other section of this Act does not affect the generality of the 10 foregoing provisions of this section.
 - 4. (1) The resolutions may make provision for or with Adminisrespect to-
 - (a) the appointment of a Legal Aid Committee, regional or local committees, or other committees;
- (b) the appointment of a Legal Aid Manager or other 15 officers; and

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- (c) the delegation of any powers, authorities, duties or functions of the council (whether or not conferred or imposed by this Act) under or in connection with the scheme to any committee or person so appointed, and otherwise determining the powers, authorities, duties and functions of any such committee or person.
- (2) A person appointed under the resolutions made 25 in pursuance of paragraph (a) or (b) of subsection one of this section shall hold office upon such terms and conditions as the council determines.
 - (3) For purposes associated with the scheme, the council may-
- (a) with the approval of the Minister administering the 30 Department concerned and of the Public Service Board, and on such terms as may be arranged, make use of the services of an officer or employee of any Government Department;

(b)

- (b) with the approval of the Minister administering any Government instrumentality or Government agency, and on such terms as may be arranged, make use of the services of an officer or employee of the Government instrumentality or Government agency, whether or not the provisions of the Public Service Act, 1902, apply to the appointment of the officer or employee; or
- (c) arrange with any person, firm or corporation for the use by the council, on such terms as may be agreed upon, of the services of any employee of that person, firm or corporation.
- (4) Any committee appointed under resolutions made in pursuance of subsection one of this section shall be deemed15 to be constituted under this Act, and the provisions of section thirty-nine of the Interpretation Act, 1897, shall apply accordingly.
 - 5. (1) The resolutions shall provide for the issue of Certificates. legal aid certificates.
- 20 (2) A certificate shall specify—

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- (a) the person in respect of whom it has been issued, being a person whose application for legal aid has been granted under the scheme;
- (b) the proceedings in respect of which that legal aidhas been granted;
 - (c) the extent (if any) to which it is to have application to any necessary assistance given by a solicitor or a barrister in the steps preliminary and incidental to the proceedings specified in the certificate or in arriving at or giving effect to a compromise or settlement to avoid or bring an end to the proceedings;
 - (d) the solicitor by whom that person may be represented; and

(e)

- (e) whether or not, in the opinion of the council, it is necessary for a barrister to represent that person in those proceedings.
- (3) The resolutions may make provision for or with 5 respect to—
 - (a) the classes of certificates that may be issued, the committee or other body or person who may issue certificates of each such class, and the limitations (if any) upon the application or operation of certificates of any such class;
 - (b) the manner of making applications for legal aid under the scheme;
 - (c) the manner of granting applications for legal aid under the scheme; or
- 15 (d) the amendment, discharge or revocation of certificates.

(1) A certificate—

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Terms and conditions to a certificate.

- (a) shall be subject to such terms and conditions as are attaching specified or referred to in the certificate;
- 20 (b) shall, subject to the terms and conditions specified or referred to in the certificate, entitle the person in respect of whom it has been issued to legal aid as provided by the scheme;
- (c) shall not, by reason only of the issue of the certifi-25 cate, entitle the person in respect of whom it has been issued to be indemnified, from the Legal Aid Fund, against costs ordered or adjudged to be paid by him in favour of any other party to the proceedings to which the certificate relates; and
- 30 (d) shall contain a statement to the effect of the matter set out in paragraph (c) of this subsection.

- (2) A certificate shall not be issued in respect of a person unless he has agreed to the terms and conditions specified or referred to therein in so far as they relate to him.
- (3) A solicitor shall not be specified in a certificate 5 unless he has agreed to the terms and conditions specified or referred to therein in so far as they relate to him.
- (4) The terms and conditions specified or referred to in a certificate shall be binding upon the person in respect of whom the certificate has been issued and the solicitor 10 specified in the certificate, in so far as the terms and conditions relate to each of them respectively.
- (5) The terms and conditions specified or referred to in a certificate shall be binding upon a barrister, acting in the proceedings to which the certificate relates, to the extent 15 provided by the resolutions.
 - (6) Without affecting the generality of subsection one of this section, the terms and conditions of a certificate may relate to—
- (a) regulating the receipt by, and the making of payments to, the solicitor specified in the certificate, or a barrister acting in the proceedings on behalf of the contributor in respect of the proceedings to which the certificate relates, whether by way of costs, disbursements or otherwise;
- 25 (b) the determination of the consequences of the amendment, discharge or revocation of the certificate, and in particular—

