

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The object of this Bill is to prescribe a procedure for the establishment of agricultural industry committees, to define the functions of a committee so established and to identify the circumstances in which the affairs of such a committee may be wound up. It is intended that committees established under the proposed Act will replace various boards, committees and other bodies constituted under other Acts administered by the Minister for Agriculture. A significant feature of the proposed Act is the statutory recognition given by its provisions to the *Competition Principles Agreement*.

The Bill also makes consequential amendments to various Acts and instruments.

Outline of provisions

Part 1 Preliminary

Clause 1 specifies the name (also called the short title) of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on a day or days to be appointed by proclamation.

Clause 3 defines certain words and expressions for the purposes of the proposed Act. These include agricultural industry service, committee, commodity, Competition Principles Agreement, constituent, Departmental inspector, foundation regulation, primary producer and primary product.

Part 2 Agricultural industry services committees

Division 1 Procedure for establishing committees

Clause 4 describes the procedure for making a regulation to establish a new committee (that is, a committee that is not intended to continue an existing body). The making of such a regulation requires an initial application from primary producers, a poll among primary producers affected by the proposal and the concurrence of the Premier. Before such a regulation is made, due regard must be had to the *Competition Principles Agreement*. Such a regulation is referred to in the proposed Act as a *foundation regulation*.

Clause 5 describes the procedure for making a regulation to establish a committee to continue an existing body (where the body may be an existing committee whose foundation regulation is due for repeal under the Subordinate Legislation Act 1989 or may be a body established under some other Act). The making of such a regulation requires the concurrence of the Premier. Before a regulation is made, due regard must be had to the Competition Principles Agreement. Such a regulation is also referred to in the proposed Act as a foundation regulation.

Clause 6 deals with the matters for which a committee's foundation regulation must make provision in relation to the committee's constitution and functions. In particular, the regulation must contain core provisions with respect to the class of primary producers, the area of operations, the commodities and the agricultural industry services for which the committee is constituted.

Division 2 Constitution and functions of committees

Clause 7 provides that, on the day on which a committee's foundation regulation takes effect, the committee established by the regulation is constituted by the proposed Act as a corporation under the corporate name given to it by the regulation. The clause also provides that a committee established to continue a former body is taken to be a continuation of, and the same legal entity as, the former body. The clause also gives effect to Schedule 1, which contains general provisions with respect to the membership and procedure of a committee.

Clause 8 provides that a committee must compile and maintain a register of its constituents and their voting entitlements, both for polls and elections.

Clause 9 provides that a committee's principal function is to perform the agricultural industry services specified in its foundation regulation, and that it has such other functions as are conferred or imposed on it. In the exercise of its functions, a committee is to be subject to such lawful instructions from its constituents as are supported by more than half of the votes cast in a poll in which more than half of the committee's constituents cast votes. For the purpose of exercising its functions, a committee may enter into, and perform its obligations under, an arrangement with any other body with respect to the orderly provision of agricultural industry services to primary producers within the combined areas of operations of both bodies.

Clause 10 provides that a committee may employ staff and engage contractors.

Clause 11 provides that a committee may delegate its functions.

Clause 12 requires a committee to have an official seal and provides for the circumstances under which a seal may be applied to a document.

Clause 13 exempts a committee's members and staff, and persons acting under the direction of the committee, from personal liability for acts and omissions occurring in the purported exercise of the committee's functions.

Division 3 Accountability

Clause 14 provides for the conduct of meetings of a committee's constituents. A general meeting will be required every 12 months. The clause also gives effect to Schedule 2, which contains general provisions with respect to the procedure for such a meeting.

Clause 15 provides for the preparation of 5-year plans with respect to a committee's proposed work and activities. These plans will have to be revised each year. Copies of each such plan, together with copies of the committee's annual report on its work and activities, will be required to be sent to the committee's constituents.

Clause 16 entitles the Director-General of the Department of Agriculture to receive notice of, and to attend, all meetings convened by a committee and empowers the Director-General to monitor, and report to the Minister on, the work and activities of a committee.

Clause 17 empowers a committee's constituents to call for a poll on questions relating to the amendment of the core provisions of the committee's foundation regulation (referred to in clause 6), to the committee's exercise of its functions and to the proposed winding up of the committee's affairs. Before such a poll is taken, due regard must be had to the *Competition Principles Agreement*.

Division 4 Winding up of committee's affairs

Clause 18 provides that the winding up of a committee's affairs may be proposed by the Minister (on his or her own motion) by the committee's constituents (by means of a request of the kind referred to in clause 17) or by the committee (by notice in writing to the Minister).

Clause 19 deals with the action that is to be taken where such a proposal is made by a committee, and involves a call for public submissions and then, if the public submissions so warrant, the conduct of a poll.

Clause 20 defines the circumstances in which a committee's affairs are to be wound up.

Clause 21 deals with the procedure by which a committee's affairs are to be wound up.

Division 5 Amendment and repeal of foundation regulations

Clause 22 deals with the circumstances in which a committee's foundation regulation may be amended or repealed.

Part 3 Finance

Division 1 Rates

Clause 23 empowers a committee to levy rates on its constituents in accordance with a resolution of its constituents or a proposal supported by the poll for the establishment of the committee.

Clause 24 provides that a committee levies rates on its constituents by serving rate notices on them. It details what a rate notice must include and specifies when a rate falls due.

Clause 25 provides for the charging of interest on rates that are due but unpaid.

Division 2 Fees and charges for goods and services

Clause 26 empowers a committee to impose fees and charges for the agricultural industry services provided by it.

Division 3 Funds

Clause 27 requires a committee to establish a general fund and to establish special funds for each of the agricultural industry services provided by it.

Clause 28 identifies the money that must be paid into each of the various funds.

Clause 29 authorises the making of payments out of the various funds.

Clause 30 authorises internal loans between funds.

Clause 31 provides for the investment of funds.

Division 4 Miscellaneous

Clause 32 provides that a committee's financial year is the financial year prescribed by the committee's foundation regulation, subject to a different financial year being determined by the Treasurer under section 4 (1A) of the Public Finance and Audit Act 1983.

Part 4 Enforcement

Clause 33 empowers a Departmental inspector to require persons to furnish the inspector with such information as is reasonably necessary to enable the inspector to ascertain whether the person is a primary producer for whom a committee is or is to be established and, if so, the extent of that person's activities as a primary producer.

Clause 34 confers powers of entry onto private land on a Departmental inspector.

Clause 35 requires notice to be given to the owner or occupier of land in respect of which such a power of entry is proposed to be exercised.

