

New South Wales

## **Charitable Fundraising Amendment Bill 2018**

### **Explanatory note**

This explanatory note relates to this Bill as introduced into Parliament. This Bill is cognate with the *Fair Trading Legislation Amendment (Reform) Bill 2018*.

#### Overview of Bill

The object of this Bill is to amend the *Charitable Fundraising Act 1991* (the *Principal Act*) to give effect to certain recommendations contained in the *Report of the Inquiry under the Charitable Fundraising Act 1991* undertaken by Justice Patricia Bergin and published in January 2018.

## Outline of provisions

Clause 1 sets out the name (also called the short title) of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on a day or days to be appointed by proclamation.

#### Schedule 1 Amendment of Charitable Fundraising Act 1991 No 69

#### Interpretative amendments

**Schedule 1 [2]** inserts certain definitions into section 4 (1) of the Principal Act, including the following:

- (a) ACNC registered entity, which is defined as a registered entity within the meaning of the Australian Charities and Not-for-profits Commission Act 2012 of the Commonwealth,
- (b) **Department**, which is defined to mean the Department of Finance, Services and Innovation,

- (c) **Secretary**, which is defined to mean:
  - (i) the Commissioner for Fair Trading, Department of Finance, Services and Innovation, or
  - (ii) if there is no person employed as Commissioner for Fair Trading—the Secretary of the Department of Finance, Services and Innovation.

Schedule 1 [31] is a consequential amendment.

#### Amendments relating to investigations and enforcement of Act

Schedule 1 [1], [3], [26]–[30], [32]–[37] and [40]–[42] make amendments to revise and update provisions relating to investigations of contraventions of the Principal Act or the regulations and otherwise deal with the enforcement of that Act and the regulations.

**Schedule 1 [26]** inserts proposed Part 2A (proposed sections 25A–25ZA) into the Principal Act to revise and update provisions relating to investigations of contraventions of that Act or the regulations under that Act and other enforcement provisions.

**Division 1 of Part 2A** contains provisions dealing with investigation powers.

**Proposed section 25A** enables the Secretary to appoint authorised officers for the purposes of the Principal Act. The regulations are empowered to authorise police officers of or above a specified rank to exercise any or all of the functions of an authorised officer.

**Proposed section 25B** requires an authorised officer to be issued with an identity card in a form approved by the Secretary. The card must be returned to the Secretary if an authorised officer ceases to be an authorised officer or the Secretary requests the return of the card.

**Proposed section 25C** requires an authorised officer to carry his or her identity card at all times when exercising functions as an authorised officer and to produce the card when requested to do so by a person in respect of whom the authorised officer is exercising a power.

**Proposed section 25D** provides that the investigation powers may be used if the Secretary or an authorised officer reasonably believes that it is necessary to do so to determine whether there has been a contravention of the Principal Act, regulations made under the Principal Act or an authority issued under the Principal Act.

**Proposed section 25E** permits an authorised officer to enter premises (other than residential premises) without the occupier's consent and without a search warrant. An authorised officer may enter residential premises with the occupier's consent or if authorised by a search warrant.

**Proposed section 25F** limits entry to premises to reasonable times during the day, a time when a fundraising appeal is being conducted, a time when premises are open for entry and a time that is permitted by the occupier or a search warrant. The Secretary may certify other times when an authorised officer may enter premises.

**Proposed section 25G** sets out the powers of an authorised officer who enters premises, including to make inquiries of persons at the premises, to require documents to be produced, to take photos and make recordings and to seize documents.

**Proposed section 25H** enables an authorised officer to require accounts and statements to be produced and to make copies of and examine any accounts and statements that are produced.

**Proposed section 25I** enables an authorised officer to apply for a search warrant to inspect premises if the authorised officer has reasonable grounds for believing that a provision of the Principal Act or regulations under the Principal Act is being contravened on the premises.

**Proposed section 25J** requires an authorised officer to do as little damage as possible when exercising a function and allows reasonable compensation to be recovered from the Crown if damage is caused by a person exercising a power to enter premises.

**Proposed section 25K** enables the Minister administering the Principal Act (the *Minister*) to direct a person or body to pay the remuneration and expenses of an authorised officer for the exercise of investigation functions in relation to the person or body, if a person has been found guilty of an offence.

**Proposed section 25L** establishes offences relating to non-compliance with requirements of authorised officers, including hindering or obstructing an authorised officer exercising functions, failing to comply with requirements and failing to produce documents or things.

Division 2 of Part 2A contains provisions dealing with other general enforcement powers.

**Proposed section 25M** enables an authorised officer to issue a compliance notice to a person or organisation conducting or proposing to conduct a fundraising appeal. The notice may require the person or organisation to remedy or prevent a contravention of the Principal Act or the regulations under the Principal Act or a condition of an authority issued under the Principal Act or to remedy things or operations causing or likely to cause the contravention.

**Proposed section 25N** enables an authorised officer to extend the period for complying with a compliance notice given to a person or organisation.

**Proposed section 25O** enables an authorised officer to make minor changes to a compliance notice and confers power on the Secretary to revoke or vary a compliance notice. The proposed section also preserves the validity of a compliance notice in the case of certain errors in the notice.

**Proposed section 25P** enables the Secretary to give an order to a person or organisation conducting or proposing to conduct a fundraising appeal, prohibiting the conduct of the fundraising appeal, if the Secretary is satisfied that the Principal Act, regulations under the Principal Act or conditions of an authority have not been, or will not be, complied with or that it is against the public interest for the fundraising appeal to be conducted.

**Proposed section 25Q** enables the Secretary to make an order prohibiting a person or organisation from conducting any fundraising appeal for a period of up to 2 years if the Secretary is satisfied that the person or organisation has persistently failed to comply with the Principal Act, regulations under the Principal Act or conditions of an authority and is likely to continue to do so. An application for an administrative review of the Secretary's decision to make the order may be made to the Civil and Administrative Tribunal.

**Division 3 of Part 2A** contains provisions dealing with enforceable undertakings.

**Proposed section 25R** provides for the Secretary to accept written undertakings by a person in connection with a contravention or alleged contravention of the Principal Act or the regulations under that Act. The undertaking will be enforceable once the Secretary's decision is notified to the person giving the undertaking.

**Proposed section 25S** requires the Secretary to give notice of a decision about accepting or rejecting an enforceable undertaking and requires notice of a decision to accept an undertaking, and of the reasons for the decision, to be published.

**Proposed section 25T** makes it an offence for a person to contravene an enforceable undertaking that is in force.

**Proposed section 25**U confers jurisdiction on the Local Court, on application by the Secretary, to direct a person who contravenes an enforceable undertaking to comply with the undertaking or make an order discharging the undertaking. The person may also be ordered to pay the costs of the proceedings and the reasonable costs of the Secretary in monitoring future compliance with the undertaking.

**Proposed section 25V** enables a person who gives an enforceable undertaking to withdraw or vary the undertaking at any time with the consent of the Secretary.

**Proposed section 25W** prohibits proceedings for a contravention of the proposed Act from being brought against a person if an enforceable undertaking is in effect in relation to that contravention. An undertaking may be given before proceedings are finalised and, if that occurs, the Secretary is to take all reasonable steps to discontinue the proceedings.

**Division 4 of Part 2A** contains other provisions dealing with offences and brings together certain current sections of the Principal Act.

**Proposed section 25X** (which is substantially the same as current section 50 of the Principal Act) requires proceedings for offences under the Principal Act to be dealt with summarily by the Local Court. Proceedings for offences may be commenced within, but not later than, 3 years after the date on which the offence is alleged to have been committed.

**Proposed section 25Y** (which is substantially the same as current section 51 of the Principal Act) makes a director of a corporation, or other person concerned in the management of a corporation, liable for the same contravention of a provision of or under the Principal Act as the corporation if the director or other person knowingly authorised or permitted the contravention.

**Proposed section 25Z** confers on a court jurisdiction to make an order suspending, revoking or varying an authority granted under the regulations under the proposed Act. The action may be taken in addition or as an alternative to imposing a penalty for an offence.

**Proposed section 25ZA** enables penalty notices to be issued for offences against the proposed Act or regulations under the proposed Act.

Schedule 1 [1], [3], [27]–[30], [32]–[37] and [40]–[42] make consequential amendments.

**Schedule 1 [27] and [43]** relocate a provision of the Principal Act that provides for the Supreme Court to make an order for the disposition of assets in certain circumstances (including where there has been a cancellation of an authority).

#### Amendments relating to unlawful fundraising

**Schedule 1 [4]** substitutes sections 9 and 10 of the Principal Act to clarify the central offence provisions of that Act.

Proposed section 9 (Conducting unlawful fundraising) carries an increased maximum penalty of 200 penalty units (rather than 50 penalty units). Also, the offence of conducting a fundraising appeal in contravention of any condition attached to an authority authorising the appeal is to be removed and dealt with in the provision relating to conditions generally (see proposed section 19 below).

Proposed section 10 clarifies the obligations of participants in fundraising appeals. The new offence provides that a person must not participate in a fundraising appeal which the person knows is being conducted unlawfully. For the purposes of this offence, a fundraising appeal is being conducted unlawfully if it is being conducted:

- (a) by a person in contravention of proposed section 9, or
- (b) contrary to a condition of an authority.

#### Amendments increasing offence penalties

Schedule 1 [5], [9], [10] and [19] increase the maximum penalty that certain offences carry. Schedule 1 [45] increases the maximum penalty that an offence created by regulation under the Principal Act may carry.

