#### BUILDING OPERATIONS AND BUILDING MATERIALS CONTROL BILL.

Schedule of Amendments referred to in Legislative Council's Message of 19th December, 1945.

No. 1 .- Page 5, clause 4. Before line 1 insert-

"Timber" includes all wood, whether in growing, dead, felled, or fallen trees, or sawn, treated, or in any other form whatsoever, and any material, article, or commodity of which timber forms a constituent part, but does not include firewood, charcoal or wood pulp.

No. 2.—Page 13, clause 17. After line 5 insert—

This subsection shall apply only to an owner or holder who, for gain or reward, is engaged in the cutting, selling, supply or delivery of timber or the selling, supply or delivery of building materials as the case may be.

No. 3.—Pages 13 and 14, clause 18. Omit the clause.

No. 4.—Page 17, clause 26, line 14. After "time" where secondly occurring, insert "by regulation".

No. 5.—Page 17, clause 26, lines 17 and 18. Omit "and notification of any such extension shall be published in the Gazette".

This Public Bill originated in the Legislative Assembly, and, having this day passed, is now ready for presentation to the Legislative Council for its concurrence.

W. R. McCOURT, Clerk of the Legislative Assembly.

Legislative Assembly Chamber, Sydney, 14 December, 1945.

The Legislative Council has this day agreed to this Bill with Amendments.

W. K. CHARLTON,

Clerk of the Parliaments.

Legislative Council Chamber, Sydney, 19th December, 1945.

# New South Wales.



ANNO DECIMO

# GEORGII VI REGIS.

Act No. , 1945.

An Act to provide for the control of building operations and building materials; and for purposes connected therewith.

BE it enacted by the King's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of 5 the same, as follows:—

### PART I.

PRELIMINARY.

1. (1) This Act may be cited as the "Building Opera- short title, tions and Building Materials Control Act, 1945." commence-

Short title, commencement and Division into Parts.

95183 73—A

(2)

Note.—The words to be omitted are ruled through; those to be inserted are printed in black letter.

(2) This Act shall commence upon a day to be appointed by the Governor and notified by proclamation published in the Gazette.

(3) This Act is divided into Parts as follows:-

5 PART I.—PRELIMINARY.

PART II.—REGULATION AND CONTROL OF BUILDING OPERATIONS.

PART III.—BUILDING MATERIALS CONTROL.

PART IV.—General Provisions and Penalties.

10 SCHEDULES.

2. (1) This Act shall be read and construed subject to Construction of the Commonwealth of Australia Constitution Act, and so Act. as not to exceed the legislative power of the State to the intent that where any provision of this Act, or the application thereof to any person or circumstance is held invalid, the remainder of this Act, and the application of such provision to other persons or circumstances shall not be affected.

(2) This Act shall bind the Crown.

3. Every consent, permission, exemption, approval, savings. license or other authority whatsoever which was granted and every direction, condition, order or requirement which was given or made under any regulations or orders relating to building operations or building materials made
25 pursuant to the National Security Act 1939-1943 of the Parliament of the Commonwealth and which was in force immediately prior to the commencement of this Act shall continue in force so far as practicable and shall be deemed to have been granted, given or made under the provisions
30 of this Act.

4. (1) In this Act unless the context or subject matter Definitions. otherwise indicates or requires—

cf. National Security

"Building materials" means any material specified in Schedule Two to this Act.

"Building operation" includes—

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(a) the erection of, any alteration of, any addition to, or the construction, reconstruction, rebuilding, re-erection, demolition, removal, renovation, repair, plastering,

Definitions. cf. National Security (Building Operations) Regulation 5.

Building	Operations	and	Building	Materials	Control.
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plastering, panelling, lining, decoration, painting, colouring, whitewashing or papering of, any structure (whether carried on at the site or elsewhere and whether above or below the surface);

- (b) the affixing to any structure of any fixtures or fittings; and
- (c) any work for the provision of water, gas, electricity, sewerage, drainage, heating, ventilation or air conditioning, or for the installation of a lift or an escalator.
- "Cost" in relation to any building operation, includes wages paid or due to permanent or temporary employees, sums paid or due to contrac-15 tors or sub-contractors and the fair value of all materials used in connection with the building operation, including provisional and prime cost items, fixtures and installations incidental to the building operation (whether acquired for the 20 purpose of the building operation in the course of which they are used or otherwise) and the fair value of all services rendered in connection with the building operation, but does not include architects' fees or the time or labour of the 25 person for whom the building operation is carried out, unless it is within the business of that person to carry out that building operation and the time or labour is expended by him on the building operation within ordinary business 30 hours.
  - "Dwelling-house" means a building which is used primarily for human habitation but does not include a block of flats, pair of maisonettes, villa pair or other multiple dwelling or an hotel or a building containing shop premises.
  - "Local governing authority" means the council of an area within the meaning of the Local Government Act, 1919, as amended by subsequent Acts, and in respect of the City of Sydney means the Municipal

Municipal Council of Sydney and includes any body which the Minister by notice published in the Gazette declares to be a local governing authority for the purposes of this Act.

- 5 "Minister" means the Minister for the time being charged with the administration of this Act.
  - "Primary production" means farming, agricultural, horticultural, viticultural, apicultural, pastoral or grazing operations, forestry operations and fishing operations, but in every case only where such operations are pursued by the person concerned as the principal means of his livelihood, and "primary products" and other similar expressions have corresponding meanings.

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- 15 "Public utility undertaking" means any of the following undertakings, the carrying on of which is authorised by or under any law, that is to say—
  - (a) any undertaking for the supply of electricity, gas or water;
  - (b) any transport, dock, harbour or pier undertaking;
  - (c) any sewerage or sewage disposal undertaking, or any undertaking for the collection or disposal of refuse; or
  - (d) any undertaking of a drainage authority,

and includes any such undertaking which is carried on by or on behalf of the Commonwealth or the State of New South Wales or by a local governing authority.

- "Structure" means structure of any kind, whether movable or immovable, and includes building, bridge, wall, fence, gate, road, drive, paving, path, terrace or concrete work.
- "The financial year" in relation to a building operation means the period of twelve months ending on the thirtieth day of June within which the building operation is commenced.

"Timber"

operations.