Clause 36 authorises the use of reasonable force for the purpose of gaining entry to land.

Clause 37 requires care to be taken by a Departmental inspector in the exercise of a power of entry on land.

Clause 38 deals with the payment of compensation for damage arising out of a Departmental inspector's exercise of a power of entry on land.

Clause 39 requires a Departmental inspector to carry a certificate of authority when exercising a power of entry on land.

Clause 40 prohibits the exercise of a power of entry in relation to residential premises otherwise than with the consent of the occupier of the premises or under the authority of a search warrant.

Clause 41 deals with the issuing of search warrants, and provides for the application to such warrants of the Search Warrants Act 1985.

Part 5 Miscellaneous

Clause 42 provides that a person who is aggrieved by a decision of a committee as to the inclusion of the person's name in, or the exclusion of the person's name from, the committee's register of constituents, or as to the amount of a rate levied on the person, may appeal to the local land board against the committee's decision.

Clause 43 provides that the proposed Act binds the Crown.

Clause 44 provides that a committee may recover as a debt any money that is due to it but remains unpaid.

Clause 45 provides for the service of documents on persons.

Clause 46 provides for the service of documents on committees.

Clause 47 requires the Director-General to prepare annual reports on the Director-General's work and activities under the proposed Act.

Clause 48 prohibits the misuse or unauthorised disclosure of information obtained under the proposed Act.

Clause 49 provides that proceedings for an offence against the proposed Act or the regulations under the proposed Act are to be dealt with summarily before a Local Court constituted by a Magistrate sitting alone.

Clause 50 renders the directors and managers of a corporation liable for offences under the proposed Act that are committed by the corporation.

Clause 51 empowers the Governor to make regulations for the purposes of the proposed Act.

Clause 52 is a formal provision giving effect to a Schedule of consequential amendments to other Acts and instruments.

Clause 53 provides for the review of the proposed Act as soon as possible after the expiry of 5 years from the date of assent to the proposed Act.

Schedule 1 Membership and procedure of an agricultural industry services committee

This Schedule deals with matters relating to the membership (Part 1) and procedure (Part 2) of a committee, including:

- (a) terms of office (clause 1),
- (b) remuneration (clause 2),
- (c) the appointment of deputy members (clause 3),
- (d) the circumstances in which a vacancy is taken to arise in a member's office (clause 4),
- (e) how a vacancy in office is to be filled (clause 5),
- (f) the appointment of a chairperson and deputy chairperson (clause 6),
- (g) the disclosure of pecuniary interests (clause 7),
- (h) the effect of certain other Acts on a member's appointment (clause 8),
- (i) the quorum for a meeting (clause 9),
- (j) the identification of, and the powers of, the presiding member at a meeting (clause 10),
- (k) voting at a meeting (clause 11),
- (l) transaction of committee business outside meetings (clause 12),
- (m) the keeping of minutes (clause 13),
- (n) the convening of a committee's first meeting (clause 14).

Schedule 2 Procedure for meetings of a committee's constituents

This Schedule deals with the procedure for the conduct of a meeting of a committee's constituents, including:

- (a) general procedure (clause 1),
- (b) the quorum for a meeting (clause 2),
- (c) the identification of, and the powers of, the presiding member at a meeting (clause 3),
- (d) voting at a meeting (clause 4),
- (e) the keeping of minutes (clause 5).

Schedule 3 Amendment of Acts and instruments

Schedule 3 makes consequential amendments to the following Acts and instruments:

- (a) Freedom of Information (General) Regulation 1995
- (b) Grain Marketing Act 1991 No 15
- (c) Land Tax Management Act 1956 No 26
- (d) Marketing of Primary Products Act 1983 No 176
- (e) Murray Valley Citrus Marketing Act 1989 No 155
- (f) Public Finance and Audit Act 1983 No 152
- (g) Search Warrants Act 1985 No 37
- (h) Subordinate Legislation Act 1989 No 146



Contents

		Page
Part 1	Preliminary	
	1 Name of Act	2
	2 Commencement	2
	3 Definitions	2
Part 2	Agricultural industry services committees	
	Division 1 Procedure for establishing committees	
	4 Establishment of new agricultural industry services committees	5
	5 Continuation of existing agricultural industry services	
	committees, marketing boards and marketing committees	6
	6 Content of foundation regulation	6

				Page
	Divis	ion 2	Constitution and functions of committees	
	7	Constit	cution of committees	7
	8	Registe	er of constituents	8
	9		ons of committee	9
	10		f committee	9
	11	•	tion of functions	9
	12 13		f committee al liability	9 10
	Divis	ion 3	Accountability	
	14	Meetin	gs of committee's constituents	10
	15		ic plans and reports	11
	16	Role of	f Director-General	11
	17	Initiatio	n of polls by constituents	12
	Divis	ion 4	Winding up of committee's affairs	
	18 19	Action	n of proposal to wind up committee's affairs on committee's proposal to wind up	13
	20		tee's affairs stances in which committee's affairs to be	14
	20	wound		15
	21		et of winding up	15
	Divis	ion 5	Amendment and repeal of foundation regulations	
	22	Amend	ment and repeal of foundation regulations	16
Part 3	Fina	nce		
	Divis	ion 1	Rates	
	23	Resolut	tion to levy rates	17
	24		g of rates	17
	25	Interest	on unpaid rates	18
	Divisi	ion 2	Fees and charges for goods and services	
	26	Fees a	nd charges for goods and services	18

Contents

			Page
	Divis	sion 3 Funds	
	27	Establishment of funds	18
	28	Payments into funds	18
	29	Payments from funds	19
	30	Internal loans between funds	19
	31	Investment	20
	Divis	ion 4 Miscellaneous	
	32	Financial year	20
Part 4	Enfo	prcement	
	33	Departmental inspector may require persons to give certain information	21
	34	Powers of entry	21
	35	Notice of entry	21
	36	Use of force	22
	37	Care to be taken	22
	38	Compensation	22
	39	Certificates of authority	23
	40	Entry to residential premises	23
	41	Search warrants	24
Part 5	Misc	cellaneous	
	42	Appeals	25
	43	Act binds Crown	25
	44	Recovery of unpaid money	25
	45	Service of documents on persons	25
	46	Service of documents on committees	26
	47	Annual reports by Director-General	26
	48	Disclosure and misuse of information	26
	49	Proceedings for offences	27
	50	Directors and managers liable for offences committed by corporations	27
	51	Regulations	28
	52	Amendment of Acts and instruments	28
	53	Review of Act	28

Contents

			Page
Schedules			
	1	Membership and procedure of an agricultural industry services committee	30
	2	Procedure for meetings of a committee's constituents	36
	3	Amendment of Acts and instruments	38



No , 1998

A Bill for

An Act with respect to the constitution and functions of agricultural industry services committees; and for other purposes.