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- (i) the liability of any person to make any payment to the Legal Aid Fund on account of any payments made therefrom prior to the amendment, discharge or revocation; and
- (ii) the entitlement of any person to receive any payment from the Legal Aid Fund upon the amendment, discharge or revocation; or

(c)

- (c) providing for the payment of moneys to which the person in respect of whom the certificate was issued may be entitled as a result of the proceedings to which the certificate relates, or as a result of a compromise or settlement which avoids or brings an end to those proceedings, to the solicitor specified in the certificate or to the Society.
- (7) Any moneys paid in pursuance of a term or condition as contemplated by paragraph (c) of subsection six 10 of this section shall be dealt with in such manner as the resolutions determine.

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- (8) The resolutions may make provision for or with respect to the deduction from any moneys referred to in subsection seven of this section of the whole or any part of any 15 moneys paid from the Legal Aid Fund in respect of the contributor who is (except in so far as this section provides) entitled to the firstmentioned moneys.
- Where a person's application for legal aid under this Contri-Act is granted, it shall be a condition of the issue of a certifi-butions. 20 cate that he pay a contribution of such amount (being not less than fifty dollars) as is specified in the certificate.
- (1) Certificates shall not be issued except in respect Proceedings of such classes of proceedings in the Supreme Court, or in a in respect District Court, or in such other courts, as may be prescribed certificate 25 by the regulations.

may be issued.

- (2) A certificate shall not be issued unless a determination is made in accordance with the resolutions that the applicant for legal aid under the scheme has reasonable grounds for taking, defending, continuing or being a party 30 to the proceedings to which the application relates.
 - (3) Any costs incurred by the council in determining whether an applicant has reasonable grounds as referred to in subsection two of this section may be paid from the Legal Aid Fund.

9. A certificate may, in lieu of being issued in respect of Issue of the whole of any proceedings specified in the certificate, be in respect issued in respect of such part of those proceedings as is so of part of specified, and the provisions of this Act shall have effect 5 accordingly.

10. (1) An application for legal aid under the scheme Financial shall not be granted where it appears that—

eligibility granted legal aid.

- (a) the applicant is possessed of or entitled to property of a total value of more than one thousand dollars 10 exclusive of-
 - (i) the subject-matter of the proceedings;
 - (ii) wearing apparel of the applicant;
 - (iii) tools of trade of the applicant;
 - (iv) household furniture used by the applicant in his home:
 - (v) an interest in a dwelling house owned and used by the applicant as his home, in so far as the interest does not exceed ten thousand dollars at the date of the application; and
 - (vi) an interest in a motor vehicle used by the applicant otherwise than in the ordinary course of business in so far as the interest does not exceed one thousand two hundred dollars at the date of the application; or
 - (b) the income of the applicant, together with the income (if any) of the spouse of the applicant, during the period of twelve months preceding the making of the application, after deducting therefrom an amount equal to three hundred dollars for each person totally dependent on the applicant or spouse, exceeds an amount calculated by adding the sum of two thousand two hundred dollars to

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the annual equivalent of the basic wage for adult males in force within the meaning of Part V of the Industrial Arbitration Act, 1940, immediately before the application is made,

- 5 or if some other property or income limitations or both are for the time being prescribed by the regulations, shall not be granted where those limitations are exceeded.
- (2) Except as may be prescribed by the regulations. the council may, for the purpose of granting legal aid in any 10 case where, in its absolute discretion it appears to it to be reasonable to do so to relieve hardship, disregard—
 - (a) any item or items of property of the applicant; or
 - (b) any income of the spouse of the applicant.
- (3) Where an application for legal aid under the 15 scheme is made by an administrator, executor, trustee or next friend, the application shall not be granted where it appears that such property and income limitations in respect of such person or persons as are prescribed by the regulations are exceeded.
- 20 11. The resolutions may make provision for or with Service or respect to the service or filing of notices or documents for filing of the purposes of the scheme.
- 12. Where payment is made from the Legal Aid Fund in Subrogarespect of a person who is a contributor, the Society shall be tion.
- 25 subrogated, to the extent of the payment, to all the rights and remedies of that person in relation to the proceedings in respect of which the payment is made.
- 13. The council may, in its discretion, authorise the pay-Discrement from the Legal Aid Fund of such amount to such person tionary payments.
 30 as it thinks fit to relieve hardship arising or resulting from any proceedings in respect of which a certificate has been issued.