#### Miscellaneous amendments

**Schedule 1 [6]** amends section 11 (2) of the Principal Act to make it clear that where an appeal is conducted by a trader (within the meaning of that section), the trader and the person or organisation that holds the authority to conduct the appeal must enter into a written agreement that complies with any requirements specified in the regulations regarding the conduct of the appeal.

**Schedule 1** [7] inserts proposed section 11 (2A) into the Principal Act to enable regulations to be made for or with respect to the following matters:

- (a) written agreements between traders and persons or organisations that hold authorities to conduct appeals, including matters that must be included in such written agreements,
- (b) matters that must be publicly disclosed by a trader when conducting an appeal in accordance with section 11.

**Schedule 1 [8] and [11]** make amendments to various provisions of the Principal Act to transfer the responsibility for granting authorities and administering the authority regime from the Minister to the Secretary. Other provisions substituted by the proposed Act make changes consistent with these amendments.

**Schedule 1 [12]** provides that the Secretary may grant an authority to conduct a fundraising appeal only if:

- (a) the Secretary is satisfied that all of the persons proposing to conduct the appeal, and all persons associated with the proposed appeal, are fit and proper persons to administer, or to be associated with, a fundraising appeal for charitable purposes, or
- (b) the applicant is an ACNC registered entity.

Schedule 1 [13] makes a consequential amendment.

**Schedule 1 [14]** provides that the regulations may prescribe other matters which may be grounds for the Secretary to refuse an application to conduct a fundraising appeal.

**Schedule 1** [15] simplifies the application process and provides that the regulations may specify circumstances in which a person is not a fit and proper person.

**Schedule 1 [16]** inserts proposed section 18 into the Principal Act to provide that an authority has effect for the term specified in the authority (not exceeding 5 years).

**Schedule 1 [16]** also inserts proposed section 18A into the Principal Act to provide that an authority may be renewed by the Secretary.

**Schedule 1** [17] substitutes section 19 of the Principal Act to make it clear that an authority may be granted unconditionally or subject to conditions and is subject to any conditions imposed by the regulations. The Secretary may, by notice in writing given to the holder of an authority, impose a condition on the authority or amend or revoke a condition of the authority (other than a condition imposed by the regulations). The regulations may provide that a contravention of a specified condition is an offence punishable by a penalty not exceeding 50 penalty units.

**Schedule 1** [17] also inserts proposed section 19A into the Principal Act to deal with the suspension and cancellation of authorities.

**Schedule 1 [18]** substitutes section 20 (6) of the Principal Act to require that money received in the course of a fundraising appeal, before the deduction of any expenses, is to be paid immediately into an account held by the holder of the authority concerned at an authorised deposit-taking institution.

**Schedule 1 [20]** inserts a new provision to enable regulations to be made to make provision for or with respect to the following:

- (a) the identification of payments into and out of those fundraising appeal accounts and the fundraising appeals that the payments relate to,
- (b) controls on expenditure, including expenditure on administration costs and the engagement of agents, employees or collectors,
- (c) the giving of receipts,
- (d) other matters relating to dealing with money or benefits received in the course of a fundraising appeal.

**Schedule 1 [21]** substitutes section 22 (2) of the Principal Act to remove certain prescriptive record-keeping requirements from that Act and instead provide that records relating to fundraising appeals must be kept and maintained in the manner, and for the period, specified in the regulations. **Schedule 1 [21]** also provides that the regulations may make provision for or with respect to the auditing of those records.

**Schedule 1 [22]** makes an amendment to section 22 (3) of the Principal Act that provides that if an unincorporated organisation contravenes that section, each trustee or other person who, at the time of the contravention, was a member of the governing body of the organisation is guilty of an offence. The amendment provides that such trustees or persons are guilty of the offence only if the trustee or person knowingly authorised or permitted the contravention. All new offences elsewhere in the proposed Act contain the same formulation.

**Schedule 1 [23]** substitutes section 23 of the Principal Act to simplify and clarify provisions relating to the lodgment of annual returns relating to authorities to conduct fundraising appeals.

**Schedule 1 [24]** amends section 24 of the Principal Act to provide that the accounts of any person or organisation that for the time being holds an authority to conduct a fundraising appeal, in so far as those accounts relate to receipts and expenditure in connection with any such appeals, are to be audited annually in accordance with the regulations.

**Schedule 1 [25]** inserts proposed sections 24A and 24B into the Principal Act. Proposed section 24A requires the holder of an authority to notify the Secretary of a change in certain specified circumstances. Failure to comply is an offence carrying a maximum penalty of 200 penalty units. Proposed section 24B requires the holder of an authority to give a written statement after the end of each financial year that the holder has, during that financial year, taken reasonable steps to ensure that the holder has complied with the Principal Act, the regulations and the conditions of the authority.

Schedule 1 [38] makes a consequential amendment.

**Schedule 1 [39]** substitutes section 48 of the Principal Act to provide that a person must not accept and keep any remuneration, payment or other benefit from an organisation that holds an authority if the person holds any office, or acts as a member of the governing body, of the organisation. The proposed section provides for exceptions and exemptions from this prohibition.

**Schedule 1 [44]** inserts proposed section 53 (2) into the Principal Act to provide that the Secretary may delegate the exercise of any function of the Secretary under that Act (other than the power of delegation) to:

- (a) any person employed in the Department, or
- (b) any person, or any class of persons, authorised for the purposes of that section by the regulations.

**Schedule 1 [46]** is a savings and transitional provision that enables savings and transitional regulations to amend the savings and transitional schedule to the Principal Act to provide for additional or different savings and transitional provisions instead of including the provisions in separate regulations.



## **Charitable Fundraising Amendment Bill 2018**

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|            | 1 | Name of Act  | 2    |
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### New South Wales

# **Charitable Fundraising Amendment Bill 2018**

No , 2018

#### A Bill for

An Act to amend the *Charitable Fundraising Act 1991* to make further provision with regard to the regulation of public fundraising for charitable purposes; and for other purposes.

| The Legislature of New South Wales enacts: |  |   |  |  |  |
|--|--|---|--|--|--|
| 1  | Name of Act  | 2 |  |  |  |
|  | This Act is the Charitable Fundraising Amendment Act 2018.           | 3 |  |  |  |
| 2  | Commencement   |   |  |  |  |
|  | This Act commences on a day or days to be appointed by proclamation. | 5 |  |  |  |

| Scl | nedu   | le 1                 |         | Amendment of Charitable Fundraising Act 1991 No 69   | 1<br>2         |  |  |  |
|-----|--|----------------------|---------|--|----------------|--|--|--|
| [1] | Who<br>and   | le Act<br>49 and     | (exce   | pt in Division 1 of Part 3, sections 4 (1), 41B (1) (a), 41C, 41S (1) (d) edule 2)   | 3 4            |  |  |  |
|     | Omi  | t "insp              | ector"  | wherever occurring. Insert instead "officer".  | 5              |  |  |  |
| [2] | Sect   | ion 4                | Definit | tions  | 6              |  |  |  |
|     | Inser  | t in al <sub>l</sub> | habet   | ical order in section 4 (1):   | 7              |  |  |  |
|     |  |                      | Aust    | NC registered entity has the same meaning as registered entity has in the ralian Charities and Not-for-profits Commission Act 2012 of the amonwealth.  | 8<br>9<br>10   |  |  |  |
|     |  |                      |         | <i>ual return</i> means a return lodged or required to be lodged under on 23.  | 11<br>12       |  |  |  |
|     |  |                      | Depo    | artment means the Department of Finance, Services and Innovation.  | 13             |  |  |  |
|     |  |                      | Secr    | etary means:   | 14             |  |  |  |
|     |  |                      | (a)     | the Commissioner for Fair Trading, Department of Finance, Services and Innovation, or  | 15<br>16       |  |  |  |
|     |  |                      | (b)     | if there is no person employed as Commissioner for Fair Trading—the Secretary of the Department of Finance, Services and Innovation.   | 17<br>18       |  |  |  |
| [3] | Section 4 (1)  |                      |         |  |                |  |  |  |
|     | Omit the definition of <i>authorised inspector</i> . Insert in alphabetical order: |                      |         |  |                |  |  |  |
|     |  |                      | auth    | orised officer means:  | 21             |  |  |  |
|     |  |                      | (a)     | a person appointed as an authorised officer under section 25A, or  | 22             |  |  |  |
|     |  |                      | (b)     | a person appointed as an investigator under section 18 of the Fair Trading Act 1987, or  | 23<br>24       |  |  |  |
|     |  |                      | (c)     | a police officer authorised under section 25A to exercise the functions of an authorised officer.  | 25<br>26       |  |  |  |
| [4] | Sections 9 and 10  |                      |         |  |                |  |  |  |
|     | Omit the sections. Insert instead:   |                      |         |  |                |  |  |  |
|     | 9  | Con                  | ductin  | g unlawful fundraising   | 29             |  |  |  |
|     |  | (1)                  | A pe    | erson must not conduct a fundraising appeal unless the person:   | 30             |  |  |  |
|     |  |                      | (a)     | is the holder of an authority authorising the person to conduct the appeal, or   | 31<br>32       |  |  |  |
|     |  |                      | (b)     | is a member of an organisation, or an employee or agent of a person or organisation, that holds such an authority and is authorised, by the person or organisation that holds the authority, to conduct the appeal, or | 33<br>34<br>35 |  |  |  |
|     |  |                      | (c)     | is authorised under subsection (2) to conduct the appeal without an authority.   | 36<br>37       |  |  |  |
|     |  |                      | Max     | imum penalty: 200 penalty units.   | 38             |  |  |  |
|     |  | (2)                  |         | following may conduct a fundraising appeal without being the holder of athority:   | 39<br>40       |  |  |  |
|     |  |                      | (a)     | an organisation or person, or one of a class of organisations or persons, authorised by the regulations,   | 41<br>42       |  |  |  |