Clause	1
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Part 1

Preliminary

The Legislature of New South Wales enacts:

Part 1 **Preliminary**

1	Ns	me	of	Act
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This Act is the Agricultural Industry Services Act 1998.

Commencement

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This Act commences on a day or days to be appointed by proclamation.

Definitions

In this Act:

agricultural industry service means any service that comprises the provision, funding or facilitation of:

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- the conduct of research into, the development of techniques for or the provision of information or advice on:
 - (i) the growing, raising, producing, packaging, processing or marketing of primary products, or

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- the prevention, eradication or control of diseases or (ii) pest infestations that affect primary products, or
- the establishment or management of schemes for: (b)
 - the maintenance of quality control in the growing, raising, producing, packaging, processing or marketing of primary products, or

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- the prevention, eradication or control of diseases or (ii) pest infestations that affect primary products, or
- the compensation of primary producers for losses (iii) incurred by them as a result of the damage or destruction of primary products, or
- the protection or management of the natural (iv) environment by primary producers, or the purchase by, or the supply to, primary producers (v)
 - of goods and services for use in connection with their activities as primary producers, or
- such other activities as are declared by the regulations to (c) be agricultural industry services for the purposes of this Act.

annual report means a report prepared by the Director-General on the Director-General's work and activities under this Act, as referred to in section 47.

area of operations means:

- (a) in relation to a proposed committee, the area described in the application for the establishment of the committee referred to in section 4 (2) (a), and
- (b) in relation to an established committee, the committee's area of operations, as set out in the committee's foundation regulation.

committee means an agricultural industry services committee constituted by this Act.

commodity, in relation to a committee, means a primary product (or a variety, grade or class of primary product) that is specified by the committee's foundation regulation to be a commodity for that committee.

Competition Principles Agreement means the agreement of that name between the Commonwealth, the States and the Territories that was entered into, for and on behalf of New South Wales, on 11 April 1995.

constituent of a committee means a person whose name is included in the committee's register of constituents.

Department means the Department of Agriculture.

Departmental inspector means a person appointed by the Director-General to exercise the functions of a Departmental inspector under this Act.

Director-General means the Director-General of the Department.

exercise a function includes perform a duty.

foundation regulation, in relation to a committee, means a regulation made for the purposes of section 4 or 5, being the regulation by which the committee is established.

function includes a power, authority or duty.

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Preliminary

grower means a person:
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(a) who grows, raises or produces a primary product on his, her or its own behalf, or
(b) on whose behalf a primary product is grown, raised or produced, or
(c) who is a party to a share-farming or partnership agreement under which a primary product is grown, raised or produced.
local land board, in relation to land, means the local land board constituted under the Crown Lands Act 1989 for the land district in which the land is situated.
occasional report, in relation to a committee, means a report prepared by the Director-General in relation to the committee's work and activities, as referred to in section 16 (1) (e).
packer means a person:
(a) who packages primary products on his, her or its own behalf, or
(b) on whose behalf primary products are packaged.
primary producer means a grower, packer, processor or trader.
<i>primary product</i> means any produce of agriculture, horticulture, viticulture, grazing, pig-keeping, poultry farming or bee-keeping, or of any similar activity prescribed by the regulations, and includes anything prepared directly from any such produce.
processor means a person:
(a) who processes primary products on his, her or its own behalf, or
(b) on whose behalf primary products are processed,
but does not include a person who manufactures products of which one or more primary products are merely ingredients.
register of constituents means a register referred to in section 8.
trader means a person:
(a) who sells primary products on his, her or its own behalf, or
(b) on whose behalf primary products are sold,
but does not include a person who sells primary products by retail only.

Agricultural industry services committees

Part 2 Agricultural industry services committees

Division 1 Procedure for establishing committees

4	Establishment	of	new	agricultural	industry	services	committees
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- (1) A regulation may establish an agricultural industry services committee to perform specified agricultural industry services for a specified class of primary producers and for a specified class of primary products grown, raised, produced, packed, processed or marketed within a specified area.
- (2) A regulation referred to in subsection (1) may not be made unless:
 - (a) an application for the establishment of the committee is made to the Minister by persons whose activities as primary producers are located within the committee's proposed area of operations, and
 - (b) more than half of the votes cast in a poll in which more than half of the committee's proposed constituents cast votes are in favour of the establishment of the committee, and
 - (c) the making of the regulation has the concurrence of the Premier.
- (3) A poll referred to in subsection (2) (b) is to be taken only if the Minister so directs.
- (4) Such a direction may not be given unless:
 - (a) the Minister has had regard to the Competition Principles Agreement, and
 - (b) the Premier has concurred in the giving of the direction.
- (5) The question on which the poll is taken must deal with each of the matters that are required by section 6 to be dealt with in a foundation regulation, and may also include a proposed rate for the purposes of section 23.

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5 Continuation of existing agricultural industry services committees, marketing boards and marketing committees

- (1) A regulation may establish an agricultural industry services committee:
 - (a) to continue an existing agricultural industry services committee whose foundation regulation is due for repeal by section 10 of the *Subordinate Legislation Act 1989*, or
 - (b) to continue, as an agricultural industry services committee, some other body in the nature of an agricultural industry services committee, being a body constituted or established by or under some other Act administered by the Minister.

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- (2) In any regulation referred to in subsection (1), the agricultural industry services, primary producers, primary products and area of operations for the new agricultural industry services to be the same as those for the existing agricultural industry services committee or other body.
- (3) A regulation referred to in subsection (1) may not be made unless the making of the regulation has the concurrence of the Premier.

6 Content of foundation regulation

- (1) A committee's foundation regulation must specify the following:
 - (a) the class of primary producers for which the committee is constituted,
 - (b) the area of operations for which the committee is constituted,
 - (c) the commodities for which the committee is constituted,
 - (d) the agricultural industry services for which the committee is constituted.
- (2) A committee's foundation regulation must also make provision for the following matters:
 - (a) the corporate name of the committee,
 - (b) the number of members that are to constitute the committee, indicating:
 - (i) how many (if any) are to be elected members, and
 - (ii) how many (if any) are to be appointed members,

On the day on which a committee's foundation regulation takes

effect, the committee established by the regulation is constituted by this Act as a corporation under the corporate name given to it

(1)

by the regulation.