Security (Building

cf. National

Operations)

Regulation

Building Operations and Building Materials Control.

"Timber" includes all wood, whether in growing, dead, felled, or fallen trees, or sawn, treated, or in any other form whatsoever, and any material, article, or commodity of which timber forms a constituent part, but does not include firewood. charcoal or wood pulp.

"Under Secretary" means the Under Secretary of the Department of Labour and Industry and Social Welfare.

10 (2) The Governor may by proclamation published in the Gazette amend Schedule Two to this Act by adding thereto or deleting therefrom the name of any material. Schedule Two to this Act as so amended shall be deemed to be Schedule Two to this Act.

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### PART II.

REGULATION AND CONTROL OF BUILDING OPERATIONS.

5. (1) A person shall not, without the consent in Restriction writing of the Minister, commence or continue to carry on building out any building operations.

20 (2) The provisions of this section shall not apply to-

(a) the erection of any dwelling-house-

(i) within any portion of the State not included within any area set forth in Schedule One to this Act and used or intended to be used as a permanent residence by any person; or

hundred and fifty square feet; or

(ii) within any area set forth in the said Schedule and used or intended to be 30 used as a permanent residence by any person where the gross area of such dwelling-house, in the case of timberframed structures, does not exceed one thousand two hundred square feet and, 35 in the case of brick and concrete structures or brick or concrete structures. does not exceed one thousand two

(iii)

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- (iii) for use by a primary producer where such dwelling-house is situated in the locality within which primary production is carried on by such primary producer;
- (b) any structure (the cost of which does not exceed five hundred pounds) used or intended to be used for or in connection with primary production, or storage, treating, or processing of primary products;
- (c) sewerage or drainage connections ordered by a local governing authority;
- (d) any building operation which is carried out on or within the area appurtenant to a dwellinghouse (not being a dwelling-house erected in 15 pursuance of a consent granted under this Act or erected within a period of six months before the commencement of this Act in pursuance of a consent granted under the National Security (Building Operations) Regulations made pur-20 suant to the National Security Act 1939-1943 of the Parliament of the Commonwealth) if the total cost of all building operations carried out on that dwelling-house and within that area in the financial year does not exceed one hundred 25 and fifty pounds;
  - (e) any building operation or any building operation included in a class of building operations or any building operation of such cost as the Minister, by notice published in the Gazette, declares to be exempt from the provisions of subsection one of this section.

In this subsection "gross area" means the whole of the area of the building, or buildings, covered by a roof 35 and shall be calculated by measurements taken to the outer face of all external walls, piers, posts, and the like, and in the case of openings in or between external walls, piers, posts, and the like, by measurements taken to the line connecting the outer face of same.

Where

Where the building comprises more than one floor the gross area shall be the aggregate area of all floors measured as above at each floor level.

- (3) The Governor may by proclamation published 5 in the Gazette amend Schedule One to this Act by adding thereto or deleting therefrom the name of any area. Schedule One to this Act as so amended shall be deemed to be Schedule One to this Act.
- (4) For the purposes of subsection one of this 10 section a person shall be deemed to commence or continue to carry out a building operation if the carrying out of that building operation is commenced or continued (as the case may be) at his request or at his expense.
- 6. An application for consent under section five of Application for consent 15 this Act shall be in such form and contain such informa-National tion as the Minister directs.

7. Where application is made for the consent of the Grant of Minister under this Part of this Act, the Minister may, consent. in his absolute discretion, refuse to grant consent, or Security 20 may grant consent, either unconditionally or without (Building limitation, or subject to such conditions or limitations as Operations) he thinks fit (including, in a case where the premises on 10. which the building operation is to be carried out are required for purposes specified in the application, such

25 conditions or limitations as to the letting or use of the premises as he considers necessary or convenient to ensure that the premises are used for those purposes) and, in particular, may consent to the execution of-

- (a) part only of any building operation, or of so much only of any building operation as does not 30 involve the expenditure of more than a sum specified in the consent;
- (b) all building operations, or of any class or classes of building operations, to be carried out by the person making the application during any 35 period specified in the consent; or

- (c) so much of any building operations, or of any class or classes of building operations, to be carried out by that person in that period as does not involve the expenditure of more than a sum specified in the consent.
- 8. Where the consent of the Minister has been Revocation, granted under this Part of this Act, the Minister may, in suspensi his absolute discretion, at any time, by notice in writing, of consent. revoke the consent, or suspend the consent for such period National Security 10 as is specified in the notice or vary the terms and condi(Building Operations)
  Regulation tions of the consent.

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9. (1) Where a building operation has been, or is Power to about to be, commenced or continued, whether the pro- give directions. visions of subsection one of section five of this Act apply National 15 thereto or not, or whether the consent of the Minister Security has been granted or refused, or has not been given, the operations) Minister may, at any time and from time to time, by Regulation notice in writing, give to the person on whose behalf the building operation has been or is about to be com-20 menced or continued, or to any architect, builder, contractor or engineer employed in any capacity, or to

any other person employed in any advisory or super-

- visory capacity, in connection with that building operation, or to some or all of those persons, such direc-25 tions in relation to the building operation or its suspension or discontinuance, or as to the furnishing to the Minister or to any person specified by him of any information in relation to the building operation, as the Minister thinks fit.
- 30 (2) A person to whom a notice is given under subsection one of this section-
  - (a) shall comply with any directions applicable to
  - (b) shall furnish any information in his possession specified in the notice; and
  - (c) shall not commence or continue the building operation, contrary to any directions contained in the notice.

10. An architect, builder, contractor or engineer Duties of employed in any capacity, and any person employed in persons employed in complexed in any advisory or supervisory capacity, in connection with connection a building operation, shall not, unless the building opera-5 tion is one to which the provisions of subsection one of operations. section five of this Act do not apply, commence or con-National tinue to carry out, or to assist in the carrying out of, that Security (Building building operation unless the commencement or continu- Operations) ance of the carrying out of the building operation is Regulation 12A. 10 authorised by a consent granted by the Minister under this Part of this Act.

