

New South Wales

Bail Amendment Bill 2015

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

The Terrorism (Police Powers) Amendment Bill 2015 is cognate with this Bill.

Overview of Bill

The object of this Bill is to amend the *Bail Act 2013* (the *Bail Act*) in response to the following reports and reviews:

- (a) the Review of the Bail Act 2013 (Final Report) by Judge John Hatzistergos dated June 2015,
- (b) the *Bail–Additional show cause offences* report by the New South Wales Sentencing Council dated May 2015,
- (c) the Martin Place Siege Joint Commonwealth New South Wales Review dated January 2015.

Outline of provisions

Clause 1 sets out the name (also called the short title) of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on a day or days to be appointed by proclamation.

Schedule 1 Amendments of Bail Act 2013 No 26 in response to Hatzistergos and Sentencing Council reports

Schedule 1 [2] amends section 16B (Offences to which the show cause requirement applies) of the Bail Act to provide that a serious indictable offence committed by an accused person while the person was the subject of an arrest warrant under the Bail Act or Part 7 (Revocation and

reinstatement by Parole Authority of certain orders) of the *Crimes (Administration of Sentences) Act 1999* is a show cause offence for the purposes of the Bail Act. Show cause offences are offences for which a bail authority must refuse bail unless the accused person shows cause why his or her detention is not justified.

Schedule 1 [3] amends the definition of *serious personal violence offence* in section 16B (3) of the Bail Act (which is used for the purposes of the show cause requirement) so that the term includes not only offences under Part 3 (Offences against the person) of the *Crimes Act 1900* that are punishable by imprisonment for a term of 14 years or more, but also offences under a law of the Commonwealth, another State or Territory or any other jurisdiction that are similar to an offence under that Part.

Schedule 1 [4] amends section 18 (1) (f) of the Bail Act to provide that, in assessing bail concerns, a bail authority is to consider whether the accused person has a history of compliance or non-compliance with intensive correction orders, home detention orders, community service orders or non-association and place restriction orders. **Schedule 1 [1]** makes a consequential amendment to make clear what orders are caught within the terms *community service order* and *non-association and place restriction order*.

Schedule 1 [5] inserts proposed section 18 (1) (f1) into the Bail Act to provide that if a bail authority is assessing bail concerns because the accused person has failed or was about to fail to comply with a bail acknowledgment or a bail condition, the bail authority is to consider any warnings issued to the accused person by police officers and bail authorities regarding non-compliance with bail acknowledgments or bail conditions.

Schedule 1 [6] inserts proposed section 18 (1) (i1) into the Bail Act to provide that, in assessing bail concerns, a bail authority is, if the accused person has been convicted of the offence concerned, but has not yet been sentenced, to consider the likelihood of a custodial sentence being imposed.

Schedule 1 [7] inserts proposed section 28 (3) (a1) into the Bail Act to provide that an accommodation requirement can be imposed as a bail condition for the purpose of enabling the accused person to be admitted to a residential rehabilitation facility for treatment on the person's release on bail. **Schedule 1** [8] makes a consequential amendment.

Schedule 1 [9] inserts proposed section 43 (1A) into the Bail Act to enable a police officer of or above the rank of sergeant who is at a hospital to make a bail decision for an offence if:

- (a) the person accused of the offence is present at the hospital to receive treatment, and
- (b) in the opinion of the police officer, it is not reasonable to take the person to a police station due to the person's incapacity or illness.

Schedule 1 [10] makes a consequential amendment.

Schedule 1 [12] omits section 78 (2) from the Bail Act which currently provides that a bail authority can revoke or refuse bail only if satisfied that:

- (a) the person has failed or was about to fail to comply with a bail acknowledgment or bail conditions, and
- (b) having considered all possible alternatives, the decision to refuse bail is justified.

Section 78 (1), which remains unchanged, provides that a bail authority before which an accused person is brought or appears may, if satisfied that the person has failed or was about to fail to comply with a bail acknowledgment or a bail condition, release the person on the person's original bail or vary the bail decision that applies to the person (including revoke or refuse bail). **Schedule 1** [11] makes a consequential amendment to include a note explaining that under section 4 (3) (a) of the Bail Act the power to vary a bail decision includes a power to revoke the bail decision and substitute a new bail decision.

Schedule 2 Amendment of Bail Act 2013 No 26 in response to Martin Place Siege review

Schedule 2 [3] inserts provisions into section 18 of the Bail Act to provide that, in assessing bail concerns, a bail authority is to consider:

- (a) whether the accused person has any associations with a terrorist organisation, and
- (b) whether the accused person has made statements or carried out activities advocating support for terrorist acts or violent extremism, and
- (c) whether the accused person has any associations or affiliation with any persons or groups advocating support for terrorist acts or violent extremism.

Schedule 2 [1] and [2] make consequential amendments and provide that, for the purposes of the Bail Act, *terrorist act* has the same meaning as it has in Part 5.3 of the Commonwealth Criminal Code.

Schedule 2 [4] inserts proposed section 22A into the Bail Act to provide that, despite anything to the contrary in that Act, a bail authority must, unless it is established that exceptional circumstances exist, refuse bail for:

- (a) an offence under section 310J (Membership of terrorist organisation) of the *Crimes Act* 1900, or
- (b) any other offence for which a custodial sentence may be imposed, if the bail authority is satisfied that the accused person:
 - (i) before being charged with that offence, has been charged with a Commonwealth terrorism offence or an offence under section 310J of the *Crimes Act 1900* and the proceedings relating to the offence have not concluded, or
 - (ii) has previously been convicted of a Commonwealth terrorism offence or an offence under section 310J of the *Crimes Act 1900*, or
 - (iii) is the subject of a control order made under Part 5.3 of the Commonwealth Criminal Code.