|      |                  | (b)         | an organisation established by an Act and subject to the control and direction of a Minister,   | 1<br>2               |
|------|------------------|-------------|---|----------------------|
|      |                  | (c)         | a member, employee or agent of any organisation or other person referred to in paragraph (a) or (b) who is authorised by the organisation or other person to conduct the appeal,  | 3<br>4<br>5          |
|      |                  | (d)         | a person who, in accordance with section 11, conducts the appeal in conjunction with the holder of an authority.  | 6<br>7               |
|      | 10 Pa            | articipati  | ng in unlawful fundraising  | 8                    |
|      | (1               | is be       | erson must not participate in a fundraising appeal which the person knows ring conducted unlawfully.  imum penalty: 50 penalty units.   | 9<br>10<br>11        |
|      | (2               | e) For      | the purposes of this section, a fundraising appeal is being conducted wfully if it is being conducted:  | 12<br>13             |
|      |                  | (a)         | by a person in contravention of section 9, or   | 14                   |
|      |                  | (b)         | contrary to a condition of an authority.  | 15                   |
| [5]  | Section deriving |             | eals conducted by persons engaged in business or otherwise  | 16<br>17             |
|      | Omit "50         | 0 penalty   | units" from section 11 (1). Insert instead "200 penalty units".   | 18                   |
| [6]  | Section          | 11 (2) (a   | 1)  | 19                   |
|      | Insert af        | ter sectio  | n 11 (2) (a):   | 20                   |
|      |                  | (a1)        | the trader and the person or organisation that holds the authority to<br>conduct the appeal must enter into a written agreement that complies<br>with any requirements specified in the regulations regarding the<br>conduct of the appeal, | 21<br>22<br>23<br>24 |
| [7]  | Section          | 11 (2A)     |   | 25                   |
|      |                  | ter section | n 11 (2):   | 26                   |
|      | (2A              | The matt    | regulations may make provision for or with respect to the following ers:  | 27<br>28             |
|      |                  | (a)         | written agreements between traders and persons or organisations that<br>hold authorities to conduct appeals, including matters that must be<br>included in the written agreements,  | 29<br>30<br>31       |
|      |                  | (b)         | matters that must be publicly disclosed by a trader when conducting an appeal in accordance with this section.  | 32<br>33             |
| [8]  | Section          | 11 (3)      |   | 34                   |
|      | Omit "M          | linister's  | ". Insert instead "Secretary's".  | 35                   |
| [9]  | Section          | 12 Adve     | rtising unlawful appeals  | 36                   |
|      | Omit "50         | 0 penalty   | units" from section 12 (1). Insert instead "200 penalty units".   | 37                   |
| [10] | Section          | 13 False    | e representations in conduct of fundraising appeal  | 38                   |
| _    | Omit "50         | 0 penalty   | units or imprisonment for 6 months, or both" from section 13 (2).   | 39                   |
|      | Insert ins       | stead "20   | 00 penalty units or imprisonment for 12 months, or both".   | 40                   |

| [11] | Sect  | ions 1    | 3A (1)              | ), 14 (5) and 16 (2)   | 1                |  |  |
|------|---|-----------|---------------------|--|------------------|--|--|
|      | Omit "Minister" wherever occurring. Insert instead "Secretary". |           |                     |  |                  |  |  |
| [12] | Section 16 Dealing with applications                            |           |                     |  |                  |  |  |
|      | Inser   | t befor   | re sect             | ion 16 (2):  | 4                |  |  |
|      |   | (1)       | The                 | Secretary may grant an authority only if:  | 5                |  |  |
|      |   |           | (a)                 | the Secretary is satisfied that all the persons proposing to conduct the appeal, and all the persons associated with the proposed appeal, are fit and proper persons to administer, or to be associated with, a fundraising appeal for charitable purposes, or | 6<br>7<br>8<br>9 |  |  |
|      |   |           | (b)                 | the applicant is an ACNC registered entity.  | 10               |  |  |
| [13] | Sect  | ion 16    | (2) (b              | o)   | 11               |  |  |
|      | Omi   | t the pa  | aragraj             | ph.  | 12               |  |  |
| [14] | Sect  | ion 16    | (2) (i)             |  | 13               |  |  |
|      | Inse  | t after   | sectio              | on 16 (2) (h):   | 14               |  |  |
|      |   |           | (i)                 | any other matter prescribed by the regulations.  | 15               |  |  |
| [15] | Sect  | ion 16    | (5)                 |  | 16               |  |  |
|      | Omi   | t section | on 16 (             | (5)–(7). Insert instead:   | 17               |  |  |
|      |   | (5)       | a fit               | nout limiting the circumstances in which a person may be found not to be and proper person for the purposes of this section, the regulations may ify circumstances in which a person is not a fit and proper person.   | 18<br>19<br>20   |  |  |
| [16] | Sections 18 and 18A   |           |                     |  |                  |  |  |
|      | Insert after section 17:  |           |                     |  |                  |  |  |
|      | 18  | Dura      | ration of authority |  |                  |  |  |
|      |   | (1)       |                     | authority has effect for the term specified in the authority (not exceeding ars) unless it is sooner cancelled.  | 24<br>25         |  |  |
|      |   | (2)       | The                 | suspension of an authority does not affect the term of the authority.  | 26               |  |  |
|      |   | (3)       | and                 | s section does not affect the term of any authority granted under this Act in force immediately before the insertion of this section by the <i>Charitable draising Amendment Act 2018</i> .  | 27<br>28<br>29   |  |  |
|      | 18A   | Ren       | ewal o              | of authority   | 30               |  |  |
|      |   | (1)       |                     | authority may be renewed on application to the Secretary made before or in 3 months after the expiry of the authority.   | 31<br>32         |  |  |
|      |   | (2)       |                     | ject to this section, this Act applies to an application for the renewal of an ority in the same way as it applies to an application for an authority.   | 33<br>34         |  |  |
|      |   | (3)       |                     | Secretary may refuse an application to renew an authority if the Secretary tisfied of either or both of the following:   | 35<br>36         |  |  |
|      |   |           | (a)                 | that the applicant has not complied with the requirements of this Act or the regulations,  | 37<br>38         |  |  |
|      |   |           | (b)                 | that the applicant has failed to comply with a condition of the authority that is to be renewed.   | 39<br>40         |  |  |

|      |      | (4)      | after<br>rema | application to renew an authority is made within the period of 3 months the expiry of the authority, the original authority is taken to have ained in force, and to remain in force, until the determination of that ication.  | 1<br>2<br>3<br>4     |
|------|------|----------|---------------|--|----------------------|
| [17] | Sect | ions 1   | 9 and         | 19A  | 5                    |
|      | Omi  | t sectio | n 19.         | Insert instead:  | 6                    |
|      | 19   | Cond     | dition        | s of authority   | 7                    |
|      |      | (1)      |               | authority may be granted unconditionally or subject to conditions and is ect to any conditions imposed by the regulations.   | 8<br>9               |
|      |      | (2)      | impo          | Secretary may, by notice in writing given to the holder of an authority, ose a condition on the authority or amend or revoke a condition of the ority (other than a condition imposed by the regulations).   | 10<br>11<br>12       |
|      |      | (3)      |               | regulations may provide that a contravention of a specified condition is an ance punishable by a penalty not exceeding 50 penalty units.   | 13<br>14             |
|      | 19A  | Susp     | ensic         | on or cancellation of authority  | 15                   |
|      |      | (1)      | The           | Secretary may suspend or cancel an authority on the following grounds:   | 16                   |
|      |      |          | (a)           | the holder of the authority has not complied with the requirements of<br>this Act or the regulations,  | 17<br>18             |
|      |      |          | (b)           | the holder of the authority has failed to comply with a condition of the authority,  | 19<br>20             |
|      |      |          | (c)           | in the opinion of the Secretary, any person who has conducted a fundraising appeal under the authority, or any person associated with any such appeal, is not a fit and proper person to administer, or to be associated with, a fundraising appeal for charitable purposes, | 21<br>22<br>23<br>24 |
|      |      |          | (d)           | the holder of the authority made a statement or provided information to<br>the Secretary or an authorised officer that was false or misleading in a<br>material particular,  | 25<br>26<br>27       |
|      |      |          | (e)           | the holder of the authority is bankrupt, in liquidation or under external administration,  | 28<br>29             |
|      |      |          | (f)           | the holder of the authority gives the Secretary a written request for the suspension or cancellation,  | 30<br>31             |
|      |      |          | (g)           | other grounds prescribed by the regulations for the purposes of this subsection.   | 32<br>33             |
|      |      | (2)      | The           | regulations may make provision for or with respect to the following:   | 34                   |
|      |      |          | (a)           | procedures relating to the proposed suspension or cancellation of an authority,  | 35<br>36             |
|      |      |          | (b)           | reviews of or appeals against the suspension or cancellation of an authority.  | 37<br>38             |
| [18] | Sect | ion 20   | Proc          | eeds of appeal   | 39                   |
|      | Omi  | t sectio | n 20 (        | 6). Insert instead:  | 40                   |
|      |      | (6)      | dedu<br>the   | money received in the course of a fundraising appeal, before the action of any expenses, is to be paid immediately into an account held by holder of the authority concerned at an authorised deposit-taking tution.   | 41<br>42<br>43<br>44 |