11. A person to whom consent has been granted under Compliance this Part of this Act, and any architect, builder, contrac-with conditions and tor or engineer employed in any capacity, and any other keeping of 15 person employed in an advisory or supervisory capacity, records.
National in connection with the execution of the building opera- Security tion in respect of which the consent has been granted— (Building

(a) shall, whether or not the consent is revoked, Regulation comply with all conditions or limitations applicable to him to which the consent is subject;

(b) shall not, if the consent is revoked, continue the building operation, or, if the consent is suspended, continue the building operation during the period of suspension;

25 (c) shall make and keep proper and accurate books and accounts and stock and costing records, where applicable, in relation to the building operation, and shall preserve those books and accounts and stock and costing records, includ-30 ing all invoices, vouchers, agreements, correspondence, documents and copies thereof, until their destruction is authorised by the Minister.

12. A person shall not—

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(a) in any application or in answer to any request or records. made in pursuance of this Part of this Act, make National any statement or furnish any information; or Security

(b) in relation to any matter dealt with under Operations) Regulation this Part of this Act, make any entry in any 14. document.

40 which he knows or has reasonable cause to believe to be false in a material particular. 13.

False information

13. Notwithstanding anything contained in any law, Certain where an application has been made by any person for local governthe consent of the Minister under this Part of this Act judicial, etc., to commence or continue any building operation and that powers 5 application has either been refused or has been granted National subject to any condition or limitation, no notice given or Security order made by or on behalf of any local governing (Building Operations) authority, or public utility undertaking, or any officer Regulation thereof or by any court requiring that person to com- 15. 10 mence or continue that building operation shall be enforceable to the extent to which it is inconsistent with that refusal, condition, or limitation.

14. The Minister may make a written request to any Co-operation local governing authority or public utility undertaking of local 15 for assistance as hereinafter in this section provided, and tal, etc., thereafter such authority or undertaking, or any officer, authorities. thereof empowered by or under any law to make orders security in respect of, or to approve of, plans or specifications, (Building or to grant permits in relation to any building operations (Regulation 20 shall, with respect to any building operation in respect of 16.

which the consent of the Minister is required under this Part of this Act—

(a) refuse to make an order or to approve plans or specifications or to grant a permit until an application has been made for the consent of 25 the Minister under this Part of this Act;

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(b) make a return to the Minister setting out particulars of any application for approval of plans or specifications or for the granting of any permit; and

(c) make a report to the Minister in any case where there is reason to believe that that building operation is being or has been carried out without the consent of the Minister or contrary to any condition or limitation contained in that consent.

15. Where any building operation is being, or has Power of been, carried out on any land or premises during the entry and search. period of the operation of this Act, a person authorised National Security 40 by the Minister to act under this section may, at any (Building Operations) time, Regulation 17.

time, enter on and inspect the land or premises for the purpose of ascertaining whether the provisions of this Part of this Act are being, or have been, complied with.

## PART III.

BUILDING MATERIALS CONTROL.

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Division 1.—Control of Bricks.

16. (1) Notwithstanding anything contained in this Purposes Act no common or face bricks shall be used in the County of Cumberland or any other area declared by the bricks may be used.

10 Governor by proclamation published in the Gazette to be an area to which this section applies, except for the purposes and subject to the conditions set out hereunder, that is to say—

(a) the construction of dwelling-houses insofar as they are required for structural foundations, floor piers, walls, porches and chimneys;

(b) workshop and factory structures comprising either new premises or extensions and additions to existing premises, subject to a limit as to quantity approved in writing by the Under Secretary:

(c) the construction of public works, hospitals, schools, day nurseries, baby clinics, kindergartens and the like subject to a limit as to quantity approved in writing by the Under Secretary; and

(d) structures (other than those comprised in paragraphs (a), (b) and (c) of this subsection) in respect of which it is proved to the satisfaction of the Under Secretary that materials other than bricks are unsuitable and subject to a limit as to quantity imposed by the Under Secretary.

(2) Notwithstanding anything contained in this Act no brick manufacturer shall supply bricks to any 35 person unless such person produces satisfactory evidence that

that the work for which such bricks are required has been approved by the local governing authority within whose area such work is situated or proposed to be situated and no person shall acquire any bricks from a 5 brick manufacturer unless the work for which such bricks are required has been approved by the local governing authority within whose area such work is situated or proposed to be situated.

(3) In the application of subsection two of this 10 section to or in respect of the supply or acquisition of bricks for a work which is to be carried out by or on behalf of the Crown, or a statutory body representing the Crown, that subsection shall be read and construed as if the words "local governing authority within whose 15 area such work is situated or proposed to be situated" wherever occurring were omitted therefrom and the word "Minister" inserted in lieu thereof.

In this subsection "statutory body representing the Crown" means any statutory body within the meaning 20 ascribed thereto by the Local Government Act, 1919, as amended by subsequent Acts.

# Division 2.—Building Materials Control.

17. (1) The Minister may by notice in writing in or Building to the effect of the form prescribed—

(a) require any owner or holder of timber to cut, supplied sell, supply or deliver timber in accordance with to priority the requirements as to priority set out therein; required by Minister.

(b) require any owner or holder of timber to sell, supply or deliver to the person named in the notice such quantity of timber of such quality and kind at such stage of treatment or processing and within such time as is specified in the notice:

(c) require any owner or holder of any building materials (other than timber) to sell, supply or deliver such materials in accordance with the requirements as to priority set out therein, in such quantities, within such time and to such persons or class of persons as may be specified therein: or

materials

(d)

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(d) require any owner or holder of any building materials to allocate such building materials for housing purposes, for building operations other than housing, or for any other purpose in such proportions as the Minister may determine.

This subsection shall apply only to an owner or holder who, for gain or reward, is engaged in the cutting, selling, supply or delivery of timber or the selling, supply or delivery of building

materials as the case may be.

(2) Upon service on him of a notice of requirement under this section the person to whom the notice is addressed shall, subject to such exceptions or modifications as are permitted by the Minister, take all practicable 15 measures to ensure that the sale, supply, delivery or allocation of the building materials specified in the notice is carried out in accordance with the requirements of such notice.

(3) Without limiting the generality of this section, 20 any such notice may provide that the obligation to comply therewith within the time specified in the notice, shall be conditional upon the happening or continuance of events or circumstances specified in the notice, and the Minister may at any time, at his discretion, extend the 25 time for compliance with any requirement.