Clause 7

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9 Functions of committee

- (1) A committee's principal function is to perform the agricultural industry services specified in its foundation regulation.
- (2) A committee has such other functions as are conferred or imposed on it by or under this or any other Act or law.
- (3) In the exercise of its functions, a committee is subject to such lawful instructions from its constituents as are supported by more than half of the votes cast in a poll in which more than half of the committee's constituents cast votes.
- (4) A poll referred to in subsection (3) is to be taken only if the Minister so directs in accordance with section 17 (4).
- (5) For the purpose of exercising its functions, a committee may enter into, and perform its obligations under, an arrangement with any other body with respect to the orderly provision of agricultural industry services to primary producers within the combined areas of operations of both bodies.
- (6) Without limiting subsection (5), the bodies with which a committee may enter into such an arrangement include the Government of, or a public authority of, the Commonwealth or this or any other State or Territory.

10 Staff of committee

- (1) A committee may employ such staff as it considers necessary for the exercise of its functions.
- (2) A committee may also engage contractors to assist it in the exercise of its functions.

11 Delegation of functions

A committee may delegate to any person any of its functions, other than this power of delegation.

12 Seal of committee

(1) A committee is to have an official seal.

Clau	ise 12	Agricultural Industry Services Bill 1998	
Part Divis	2 sion 2	Agricultural industry services committees	
	(2)	The seal is to be kept by the chairperson of the committee and may be applied to a document only:	
		 in the presence of the chairperson or a member of staff of the committee authorised in that behalf by the chairperson, and 	5
		(b) with an attestation, signed by the chairperson or member of staff, as to its application to the document.	
13	Pers	onal liability	
		An act or omission by a committee, by a member of a committee, by a member of staff of a committee or by any person acting under the direction of a committee does not subject the member or person so acting personally to any action, liability, claim or demand so long as the act or omission was done or omitted in good faith in the purported administration or execution of this or	10
		any other Act or law.	15
Div	ision	3 Accountability	
14	Meet	tings of committee's constituents	
	(1)	A committee must convene a general meeting of its constituents at least once every 12 months.	
	(2)	In addition to the general meetings, a committee must convene a special meeting of its constituents whenever applications (whether individual or collective) for convening such a meeting are made by as many of its constituents as would constitute a quorum at such a meeting.	20
	(3)	A meeting of a committee's constituents may consider any matter in relation to the committee's functions.	25
	(4)	Schedule 2 has effect with respect to the procedures for meetings of a committee's constituents.	

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Agricultural industry services committees

15 Strategic plans and reports

- (1) As soon as practicable after a committee is first established, it must prepare a plan of its proposed work and activities for its first 5 years (its first 5-year plan).
- (2) Each year, the committee is to review its current 5-year plan and, in the light of the review, prepare a new 5-year plan.
- (3) Each 5-year plan:
 - (a) must deal with the period of 5 years from the date on which it is prepared, and
 - (b) may include indicators against which the performance of the committee may be measured.
- (4) Within 6 months after a committee is first established under this Act:
 - (a) it must cause copies of its first 5-year plan to be sent to each of its constituents, and
 - (b) it must convene a special meeting of its constituents to consider the plan.
- (5) As soon as practicable after a committee prepares its annual report under the Annual Reports (Statutory Bodies) Act 1984, it must cause:
 - (a) copies of the report, and
 - (b) copies of its current 5-year plan,

to be sent to each of its constituents.

16 Role of Director-General

- (1) The Director-General is entitled, in respect of each committee established under this Act:
 - (a) to receive copies of all matter sent by the committee to its members and constituents, and
 - (b) to attend all meetings of the committee and all meetings of the committee's constituents, and
 - (c) to be given such information as the Director-General requests from the committee in connection with its work and activities, and

Clause 16

proposes the winding up of a committee's affairs, as

referred to in subsection (1) (a), or

(b) receives notice that the winding up of the committee's affairs is supported by more than half of the votes cast in a poll referred to in section 17 (4) in which more than half of the committee's constituents cast votes.

the Minister may, by notice published in the Gazette, declare that the committee's affairs are to be wound up.

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19 Action on committee's proposal to wind up committee's affairs

- (1) On receiving a notice of a proposal under section 18 (1) (c), the Minister must cause notice of the proposal to be published in a newspaper circulating (at intervals of not more than one month) within the committee's area of operations.
- (2) The notice:
 - (a) must indicate that representations may be made to the Minister by the committee's constituents as to whether or not the committee's affairs should be wound up, and
 - (b) must specify a date by which any such representations should be made if they are to be considered by the Minister.
- (3) If the Minister is satisfied, after considering any representations made with respect to the proposal to which the notice relates:
 - (a) that there is among the committee's constituents both significant support for, and significant opposition to, the proposal, the Minister may, by order published in the Gazette, direct that a poll be taken on the question of whether the committee's affairs should be wound up, or
 - (b) that there is among the committee's constituents significant support for, but no significant opposition to, the proposal, the Minister may, by notice published in the Gazette, declare that the committee is to be wound up, or
 - (c) that there is among the committee's constituents no significant support for the proposal, the Minister may decide that no further action is to be taken.

(4) If the Minister receives notice that the winding up of the committee's affairs is supported by more than half of the votes cast in a poll referred to in subsection (3) (a) in which more than half of the committee's constituents cast votes, the Minister may, by notice published in the Gazette, declare that the committee is to be wound up.

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20 Circumstances in which committee's affairs to be wound up

- (1) A committee's affairs are to be wound up:
 - (a) if the committee is the subject of a declaration referred to in section 18 (2) or 19 (3) (b) or (4), or

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- (b) if its foundation regulation is disallowed by either House of Parliament under section 41 of the *Interpretation Act* 1987, or
- (c) if its foundation regulation is repealed by section 10 of the Subordinate Legislation Act 1989.

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(2) Subject to section 21, the disallowance or repeal of a committee's foundation regulation does not affect the existence or capacity of a committee.

21 Conduct of winding up

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(1) The winding up of a committee's affairs is to be conducted in accordance with the provisions of the *Corporations Law* relating to a members' voluntary winding up of a company, subject to such modifications as may be prescribed by the regulations under this Act.

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(2) Without limiting subsection (1), the functions of winding up the committee's affairs may be exercised by a liquidator appointed by the Minister.

- (3) A liquidator appointed by the Minister is entitled to such remuneration as the Minister may, with the concurrence of the Treasurer, determine, and any such remuneration may be paid out of the assets of the committee as part of the costs of liquidation.
- (4) Any assets of a committee that remain after it has been wound up are to be dealt with as the Governor, on the recommendation of the Minister, may direct.