| [19] | Sect   | ion 20   | (7)                   |   | 1                          |  |  |
|------|--|----------|-----------------------|---|----------------------------|--|--|
|      | Omit   | t "50 p  | enalty                | units or imprisonment for 6 months, or both".   | 2                          |  |  |
|      | Insert instead "200 penalty units or imprisonment for 2 years, or both". |          |                       |   |                            |  |  |
| [20] | Sect   | ion 20   | (10)                  |   | 4                          |  |  |
|      | Inser  | t after  | sectio                | on 20 (9):  | 5                          |  |  |
|      | (10)   |          | The                   | regulations may make provision for or with respect to the following:  | 6                          |  |  |
|      |  |          | (a)                   | the identification of payments into and out of accounts and the fundraising appeals that the payments relate to,  | 7<br>8                     |  |  |
|      |  |          | (b)                   | controls on expenditure, including expenditure on administration costs and the engagement of agents, employees or collectors,   | 9<br>10                    |  |  |
|      |  |          | (c)                   | the giving of receipts,   | 11                         |  |  |
|      |  |          | (d)                   | other matters relating to dealing with money or benefits received in the course of a fundraising appeal.  | 12<br>13                   |  |  |
| [21] | Sect   | ion 22   | Keep                  | ping of records   | 14                         |  |  |
|      | Omit   | t sectio | n 22 (                | (2). Insert instead:  | 15                         |  |  |
|      |  | (2)      |                       | records must be kept and maintained in the manner, and for the period, iffied in the regulations.   | 16<br>17                   |  |  |
|      |  | (2A)     | The reco              | regulations may make provision for or with respect to the auditing of the rds.  | 18<br>19                   |  |  |
| [22] | Sect   | ion 22   | (3)                   |   | 20                         |  |  |
|      |  |          |                       | tee or person knowingly authorised or permitted the contravention" after is guilty of an offence".  | 21<br>22                   |  |  |
| [23] | Section 23   |          |                       |   |                            |  |  |
|      | Omit the section. Insert instead:  |          |                       |   |                            |  |  |
|      | 23   | Annı     | ual ret               | turns   | 25                         |  |  |
|      |  | (1)      |                       | hin the period of 6 months after the end of each financial year, the holder n authority is to lodge with the Secretary an annual return that:   | 26<br>27                   |  |  |
|      |  |          | (a)                   | is in a form approved by the Secretary, and   | 28                         |  |  |
|      |  |          | (b)                   | contains a statement that the return is true and correct, and   | 29                         |  |  |
|      |  |          | (c)                   | includes the information that is required by the regulations, and   | 30                         |  |  |
|      |  |          | (d)                   | is accompanied by the documents that are prescribed by the regulations (if any).  | 31<br>32                   |  |  |
|      |  |          |                       | timum penalty: 50 penalty units.  | 33                         |  |  |
|      |  | (2)      | unin<br>the c<br>also | he holder of an authority that contravenes subsection (1) is an accorporated organisation, each trustee or other person who, at the time of contravention, was a member of the governing body of the organisation is guilty of the offence if the trustee or person knowingly authorised or nitted the contravention. | 34<br>35<br>36<br>37<br>38 |  |  |
|      |  | (3)      |                       | the avoidance of doubt, an annual return must be lodged even if, during financial year concerned:   | 39<br>40                   |  |  |
|      |  |          | (a)                   | no money, property or other benefits were received by the holder of the authority, or   | 41<br>42                   |  |  |

|      |       |         | (b)        | no fundraising appeal was conducted by the holder of the authority.  | 1                          |
|------|-------|---------|------------|--|----------------------------|
|      |       | (4)     | class      | Secretary may, by order in writing, exempt a person or organisation or of persons or organisations, either unconditionally or subject to itions, from compliance with a provision of this section.   | 2<br>3<br>4                |
|      |       | (5)     | misle      | holder of an authority must not lodge an annual return that is false or eading in a material particular.   | 5<br>6                     |
|      |       |         | Maxi       | imum penalty: 200 penalty units.   | 7                          |
|      |       | (6)     | In th      | is section, <i>financial year</i> means:   | 8                          |
|      |       |         | (a)        | in the case of a corporation—the financial year of the corporation fixed in its constituting document (if any), and  | 9<br>10                    |
|      |       |         | (b)        | in any other case—the year ending on 30 June.  | 11                         |
| [24] | Sect  | ion 24  | Audit      |  | 12                         |
|      | Omit  | section | n 24 (     | 1)–(3). Insert instead:  | 13                         |
|      |       | (1)     | authorecei | accounts of any person or organisation that for the time being holds an ority to conduct a fundraising appeal, in so far as those accounts relate to pts and expenditure in connection with any such appeals, must be audited ally in accordance with the regulations.   | 14<br>15<br>16<br>17       |
| [25] | Sect  | ions 24 | 4A an      | d 24B  | 18                         |
|      | Inser | t after | section    | n 24:  | 19                         |
|      | 24A   | Auth    | ority ł    | holders to notify Secretary of certain matters   | 20                         |
|      |       | (1)     |            | lder of an authority must notify the Secretary in the approved form if any e following circumstances exist:  | 21<br>22                   |
|      |       |         | (a)        | the holder's name has changed,   | 23                         |
|      |       |         | (b)        | the holder's address has changed,  | 24                         |
|      |       |         | (c)        | the charitable purpose for which the appeal is being or is to be conducted has changed,  | 25<br>26                   |
|      |       |         | (d)        | if the authority was granted under section 16 (1) (b)—the registration of the holder as an ACNC registered entity has been revoked,  | 27<br>28                   |
|      |       |         | (e)        | the holder becomes aware that information or a document provided in<br>an annual return under section 23 was misleading or deceptive in a<br>material particular,  | 29<br>30<br>31             |
|      |       |         | (f)        | if the holder is a natural person—the person becomes bankrupt, applies to take the benefit of a law for the relief of bankrupt or insolvent debtors, compounds with the person's creditors or makes an assignment of the person's remuneration for the creditors' benefit,   | 32<br>33<br>34<br>35       |
|      |       |         | (g)        | if the holder is an unincorporated association—a trustee or other person who is a member of the governing body of the organisation becomes bankrupt, applies to take the benefit of a law for the relief of bankrupt or insolvent debtors, compounds with the person's creditors or makes an assignment of the person's remuneration for the creditors' benefit, | 36<br>37<br>38<br>39<br>40 |
|      |       |         | (h)        | if the holder is a corporation—the corporation becomes insolvent, is placed in liquidation or under external administration or is wound up,  | 41<br>42                   |
|      |       |         | (i)        | a person who is the holder, or a member of the governing body of the holder, is convicted of an offence involving fraud or dishonesty for which the maximum penalty on conviction is imprisonment for not less than 3 months,  | 43<br>44<br>45<br>46       |

|     |     | (j)                                | any other circumstances specified by the regulations.  | 1                                |
|-----|-----|------------------------------------|--|----------------------------------|
|     | (2) | The 1                              | notification must be given:  | 2                                |
|     |     | (a)                                | as soon as practicable, and  | 3                                |
|     |     | (b)                                | no later than 28 days after the person or organisation first becomes aware of the circumstances mentioned in subsection (1).   | 4<br>5                           |
|     | (3) |                                    | avoid doubt, 2 or more notifications may be included in the same ment.   | 6<br>7                           |
|     | (4) | In th who, the cautho              | rson or organisation that contravenes this section is guilty of an offence. e case of an unincorporated organisation, each trustee or other person at the time of the contravention, was a member of the governing body of organisation is guilty of an offence if the trustee or person knowingly orised or permitted the commission of the contravention. imum penalty: 200 penalty units. | 8<br>9<br>10<br>11<br>12<br>13   |
| 24B |     | ority h                            | nolders to give written statements regarding compliance with   | 14<br>15                         |
|     | (1) | is to<br>has, o                    | in 6 months after the end of each financial year, the holder of an authority give a written statement in accordance with this section that the holder during that financial year, taken reasonable steps to ensure the holder has blied with the following:  | 16<br>17<br>18<br>19             |
|     |     | (a)                                | this Act,  | 20                               |
|     |     | (b)                                | the regulations,   | 21                               |
|     |     | (c)                                | the conditions of the authority.   | 22                               |
|     | (2) | The s                              | statement:   | 23                               |
|     |     | (a)                                | is to be in a form approved by the Secretary, and  | 24                               |
|     |     | (b)                                | subject to subsections (3) and (4), is to be included in the holder's annual return.   | 25<br>26                         |
|     | (3) | instea<br>the C<br>unde            | e holder of an authority is an ACNC registered entity, the statement is ad to be included in the annual information statement the holder gives to commissioner of the Australian Charities and Not-for-profits Commission or the Australian Charities and Not-for-profits Commission Act 2012 of Commonwealth.   | 27<br>28<br>29<br>30<br>31       |
|     | (4) | requi                              | e holder of an authority is not an ACNC registered entity and is not ired to lodge an annual return, the holder must give the statement to the etary.  | 32<br>33<br>34                   |
|     | (5) | organ<br>contr<br>guilty<br>the co | e holder of an authority that contravenes this section is an unincorporated hisation, each trustee or other person who, at the time of the ravention, was a member of the governing body of the organisation is also by of the offence if the trustee or person knowingly authorised or permitted ontravention.  Simum penalty: 50 penalty units.  | 35<br>36<br>37<br>38<br>39<br>40 |
|     |     |                                    | 1 V 1 V  |                                  |