18. Any person working a mill for the sawing and Timber treatment of timber the productive capacity of which returns. exceeds fifteen thousand superficial feet of sawn timber per month shall, in respect of such sawmill, forward to 30 the Minister within three days after the expiration of each calendar month a return setting out, in respect of the previous calendar month—

(a) a statement of the quantity in superficial feet of sawn timber of the classes of timber enumerated hereunder produced by him in such sawmill—

(i) Hardwood board suitable for flooring;

(ii) Hardwood building scantlings;

(iii) Hardwood sawn sleepers;

(iv) Hardwood in all other specifications, but excluding hardwood case timber;

(v) Cypress pine in boards suitable for flooring or as dressed flooring;

(vi) Cypress pine building scantlings;

(vii)

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(vii) Case timbers

(a) Hardwood;

(b) Scrubwoods;

(c) Pines;

(viii) Coachwood;

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(ix) Hoop pine;

(x) Scrubwoods others than for cases;

(b) the total quantity of each class of sawn timber enumerated in paragraph (a) of this section delivered by him from such sawmill together with the names and addresses of all persons or authorities to whom delivery has been made by him of two thousand five hundred superficial feet or more of any sawn timber within the classes enumerated as aforesaid.

The Minister may by notice published in the Gazette extend the classes of timber to which this section applies to classes of timber other than those enumerated in paragraph (a) of this section or exempt any class of 20 timber enumerated therein from the operation of this section.

### PART IV.

GENERAL PROVISIONS AND PENALTIES.

19. 18. (1) Any person authorised in that behalf by the Entry and in pection.

25 Under Secretary may—

- (a) require any person carrying on any business or otherwise concerned in any transaction relating to building operations, or concerned in the production, sale, supply, storage or distribution of building materials, to produce any books, accounts, or other documents relating to that business, transaction, production, sale, supply, storage or distribution;
  - (b) make copies of, or take extracts from, any such books, accounts, or other documents;
  - (c) by notice in writing require any such person to furnish within such times and in such manner, as are specified in such notice, such estimates or returns as are specified therein;

    (d)

- (d) enter, inspect and examine, at all reasonable hours, any premises used for or in connection with the production, sale, supply, storage or distribution of building materials.
- (2) Any person who obstructs, delays or hinders any person authorised pursuant to section fifteen of this Act or subsection one of this section in the exercise of his powers under this Act or who refuses to produce any books, accounts or other documents or to furnish any 10 estimates or returns as required by this Act, shall be guilty of an offence against this Act and shall be liable to a penalty not exceeding fifty pounds.
- 20. 19. Any notice required or authorised by this Act to Service of be given or served shall be in writing, and shall be suffi-notices. 15 ciently given or served—
  - (a) if delivered personally;

(b) if left at the last known place of abode or business of the person to whom or on whom such notice is to be given or served; or

(c) if sent by post in a registered letter addressed 20 to such person, by name, at his aforesaid place of abode or business, and if that letter is not returned through the post office undelivered; and such service shall be deemed to be made at the time when the registered letter would in the 25 ordinary course be delivered.

21. 20. Any person who contravenes, or fails to comply offences. with any provision of this Act or any condition or limitation of any consent granted under Part II of this Act or

30 any requirement of any notice given under Division 2 of Part III of this Act, shall be guilty of an offence against this Act and shall, where no other penalty is provided, be liable to a penalty not exceeding five hundred pounds or to a term of imprisonment not exceeding twelve months.

35 22. 21. (1) Proceedings for an offence against this Act, Proceedings. or any breach of the regulations made thereunder, may be taken by any person acting with the authority of the Minister.

(2) On a prosecution for any such offence or 40 breach an authority to prosecute, purporting to have been signed by the Minister, shall be evidence of such authority without proof of the Minister's signature. 23, 22,

23. 22. All penalties imposed by this Act, or the regula- Recovery of tions made thereunder, may be recovered summarily penalties. before a police or stipendiary magistrate, or any two justices.

5 24. 23. No act, matter, or thing, done by any officer or Protection other person whomsoever acting under the authority of of officers this Act shall, if the matter or thing was done bona fide personal for the purpose of this Act, subject them or any of them personally to any action, liability or claim, or demand

10 whatsoever.

25. 24. (1) The Minister may, in relation to any matter Delegation or class of matters, by writing under his hand, delegate of power. all, or any of his powers and functions under this Act, or the regulations made thereunder (except this power of 15 delegation) so that the delegated powers or functions may be exercised by the delegate with respect to the matters or class of matters specified in the instrument of delegation.

- (2) Every delegation under this section shall be 20 revocable at will, and no delegation shall prevent the exercise of any power or function by the Minister.
- 26. 25. (1) The Governor may make regulations not Regulations. inconsistent with this Act prescribing any matter or thing which by this Act is required or permitted to be 25 prescribed or which is necessary or convenient to be prescribed for giving effect to this Act.

The regulations may impose a penalty not exceeding one hundred pounds for any breach thereof.

- (2) A regulation may be made to apply or have 30 operation throughout the whole or any part of the State, may be of general or specially limited application according to time, place or circumstances, and may be general or restricted to any specified class or subject-matter.
  - (3) The regulations shall—
- 35 (a) be published in the Gazette;
  - (b) take effect from the date of publication or from a later date to be specified in the regulations;

(c) be laid before both Houses of Parliament within fourteen sitting days after publication if Parliament is in session, and if not, then within fourteen sitting days after the commencement of the next session.

If either House of Parliament passes a resolution of which notice has been given at any time within fifteen sitting days after such regulations have been laid before such House disallowing any regulation or part thereof, such regulation or part shall thereupon cease to have effect.

27. 26. This Act shall remain in force until the thirtieth day of June, one thousand nine hundred and forty-six: of Act.

Provided that the Governor may from time to time by 15 regulation extend the operation of this Act for such period or periods as he may determine. Any such period shall not exceed three months and notification of any such extension shall be published in the Gazette.

### SCHEDULE ONE.

20 The County of Cumberland.

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The County of Northumberland.

That portion of the Parish of Woonona within the County of Camden.

The Parish of Wollongong, County of Camden.

25 That portion of the City of Greater Newcastle outside the County of Northumberland.

Blue Mountains Shire.