Clause 21	,	Agricultural Industry Services Bill 1998	
Part 2 Division 4		Agricultural industry services committees	
(5)	hold her t	nember of a committee that is being wound up continues to office until the winding up has been completed, and his or term of office is taken to be extended to the extent necessary that purpose.	
(6)	wou	being satisfied that a committee's affairs have been fully nd up, the Minister may, by notice published in the Gazette, are that the committee is dissolved.	5
(7)	The	publication of the notice operates to dissolve the committee.	
Division		Amendment and repeal of foundation regulations	10
22 Ame	ndme	nt and repeal of foundation regulations	
(1)		pite section 43 of the <i>Interpretation Act 1987</i> , a regulation or this Act:	
	(a)	may not amend a committee's foundation regulation with respect to the matters referred to in section 6 (1) unless the amendment is supported by more than half of the votes cast in a poll referred to in section 17 (4) in which more than half of the committee's constituents cast votes, and	15
	(b)	may not repeal a committee's foundation regulation unless the committee has been dissolved.	20
(2)		ne case of a regulation to amend a committee's foundation lation so as to add to:	
	(a)	the class of primary producers for which the committee is constituted, or	
	(b)	the area of operations for which the committee is constituted, or	25
	(c)	the commodities for which the committee is constituted,	
	is tal	eference in subsection (1) (a) to the committee's constituents ken to be a reference to all of the persons who would be the mittee's constituents if the committee's foundation regulation amended in accordance with the amending regulation.	30

Part 3 Division 1

Part 3 Finance

Division 1 Rates

23 Resolution to levy rates

- A committee may from time to time resolve to levy rates on its constituents for agricultural industry services performed by the committee.
- (2) Such a resolution may not be made otherwise than in accordance with:
 - (a) a resolution carried at a meeting of the committee's constituents within the previous 12 months, or
 - (b) a proposal supported by more than half of the votes cast in a poll referred to in section 4 (5) in which more than half of the committee's proposed constituents cast votes.

24 Levying of rates

- (1) A committee levies a rate on a constituent by causing notice of the rate to be served on the constituent.
- (2) The notice must indicate:
 - (a) the amount of the rate, and
 - (b) the date on which that amount falls due or (if the rate is payable by instalments) the several dates on which those instalments fall due.
- (3) The rate falls due in accordance with the terms of the notice, except that no part of it falls due before the expiry of 14 days after the notice is served.
- (4) A rate levied by the committee on a constituent is not a charge on land.
- (5) A person does not cease to be liable for a rate that a committee levies on the person while the person is a constituent of the committee merely because the person subsequently ceases to be a constituent of the committee.

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Cla	use 25	Agricultural Industry Services Bill 1998	
Pari Divi	3 sion 1	Finance	
25	Inter	rest on unpaid rates	
	(1)	A committee may charge interest on any rates levied by it that are due but unpaid.	
	(2)	The maximum rate at which interest may be charged under this section is the rate chargeable under section 95 of the Supreme Court Act 1970 in relation to unpaid judgment debts.	
Div	ision	2 Fees and charges for goods and services	
26	Fees	s and charges for goods and services	
	(1)	A committee may impose such fees and charges as it may determine for any goods or services it provides to a person at the person's request.	1
	(2)	Division 1 does not apply to or in respect of a fee or charge imposed under this section.	
Div	ision	3 Funds	
27	Estal	blishment of funds	1
		A committee must establish:	
		(a) a general fund, and	
		(b) a special fund for each agricultural industry service that it is authorised by its foundation regulation to perform.	
28	Payn	nents into funds	2
	(1)	There is payable into a committee's general fund:	
		(a) all rates, fees, charges and other money received by the committee that are not required to be paid into a special fund, and	
		(b) all interest received in respect of the investment of money belonging to the fund, and	2
		(c) all money directed to be paid into the fund by or under this or any other Act or law.	

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- (2) There is payable into a committee's special fund:
 - (a) all rates, fees, charges and other money received by the committee in connection with that fund, and
 - (b) all interest received in respect of the investment of money belonging to the fund, and
 - (c) all money directed to be paid into the fund by or under this or any other Act or law.
- (3) All money payable into a general or special fund is to be paid into an account kept with a bank, building society or credit union carrying on business in New South Wales or, in the case of a committee that has entered into an arrangement referred to in section 9 (5), an account kept in accordance with that arrangement.

29 Payments from funds

There is payable from a committee's fund:

- (a) all money paid on account of the committee or otherwise required to meet the committee's expenditure in connection with that fund, and
- (b) such part of the remuneration (including allowances) of the members and staff of the committee as are referable to that fund, and
- (c) all money directed to be paid from that fund by or under this or any other Act or law.

30 Internal loans between funds

- (1) Money held by a committee in any of its funds (being money that is not yet required for the purposes of the fund in which it is held) may be lent (by way of internal loan) to any other of the committee's funds if, and only if, the Minister so approves.
- (2) In granting such an approval, the Minister must impose conditions as to the time within which the loan must be repaid and as to any additional amount, in the nature of interest, that must be paid in connection with the loan.
- (3) The terms of the loan must comply with the requirements imposed by the conditions of the approval.

Clause 31

Agricultural Industry Services Bill 1998

Part 3 Division 3

Finance

31 Investment

A committee may invest money in its funds:

- (a) in such manner as may be authorised by the *Public Authorities (Financial Arrangements) Act 1987*, or
- (b) if that Act does not confer power on the committee to invest money, in accordance with the *Trustee Act 1925* or in any other manner approved by the Minister with the concurrence of the Treasurer.

Division 4 Miscellaneous

32 Financial year

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- (1) The financial year of a committee is the financial year prescribed by the committee's foundation regulation.
- (2) A different financial year may be determined by the Treasurer under section 4 (1A) of the *Public Finance and Audit Act 1983*.

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Part 4 Enforcement

33 Departmental inspector may require persons to give certain information

- (1) A Departmental inspector, by written notice served on any person, may require the person to furnish the inspector with such information as is reasonably necessary to enable the inspector to ascertain:
 - (a) whether the person is a primary producer for whom a committee is or is to be established, and
 - (b) if so, the extent of that person's activities as a primary producer.
- (2) A person on whom such a notice is served must not, without reasonable excuse, fail to provide the Departmental inspector with the information sought by the notice.

Maximum penalty: 10 penalty units.

34 Powers of entry

A Departmental inspector may enter any land within the area of operations of a committee or proposed committee for the purpose of ascertaining:

- (a) whether any person is carrying out on that land any activity that indicates that the person is a primary producer for whom a committee is or is to be established, and
- (b) if so, the extent of that person's activities as a primary producer.

