

1926.

Legislative Council.

Police Offences Amendment (Drugs) Bill.

EXPLANATORY NOTE.

THE object of the Bill is to repeal that Part of the Police Offences (Amendment) Act, 1908, dealing with opium and to insert a new Part giving greater powers to deal with dangerous drugs.

The Bill will provide that morphine, cocaine, ecgonine and diamorphine (commonly known as heroin) and their respective salts or substances containing not less than $\frac{3}{10}$ ths % of morphine or $\frac{2}{10}$ ths % of cocaine or $\frac{1}{10}$ th % of ecgonine or diamorphine shall not be held, manufactured or supplied except by a person licensed or authorised under the regulations or has had such drug supplied for his use by means of a prescription complying with the regulations.

No person is to be allowed to manufacture, sell or otherwise deal in prepared opium or to have or smoke prepared opium or to permit premises occupied owned or leased by him to be used for the purpose or to have in his possession any utensils for use in connection with opium smoking.

Power is to be given by proclamation to declare that new derivatives of opium, morphine or cocaine or any other drug likely to produce ill effects similar to those produced by the drugs named shall come under the provisions of the measure.

Power is given to make regulations prohibiting the manufacture, sale, distribution or supply of dangerous drugs except by the person and under the conditions prescribed and for the keeping of records of transactions by the persons so licensed or authorised to deal with the issue and dispensing of prescriptions of such drugs.

The regulations may further provide that pharmacists may manufacture, sell or dispense such drugs and that medical practitioners, pharmacists, dentists, veterinary surgeons and others who may be deemed proper may be in possession of such drugs.

Licenses and authorities will be issued or withdrawn by the Minister on the recommendation of the Pharmacy Board, and persons aggrieved by the decision of the Minister in regard to such matters will have the right to appeal to the Supreme Court.

Penalties will be severe—a limit of £250 and twelve months' imprisonment being fixed.

Certain preparations, such as Chlorodyne, Dover's Powders, &c., are named in the Schedule to the Bill. The provisions of the measure will not apply to these

This PUBLIC BILL originated in the LEGISLATIVE ASSEMBLY, and, having this day passed, is now ready for presentation to the LEGISLATIVE COUNCIL for its concurrence.

W. S. MOWLE,
Clerk of the Legislative Assembly.
Legislative Assembly Chamber,
Sydney, 18 November, 1926.

New South Wales.



ANNO SEPTIMO DECIMO

GEORGI V REGIS.

Act No. , 1926.

An Act to regulate the manufacture, sale, possession, distribution, and supply of opium and certain other dangerous drugs; to amend the Police Offences (Amendment) Act, 1908, and certain other Acts; and for purposes connected therewith.

BE it enacted by the King's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of New South Wales in Parliament assembled, and by the authority of
5 the same, as follows:—

1. This Act may be cited as the "Police Offences Amendment (Drugs) Act, 1926," and shall come into operation on a day to be appointed by the Governor and notified by proclamation published in the Gazette.

Short title
and com-
mencement.

Police Offences Amendment (Drugs).

2. Part VI of the Police Offences (Amendment) Act, 1908, is repealed and the following new Part inserted in lieu thereof :—

Repeal of Part VI of Act No. 12, 1908, and insertion of new Part VI.

PART VI.

5 OPIUM AND DANGEROUS DRUGS.

18. (1) In this Part, unless the context or subject-matter otherwise indicates or requires,—

Definitions and application of Part VI.

“Board” means the Pharmacy Board of New South Wales.

10 “Drug” means any drug to which this Part of the Act from time to time applies.

“Medical practitioner” means legally qualified medical practitioner registered under the Medical Practitioners Act, 1912.

15 “Opium” means the spontaneously coagulated juice obtained from the capsules of the opium poppy (*Papaver somniferum*).

20 “Prepared opium” means any preparation of opium in a form capable of being used for the purpose of smoking, and includes dross and any other residues remaining after opium has been smoked.

“Prescribed” means prescribed by this Part of this Act, or by regulations.

25 “Registered dentist” means a dentist registered under the Dentists Act, 1912.

“Registered pharmacist” means a pharmacist registered under the Pharmacy Act, 1897.

30 “Registered veterinary surgeon” means a veterinary surgeon registered under the Veterinary Surgeons Act, 1923.

“Regulations” mean regulations made under the authority of this Part of this Act.