Municipalities of Katoomba and Blackheath.

### SCHEDULE TWO.

Bricks.

Timber.

Wire and wire products, including nails.

5 Asbestos cement sheets, pipes and mouldings.

Galvanised iron sheets.

Water and gas pipes and fittings, including steel pipes and cast iron pipes.

Heating and cooking appliances.

10 Builders' hardware.

Ferrous castings for building purposes.

Sanitary earthenware.

Welding gas.

Structural and reinforcing steel.

15 Bolts and nuts.

Manufacturers' sheet steel.

Sheet lead.

Plumbers' brassware.

Electrical conduits.

20 Electrical cables.

Electrical accessories.

Meters-water, gas and electricity.

Window glass.

Building papers and felts.

25 Paints.

Gypsum.

Sydney: Thomas Henry Tennant, Government Printer-1945.

This Public Bill originated in the Legislative Assembly, and, having this day passed, is now ready for presentation to the Legislative Council for its concurrence.

W. R. McCOURT, Clerk of the Legislative Assembly.

Legislative Assembly Chamber, Sydney, 14 December, 1945.

# New South Wales.



ANNO DECIMO

# GEORGII VI REGIS.

Act No. , 1945.

An Act to provide for the control of building operations and building materials; and for purposes connected therewith.

B<sup>E</sup> it enacted by the King's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of 5 the same, as follows:—

### PART I.

#### PRELIMINARY.

1. (1) This Act may be cited as the "Building Operations and Building Materials Control Act, 1945."

Short title, commencement and Division into Parts.

- (2) This Act shall commence upon a day to be appointed by the Governor and notified by proclamation published in the Gazette.
  - (3) This Act is divided into Parts as follows:—

5 PART I.—PRELIMINARY.

> PART II.—REGULATION AND CONTROL OF BUILDING OPERATIONS.

PART III.—Building Materials Control.

PART IV.—General Provisions and Penalties.

10 SCHEDULES.

> 2. (1) This Act shall be read and construed subject to Constructhe Commonwealth of Australia Constitution Act, and so Act. as not to exceed the legislative power of the State to the intent that where any provision of this Act, or the application thereof to any person or circumstance is held invalid, the remainder of this Act, and the application of

such provision to other persons or circumstances shall

not be affected.

(2) This Act shall bind the Crown.

3. Every consent, permission, exemption, approval, savings. 20 license or other authority whatsoever which was granted and every direction, condition, order or requirement which was given or made under any regulations or orders relating to building operations or building materials made

25 pursuant to the National Security Act 1939-1943 of the Parliament of the Commonwealth and which was in force immediately prior to the commencement of this Act shall continue in force so far as practicable and shall be deemed to have been granted, given or made under the provisions

30 of this Act.

4. (1) In this Act unless the context or subject matter Definitions. otherwise indicates or requires-

"Building materials" means any material specified (Building in Schedule Two to this Act.

"Building operation" includes— 35

> (a) the erection of, any alteration of, any addition to, or the construction, reconstruction, rebuilding, re-erection, demolition, removal, renovation, repair, plastering,

cf. National Operations) Regulation

Building	Operations	and	Building	Materials	Control.
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plastering, panelling, lining, decoration, painting, colouring, whitewashing or papering of, any structure (whether carried on at the site or elsewhere and whether above or below the surface);

- (b) the affixing to any structure of any fixtures or fittings; and
- (c) any work for the provision of water, gas, electricity, sewerage, drainage, heating, ventilation or air conditioning, or for the installation of a lift or an escalator.

"Cost" in relation to any building operation, includes wages paid or due to permanent or temporary employees, sums paid or due to contrac-15 tors or sub-contractors and the fair value of all materials used in connection with the building operation, including provisional and prime cost items, fixtures and installations incidental to the building operation (whether acquired for the 20 purpose of the building operation in the course of which they are used or otherwise) and the fair value of all services rendered in connection with the building operation, but does not include architects' fees or the time or labour of the 25 person for whom the building operation is carried out, unless it is within the business of that person to carry out that building operation and the time or labour is expended by him on the building operation within ordinary business 30

> "Dwelling-house" means a building which is used primarily for human habitation but does not include a block of flats, pair of maisonettes, villa pair or other multiple dwelling or an hotel or a building containing shop premises.

"Local governing authority" means the council of an area within the meaning of the Local Government Act, 1919, as amended by subsequent Acts, and in respect of the City of Sydney means the Municipal

Municipal Council of Sydney and includes any body which the Minister by notice published in the Gazette declares to be a local governing authority for the purposes of this Act.

5 "Minister" means the Minister for the time being charged with the administration of this Act.

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- "Primary production" means farming, agricultural, horticultural, viticultural, apicultural, pastoral or grazing operations, forestry operations and fishing operations, but in every case only where such operations are pursued by the person concerned as the principal means of his livelihood, and "primary products" and other similar expressions have corresponding meanings.
- 15 "Public utility undertaking" means any of the following undertakings, the carrying on of which is authorised by or under any law, that is to say—
  - (a) any undertaking for the supply of electricity, gas or water;
  - (b) any transport, dock, harbour or pier undertaking;
  - (c) any sewerage or sewage disposal undertaking, or any undertaking for the collection or disposal of refuse; or
  - (d) any undertaking of a drainage authority,

and includes any such undertaking which is carried on by or on behalf of the Commonwealth or the State of New South Wales or by a local governing authority.

- "Structure" means structure of any kind, whether movable or immovable, and includes building, bridge, wall, fence, gate, road, drive, paving, path, terrace or concrete work.
- "The financial year" in relation to a building operation means the period of twelve months ending on the thirtieth day of June within which the building operation is commenced.

"Under

cf. National

Operations) Regulation

Building Operations and Building Materials Control.

- "Under Secretary" means the Under Secretary of the Department of Labour and Industry and Social Welfare.
- (2) The Governor may by proclamation published 5 in the Gazette amend Schedule Two to this Act by adding thereto or deleting therefrom the name of any material. Schedule Two to this Act as so amended shall be deemed to be Schedule Two to this Act.