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Legal Practitioners (Legal Aid).

14. (1) Where—

Subsidiary provisions

- (a) a person has any right to be indemnified against as to costs incurred by him in connection with any proceedings;
- 5 (b) a certificate has been issued in respect of that person and those proceedings; and
 - (c) payment has been made from the Legal Aid Fund in respect of that person and those proceedings,

the right of indemnity shall enure for the benefit of the 10 Society as if any costs incurred by the Legal Aid Fund on behalf of that person in connection with those proceedings had been incurred by him.

- (2) This Act shall not be construed so as to remove or affect any obligation upon a person to pay, or to indemnify
 15 another person against, costs awarded or adjudged in connection with any proceedings in respect of which a certificate has been issued.
 - 15. (1) The council shall establish and administer a Legal Aid fund, to be called the "Legal Aid Fund".
- 20 (2) There shall be paid into the Legal Aid Fund—
 - (a) all amounts applied under subsection two of section 44A of the Legal Practitioners Act, 1898, for the purpose set out in paragraph (a) of that subsection;
- (b) all moneys recovered by the Society in the exercise of its rights under any terms or conditions specified or referred to in a certificate; and
 - (c) all other amounts required or authorised by this Act or the regulations or resolutions to be paid into the Legal Aid Fund.
- 30 (3) There shall be paid out of the Legal Aid Fund—
 - (a) all administrative costs relating to the establishment and conduct of the scheme, whether incurred before or after the commencement of this Act:

(b)

- (b) all amounts to be paid out of the Legal Aid Fund in accordance with the terms and conditions specified or referred to in a certificate; and
- (c) all other amounts required or authorised by this Act or the regulations or resolutions to be paid out of the Legal Aid Fund.

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- (4) An account shall be kept by the council of all moneys paid into and out of the Legal Aid Fund and the account shall be audited annually by an accountant approved 10 of by the Prothonotary and appointed by the council.
- 16. (1) The like privileges as those which arise from the Privileges relationship of client and solicitor acting in his professional and immunities. capacity and in the course of his professional employment shall arise between an applicant for legal aid or a contributor and the Society, the council, any committee established in pursuance of this Act, the Legal Aid Manager and any employee of the Society.
- (2) Without affecting the generality of subsection one of this section, the Society, the council, any committee 20 established in pursuance of this Act, the Legal Aid Manager or any employee of the Society is not required to divulge to any person or court any information or document (including an application for legal aid) that relates to any matter connected with the scheme.
- 25 (3) Nothing in the foregoing provisions of this section applies in respect of—
 - (a) proceedings for any offence;
 - (b) any disciplinary proceedings under the Legal Practitioners Act, 1898; or
- 30 (c) any proceedings by which the Society is seeking to recover any moneys from any person in respect of whom a certificate has been issued.

- (4) No matter or thing done or omitted to be done by the Society, the council, any committee or any person shall, if the matter or thing was done or omitted to be done bona fide for the purpose of executing this Act, subject the Society, 5 the council, or the committee, or any member thereof or the person, to any action, liability, claim or demand whatsoever.
- (5) The provisions of the Defamation Act, 1958, shall extend and apply to any investigation and decision made by the Society, the council, any committee established in pursuance of this Act, the Legal Aid Manager or any employee of the Society for the purposes of the scheme and to any proceedings of the Society, the council or any such committee conducted for those purposes.
- 17. The council shall, as soon as practicable after the Annual 15 thirtieth day of June in each year, cause a report of the opera-report. tion of the scheme during the year ending on that day to be prepared and forwarded to the Minister.
- 18. A regulation or resolution may authorise any matter Determinaor thing to be from time to time determined, applied or regu-tion of 20 lated by any person or committee specified therein, either under regulations generally or for any class of cases or in any particular case. resolutions.
 - The Legal Practitioners Act, 1898, is amended—

Amendment of Act No.