| [26] | Part 2A Insert after Part 2: |       |  |                      |  |  |
|------|------------------------------|-------|--|----------------------|--|--|
|      |                              |       |  | 2                    |  |  |
|      | Pai                          | rt 2A | Enforcement  | 3                    |  |  |
|      | Div                          | ision | 1 Investigation powers   | 2                    |  |  |
|      | 25A                          | Auth  | norised officers   | į                    |  |  |
|      |                              | (1)   | The Secretary may, by instrument in writing, appoint a person to be an authorised officer for the purposes of this Act.  | -                    |  |  |
|      |                              | (2)   | The regulations may authorise police officers of or above a specified rank to exercise any or all of the functions of an authorised officer.   | 9                    |  |  |
|      | 25B                          | ldent | tity cards   | 10                   |  |  |
|      |                              | (1)   | The Secretary must issue an authorised officer with an identity card.  | 1                    |  |  |
|      |                              | (2)   | The identity card must:  | 12                   |  |  |
|      |                              |       | (a) be in the form approved by the Secretary, and  | 13                   |  |  |
|      |                              |       | (b) contain a recent photograph of the person.   | 14                   |  |  |
|      |                              | (3)   | An authorised officer must not exercise a function conferred by or under this Act unless an identity card has been issued to the authorised officer by the Secretary.  | 15<br>16<br>17       |  |  |
|      |                              | (4)   | A person who has ceased to be an authorised officer must not, without reasonable excuse, fail to return to the Secretary, within the period specified by the Secretary in a request for the return of the card, any identity card issued to the person by the Secretary. | 18<br>19<br>20<br>21 |  |  |
|      |                              |       | Maximum penalty: 10 penalty units.   | 22                   |  |  |
|      |                              | (5)   | This section does not apply to an authorised officer who is a police officer authorised under section 25A (2).   | 23<br>24             |  |  |
|      | 25C                          | ldent | tity cards to be shown   | 2                    |  |  |
|      |                              | (1)   | An authorised officer must:  | 26                   |  |  |
|      |                              |       | (a) carry the officer's identity card at all times when exercising a power under this Act to enter premises or a power that may be exercised after entering premises, and  | 25<br>25<br>25       |  |  |
|      |                              |       | (b) produce the identity card if requested to do so by a person in relation to whom the authorised officer is exercising, or about to exercise, the power.   | 30<br>31<br>32       |  |  |
|      |                              | (2)   | A person appointed as an investigator under section 18 of the <i>Fair Trading Act</i> 1987 complies with this section if the person carries and produces the investigator's certificate of identification issued under that Act.   | 30<br>34<br>38       |  |  |
|      |                              | (3)   | This section does not apply to a power conferred by a search warrant or to a power exercised by an authorised officer who is a police officer authorised under section 25A (2).  | 36<br>37<br>38       |  |  |
|      | 25D                          | Exer  | cise of investigation powers   | 39                   |  |  |
|      |                              |       | The Secretary or an authorised officer may exercise a power conferred by this Division if the Secretary or authorised officer reasonably believes that it is   | 40                   |  |  |

|     |      |            | ssary to determine whether there has been a contravention of this Act or egulations or an authority issued under this Act.  | 1<br>2         |
|-----|------|------------|---|----------------|
| 25E | Pow  | er of e    | entry   | 3              |
|     | (1)  | prem       | authorised officer may enter premises (other than premises or any part of nises used only for residential purposes) without the occupier's consent without obtaining a search warrant.                            | 4<br>5<br>6    |
|     | (2)  | An a the a | authorised officer may enter any premises with the occupier's consent or uthority of a search warrant.  | 7<br>8         |
| 25F | Time | s for e    | entry   | 9              |
|     | (1)  |            | outhorised officer may enter premises under this Division only at any of collowing times and after giving the occupier reasonable notice:   | 10<br>11       |
|     |      | (a)        | at any reasonable time during the day,  | 12             |
|     |      | (b)        | at any time at which a fundraising appeal is being conducted on the premises,   | 13<br>14       |
|     |      | (c)        | at any time the premises are open for entry,  | 15             |
|     |      | (d)        | at any time permitted by the occupier or a search warrant authorising the entry.  | 16<br>17       |
|     | (2)  | Secre      | authorised officer is not required to comply with subsection (1) if the etary has certified that, in the circumstances, an authorised officer need comply with any or all of the requirements of that subsection. | 18<br>19<br>20 |
|     | (3)  |            | authorised officer must comply with any direction of the Secretary as to remises under subsection (2).  | 21<br>22       |
| 25G | Pow  | ers to     | do things at premises   | 23             |
|     |      |            | authorised officer may, at any premises lawfully entered, do any of the wing:   | 24<br>25       |
|     |      | (a)        | make inquiries of any person employed at the premises,  | 26             |
|     |      | (b)        | require documents to be produced for inspection,  | 27             |
|     |      | (c)        | examine and inspect any documents,  | 28             |
|     |      | (d)        | copy any documents or parts of documents,   | 29             |
|     |      | (e)        | take photos and make recordings (including photographs, audio, video, digital or other recordings) of the premises or anything on the premises,   | 30<br>31       |
|     |      | (f)        | seize any documents that the authorised officer reasonably considers relevant to an inquiry under this Division or determining whether there has been a contravention of this Act or the regulations.             | 32<br>33<br>34 |
| 25H | Prov | ision (    | of information and documents  | 35             |
|     | (1)  | perso      | Secretary or an authorised officer may, by written notice given to a on, require the person to do one or more of the following within the period iffied in the notice:  | 36<br>37<br>38 |
|     |      | (a)        | produce, in accordance with the notice, accounts and statements relating to any matter for which a power may be exercised under this Division,  | 39<br>40       |
|     |      | (b)        | provide written answers to questions about any matter for which a power may be exercised under this Division,   | 41<br>42       |
|     |      | (c)        | verify by statutory declaration an account, statement or answer that is produced or provided,   | 43<br>44       |

|     |      | (d)   | attend at a specified time and place and give evidence or produce<br>documents in the person's custody with respect to any matter for which<br>a power may be exercised under this Division,   | 1<br>2<br>3          |
|-----|------|---|--|----------------------|
|     |      | (e)   | furnish copies of, or extracts from, a document in the person's custody or under the person's control that relates to any matter for which a power may be exercised under this Division.   | 4<br>5<br>6          |
|     | (2)  | may   | notice must specify a reasonable time for compliance with the notice and specify the manner in which the accounts, statements or documents are to oduced.  | 7<br>8<br>9          |
|     | (3)  | A pe  | rson to whom a document or thing is produced under this Division:  | 10                   |
|     |      | (a)   | must provide a receipt for the document or thing, and  | 11                   |
|     |      | (b)   | may make copies of, or take extracts from, the document or thing, and  | 12                   |
|     |      | (c)   | may examine the document or thing, and   | 13                   |
|     |      | (d)   | must make the document or thing available for inspection by any other person who would be entitled to inspect the document or thing if it were not in the possession of the person conducting the inquiry.   | 14<br>15<br>16       |
| 251 | Sear | ch wa   | rrants   | 17                   |
|     | (1)  |   | uthorised officer may apply to an issuing officer for a search warrant if pplicant has reasonable grounds for believing that:  | 18<br>19             |
|     |      | (a)   | a provision of this Act or the regulations or a condition of an authority has been or is being contravened on premises, or   | 20<br>21             |
|     |      | (b)   | there are on the premises documents relevant to an inquiry under this Division and a person having custody or control of the documents has failed to comply with a requirement under this Act to produce those documents or to provide copies of them or extracts from them. | 22<br>23<br>24<br>25 |
|     | (2)  | An issuing officer to whom an application for a search warrant is made under<br>this section may, if satisfied that there are reasonable grounds for doing so,<br>issue a search warrant authorising an authorised officer named in the warrant,<br>when accompanied by a police officer, and any other person named in the<br>warrant: |  |                      |
|     |      | (a)   | to enter the premises concerned, and   | 31                   |
|     |      | (b)   | to search the premises for evidence of a contravention of this Act or the regulations or a condition of an authority.  | 32<br>33             |
|     | (3)  |   | sion 4 of Part 5 of the <i>Law Enforcement (Powers and Responsibilities) Act</i> applies to a search warrant issued under this section.  | 34<br>35             |
|     | (4)  | In thi  | is section:  | 36                   |
|     |      |   | ng officer means an authorised officer within the meaning of the Law recement (Powers and Responsibilities) Act 2002.  | 37<br>38             |
| 25J | Care | to be   | taken  | 39                   |
|     | (1)  |   | uthorised officer must do as little damage as possible when exercising a tion under this Act.  | 40<br>41             |
|     | (2)  | reaso<br>Crow   | image is caused by a person exercising a power to enter premises, a brightening in the premises of the premises, unless the occupier hindered or fucted the exercise of that power.  | 42<br>43<br>44<br>45 |