## PART II.

- 10 REGULATION AND CONTROL OF BUILDING OPERATIONS.
  - 5. (1) A person shall not, without the consent in Restriction writing of the Minister, commence or continue to carry on building out any building operations.

(2) The provisions of this section shall not apply (Building 15 to-

(a) the erection of any dwelling-house-

- (i) within any portion of the State not included within any area set forth in Schedule One to this Act and used or intended to be used as a permanent residence by any person; or
- (ii) within any area set forth in the said Schedule and used or intended to be used as a permanent residence by any person where the gross area of such dwelling-house, in the case of timberframed structures, does not exceed one thousand two hundred square feet and, in the case of brick and concrete structures or brick or concrete structures, does not exceed one thousand two hundred and fifty square feet; or

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(iii)

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- (iii) for use by a primary producer where such dwelling-house is situated in the locality within which primary production is carried on by such primary producer;
- (b) any structure (the cost of which does not exceed five hundred pounds) used or intended to be used for or in connection with primary production, or storage, treating, or processing of primary products;
- (c) sewerage or drainage connections ordered by a local governing authority;
- (d) any building operation which is carried out on or within the area appurtenant to a dwellinghouse (not being a dwelling-house erected in 15 pursuance of a consent granted under this Act or erected within a period of six months before the commencement of this Act in pursuance of a consent granted under the National Security (Building Operations) Regulations made pur-20 suant to the National Security Act 1939-1943 of the Parliament of the Commonwealth) if the total cost of all building operations carried out on that dwelling-house and within that area in the financial year does not exceed one hundred 25 and fifty pounds;
  - (e) any building operation or any building operation included in a class of building operations or any building operation of such cost as the Minister, by notice published in the Gazette, declares to be exempt from the provisions of subsection one of this section.

In this subsection "gross area" means the whole of the area of the building, or buildings, covered by a roof 35 and shall be calculated by measurements taken to the outer face of all external walls, piers, posts, and the like, and in the case of openings in or between external walls, piers, posts, and the like, by measurements taken to the line connecting the outer face of same.

Where

Where the building comprises more than one floor the gross area shall be the aggregate area of all floors measured as above at each floor level.

- (3) The Governor may by proclamation published 5 in the Gazette amend Schedule One to this Act by adding thereto or deleting therefrom the name of any area. Schedule One to this Act as so amended shall be deemed to be Schedule One to this Act.
- (4) For the purposes of subsection one of this 10 section a person shall be deemed to commence or continue to carry out a building operation if the carrying out of that building operation is commenced or continued (as the case may be) at his request or at his expense.
- 6. An application for consent under section five of Application 15 this Act shall be in such form and contain such informa-National tion as the Minister directs.

(Building Operations) Regulation 9.

7. Where application is made for the consent of the Grant of Minister under this Part of this Act, the Minister may, consent. in his absolute discretion, refuse to grant consent, or Security 20 may grant consent, either unconditionally or without (Building limitation, or subject to such conditions or limitations as Regulation he thinks fit (including, in a case where the premises on 10. which the building operation is to be carried out are required for purposes specified in the application, such 25 conditions or limitations as to the letting or use of the premises as he considers necessary or convenient to ensure that the premises are used for those purposes) and, in particular, may consent to the execution of-

- (a) part only of any building operation, or of so much only of any building operation as does not 30 involve the expenditure of more than a sum specified in the consent;
- (b) all building operations, or of any class or classes of building operations, to be carried out by the person making the application during any 35 period specified in the consent; or

- (c) so much of any building operations, or of any class or classes of building operations, to be carried out by that person in that period as does not involve the expenditure of more than a sum specified in the consent.
- 8. Where the consent of the Minister has been Revocation, granted under this Part of this Act, the Minister may, in and applications and applications and applications and applications are applications. his absolute discretion, at any time, by notice in writing, of consent. revoke the consent, or suspend the consent for such period Security 10 as is specified in the notice or vary the terms and conditions of the consent.

  (Building Operations)
  Regulation

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9. (1) Where a building operation has been, or is Power to about to be, commenced or continued, whether the pro- give directions. visions of subsection one of section five of this Act apply National

- 15 thereto or not, or whether the consent of the Minister Security has been granted or refused, or has not been given, the Operations) Minister may, at any time and from time to time, by Regulation notice in writing, give to the person on whose behalf the building operation has been or is about to be com-
- 20 menced or continued, or to any architect, builder, contractor or engineer employed in any capacity, or to any other person employed in any advisory or supervisory capacity, in connection with that building operation, or to some or all of those persons, such direc-
- 25 tions in relation to the building operation or its suspension or discontinuance, or as to the furnishing to the Minister or to any person specified by him of any information in relation to the building operation, as the Minister thinks fit.
- 30 (2) A person to whom a notice is given under subsection one of this section-
  - (a) shall comply with any directions applicable to him:
- (b) shall furnish any information in his possession specified in the notice; and 35
  - (c) shall not commence or continue the building operation, contrary to any directions contained in the notice.

10. An architect, builder, contractor or engineer Duties of employed in any capacity, and any person employed in persons any advisory or supervisory capacity, in connection with connection a building operation, shall not, unless the building opera- with building 5 tion is one to which the provisions of subsection one of operations. section five of this Act do not apply, commence or con-National tinue to carry out, or to assist in the carrying out of, that Security (Building building operation unless the commencement or continu- Operations) ance of the carrying out of the building operation is Regulation 10 authorised by a consent granted by the Minister under this Part of this Act.

11. A person to whom consent has been granted under Compliance this Part of this Act, and any architect, builder, contrac-with conditions and tor or engineer employed in any capacity, and any other keeping of 15 person employed in an advisory or supervisory capacity, records.
National in connection with the execution of the building opera- Security tion in respect of which the consent has been granted-

(Building Operations)

(a) shall, whether or not the consent is revoked, Regulation comply with all conditions or limitations applicable to him to which the consent is subject;

(b) shall not, if the consent is revoked, continue the building operation, or, if the consent is suspended, continue the building operation during the period of suspension;

25 (c) shall make and keep proper and accurate books and accounts and stock and costing records, where applicable, in relation to the building operation, and shall preserve those books and accounts and stock and costing records, includ-30 ing all invoices, vouchers, agreements, correspondence, documents and copies thereof, until their destruction is authorised by the Minister.