35 (2) (a) The drugs to which this Part of this Act applies are morphine, cocaine, ecgonine, and diamorphine (commonly known as heroin) and their respective salts, and opium, and any preparation, admixture, extract, or other substance containing

Drugs to which Part VI applies. cf. 10 & 11 Geo. V, c. 46, s. 8.

not

Police Offences Amendment (Drugs).

not less than three-tenths per centum of morphine or two-tenths per centum of cocaine or one-tenth per centum of ecgonine or diamorphine.

5 For the purpose of the foregoing provision the percentage in the case of morphine shall be calculated as in respect of anhydrous morphine.

(b) Percentages in the case of liquid preparations shall, unless other provision in that behalf is made by regulations under this Part of this Act, be calculated on the basis that a preparation containing one per centum of any substance means a preparation in which one gramme of the substance, if a solid, or one millilitre of the substance, if a liquid, is contained in every one hundred millilitres of the preparation, and so in proportion for any greater or less percentage.

(c) If it appears to the Governor that any new derivative of morphine or cocaine or of any salts of morphine or cocaine or any other alkaloid of opium or any other drug of whatever kind is or is likely to be productive, if improperly used, of ill-effects substantially of the same character or nature as or analagous to those produced by morphine or cocaine, the Governor may by proclamation published in the Gazette declare that this Part of this Act shall apply to that new derivative or alkaloid or other drug in the same manner as it applies to the drugs mentioned in paragraph (a) of this subsection.

(d) If it appears to the Governor that the use of any preparation, admixture, extract, or other substance containing any of the drugs mentioned in paragraph (a) of this subsection in a percentage less than is therein mentioned, is having ill effects, the Governor may by proclamation published in the Gazette declare that this Part of this Act shall apply to such preparation, admixture, extract, or substance.

(3) This Part of this Act shall not apply in respect of the preparations named in the Second Schedule to this Act.

Police Offences Amendment (Drugs).

19. (1) If any person—
- (a) manufactures, sells, or otherwise deals in prepared opium; or
- (b) has in his possession any prepared opium; or
- 5 (c) being the occupier of any premises permits those premises to be used for the purpose of the preparation of opium for smoking or the sale, distribution, or smoking of prepared opium; or
- 10 (d) being the owner or lessee of any premises knowingly permits such premises to be used for the purpose of opium smoking; or
- (e) is concerned in the management of any premises used for any such purpose as
- 15 aforesaid; or
- (f) has in his possession any pipes or other utensils for use in connection with the smoking of opium or any utensils used in connection with the preparation of opium
- 20 for smoking; or
- (g) smokes or otherwise uses prepared opium, or frequents any place used for the purpose of opium smoking;
- 25 he shall be guilty of an offence against this Part of this Act.
- In this subsection the expression "owner" includes the person entitled to receive the rent of premises and the person to whom the rent of premises is paid.
- 30 (2) If any person has in his possession or attempts to obtain possession of any other drug to which this Part of this Act applies he shall be guilty of an offence against this Part of this Act unless—
- 35 (a) he is licensed under the regulations to manufacture or supply the drug; or
- (b) he is otherwise licensed under the regulations to be in possession of the drug; or
- 40 (c) the drug was supplied for his use by a medical practitioner or registered veterinary surgeon, or on and in accordance with a prescription complying with the conditions of the regulations. (3)

Prepared
opium.
10 & 11
Geo. V, c. 46,
s. 5.

1908 No. 12,
s. 19.

Police Offences Amendment (Drugs).

(3) Any prepared opium or other drug in the order or disposition of any person shall be deemed to be in his possession.

5 20. (1) For the purpose of preventing the Regulations.
improper use of the drugs to which this Part of
this Act applies the Governor may by regulations
make provision for regulating and controlling the
manufacture, sale, possession, distribution, and
supply of those drugs, and in particular and without
10 limiting the generality of the foregoing power for—

- (a) prohibiting the manufacture of any drug to
which this Part of this Act applies except
on premises licensed for the purpose and
subject to the conditions specified in the
15 license; and
- (b) prohibiting the manufacture, sale, distri-
bution, or supply of any such drug except
by persons licensed or otherwise authorised
under the regulations and subject to any
20 conditions specified in the license or autho-
rity; and
- (c) regulating the issue by medical practitioners
or registered veterinary surgeons of pre-
scriptions containing any such drug, the
25 dispensing of such prescriptions, and the
supply of any such drugs thereunder; and
- (d) requiring persons engaged in the manu-
30 facture, sale, distribution, or supply of any
such drug to keep such books and furnish
such information either in writing or other-
wise as may be prescribed, and making
provision for the inspection of such books
and records by the prescribed persons; and
- (e) fixing the fees to be paid in respect of any
35 license, inspection, permit, or authority
issued thereunder. Any such fees shall
be paid to the board for administrative
expenses; and
- (f) providing for the forfeiture of any such drug
40 unlawfully in the possession of any person;
and

(g)

Police Offences Amendment (Drugs).