| 25K  | Recovery of expenses |             |   |                  |  |
|------|----------------------|-------------|---|------------------|--|
|      | (1)                  | the reare r | Minister may direct that a specified person or organisation is liable to pay emuneration of, and any expenses incurred by, an authorised officer that referable to the exercise of functions under this Part in relation to the on or organisation. | 2<br>3<br>4<br>5 |  |
|      | (2)                  | expe        | Minister may give a direction only if the remuneration was payable, or enses were incurred, in relation to an offence of which a person has been d guilty.  | 6<br>7<br>8      |  |
|      | (3)                  |             | amount payable by the specified person or organisation is the amount fied by the Minister.  | 9<br>10          |  |
|      | (4)                  |             | amount payable is recoverable in a court of competent jurisdiction as a due to the Crown.   | 11<br>12         |  |
|      | (5)                  | perso       | e functions were exercised in relation to an organisation, the trustees or ons who are members of the governing body of the organisation are jointly severally liable for the amount payable.   | 13<br>14<br>15   |  |
|      | (6)                  |             | ustee or person is not so liable unless the trustee or person knowingly orised or permitted the offence to be committed.  | 16<br>17         |  |
| 25L  | Offe                 | nces r      | relating to inquiries and inspections   | 18               |  |
|      |                      | A pe        | erson must not:   | 19               |  |
|      |                      | (a)         | hinder or obstruct an authorised officer in the exercise of functions under this Act or the regulations, or   | 20<br>21         |  |
|      |                      | (b)         | fail to comply with a requirement made by a notice given under this Division within the period (if any) specified by the notice, or   | 22<br>23         |  |
|      |                      | (c)         | fail to answer questions or provide information when required to do so<br>by an authorised officer in the exercise of the authorised officer's<br>functions under this Act or the regulations, or   | 24<br>25<br>26   |  |
|      |                      | (d)         | fail to produce for inspection any document or other thing when<br>required to do so by an authorised officer in the exercise of the<br>authorised officer's functions under this Act or the regulations, or  | 27<br>28<br>29   |  |
|      |                      | (e)         | alter, conceal or destroy any document required to be produced under a notice given under this Division, or   | 30<br>31         |  |
|      |                      | (f)         | refuse to take an oath, or make an affirmation, required to be taken or made under this Division.   | 32<br>33         |  |
|      |                      | Max         | imum penalty: 50 penalty units or imprisonment for 6 months, or both.   | 34               |  |
| Divi | sion                 | 2           | General civil enforcement powers  | 35               |  |
| 25M  | Com                  | plianc      | ce notices  | 36               |  |
|      | (1)                  |             | section applies if an authorised officer reasonably believes that a person ganisation conducting or proposing to conduct a fundraising appeal:  | 37<br>38         |  |
|      |                      | (a)         | is contravening a provision of this Act or the regulations or a condition of an authority, or   | 39<br>40         |  |
|      |                      | (b)         | has contravened a provision or condition in circumstances that make it likely that the contravention will continue or be repeated.  | 41<br>42         |  |
|      | (2)                  |             | authorised officer may give the person or organisation a written notice (a <b>pliance notice</b> ) requiring the person or organisation to:   | 43<br>44         |  |
|      |                      | _           | remedy the contravention, or  | 45               |  |

|     |      | (b)             | prevent a likely contravention from occurring, or  | 1                    |
|-----|------|-----------------|--|----------------------|
|     |      | (c)             | remedy the things or operations causing the contravention or likely contravention.   | 2                    |
|     | (3)  | A co            | empliance notice must state:   | 4                    |
|     |      | (a)             | the grounds on which the notice is given, including the particular contravention or contraventions on which the notice is based, and   | 5<br>6               |
|     |      | (b)             | the day by which the person or organisation is required to comply with the notice.   | 7<br>8               |
|     | (4)  | reme<br>activ   | ompliance notice may include directions as to the measures to be taken to edy the contravention or prevent the likely contravention, or the matters or rities causing the contravention or likely contravention, to which the ce relates.  | 9<br>10<br>11<br>12  |
|     | (5)  | The             | day specified for compliance must be reasonable in all the circumstances.  | 13                   |
|     | (6)  |                 | erson to whom a compliance notice is given must comply with the notice in the period specified in the notice.  | 14<br>15             |
|     |      | Max             | imum penalty: 50 penalty units.  | 16                   |
|     | (7)  | other<br>the ti | organisation fails to comply with a compliance notice, each trustee or<br>r person who was a member of the governing body of the organisation at<br>ime of the failure is guilty of an offence if the trustee or person knowingly<br>orised or permitted that failure to comply. | 17<br>18<br>19<br>20 |
|     |      | Max             | imum penalty: 50 penalty units.  | 21                   |
| 25N | Exte | nsion           | of time for complying with compliance notice   | 22                   |
|     | (1)  |                 | authorised officer may, by written notice given to a person or organisation, and the compliance period for a compliance notice.  | 23<br>24             |
|     | (2)  |                 | vever, the authorised officer may extend the compliance period only if the od has not ended.   | 25<br>26             |
|     | (3)  | In th           | is section:  | 27                   |
|     |      | comp            | pliance period means the period ending on the day stated in the pliance notice by which a person or organisation is required to comply the notice and includes that period as extended under this section.   | 28<br>29<br>30       |
| 250 | Othe | r prov          | visions relating to notices  | 31                   |
|     | (1)  | An a            | authorised officer may make minor changes to a compliance notice:  | 32                   |
|     |      | (a)             | for clarification, or  | 33                   |
|     |      | (b)             | to correct errors or references, or  | 34                   |
|     |      | (c)             | to reflect changes of address or other circumstances.  | 35                   |
|     | (2)  | The             | Secretary may revoke or vary a compliance notice.  | 36                   |
|     | (3)  | A co            | empliance notice is not invalid only because of:   | 37                   |
|     |      | (a)             | a formal defect or irregularity in the notice unless the defect or irregularity causes or is likely to cause substantial injustice, or   | 38<br>39             |
|     |      | (b)             | a failure to use the correct name of the person or organisation to whom<br>the notice is issued if the notice sufficiently identifies the person or<br>organisation and is given to the person or organisation in accordance<br>with this Act.                                   | 40<br>41<br>42<br>43 |

25P

Secretary may make order prohibiting conduct of fundraising appeal

of the fundraising appeal, if the Secretary is satisfied that:

The Secretary may, by order in writing given to a person or organisation conducting or proposing to conduct a fundraising appeal, prohibit the conduct

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|     |   | (a)   | it is likely that the provisions of this Act or the regulations or the conditions of an authority have not been, or will not be, complied with in relation to the fundraising appeal, or  | 5<br>6<br>7                |  |  |  |
|-----|---|---|---|----------------------------|--|--|--|
|     |   | (b)   | it would otherwise be against the public interest for the fundraising appeal to be conducted.   | 8                          |  |  |  |
|     | (2)   | secti   | erson must not fail to comply with an order given to the person under this on. imum penalty: 50 penalty units.  | 10<br>11<br>12             |  |  |  |
|     | (3)   | this s<br>body<br>trust   | organisation fails to comply with an order given to the organisation under section, each trustee or other person who was a member of the governing of the organisation at the time of the failure is guilty of an offence if the ee or person knowingly authorised or permitted that failure to comply. imum penalty: 50 penalty units. | 13<br>14<br>15<br>16<br>17 |  |  |  |
|     | (4)   | give<br>Trib  | erson, or a trustee or member of the governing body of an organisation, in an order under this section may apply to the Civil and Administrative unal for an administrative review under the <i>Administrative Decisions ew Act 1997</i> of the decision by the Secretary to make the order.  | 18<br>19<br>20<br>21       |  |  |  |
|     | (5)   |   | order may be given whether or not a compliance notice has been given to person or organisation under this Part.   | 22<br>23                   |  |  |  |
| 25Q | Secretary may prohibit person or organisation from conducting fundraising appeals |   |   |                            |  |  |  |
|     | (1)   | The Secretary may, by order in writing given to a person or organisation, prohibit the person or organisation from conducting any fundraising appeals for a period not exceeding 2 years after the order is given to the person or organisation, if the Secretary is satisfied that the person or organisation: |   |                            |  |  |  |
|     |   | (a)   | has persistently failed to comply with the provisions of this Act or the regulations or the conditions of an authority, and   | 30<br>31                   |  |  |  |
|     |   | (b)   | is likely to continue to do so.   | 32                         |  |  |  |
|     | (2)   | A pe<br>secti   | erson must not fail to comply with an order given to the person under this on.  | 33<br>34                   |  |  |  |
|     |   | Max   | imum penalty: 50 penalty units.   | 35                         |  |  |  |
|     | (3)   | this s<br>body<br>trust   | organisation fails to comply with an order given to the organisation under section, each trustee or other person who was a member of the governing of the organisation at the time of the offence is guilty of an offence if the ee or person knowingly authorised or permitted that failure to comply.                                 | 36<br>37<br>38<br>39       |  |  |  |
|     |   |   | imum penalty: 50 penalty units.   | 40                         |  |  |  |
|     | (4)   | give<br>Trib  | erson, or a trustee or member of the governing body of an organisation, in an order under this section may apply to the Civil and Administrative unal for an administrative review under the <i>Administrative Decisions ew Act 1997</i> of the decision by the Secretary to make the order.  | 41<br>42<br>43<br>44       |  |  |  |
|     | (5)   |   | order may be given whether or not a compliance notice has been given to person or organisation under this Part.   | 45<br>46                   |  |  |  |
|     |   |   |   |                            |  |  |  |