- (a) by omitting paragraph (a) of subsection two of Sec. 44A. section 44A and by inserting in lieu thereof the (Statutory 25 Interest following paragraph:— Account.)
 - (a) the establishment of the scheme of legal aid under the Legal Practitioners (Legal Aid) Act, 1970, and the conduct of that scheme:
- (b) by omitting paragraph (c) of subsection one of Sec. 87. 30 section eighty-seven. (Governor's power to make regu-

20. lations.)

The Suitors' Fund Act, 1951, is amended by omitting Amendment from subsection (1A) of section 6A the words "has the mean- of Act No. 3, 1951. ing ascribed thereto by section two of the Legal Assistance Sec. 6A. Act, 1943" and by inserting in lieu thereof the words "means (Costs of 5 an assisted person within the meaning of section two of the proceedings Legal Assistance Act, 1943, or a contributor within the pleted by meaning of section two of the Legal Practitioners (Legal Aid) reason of death of Act, 1970".

judge, &c., or for reasons not attributable to acts, &c., of parties.)

BY AUTHORITY:

V. C. N. BLIGHT, GOVERNMENT PRINTER, NEW SOUTH WALES-1970 [15c]

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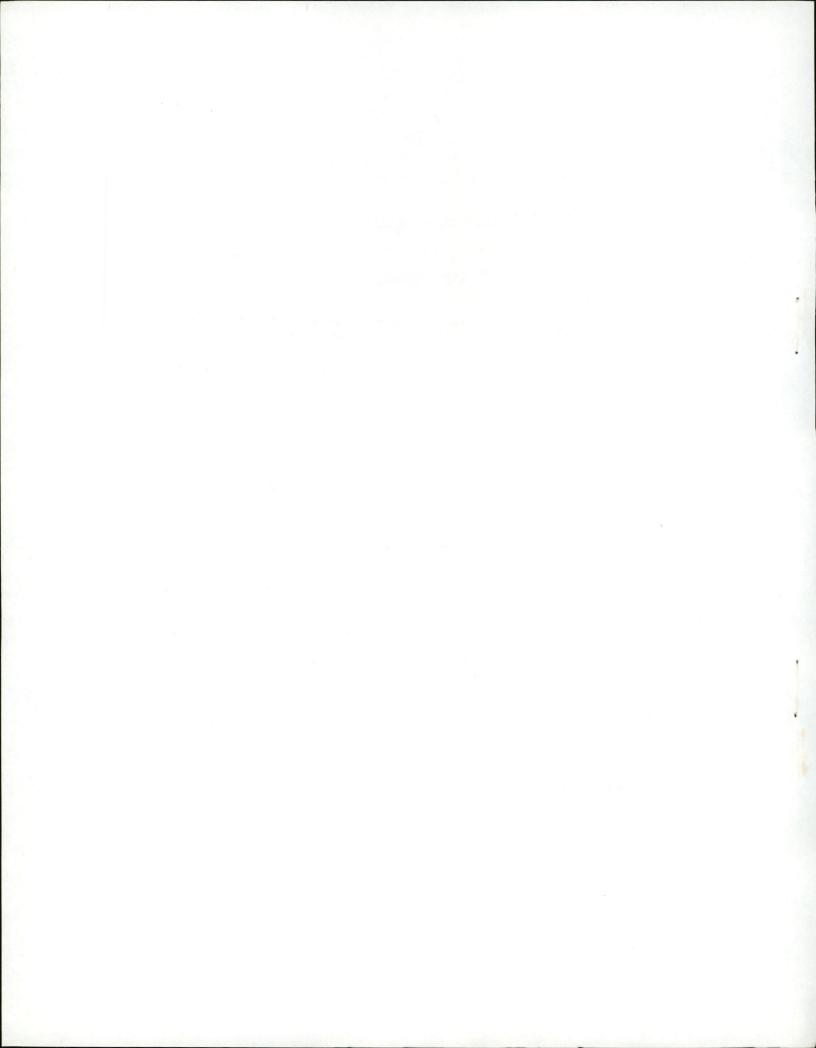
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LEGAL PRACTITIONERS (LEGAL AID) BILL, 1970