35 Notice of entry

- (1) Before a Departmental inspector exercises a power of entry under this Part, the inspector must give the owner or occupier of the land written notice of the inspector's intention to enter the land.
- (2) The notice must specify the day on which the inspector intends to enter the land and must be given before that day.

38 Compensation

entry ceases.

(3)

(1) The Director-General must pay compensation to the owner of any land in respect of which a power is exercised under this Part for any loss or damage arising from the exercise of the power.

in the fence or, if entry through an existing opening is not

Any new opening is to be properly closed when the need for

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practicable, through a new opening.

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building, or

(b)

(2)	to the extent to which the loss or damage arises from anything done for the purposes of an inspection that reveals that there has been a contravention of this Act by the owner or occupier of the land.	5			
(3)	A committee is taken to have indemnified the Director-General for any compensation payable by the Director-General under this section as a result of action taken by the Director-General at the request of the committee.				
Certi	ficates of authority	10			
(1)	A power of entry under this Part may not be exercised by a Departmental inspector unless the inspector:				
	(a) is in possession of a certificate of authority issued by the Director-General, and				
	(b) produces the certificate when asked to do so by the owner or occupier of the land.	15			
(2)	The certificate of authority:				
	(a) must state that it is issued under this Act, and				
	(b) must give the name of the Departmental inspector to whom it is issued, and	20			
	(c) must describe the nature of the powers conferred and the source of those powers, and				
	(d) must state the date (if any) on which it expires, and				
	(e) must describe the kind of land to which the power extends, and	25			
	(f) must bear the signature of the Director-General.				
Entry	y to residential premises				
	A power of entry conferred by this Part is not exercisable in relation to such part of a building as is used for residential purposes except:	30			
	(a) with the consent of the occupier of that part of the				

under the authority conferred by a search warrant.

Clause 41

Agricultural Industry Services Bill 1998

Part 4

Enforcement

41 Search warrants

(1) A Departmental inspector may apply to an authorised justice for a search warrant if of the opinion that it is necessary for a Departmental inspector to enter and inspect any land (including any building used for residential purposes) for the purposes of this Act.

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(2) An authorised justice to whom such an application is made may, if satisfied that there are reasonable grounds for doing so, issue a search warrant authorising a Departmental inspector named in the warrant to enter and inspect land for the purposes of this Act.

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- (3) Part 3 of the Search Warrants Act 1985 applies to a search warrant under this section in the same way as it applies to a search warrant under that Act.
- (4) In this section, *authorised justice* has the same meaning as it has in the *Search Warrants Act 1985*.

Part 5 Miscellaneous

42 Appeals

- (1) A person who is aggrieved by a decision of a committee:
 - (a) as to the inclusion of the person's name in, or the exclusion of the person's name from, the committee's register of constituents, or
 - (b) as to the amount of a rate levied on the person,

may appeal to the local land board against the committee's decision.

- (2) Such an appeal may not be made more than 28 days after the date on which notice of the committee's decision is served on the appellant, except by leave of the local land board.
- (3) The local land board's decision on the appeal is binding on the committee.

43 Act binds Crown

This Act binds the Crown in right of New South Wales and, in so far as the legislative power of Parliament permits, the Crown in all its other capacities.

44 Recovery of unpaid money

Any money due to a committee may be recovered by it as a debt.

45 Service of documents on persons

- (1) A document that is required to be served on a person (other than a corporation) may be served on the person:
 - (a) by delivering it to the person, or
 - (b) by posting it to, or by leaving it with some other person who is apparently 16 years old or more and who apparently resides at, the person's residential address, or
 - (c) by posting it to, or by leaving it with some other person who is apparently 16 years old or more and who apparently is employed at, the person's business address.

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Clause 45		Agricultural Industry Services Bill 1998	
Part	5	Miscellaneous	
	(2)	A document that is required to be served on a corporation may be served on the corporation by posting it to, or by leaving it with a person who is apparently 16 years old or more and who apparently is employed at, the registered office of the corporation.	
	(3)	Nothing in this section limits any other law relating to the manner in which documents may be served on a person.	
46	Serv	ice of documents on committees	
	(1)	A document may be served on a committee by leaving it at, or by sending it by post to: (a) the office of the committee, or	
		(b) if it has more than one office, any one of its offices.	
	(2)	Nothing in this section affects the operation of any other Act or law, or of any rules of court, that authorise a document to be served on a committee in any other manner.	
47	Annı	ual reports by Director-General	
	(1)	As soon as practicable after 30 June, but on or before 31 December, in each year, the Director-General must prepare and forward to the Minister a report of the Director-General's work and activities under this Act.	
	(2)	The Minister must cause each such report to be laid before both Houses of Parliament as soon as practicable after receiving the report.	
	(3)	A report under this section need not be separately prepared but may form part of the report prepared for the Department under the Annual Reports (Departments) Act 1985.	
48	Disc	losure and misuse of information	
	(1)	A person must not disclose any information obtained in connection with the administration or execution of this Act unless the disclosure is made:	
		(a) with the consent of the person from whom the information	

in connection with the administration or execution of this

(b)

was obtained, or

Act, or

(c)	for the purposes of any legal proceedings arising out of this Act or of any report of any such proceedings, or

- (d) in accordance with a requirement imposed by or under some other Act, or
- (e) with other lawful excuse.

Maximum penalty: 50 penalty units.

(2) A person must not use, either directly or indirectly, information acquired by the person in the administration or execution of this Act, being information that is not generally known but if generally known might reasonably be expected to materially affect the market value or price of any primary product, for the purpose of gaining either directly or indirectly an advantage for the person, the person's spouse or de facto partner, a relative of the person or any other associate of the person.

Maximum penalty: 50 penalty units.

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49 Proceedings for offences

Proceedings for an offence against this Act or the regulations are to be dealt with summarily before a Local Court constituted by a Magistrate sitting alone.

50 Directors and managers liable for offences committed by corporations

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- (1) If a corporation contravenes a provision of this Act or the regulations, each person who:
 - (a) is a director of the corporation, or
 - (b) is concerned in the management of the corporation,

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is to be treated as having contravened that provision if the person knowingly authorised or permitted the contravention.

(2) A person may, under this section, be proceeded against and convicted for a contravention of that provision whether or not the corporation has been proceeded against or convicted for a contravention of that provision.

(3) Nothing in this section affects any liability imposed on a corporation for an offence committed by the corporation against this Act or the regulations.