| Division 3  |                             | 3       | Enforceable undertakings  |                |  |  |  |  |
|-------------|-----------------------------|---------|---|----------------|--|--|--|--|
| 25R         | Secretary                   |         | ary may accept undertakings   |                |  |  |  |  |
|             | (1)                         | conn    | Secretary may accept a written undertaking given by a person in a section with a matter relating to a contravention or alleged contravention as person of this Act or the regulations.                | 3<br>4<br>5    |  |  |  |  |
|             | (2)                         | perso   | giving of an undertaking does not constitute an admission of guilt by the on giving it in relation to the contravention or alleged contravention to the undertaking relates.                          | 6<br>7<br>8    |  |  |  |  |
|             | (3)                         | The     | Secretary may make a written undertaking publicly available.  | 9              |  |  |  |  |
|             | (4)                         | decis   | andertaking takes effect and becomes enforceable when the Secretary's sion to accept the undertaking is given to the person who made the crtaking or at any later date specified by the Secretary.    | 10<br>11<br>12 |  |  |  |  |
| <b>25</b> S | Notic                       | ce of c | decision and reasons for decision   | 13             |  |  |  |  |
|             | (1)                         | notic   | Secretary must give the person seeking to give an undertaking written the of the Secretary's decision to accept or reject the undertaking and of the cons for the decision.                           | 14<br>15<br>16 |  |  |  |  |
|             | (2)                         | the I   | Secretary must publish, on a publicly accessible website maintained by Department, notice of a decision to accept an undertaking and the reasons hat decision.  | 17<br>18<br>19 |  |  |  |  |
| 25T         | Compliance with undertaking |         |   |                |  |  |  |  |
|             |                             | A pe    | erson must not contravene an undertaking given by that person that is in et.  | 21<br>22       |  |  |  |  |
|             |                             | Max     | imum penalty: 50 penalty units.   | 23             |  |  |  |  |
| 25U         | Cont                        | traven  | tion of undertaking   | 24             |  |  |  |  |
|             | (1)                         |         | Secretary may apply to the Local Court for an order if a person ravenes an undertaking.   | 25<br>26       |  |  |  |  |
|             | (2)                         |         | application for an order must be made not later than 2 years after the ravention occurred.  | 27<br>28       |  |  |  |  |
|             | (3)                         | conti   | reacher Court is satisfied that the person who gave the undertaking has ravened the undertaking, the Court, in addition to the imposition of any lty, may make 1 or both of the following orders:     | 29<br>30<br>31 |  |  |  |  |
|             |                             | (a)     | an order directing the person to comply with the undertaking for the period specified in the order,   | 32<br>33       |  |  |  |  |
|             |                             | (b)     | an order discharging the undertaking.   | 34             |  |  |  |  |
|             | (4)                         | other   | Idition to the orders referred to in subsection (3), the Court may make any r order that the Court considers appropriate in the circumstances, ading orders directing the person to pay to the State: | 35<br>36<br>37 |  |  |  |  |
|             |                             | (a)     | the costs of the proceedings, and   | 38             |  |  |  |  |
|             |                             | (b)     | the reasonable costs of the Secretary in monitoring compliance with the undertaking in the future.  | 39<br>40       |  |  |  |  |
|             | (5)                         |         | ning in this section prevents proceedings being brought for the ravention or alleged contravention of this Act to which the undertaking es.   | 41<br>42<br>43 |  |  |  |  |

| 25V        | Withdrawal or variation of undertaking  |   |  |  |  |  |
|------------|---|---|--|--|--|--|
|            | (1)                                     | A person who has given an undertaking may, at any time, with the written agreement of the Secretary:  | 2  |  |  |  |
|            |   | (a) withdraw the undertaking, or  | 4  |  |  |  |
|            |   | (b) vary the undertaking.   | 5  |  |  |  |
|            | (2)                                     | However, the provisions of the undertaking cannot be varied to provide for a different alleged contravention of the Act.  | 6<br>7   |  |  |  |
|            | (3)                                     | The Secretary must publish, on a publicly accessible website maintained by the Department, notice of the withdrawal or variation of an undertaking.   | 8<br>9   |  |  |  |
| 25W        | Proc                                    | eedings for alleged contravention   | 10   |  |  |  |
|            | (1)                                     | Subject to this section, no proceedings for a contravention or alleged contravention of this Act or the regulations may be brought against a person if an undertaking is in effect in relation to that contravention.   | 11<br>12<br>13   |  |  |  |
|            | (2)                                     | No proceedings may be brought for a contravention or alleged contravention of this Act or the regulations against a person who has given an undertaking in relation to that contravention and has completely discharged the undertaking.  | 14<br>15<br>16   |  |  |  |
|            | (3)                                     | The Secretary may accept an undertaking in relation to a contravention or alleged contravention before proceedings in relation to that contravention have been finalised.   | 17<br>18<br>19   |  |  |  |
|            | (4)                                     | If the Secretary accepts an undertaking before the proceedings are finalised, the Secretary must take all reasonable steps to have the proceedings discontinued as soon as possible.  | 20<br>21<br>22   |  |  |  |
| Divi       | ision                                   | 4 Offences  | 23   |  |  |  |
|            |   |   |  |  |  |  |
| 25X        | Natu                                    | re of proceedings for offences  | 24   |  |  |  |
| 25X        | <b>Natu</b> (1)                         | re of proceedings for offences  Proceedings for an offence against this Act or the regulations may be dealt with summarily before the Local Court.  | 24<br>25<br>26   |  |  |  |
| 25X        |   | Proceedings for an offence against this Act or the regulations may be dealt   | 25   |  |  |  |
| 25X<br>25Y | (1)<br>(2)                              | Proceedings for an offence against this Act or the regulations may be dealt with summarily before the Local Court.  Proceedings for an offence against this Act or the regulations may be commenced within, but not later than, 3 years after the date on which the   | 25<br>26<br>27<br>28   |  |  |  |
|            | (1)<br>(2)<br>Offe                      | Proceedings for an offence against this Act or the regulations may be dealt with summarily before the Local Court.  Proceedings for an offence against this Act or the regulations may be commenced within, but not later than, 3 years after the date on which the offence is alleged to have been committed.  | 25<br>26<br>27<br>28<br>29   |  |  |  |
|            | (1)<br>(2)<br>Offe                      | Proceedings for an offence against this Act or the regulations may be dealt with summarily before the Local Court.  Proceedings for an offence against this Act or the regulations may be commenced within, but not later than, 3 years after the date on which the offence is alleged to have been committed.  It a corporations  If a corporation contravenes any provision of this Act or the regulations, each person who is a director of the corporation or who is concerned in the management of the corporation is taken to have contravened the same   | 25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33                         |  |  |  |
|            | (1)<br>(2)<br><b>Offe</b><br>(1)        | Proceedings for an offence against this Act or the regulations may be dealt with summarily before the Local Court.  Proceedings for an offence against this Act or the regulations may be commenced within, but not later than, 3 years after the date on which the offence is alleged to have been committed.  Inces by corporations  If a corporation contravenes any provision of this Act or the regulations, each person who is a director of the corporation or who is concerned in the management of the corporation is taken to have contravened the same provision if the person knowingly authorised or permitted the contravention.  A person may be proceeded against and convicted under a provision pursuant to subsection (1) whether or not the corporation has been proceeded against or   | 25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33<br>34<br>35<br>36       |  |  |  |
|            | (1)<br>(2)<br>Offe<br>(1)<br>(2)<br>(3) | Proceedings for an offence against this Act or the regulations may be dealt with summarily before the Local Court.  Proceedings for an offence against this Act or the regulations may be commenced within, but not later than, 3 years after the date on which the offence is alleged to have been committed.  It a corporation contravenes any provision of this Act or the regulations, each person who is a director of the corporation or who is concerned in the management of the corporation is taken to have contravened the same provision if the person knowingly authorised or permitted the contravention.  A person may be proceeded against and convicted under a provision pursuant to subsection (1) whether or not the corporation has been proceeded against or convicted under that provision.  Nothing in this section affects any liability imposed on a corporation for an | 25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33<br>34<br>35<br>36<br>37 |  |  |  |

|      |        | (2)             | A person must not fail to comply with an order section.   | made by the court under this                                | 1                     |
|------|--------|-----------------|---|---|-----------------------|
|      |        |                 | Maximum penalty: 20 penalty units.  |   | 3                     |
|      |        | (3)             | If an organisation fails to comply with an order section, each trustee or other person who was a rof the organisation at the time of the failure to diff the trustee or person knowingly authorised comply.  Maximum penalty: 50 penalty units. | member of the governing body comply is guilty of an offence | 4<br>5<br>6<br>7<br>8 |
| :    | 25ZA   | Pena            | ty notices  |   | 10                    |
|      |        | (1)             | An authorised officer may issue a penalty notice authorised officer that the person has committed   |   | 11<br>12              |
|      |        | (2)             | A penalty notice offence is an offence against t is prescribed by the regulations as a penalty not  |   | 13<br>14              |
|      |        | (3)             | The Fines Act 1996 applies to a penalty notice is   | ssued under this section.                                   | 15                    |
|      |        |                 | <b>Note.</b> The <i>Fines Act 1996</i> provides that, if a person in not wish to have the matter determined by a court, specified in the notice and is not liable to any furt offence.  | the person may pay the amount                               | 16<br>17<br>18<br>19  |
|      |        | (4)             | The amount payable under a penalty notice is amount prescribed for the alleged offence by the maximum amount of penalty that could be court).   | he regulations (not exceeding                               | 20<br>21<br>22<br>23  |
|      |        | (5)             | This section does not limit the operation of an under, this Act or any other Act relating to procrespect of offences.   |   | 24<br>25<br>26        |
| [27] | Part : | 3, <b>Div</b> i | sions 1 and 2   |   | 27                    |
|      | Omit   | the D           | visions.  |   | 28                    |
| [28] | Part : | 3A, Di          | rision 1 Preliminary  |   | 29                    |
|      | Omit   | the D           | vision.   |   | 30                    |
| [29] | Secti  | on 41           | Appointment of public inquirers to conduct  | public inquiries  | 31                    |
|      | Omit   | sectio          | 41B (1). Insert instead:  |   | 32                    |
|      |        | (1)             | The Minister may appoint a qualified person to the following:   | conduct a public inquiry into                               | 33<br>34              |
|      |        |                 | (a) any person or organisation that:  |   | 35                    |
|      |        |                 | <ul><li>(i) is conducting or has conducted<br/>participated in, a fundraising appea</li></ul>   | al, or  | 36<br>37              |
|      |        |                 | (ii) the Minister has reason to believe is<br>or is participating or has participate  |   | 38<br>39              |
|      |        |                 | (b) any other person, organisation or matter appeals.   | r associated with fundraising                               | 40<br>41              |
| [30] | Secti  | on 41           | Reconstitution of existing non-public inquir  | y as public inquiry   | 42                    |
|      | Omit   | the se          | tion.   |   | 43                    |