EXPLANATORY NOTE

THE objects of this Bill are-

- (a) to provide for the establishment of a contributory scheme of legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943;
- (b) to provide for the conduct of the scheme by the council of The Law Society of New South Wales;
- (c) to authorise the appointment of committees and officers for the purposes of the scheme;
- (d) to provide for the issue of legal aid certificates to persons whose applications for legal aid have been granted;
- (e) to provide that the certificate issued in respect of a person shall contain the terms and conditions upon which legal aid is being given;
- (f) to enable certificates to be granted in respect of such classes of proceedings in the Supreme Court, or in a District Court, or in such other courts, as may be prescribed by regulation;
- (g) to require a contribution to be paid by the person to whom legal aid is being
- (h) to specify the financial standing of persons to whom legal aid may be given under the scheme;
- (i) to establish a Legal Aid Fund consisting partly of moneys from the Statutory Interest Account;
- (j) to permit the discretionary payment of sums to any person from the fund in order to avoid hardship arising from proceedings in respect of which legal aid is given;
- (k) to regulate the remuneration of, and the making of other payments to, barristers and solicitors who are acting for a person to whom legal aid is being given;
- (1) to authorise the deduction, from moneys recovered by a person to whom legal aid is being given, of sums paid out on his behalf under the scheme; and
- (m) to make other provisions of a minor, consequential, or ancillary character.



No. , 1970.

A BILL

To provide for the establishment of a scheme of legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943; to provide for the conduct of that scheme by the council of The Law Society of New South Wales; to amend the Legal Practitioners Act, 1898, and the Suitors' Fund Act, 1951, in certain respects; and for purposes connected therewith.

[MR McCaw-11 March, 1970.]

 ${f B}^{\rm E}$ it enacted by the Queen's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of the same, as 5 follows:—

1. (1) This Act may be cited as the "Legal Practitioners Short title (Legal Aid) Act, 1970".

mencement.

- (2) This Act shall commence upon a day to be appointed by the Governor and notified by proclamation 10 published in the Gazette.
 - 2. (1) In this Act, except in so far as the context or Interpresubject-matter otherwise indicates or requires-
 - "certificate" means a certificate referred to in section five of this Act;
- "contributor" means a person in respect of whom a 15 certificate is in force;
 - "regulations" means regulations under this Act;
 - "resolutions" means resolutions made by the council in pursuance of this Act:
- "scheme" means the scheme referred to in section three 20 of this Act.
 - (2) This Act shall be read and construed with and as part of the Legal Practitioners Act, 1898.
- 3. (1) The council shall conduct a scheme of legal aid Scheme. 25 for the purpose of providing legal aid for persons who do not qualify for assistance under the Legal Assistance Act, 1943.
 - (2) The Governor may make regulations, not inconsistent with this Act, for or with respect to the establishment and conduct of the scheme.

- (3) The council may make resolutions, not inconsistent with this Act or the regulations, for or with respect to the establishment and conduct of the scheme.
- (4) Notwithstanding anything in this Act, regulations 5 may be made in relation to any matter in relation to which resolutions may be made.
- (5) Any specification of the matters in relation to which the regulations or resolutions may be made in any other section of this Act does not affect the generality of the 10 foregoing provisions of this section.
 - 4. (1) The resolutions may make provision for or with Administration.
 - (a) the appointment of a Legal Aid Committee, regional or local committees, or other committees;
- (b) the appointment of a Legal Aid Manager or other officers; and
 - (c) the delegation of any powers, authorities, duties or functions of the council (whether or not conferred or imposed by this Act) under or in connection with the scheme to any committee or person so appointed, and otherwise determining the powers, authorities, duties and functions of any such committee or person.
- (2) A person appointed under the resolutions made 25 in pursuance of paragraph (a) or (b) of subsection one of this section shall hold office upon such terms and conditions as the council determines.