51 Regulations

- (1) The Governor may make regulations, not inconsistent with this Act, for or with respect to any matter that by this Act is required or permitted to be prescribed or that is necessary or convenient to be prescribed for carrying out or giving effect to this Act and, in particular, for or with respect to the following:
 - (a) the conduct of polls and elections for the purposes of this 10 Act.
 - (b) the manner and form in which applications are to be made under section 4 for the establishment of a committee,
 - (c) the form and content of the register of proposed constituents to be prepared under section 4 for a poll for the establishment of a committee.
 - (d) the form and content of a committee's register of constituents.
 - (e) the manner and form in which applications are to be made under section 14 for a special meeting of a committee's constituents.
- (2) A regulation may create offences with a maximum penalty not exceeding 20 penalty units (in the case of a corporation) and 10 penalty units (in any other case).

52 Amendment of Acts and instruments

Each Act and instrument specified in Schedule 3 is amended as set out in that Schedule.

53 Review of Act

(1) The Minister is to review this Act to determine whether the policy objectives of the Act remain valid and whether the terms of the Act remain appropriate for securing those objectives.

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- (2) The review is to be undertaken as soon as possible after the period of 5 years from the date of assent to this Act.
- (3) A report on the outcome of the review is to be tabled in each House of Parliament within 12 months after the end of the period of 5 years.

Schedule 1 Membership and procedure of an agricultural industry services committee

(Section 7)

Part 1 Constitution

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1 Terms of office of members

- (1) Subject to this Schedule, a member holds office for 3 years from the date of his or her election or appointment, but is eligible (if otherwise qualified) for re-election or re-appointment.
- (2) In relation only to the first members elected or appointed to a particular committee, subclause (1) is subject to the committee's foundation regulation.

2 Remuneration

A member is entitled to be paid such remuneration (including travelling and subsistence allowances) as the Minister may from time to time determine in respect of the member.

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3 Deputies

- (1) A member may, from time to time, appoint a person to be the member's deputy, and may revoke any such appointment.
- (2) A member by whom such an appointment is made must cause notice of the appointment, and the name of the deputy appointed, to be given to the chairperson of the committee.
- (3) In the absence of a member, the member's deputy may, if available, act in the place of the member.
- (4) While acting in the place of a member, a deputy member: 25
 - (a) has all the functions of the member and is taken to be a member, and
 - (b) is entitled to be paid such remuneration (including travelling and subsistence allowances) as the Minister may from time to time determine in respect of the deputy 30 member.
- (5) For the purposes of this clause, a vacancy in the office of a member is taken to be an absence of the member.

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4 Vacancy in office of member

The office of a member becomes vacant if the member:

- (a) dies, or
- (b) completes a term of office and is not re-elected or re-appointed, or

(c) resigns the office by instrument in writing addressed to the committee, or

- (d) is absent from 4 consecutive meetings of the committee of which reasonable notice has been given to the member personally or by post, except on leave granted by the committee or unless the member is excused by the committee for having been absent from those meetings, or
- (e) becomes bankrupt, applies to take the benefit of any law for the relief of bankrupt or insolvent debtors, compounds with his or her creditors or makes an assignment of his or her remuneration for their benefit, or
- (f) becomes a mentally incapacitated person, or
- (g) is convicted in New South Wales of an offence that is punishable by penal servitude or imprisonment for 12 months or more or is convicted elsewhere than in New South Wales of an offence that, if committed in New South Wales, would be an offence so punishable.

5 Filling of vacancy in office of member

If the office of any member becomes vacant, a person is, subject to this Act and the regulations, to be elected or appointed to fill the vacancy.

6 Chairperson and deputy chairperson

- (1) A committee must appoint its own chairperson and deputy chairperson.
- (2) In the absence of the chairperson, the deputy chairperson may, if available, act in the place of the chairperson.

- (3) While acting in the place of the chairperson, the deputy chairperson has all the functions of the chairperson and is taken to be the chairperson.
- (4) The chairperson or deputy chairperson vacates office as chairperson or deputy chairperson if the person ceases to be a member.

7 Disclosure of pecuniary interests

- (1) If:
 - (a) a member has a direct or indirect pecuniary interest in a matter being considered or about to be considered at a meeting of the committee, and

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(b) the interest appears to raise a conflict with the proper performance of the member's duties in relation to the consideration of the matter,

the member must, as soon as possible after the relevant facts have come to the member's knowledge, disclose the nature of the interest at a meeting of the committee.

- (2) A disclosure by a member at a meeting of the committee that the member:
 - (a) is a member, or is in the employment, of a specified 20 company or other body, or
 - (b) is a partner, or is in the employment, of a specified person, or
 - (c) has some other specified interest relating to a specified company or other body or to a specified person,

is a sufficient disclosure of the nature of the interest in any matter relating to that company or other body or to that person which may arise after the date of the disclosure and which is required to be disclosed under subclause (1).

(3)	Particulars of any disclosure made under this clause must be recorded by the committee in a book kept for the purpose and that book must be open at all reasonable hours to inspection by any person on payment of the fee determined by the committee.				
(4)	After a member has disclosed the nature of an interest in any matter, the member must not, unless the committee otherwise determines:				
	(a)	be present during any deliberation of the committee with respect to the matter, or			
	(b)	take part in any decision of the committee with respect to the matter.	10		
(5)	For the purposes of the making of a determination by the committee under subclause (4), a member who has a direct or indirect pecuniary interest in a matter to which the disclosure relates must not:				
	(a)	be present during any deliberation of the committee for the purpose of making the determination, or			
	(b)	take part in the making by the committee of the determination.			
(6)		ntravention of this clause does not invalidate any decision e committee.	20		
Effect	of ce	ertain Acts			
(1)		of the <i>Public Sector Management Act 1988</i> does not apply in respect of the appointment of a member.			
(2)	If by	or under any Act provision is made:	25		
	(a)	requiring a person who is the holder of a specified office to devote the whole of his or her time to the duties of that office, or			
	(b)	prohibiting the person from engaging in employment outside the duties of that office,	30		
	holdin accep	rovision does not operate to disqualify the person from ng that office and also the office of a member or from ting and retaining any remuneration payable to the person this Act as a member.			

Part 2 Procedure

9 Quorum

The quorum for a meeting of a committee is as prescribed by the committee's foundation regulation.

10 Presiding member

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- (1) The person to preside at a meeting of a committee is to be:
 - (a) the chairperson, or
 - (b) in the absence of the chairperson, the deputy chairperson, or
 - (c) in the absence of both the chairperson and the deputy chairperson, a member appointed by the members present at the meeting.
- (2) The person presiding has a deliberative vote and, in the event of an equality of votes, has a second or casting vote.