# 12. A person shall not—

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(a) in any application or in answer to any request or records. made in pursuance of this Part of this Act, make National any statement or furnish any information; or Security (Building

(b) in relation to any matter dealt with under Operations) this Part of this Act, make any entry in any 14. document.

40 which he knows or has reasonable cause to believe to be false in a material particular. 13.

13. Notwithstanding anything contained in any law, Certain where an application has been made by any person for local governthe consent of the Minister under this Part of this Act judicial, etc., to commence or continue any building operation and that powers affected. 5 application has either been refused or has been granted National subject to any condition or limitation, no notice given or Security order made by or on behalf of any local governing (Building Operations) authority, or public utility undertaking, or any officer Regulation thereof or by any court requiring that person to com-15. 10 mence or continue that building operation shall be enforceable to the extent to which it is inconsistent with that refusal, condition, or limitation.

14. The Minister may make a written request to any Co-operation local governing authority or public utility undertaking of local 15 for assistance as hereinafter in this section provided, and tal, etc., thereafter such authority or undertaking, or any officer, authorities. thereof empowered by or under any law to make orders security in respect of, or to approve of, plans or specifications, (Building or to grant permits in relation to any building operations Regulation 20 shall, with respect to any building operation in respect of 16. which the consent of the Minister is required under this Part of this Act—

(a) refuse to make an order or to approve plans or specifications or to grant a permit until an application has been made for the consent of the Minister under this Part of this Act;

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- (h) make a return to the Minister setting out particulars of any application for approval of plans or specifications or for the granting of any permit; and
- (c) make a report to the Minister in any case where there is reason to believe that that building operation is being or has been carried out without the consent of the Minister or contrary to any condition or limitation contained in that consent.

15. Where any building operation is being, or has power of been, carried out on any land or premises during the entry at period of the operation of this Act, a person authorised National Security 40 by the Minister to act under this section may, at any (Building Operations)

time, Regulation

time, enter on and inspect the land or premises for the purpose of ascertaining whether the provisions of this Part of this Act are being, or have been, complied with.

### PART III.

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## BUILDING MATERIALS CONTROL.

## Division 1.—Control of Bricks.

16. (1) Notwithstanding anything contained in this Purposes Act no common or face bricks shall be used in the County for which bricks may of Cumberland or any other area declared by the bricks may be used.
10 Governor by proclamation published in the Gazette to be an area to which this section applies, except for the purposes and subject to the conditions set out hereunder, that is to say—

(a) the construction of dwelling-houses insofar as they are required for structural foundations, floor piers, walls, porches and chimneys;

(b) workshop and factory structures comprising either new premises or extensions and additions to existing premises, subject to a limit as to quantity approved in writing by the Under Secretary;

(c) the construction of public works, hospitals, schools, day nurseries, baby clinics, kindergartens and the like subject to a limit as to quantity approved in writing by the Under Secretary; and

(d) structures (other than those comprised in paragraphs (a), (b) and (c) of this subsection) in respect of which it is proved to the satisfaction of the Under Secretary that materials other than bricks are unsuitable and subject to a limit as to quantity imposed by the Under Secretary.

(2) Notwithstanding anything contained in this Act no brick manufacturer shall supply bricks to any 35 person unless such person produces satisfactory evidence that

that the work for which such bricks are required has been approved by the local governing authority within whose area such work is situated or proposed to be situated and no person shall acquire any bricks from a 5 brick manufacturer unless the work for which such bricks are required has been approved by the local governing authority within whose area such work is situated or proposed to be situated.

(3) In the application of subsection two of this 10 section to or in respect of the supply or acquisition of bricks for a work which is to be carried out by or on behalf of the Crown, or a statutory body representing the Crown, that subsection shall be read and construed as if the words "local governing authority within whose 15 area such work is situated or proposed to be situated" wherever occurring were omitted therefrom and the word "Minister" inserted in lieu thereof.

In this subsection "statutory body representing the Crown" means any statutory body within the meaning 20 ascribed thereto by the Local Government Act, 1919, as amended by subsequent Acts.

# Division 2.—Building Materials Control.

17. (1) The Minister may by notice in writing in or Building to the effect of the form prescribed—

(a) require any owner or holder of timber to cut, supplied sell, supply or deliver timber in accordance with to priority

the requirements as to priority set out therein; required by Minister. (b) require any owner or holder of timber to sell, supply or deliver to the person named in the notice such quantity of timber of such quality and kind at such stage of treatment or processing and within such time as is specified in the notice;

(c) require any owner or holder of any building materials (other than timber) to sell, supply or 35 deliver such materials in accordance with the requirements as to priority set out therein, in such quantities, within such time and to such persons or class of persons as may be specified 40 therein; or

(d)

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(d) require any owner or holder of any building materials to allocate such building materials for housing purposes, for building operations other than housing, or for any other purpose in such proportions as the Minister may determine.

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- (2) Upon service on him of a notice of requirement under this section the person to whom the notice is addressed shall, subject to such exceptions or modifications as are permitted by the Minister, take all practicable measures to ensure that the sale, supply, delivery or allocation of the building materials specified in the notice is carried out in accordance with the requirements of such notice.
- (3) Without limiting the generality of this section, any such notice may provide that the obligation to comply therewith within the time specified in the notice, shall be conditional upon the happening or continuance of events or circumstances specified in the notice, and the Minister may at any time, at his discretion, extend the time for compliance with any requirement.

18. Any person working a mill for the sawing and Timber treatment of timber the productive capacity of which exceeds fifteen thousand superficial feet of sawn timber per month shall, in respect of such sawmill, forward to the Minister within three days after the expiration of each calendar month a return setting out, in respect of the previous calendar month—

(a) a statement of the quantity in superficial feet of sawn timber of the classes of timber enumerated hereunder produced by him in such sawmill—

- (i) Hardwood board suitable for flooring;
- (ii) Hardwood building scantlings;
- (iii) Hardwood sawn sleepers;

(iv) Hardwood in all other specifications, but excluding hardwood case timber;

- (v) Cypress pine in boards suitable for flooring or as dressed flooring;
- (vi) Cypress pine building scantlings;
- (vii) Case timbers— (a) Hardwood;
  - (b) Scrubwoods;
  - (c) Pines; (viii)

(viii) Coachwood;

(ix) Hoop pine;

- (x) Scrubwoods other than for cases;
- (b) the total quantity of each class of sawn timber enumerated in paragraph (a) of this section 5 delivered by him from such sawmill together with the names and addresses of all persons or authorities to whom delivery has been made by him of two thousand five hundred superficial feet or more of any sawn timber within the 10 classes enumerated as aforesaid.