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- (3) For purposes associated with the scheme, the council may—
- 30 (a) with the approval of the Minister administering the Department concerned and of the Public Service Board, and on such terms as may be arranged, make use of the services of an officer or employee of any Government Department;

(b)

- (b) with the approval of the Minister administering any Government instrumentality or Government agency, and on such terms as may be arranged, make use of the services of an officer or employee of the Government instrumentality or Government agency, whether or not the provisions of the Public Service Act, 1902, apply to the appointment of the officer or employee; or
- (c) arrange with any person, firm or corporation for the use by the council, on such terms as may be agreed upon, of the services of any employee of that person, firm or corporation.
- (4) Any committee appointed under resolutions made in pursuance of subsection one of this section shall be deemed15 to be constituted under this Act, and the provisions of section thirty-nine of the Interpretation Act, 1897, shall apply accordingly.
 - 5. (1) The resolutions shall provide for the issue of Certificates. legal aid certificates.
- 20 (2) A certificate shall specify—

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- (a) the person in respect of whom it has been issued, being a person whose application for legal aid has been granted under the scheme;
- (b) the proceedings in respect of which that legal aid has been granted;
 - (c) the extent (if any) to which it is to have application to any necessary assistance given by a solicitor or a barrister in the steps preliminary and incidental to the proceedings specified in the certificate or in arriving at or giving effect to a compromise or settlement to avoid or bring an end to the proceedings;
 - (d) the solicitor by whom that person may be represented; and

(e)

- (e) whether or not, in the opinion of the council, it is necessary for a barrister to represent that person in those proceedings.
- (3) The resolutions may make provision for or with 5 respect to—
 - (a) the classes of certificates that may be issued, the committee or other body or person who may issue certificates of each such class, and the limitations (if any) upon the application or operation of certificates of any such class;
 - (b) the manner of making applications for legal aid under the scheme;
 - (c) the manner of granting applications for legal aid under the scheme; or
- 15 (d) the amendment, discharge or revocation of certificates.

6. (1) A certificate—

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Terms and conditions certificate.

- (a) shall be subject to such terms and conditions as are attaching specified or referred to in the certificate;
- 20 (b) shall, subject to the terms and conditions specified or referred to in the certificate, entitle the person in respect of whom it has been issued to legal aid as provided by the scheme;
- (c) shall not, by reason only of the issue of the certifi-25 cate, entitle the person in respect of whom it has been issued to be indemnified, from the Legal Aid Fund, against costs ordered or adjudged to be paid by him in favour of any other party to the proceedings to which the certificate relates; and
- 30 (d) shall contain a statement to the effect of the matter set out in paragraph (c) of this subsection.

- (2) A certificate shall not be issued in respect of a person unless he has agreed to the terms and conditions specified or referred to therein in so far as they relate to him.
- (3) A solicitor shall not be specified in a certificate 5 unless he has agreed to the terms and conditions specified or referred to therein in so far as they relate to him.
- (4) The terms and conditions specified or referred to in a certificate shall be binding upon the person in respect of whom the certificate has been issued and the solicitor 10 specified in the certificate, in so far as the terms and conditions relate to each of them respectively.
- (5) The terms and conditions specified or referred to in a certificate shall be binding upon a barrister, acting in the proceedings to which the certificate relates, to the extent 15 provided by the resolutions.
 - (6) Without affecting the generality of subsection one of this section, the terms and conditions of a certificate may relate to—
- (a) regulating the receipt by, and the making of payments to, the solicitor specified in the certificate, or a barrister acting in the proceedings on behalf of the contributor in respect of the proceedings to which the certificate relates, whether by way of costs, disbursements or otherwise;
- 25 (b) the determination of the consequences of the amendment, discharge or revocation of the certificate, and in particular—
 - (i) the liability of any person to make any payment to the Legal Aid Fund on account of any payments made therefrom prior to the amendment, discharge or revocation; and
 - (ii) the entitlement of any person to receive any payment from the Legal Aid Fund upon the amendment, discharge or revocation; or

(c)

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- (c) providing for the payment of moneys to which the person in respect of whom the certificate was issued may be entitled as a result of the proceedings to which the certificate relates, or as a result of a compromise or settlement which avoids or brings an end to those proceedings, to the solicitor specified in the certificate or to the Society.
- (7) Any moneys paid in pursuance of a term or condition as contemplated by paragraph (c) of subsection six10 of this section shall be dealt with in such manner as the resolutions determine.