| [31] | Sect   | ion 41   | I Lega  | al and financial assistance for witness  | 1                    |  |  |
|------|--|----------|---------|--|----------------------|--|--|
|      | Omi  | t "of th | ie Dep  | partment of Finance, Services and Innovation" from section 41I (5).  | 2                    |  |  |
| [32] | 32] Section 41N Protection from incrimination        |          |         |  |                      |  |  |
|      | Omi  | t "secti | ion 30' | " from section 41N (3) (a). Insert instead "section 25L".  | 4                    |  |  |
| [33] | Sect   | ion 41   | N (6)   |  | 5                    |  |  |
|      | Omi  | t the su | ıbsecti | ion (including the note to the subsection).  | 6                    |  |  |
| [34] | Sect   | ion 41   | Р       |  | 7                    |  |  |
|      | Omit the section. Insert instead:                    |          |         |  |                      |  |  |
|      | 41P Investigative powers under Division 1 of Part 2A |          |         |  |                      |  |  |
|      |  | (1)      | The     | provisions of sections 25G and 25H extend to public inquiries.   | 10                   |  |  |
|      |  | (2)      | For t   | this purpose:  | 11                   |  |  |
|      |  |          | (a)     | any reference to an investigation or inquiry under Part 2A is to be read as including a reference to a public inquiry, and   | 12<br>13             |  |  |
|      |  |          | (b)     | any reference to the purposes of any investigation or inquiry under<br>Part 2A is to be read as including a reference to the purposes of any<br>public inquiry, and  | 14<br>15<br>16       |  |  |
|      |  |          | (c)     | any reference to an authorised officer is to be read as including a reference to a public inquirer.  | 17<br>18             |  |  |
| [35] | Sect   | ion 41   | Q Sea   | arch warrant   | 19                   |  |  |
|      | Omi  | t "secti | ion 29' | "wherever occurring in section 41Q (2) and (3).  | 20                   |  |  |
|      | Inser  | rt inste | ad "se  | ction 25I".  | 21                   |  |  |
| [36] | Sect   | ion 41   | S Offe  | ences in relation to public inquiries  | 22                   |  |  |
|      | Omi  | t sectio | on 41S  | (1). Insert instead:   | 23                   |  |  |
|      |  | (1)      | Sect.   | ion 25L (Offences relating to inquiries and inspections) extends to public iries with all necessary modifications, including the following:  | 24<br>25             |  |  |
|      |  |          | (a)     | the reference in that section to a notice under Division 1 of Part 2A is to be read as including a reference to a notice under this Part (including a notice given in exercise of the powers conferred by section 41P),                                    | 26<br>27<br>28       |  |  |
|      |  |          | (b)     | the reference in that section to an oath required to be taken, or affirmation required to be made, under Division 1 of Part 2A is to be read as including a reference to an oath or affirmation required under this Part,                                  | 29<br>30<br>31<br>32 |  |  |
|      |  |          | (c)     | the reference in that section to the exercise of functions under this Act or the regulations by an authorised inspector is to be read as including a reference to the exercise of functions under this Part by a public inquirer or an authorised officer. | 33<br>34<br>35<br>36 |  |  |
| [37] | Sect   | ion 41   | Т Ехс   | lusion of personal liability   | 37                   |  |  |
|      | Omi  | t sectio | on 41T  | (3).   | 38                   |  |  |
| [38] | Sect   | ion 43   | Admi    | inistrative review of cancellation of authority  | 39                   |  |  |
|      | Omit "revoked". Insert instead "cancelled".          |          |         |  |                      |  |  |

| [39] | Section 48               |   |   |  |  |  |
|------|--------------------------|---|---|--|--|--|
|      | Omi                      | t the se  | ion. Insert instead:  |  | 2                                      |  |
|      | 48                       | 8 Remuneration of board members of charitable fundraising organisations |   |  |  |  |
|      |                          | (1)   | from an organisation tha  | t and keep any remuneration, payment or other benefit<br>at holds an authority under this Act if the person holds<br>member of the governing body, of the organisation.  | 4<br>5<br>6<br>7                       |  |
|      |                          | (2)   | Subsection (1) does not   | •  | 8                                      |  |
|      |                          | , ,   | (a) the Minister, by subsection (1) do  | order published in the Gazette, has declared that<br>es not apply to the office or position concerned, or a<br>or positions that includes the office or position   | 9<br>10<br>11<br>12                    |  |
|      |                          |   |   | iven prior approval to a person accepting and keeping payment or other benefit despite subsection (1), or  | 13<br>14                               |  |
|      |                          |   |   | med holds the office or acts in the position by reason fice as a minister of religion or a member of a religious   | 15<br>16<br>17                         |  |
|      |                          | (3)   | An approval under this Minister when giving th  | section is subject to any conditions imposed by the e approval.  | 18<br>19                               |  |
|      |                          | (4)   | An approval under this s  | section is to be in writing.   | 20                                     |  |
|      | (5)                      |   | An application for approache organisation concern   | ovals must be addressed in writing to the Minister by ned.   | 21<br>22                               |  |
|      |                          | (6)   |   | ration, payment or other benefit does not include a allowance payable to a person.   | 23<br>24                               |  |
|      |                          | (7)   | The regulations may exe<br>the application of this se   | empt an organisation, or a class of organisations, from ection.  | 25<br>26                               |  |
| [40] | Sect                     | ion 49  | authorised inspectors   |  | 27                                     |  |
|      | Omi                      | t the se  | ion.  |  | 28                                     |  |
| [41] | Sect                     | ion 50  | Proceedings for offence   | es   | 29                                     |  |
|      | Omi                      | t the se  | ion.  |  | 30                                     |  |
| [42] | Sect                     | ion 51  | Offences by corporatio  | ns   | 31                                     |  |
|      | Omi                      | t the se  | ion.  |  | 32                                     |  |
| [43] | Sect                     | ion 52  |   |  | 33                                     |  |
|      | Insert after section 51: |   |   |  |  |  |
|      | 52                       | Appl  | ation of funds in abse  | nce of authority   | 35                                     |  |
|      |                          | (1)   | Secretary is satisfied a pa<br>a fundraising appeal wi<br>organisation's authority,<br>order for the disposition<br>Supreme Court is sati | a person or organisation has been cancelled or if the person or organisation is conducting or has conducted thout lawful authority or contrary to the person's or the Secretary may apply to the Supreme Court for an on of assets of the person or organisation that the sfied are, or are traceable to, the proceeds of a ucted by the person or organisation. | 36<br>37<br>38<br>39<br>40<br>41<br>42 |  |

|      | (2)           |                | e than one application may be made in respect of the same person or nisation.   | 1<br>2               |
|------|---------------|----------------|---|----------------------|
|      | (3)           | asset          | ng regard to the purposes or objects of a fundraising appeal to which the s are referable, the Supreme Court may make an order for the disposition e assets as it thinks fit.   | 3<br>4<br>5          |
|      | (4)           | The S<br>think | Supreme Court may also make any consequential or ancillary orders as it as fit.   | 6<br>7               |
| [44] | Section 53    | Deleg          | ation   | 8                    |
|      | Insert at the | end o          | of the section:   | 9                    |
|      | (2)           |                | Secretary may delegate the exercise of any function of the Secretary under Act (other than this power of delegation) to:  | 10<br>11             |
|      |               | (a)            | any person employed in the Department, or   | 12                   |
|      |               | (b)            | any other person, or other class of persons, authorised for the purposes of this section by the regulations.  | 13<br>14             |
| [45] | Section 55    | Regul          | lations   | 15                   |
|      | Omit "20 p    | enalty         | units" from section 55 (2). Insert instead "50 penalty units".  | 16                   |
| [46] | Schedule 2    | 2 Savir        | ngs and transitional provisions   | 17                   |
|      | Insert after  | clause         | 1 (3):  | 18                   |
|      | (4)           | this o         | out limiting subclauses (1) and (2), regulations made for the purposes of clause may amend this Schedule to provide for additional or different ags and transitional provisions instead of including the provisions in the lations. | 19<br>20<br>21<br>22 |