(g) providing that any specified breach of the regulations shall be regarded as "infamous conduct in a professional respect" within the meaning of any Act.

5 The regulations shall provide for authorising a registered pharmacist—

(a) to manufacture at his shop in the ordinary course of his retail business any preparation, admixture, or extract of any drug to which
10 this Part of this Act applies ; or

(b) to carry on at his shop the business of retailing, dispensing, or compounding such drug.

15 They shall also provide for authorising medical practitioners, and registered pharmacists employed in dispensing medicines at any public hospital or other institution, or persons in charge of laboratories for the purpose of research or instruction, registered dentists, registered veterinary
20 surgeons, and such other persons as to the board may seem proper to be in possession of any drug to which this Part of this Act applies for the purposes of their professions or employments, subject to such conditions and restrictions as may
25 be prescribed.

They shall also provide that licenses or authorities for the purposes of this Part of this Act may be issued or granted by the Minister upon the recommendation of the board and may be issued
30 or granted on such terms and subject to such conditions (including in the case of a license the payment of a fee) as the board thinks proper.

35 They shall also provide that any license or authority may be withdrawn by the Minister upon the recommendation of the board.

They shall also provide for an appeal to the Supreme Court against any determination of the Minister or the board with respect of a license or authority, and the procedure on any such appeal
40 shall be in accordance with rules of court.

Police Offences Amendment (Drugs).

(2) The regulations shall—

- (a) be published in the Gazette;
 (b) take effect from the date of publication or from a later date specified in the regulations; and
 (c) be laid before both Houses of Parliament within fourteen sitting days after the publication thereof if Parliament is then in session, and if not, then within fourteen sitting days after the commencement of the next session.

If either House of Parliament passes a resolution, of which notice has been given at any time within fifteen sitting days after such regulations have been laid before such House, disallowing any regulation or part thereof, such regulation or part shall thereupon cease to have effect.

(3) Any person—

- (a) who acts in contravention of or fails to comply with any regulation made under this Part of this Act; or
 (b) who acts in contravention of or fails to comply with the conditions of any license issued or authority granted under or in pursuance of this Part of this Act; or
 (c) who for the purpose of obtaining, whether for himself or for any other person, the issue, grant, or renewal of any such license or authority as aforesaid, makes any declaration or statement which is false in any particular, or knowingly utters, produces, or makes use of any such declaration or statement or any document containing the same,

shall be guilty of an offence against this Part of this Act.

20A. (1) Any constable or other person authorised in that behalf by any general or special order of the Minister shall, for the purposes of the execution of this Part of this Act, have power to enter the premises of any person carrying on the business of a producer, manufacturer, seller, or distributor of

any

Offences.
13 & 14
Geo. V, c. 5,
s. 2.

Power to
enter.
10 & 11
Geo. V, c. 46,
s. 10.
13 & 14
Geo. V, c. 5,
s. 1 (2).

Police Offences Amendment (Drugs).

any drug to which this Part of this Act applies, and to demand the production of and to inspect any books or documents relating to dealings in any such drug, and to inspect any stocks of any such drug.

5 (2) If a justice is satisfied by information^{13 & 14} on oath that there is reasonable ground for sus-^{Geo. V, c. 5,}pecting—^{s. 1.}

10 (a) that any opium or drug to which this Part of this Act applies is, in contravention of the provisions of this Part of this Act or the regulations, in the possession or under the control of any person in any premises; or

15 (b) that any document directly or indirectly relating to or connected with any transaction or dealing which was, or any intended transaction or dealing which would, if carried out, be an offence against this Part of this Act, is in the possession or under the control of any person in any premises,

20 such justice may grant a search warrant authorising any constable named in the warrant, at any time or times within one month from the date of the warrant, to enter, if need be by force, the premises named in the warrant, and to search the premises and any persons found therein.

25 And, if there is reasonable ground for suspecting—

30 (i) that an offence against this Part of this Act has been committed in relation to any such drug which may be found in the premises or in the possession of any such persons; or

(ii) that any document which may be so found is such a document as aforesaid,

35 to seize and detain the drug or that document, as the case may be.

(3) If any person wilfully delays or obstructs^{10 & 11} any person in the exercise of his powers under this^{Geo. V, c. 46,} section or fails to produce or conceals or attempts^{s. 10 (2).} to conceal any such books, stocks, opium, drug, or documents as aforesaid, he shall be guilty of an offence against this Part of this Act.