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- (8) The resolutions may make provision for or with respect to the deduction from any moneys referred to in subsection seven of this section of the whole or any part of any 15 moneys paid from the Legal Aid Fund in respect of the contributor who is (except in so far as this section provides) entitled to the firstmentioned moneys.
- 7. Where a person's application for legal aid under this Contri-Act is granted, it shall be a condition of the issue of a certifibutions.
 20 cate that he pay a contribution of such amount (being not less than fifty dollars) as is specified in the certificate.
- 8. (1) Certificates shall not be issued except in respect Proceedings of such classes of proceedings in the Supreme Court, or in a in respect of which District Court, or in such other courts, as may be prescribed certificate may be issued.
- (2) A certificate shall not be issued unless a determination is made in accordance with the resolutions that the applicant for legal aid under the scheme has reasonable grounds for taking, defending, continuing or being a party 30 to the proceedings to which the application relates.
 - (3) Any costs incurred by the council in determining whether an applicant has reasonable grounds as referred to in subsection two of this section may be paid from the Legal Aid Fund.

A certificate may, in lieu of being issued in respect of Issue of the whole of any proceedings specified in the certificate, be in respect issued in respect of such part of those proceedings as is so of part of specified, and the provisions of this Act shall have effect proceedings. 5 accordingly.

10. (1) An application for legal aid under the scheme Financial shall not be granted where it appears that—

to be granted legal aid.

- (a) the applicant is possessed of or entitled to property of a total value of more than one thousand dollars exclusive of-
 - (i) the subject-matter of the proceedings;
 - (ii) wearing apparel of the applicant;
 - (iii) tools of trade of the applicant;
 - (iv) household furniture used by the applicant in his home;
 - (v) an interest in a dwelling house owned and used by the applicant as his home, in so far as the interest does not exceed ten thousand dollars at the date of the application; and
 - (vi) an interest in a motor vehicle used by the applicant otherwise than in the ordinary course of business in so far as the interest does not exceed one thousand two hundred dollars at the date of the application; or
- (b) the income of the applicant, together with the income (if any) of the spouse of the applicant, during the period of twelve months preceding the making of the application, after deducting therefrom an amount equal to three hundred dollars for each person totally dependent on the applicant or spouse, exceeds an amount calculated by adding the sum of two thousand two hundred dollars to the

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the annual equivalent of the basic wage for adult males in force within the meaning of Part V of the Industrial Arbitration Act, 1940, immediately before the application is made,

- 5 or if some other property or income limitations or both are for the time being prescribed by the regulations, shall not be granted where those limitations are exceeded.
- (2) Except as may be prescribed by the regulations, the council may, for the purpose of granting legal aid in any 10 case where, in its absolute discretion it appears to it to be reasonable to do so to relieve hardship, disregard—
 - (a) any item or items of property of the applicant; or
 - (b) any income of the spouse of the applicant.
- (3) Where an application for legal aid under the 15 scheme is made by an administrator, executor, trustee or next friend, the application shall not be granted where it appears that such property and income limitations in respect of such person or persons as are prescribed by the regulations are exceeded.
- 20 11. The resolutions may make provision for or with Service or respect to the service or filing of notices or documents for filing of documents. the purposes of the scheme.
- 12. Where payment is made from the Legal Aid Fund in Subrogarespect of a person who is a contributor, the Society shall be tion.
 25 subrogated, to the extent of the payment, to all the rights and remedies of that person in relation to the proceedings in respect of which the payment is made.
- 13. The council may, in its discretion, authorise the pay-Discrement from the Legal Aid Fund of such amount to such person tionary payments.
 30 as it thinks fit to relieve hardship arising or resulting from any proceedings in respect of which a certificate has been issued.

14. (1) Where—

Subsidiary provisions

- (a) a person has any right to be indemnified against as to costs incurred by him in connection with any proceedings;
- 5 (b) a certificate has been issued in respect of that person and those proceedings; and
 - (c) payment has been made from the Legal Aid Fund in respect of that person and those proceedings,

the right of indemnity shall enure for the benefit of the 10 Society as if any costs incurred by the Legal Aid Fund on behalf of that person in connection with those proceedings had been incurred by him.