The Minister may by notice published in the Gazette extend the classes of timber to which this section applies to classes of timber other than those enumerated in 15 paragraph (a) of this section or exempt any class of timber enumerated therein from the operation of this section.

### PART IV.

GENERAL PROVISIONS AND PENALTIES.

19. (1) Any person authorised in that behalf by the Entry and Under Secretary may-

(a) require any person carrying on any business or otherwise concerned in any transaction relating to building operations, or concerned in the production, sale, supply, storage or distribution 25 of building materials, to produce any books, accounts, or other documents relating to that business, transaction, production, sale, supply, storage or distribution;

(b) make copies of, or take extracts from, any such

books, accounts, or other documents;

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(c) by notice in writing require any such person to furnish within such times and in such manner, as are specified in such notice, such estimates or returns as are specified therein;

(d) enter, inspect and examine, at all reasonable hours, any premises used for or in connection with the production, sale, supply, storage or distribution of building materials,

(2)

- (2) Any person who obstructs, delays or hinders any person authorised pursuant to section fifteen of this Act or subsection one of this section in the exercise of his powers under this Act or who refuses to produce any 5 books, accounts or other documents or to furnish any estimates or returns as required by this Act, shall be guilty of an offence against this Act and shall be liable to a penalty not exceeding fifty pounds.
- 20. Any notice required or authorised by this Act to service of 10 be given or served shall be in writing, and shall be sufficiently given or served—
  - (a) if delivered personally;

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- (b) if left at the last known place of abode or business of the person to whom or on whom such notice is to be given or served; or
- (c) if sent by post in a registered letter addressed to such person, by name, at his aforesaid place of abode or business, and if that letter is not returned through the post office undelivered; and such service shall be deemed to be made at the time when the registered letter would in the ordinary course be delivered.
- 21. Any person who contravenes, or fails to comply offences. with any provision of this Act or any condition or limita25 tion of any consent granted under Part II of this Act or any requirement of any notice given under Division 2 of Part III of this Act, shall be guilty of an offence against this Act and shall, where no other penalty is provided, be liable to a penalty not exceeding five hundred pounds or 30 to a term of imprisonment not exceeding twelve months.
  - 22. (1) Proceedings for an offence against this Act, Proceedings. or any breach of the regulations made thereunder, may be taken by any person acting with the authority of the Minister.
- 35 (2) On a prosecution for any such offence or breach an authority to prosecute, purporting to have been signed by the Minister, shall be evidence of such authority without proof of the Minister's signature.

23. All penalties imposed by this Act, or the regula- Recovery of tions made thereunder, may be recovered summarily penalties. before a police or stipendiary magistrate, or any two justices.

24. No act, matter, or thing, done by any officer or Protection other person whomsoever acting under the authority of this Act shall, if the matter or thing was done bona fide personal for the purpose of this Act, subject them or any of them personally to any action, liability or claim, or demand 10 whatsoever.

liability.

25. (1) The Minister may, in relation to any matter Delegation or class of matters, by writing under his hand, delegate of power. all, or any of his powers and functions under this Act, or the regulations made thereunder (except this power of 15 delegation) so that the delegated powers or functions may be exercised by the delegate with respect to the matters or class of matters specified in the instrument of delegation.

(2) Every delegation under this section shall be 20 revocable at will, and no delegation shall prevent the exercise of any power or function by the Minister.

26. (1) The Governor may make regulations not Regulations. inconsistent with this Act prescribing any matter or thing which by this Act is required or permitted to be 25 prescribed or which is necessary or convenient to be prescribed for giving effect to this Act.

The regulations may impose a penalty not exceeding one hundred pounds for any breach thereof.

- (2) A regulation may be made to apply or have 30 operation throughout the whole or any part of the State, may be of general or specially limited application according to time, place or circumstances, and may be general or restricted to any specified class or subject-matter.
  - (3) The regulations shall—
- 35 (a) be published in the Gazette;
  - (b) take effect from the date of publication or from a later date to be specified in the regulations:

(c) be laid before both Houses of Parliament within fourteen sitting days after publication if Parliament is in session, and if not, then within fourteen sitting days after the commencement of the next session.

If either House of Parliament passes a resolution of which notice has been given at any time within fifteen sitting days after such regulations have been laid before such House disallowing any regulation or part thereof, such regulation or part shall thereupon cease to have effect.

27. This Act shall remain in force until the thirtieth Duration day of June, one thousand nine hundred and forty-six: of Act. Provided that the Governor may from time to time extend 15 the operation of this Act for such period or periods as he may determine. Any such period shall not exceed three months and notification of any such extension shall be published in the Gazette.

#### SCHEDULE ONE.

20 The County of Cumberland.

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The County of Northumberland.

That portion of the Parish of Woonona within the County of Camden.

The Parish of Wollongong, County of Camden.

25 That portion of the City of Greater Newcastle outside the County of Northumberland.

Blue Mountains Shire.

Municipalities of Katoomba and Blackheath.

### SCHEDULE TWO.

Bricks.

Timber.

Wire and wire products, including nails.

5 Asbestos cement sheets, pipes and mouldings.

Galvanised iron sheets.

Water and gas pipes and fittings, including steel pipes and cast iron pipes.

Heating and cooking appliances.

10 Builders' hardware.

Ferrous castings for building purposes.

Sanitary earthenware.

Welding gas.

Structural and reinforcing steel.

15 Bolts and nuts.

Manufacturers' sheet steel.

Sheet lead.

Plumbers' brassware.

Electrical conduits.

20 Electrical cables.

Electrical accessories.

Meters-water, gas and electricity.

Window glass.

Building papers and felts.

25 Paints.

Gypsum.

Sydney: Thomas Henry Tennant, Government Printer-1945.

[1s. 3d.]

72-1

SCHEDULE