Police Offences Amendment (Drugs).

20B. (1) Every person guilty of an offence against Penalties.
 this Part of this Act shall in respect of each offence 13 & 14
 be liable on summary conviction to a fine not Geo. V, c. 5,
 exceeding two hundred and fifty pounds or to s. 2 (2).
 imprisonment with or without hard labour for a
 term not exceeding twelve months, or to both such
 fine and imprisonment.

And shall in every case on conviction for the
 offence forfeit to His Majesty all articles in respect
 of which the offence was committed.

The court before which the offender was con-
 victed may order any forfeited articles to be
 destroyed or otherwise disposed of as the court
 thinks fit.

(2) No person shall, on conviction for any
 offence of contravening or failing to comply with
 the conditions of any license granted under the
 regulations made in pursuance of this Act to
 supply a drug to which this Part of this Act
 applies or any regulation relating to the keeping
 of books or the issuing or dispensing of prescrip-
 tions containing a drug to which this Part of this
 Act applies, be sentenced to imprisonment without
 the option of a fine or to pay a fine exceeding ten
 pounds, if the court dealing with the case is
 satisfied that the offence was committed through
 inadvertence and was not preparatory to or com-
 mitted in the course of or in connection with the
 commission or intended commission of any other
 offence against this Part of this Act.

(3) If any person attempts to commit an Attempts.
 offence against this Part of this Act, or solicits or 13 & 14
 incites another person to commit such an offence, Geo. V, c. 5,
 he shall, without prejudice to any other liability, be s. 1.
 liable on summary conviction to the same punish-
 ment and forfeiture as if he had committed an
 offence under this Part of this Act.

(4) Where a company is convicted of an Company.
 offence under this Part of this Act, the chairman, Ibid.
 and every director, and every officer concerned in
 the management of the company shall be deemed

Police Offences Amendment (Drugs).

guilty of the like offence, unless he proves that the act constituting the offence took place without his knowledge or consent.

5 (5) Any term of imprisonment imposed on any person by a court of summary jurisdiction in respect of the non-payment of a fine for an offence against this Part of this Act may be ordered to commence at the expiration of any term of imprisonment imposed on that person for the same
10 offence in addition to the fine.

(6) In any proceedings against a person for an offence against this Part of this Act it shall not be necessary to negative by evidence any license, authority, or other matter of exception or defence, and the burden of proving any such matter shall
15 lie on the person seeking to avail himself thereof.

(7) Any analyst appointed under the Pure Foods Act, 1908, analysing any drug or substance submitted to him in pursuance of the regulations under this Part of this Act, may give a certificate
20 in the form prescribed of the result of the analysis.

In any legal proceedings under this Part of this Act or the regulations made thereunder the production of a certificate purporting to be signed by such an analyst shall be prima facie evidence
25 of the identity of the drug or substance analysed, and of the result of the analysis, without proof of the signature or appointment of the person appearing to have signed the same.

30 **3.** The Police Offences (Amendment) Act, 1908, is further amended by inserting after the Schedule the following new Schedule :—

SCHEDULE TWO.

35 Cereoli Iodoformi et Morphinae, B.P.C.
Chlorodyne (containing not more than .3 per cent. morphine).
Emp. Opii, B.P., 1898.
Lin. Opii, B.P.
„ Opii, Ammon., B.P.C.
40 Pasta Arsenicalis, B.P.C.
Pil. Hydrarg. c. Opio, B.P.C.
„ Ipecac. c. Scilla, B.P.

Imprisonment.
Proof.
13 & 14
Geo. V, c. 5,
s. 1 (3).
Certificate of
analyst to be
evidence.
Further
amendment
of Act No. 12,
1908.
Sch. (2).

Sec. 18 (3).

Pil.

Police Offences Amendment (Drugs).

Pil. Plumbi c. Opio, B.P.

„ Digitalis et Opii Co., B.P.C.

„ Hydrarg. c. Cret. et Opii, B.P.C.

Pulv. Cretæ Aromat. c. Opio, B.P.

5 „ Ipecac. Co., B.P. (Dover's Powder).

„ Kino Co., B.P.

Tablettæ Plumbi c. Opio, B.P.C.

Ung. Gallæ c. Opio, B.P. (Gall and Opium Ointment).

„ Gallæ Co., B.P.C.

The following is a list of the
 names of the persons who
 were present at the meeting
 held on the 1st day of
 January, 1880, at the
 residence of Mr. J. H.