- (2) This Act shall not be construed so as to remove or affect any obligation upon a person to pay, or to indemnify15 another person against, costs awarded or adjudged in connection with any proceedings in respect of which a certificate has been issued.
 - 15. (1) The council shall establish and administer a Legal Aid fund, to be called the "Legal Aid Fund".
- 20 (2) There shall be paid into the Legal Aid Fund—
 - (a) all amounts applied under subsection two of section 44A of the Legal Practitioners Act, 1898, for the purpose set out in paragraph (a) of that subsection;
- of its rights under any terms or conditions specified or referred to in a certificate; and
 - (c) all other amounts required or authorised by this Act or the regulations or resolutions to be paid into the Legal Aid Fund.
- 30 (3) There shall be paid out of the Legal Aid Fund—
 - (a) all administrative costs relating to the establishment and conduct of the scheme, whether incurred before or after the commencement of this Act;

- (b) all amounts to be paid out of the Legal Aid Fund in accordance with the terms and conditions specified or referred to in a certificate; and
- (c) all other amounts required or authorised by this Act
 or the regulations or resolutions to be paid out of the Legal Aid Fund.
- (4) An account shall be kept by the council of all moneys paid into and out of the Legal Aid Fund and the account shall be audited annually by an accountant approved 10 of by the Prothonotary and appointed by the council.
- 16. (1) The like privileges as those which arise from the Privileges relationship of client and solicitor acting in his professional and immunities. capacity and in the course of his professional employment shall arise between an applicant for legal aid or a contributor and the Society, the council, any committee established in pursuance of this Act, the Legal Aid Manager and any employee of the Society.
- (2) Without affecting the generality of subsection one of this section, the Society, the council, any committee 20 established in pursuance of this Act, the Legal Aid Manager or any employee of the Society is not required to divulge to any person or court any information or document (including an application for legal aid) that relates to any matter connected with the scheme.
- 25 (3) Nothing in the foregoing provisions of this section applies in respect of—
 - (a) proceedings for any offence;
 - (b) any disciplinary proceedings under the Legal Practitioners Act, 1898; or
- 30 (c) any proceedings by which the Society is seeking to recover any moneys from any person in respect of whom a certificate has been issued.

- (4) No matter or thing done or omitted to be done by the Society, the council, any committee or any person shall, if the matter or thing was done or omitted to be done bona fide for the purpose of executing this Act, subject the Society, 5 the council, or the committee, or any member thereof or the person, to any action, liability, claim or demand whatsoever.
- (5) The provisions of the Defamation Act, 1958, shall extend and apply to any investigation and decision made by the Society, the council, any committee established in pur-10 suance of this Act, the Legal Aid Manager or any employee of the Society for the purposes of the scheme and to any proceedings of the Society, the council or any such committee conducted for those purposes.
- 17. The council shall, as soon as practicable after the Annual 15 thirtieth day of June in each year, cause a report of the opera-report. tion of the scheme during the year ending on that day to be prepared and forwarded to the Minister.
- 18. A regulation or resolution may authorise any matter Determinaor thing to be from time to time determined, applied or regu-tion of 20 lated by any person or committee specified therein, either under generally or for any class of cases or in any particular case.

regulations resolutions.

19. The Legal Practitioners Act, 1898, is amended—

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Amendment of Act No.

- (a) by omitting paragraph (a) of subsection two of Sec. 44A. section 44A and by inserting in lieu thereof the (Statutory following paragraph:-Interest Account.)
 - (a) the establishment of the scheme of legal aid under the Legal Practitioners (Legal Aid) Act, 1970, and the conduct of that scheme;
- (b) by omitting paragraph (c) of subsection one of Sec. 87. 30 section eighty-seven. (Governor's power to make regu-**20.** lations.)

The Suitors' Fund Act, 1951, is amended by omitting Amendment from subsection (1A) of section 6A the words "has the mean- of Act No. 3, 1951. ing ascribed thereto by section two of the Legal Assistance Sec. 6A. Act, 1943" and by inserting in lieu thereof the words "means (Costs of 5 an assisted person within the meaning of section two of the proceedings Legal Assistance Act, 1943, or a contributor within the pleted by meaning of section two of the Legal Practitioners (Legal Aid) reason of death of Act, 1970".

judge, &c., or for reasons not attributable to acts, &c., of parties.)

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