11 Voting

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A decision supported by a majority of the votes cast at a meeting of a committee at which a quorum is present is a decision of the committee.

12 Transaction of business outside meetings or by telephone

- (1) A committee may, if it thinks fit, transact any of its business by the circulation of papers among all the members of the committee for the time being, and a resolution in writing approved in writing by a majority of those members is taken to be a decision of the committee.
- (2) The committee may, if it thinks fit, transact any of its business at a meeting at which members (or some members) participate by telephone, closed-circuit television or other means, but only if any member who speaks on a matter before the meeting can be heard by the other members.

- (3) For the purposes of:
 - (a) the approval of a resolution under subclause (1), or
 - (b) a meeting held in accordance with subclause (2),

the chairperson and each member have the same voting rights as they have at an ordinary meeting of the committee.

(4) A resolution approved under subclause (1) is, subject to the regulations, to be recorded in the minutes of the meetings of the committee.

(5) Papers may be circulated among the members for the purposes of subclause (1) by facsimile or other transmission of the information in the papers concerned.

13 Minutes

A committee is to cause full and accurate minutes to be kept of the proceedings of its meetings.

14 First meeting

The Minister may convene the first meeting of a committee at such time and place, and in such manner, as the Minister thinks fit.

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Schedule 2 Procedure for meetings of a committee's constituents

(Section 14)

1 Procedure at meetings

- (1) The procedure for convening meetings of a committee's constituents and for the conduct of those meetings is, subject to this Act and the regulations, to be as determined by the committee.
- (2) The question of whether an instruction should be given to the committee in relation to the exercise of its functions may not form part of the business of a meeting unless notice of the motion to raise the question has been given to the chairperson of the committee at least 14 days before the date of the meeting.

2 Quorum for meetings

The quorum for a meeting of a committee's constituents is as prescribed by the committee's foundation regulation.

3 Presiding member at meetings

- (1) The person to preside at a meeting of a committee's constituents is to be:
 - (a) the chairperson, or

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- (b) in the absence of the chairperson, the deputy chairperson, or
- (c) in the absence of both the chairperson and the deputy chairperson, a member appointed by the constituents present at the meeting.

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(2) The person presiding has a deliberative vote and, in the event of an equality of votes, has a second or casting vote.

4 Attendance and voting at meetings

- (1) Any owner or occupier of land within a committee's area of operations may attend a meeting of the committee's constituents, but only the committee's constituents are entitled to vote at the meeting.
- (2) Each of the committee's constituents has a single vote only.
- (3) Proxy voting is allowed, subject to the regulations.

5 Minutes of meetings

A committee is to cause full and accurate minutes to be kept of the proceedings of meetings of the committee's constituents.

Schedule 3 Amendment of Acts and instruments

(Section 52)

3.1 Freedom of Information (General) Regulation 1995

Schedule 3 Public authorities

Insert, in alphabetical order of public authorities in Part 3 of 5 Schedule 3:

Agricultural industry services committee constituted by the Agricultural Industry Services Act 1998

Department of Agriculture

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3.2 Grain Marketing Act 1991 No 15

[1] Section 3 Definitions

Omit the definition of *Director* from section 3 (1). Insert instead, in alphabetical order:

Department means the Department of Agriculture.

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Director-General means the Director-General of the Department.

[2] Sections 12 (1) (b), 27, 68, 69, 70 (1), 73, 74 (1), 75, 76 (1), 86 (1), 91 (3) (a), 92 (3) (a), 93 (3) (a) and 98 (a)

Omit "Director" wherever occurring. Insert instead "Director-General".

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[3] Sections 73 (3) (b), 91 (3) (a), 92 (3) (a), 93 (3) (a) and 98 (a)

Omit "of Agriculture and Fisheries" wherever occurring.

3.3	Land Ta	ax Management	Act	1956	No	26
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Section 10 Land exempted from tax

Insert ", an agricultural industry services committee constituted by the Agricultural Industry Services Act 1998" after "1927" in section 10 (1) (b).

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3.4 Marketing of Primary Products Act 1983 No 176

[1] Section 4 Definitions

163 (2) (a)

[3]

Omit the definition of *Director* from section 4 (1). Insert in alphabetical order:

Department means the Department of Agriculture.

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Director-General means the Director-General of the Department.

[2] Section 7 Petition and proclamation for poll to constitute board

Insert after section 7 (3):

- (4) A proclamation under this section may not be made after the commencement of section 5 of the Agricultural Industry Services Act 1998.
- Industry Services Act 1998.

 Sections 38, 78 (1), 79, 86 (2), 88 (3), 123, 124, 128, 129 (1), 130, 131 (1), 137 (1), 152 (3) (a), 153 (3) (a), 154 (3) (a), 160 and

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Omit "Director" wherever occurring. Insert instead "Director-General".

[4] Section 81 Proclamation for poll as to making of a marketing order

Insert at the end of section 81:

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(2) A proclamation under this section may not be made after the commencement of section 5 of the Agricultural Industry Services Act 1998.

[5]	Section	126	Annual	reports	by	Director
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Omit the section.

[6] Sections 128 (4) (b), 152 (3) (a), 153 (3) (a), 154 (3) (a) and 160 (a)

Omit "of Agriculture and Fisheries" wherever occurring.

[7] Schedule 3 Provisions relating to procedure of authorities

Omit "Director" wherever occurring in clause 5 (2). Insert instead "Director-General".

3.5 Murray Valley Citrus Marketing Act 1989 No 155

Omit "Director of Marketing in the New South Wales Department of Agriculture and Fisheries" from paragraph (a) of the definition of *Directors* in section 3.

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Insert instead "Director-General of the Department of Agriculture".

3.6 Public Finance and Audit Act 1983 No 152

Schedule 2 Statutory bodies

Insert in alphabetical order:

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Agricultural industry services committee constituted by the Agricultural Industry Services Act 1998.

3.7 Search Warrants Act 1985 No 37

Section 10 Definitions

Insert in alphabetical order of Acts in the definition of search warrant:

section 41 of the Agricultural Industry Services Act 1998

3.8 Subordinate Legislation Act 1989 No 146

Schedule 2 Provisions applying to regulatory impact statements

Insert after item 2:

A regulatory impact statement for a committee's foundation regulation (within the meaning of the Agricultural Industry Services Act 1998) must contain an assessment of the regulation carried out in accordance with the principles set out in Clauses 1 (3), 5 (1) and 5 (9) of the Competition Principles Agreement, being the agreement between the Commonwealth, the States and the Territories that was entered into, for and on behalf of New South Wales, on 11 April 1995.

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