

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The object of this Bill is to amend the Young Offenders Act 1997 (the Act) so as:

- (a) to provide that young offenders who have previously been convicted or found guilty of an offence by a court or who have previously been dealt with under the Act are not entitled to be warned or cautioned under the Act, and
- (b) to require that a parent of a young offender be given notice when the offender is warned under Part 3, or cautioned under Part 4, of the Act, and
- (c) to provide for a more expeditious application of the scheme established by the Act by:
 - (i) requiring that a warning, caution or conference be given or held as close as possible to the date when the offence to which it relates was committed, and

- (ii) depriving the child, or a person responsible for the child, of the opportunity to delay the matter by refusing to choose an adult to be present at the time of admission, caution, giving of explanation or conference, and
- (iii) giving the investigating official, person giving the caution, specialist youth officer or conference convenor the power to appoint a respected member of the community to be present at the times referred to in the preceding subparagraph if the child, or a person responsible for the child, refuses to choose an adult or if the investigating official or specialist youth officer is satisfied that no other person will be present, and
- (iv) removing the discretion of specialist youth officers, conference administrators and the Director of Public Prosecutions to overturn referrals for conferences in favour of cautions.

Outline of provisions

Clause 1 sets out the name (also called the short title) of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on the date of assent.

Clause 3 is a formal provision giving effect to the amendments to the *Young Offenders Act 1997* set out in Schedule 1.

Schedule 1 Amendments

Repeat offenders—entitlement to be dealt with by conference

Currently, a child is not precluded from being given a warning or a caution merely because the child has previously committed offences or has previously been dealt with under the Act.

Schedule 1 [3], [4], [6], [7], [8] and **[10]** make amendments to preclude a child from being given a warning or caution if the child has previously been convicted or found guilty of an offence by a court or been dealt with under the Act.

Schedule 1 [16] provides that a child is entitled to be dealt with by conference if the offence is one for which neither a warning nor a caution may be given.

Notice to parents

Schedule 1 [5] (proposed section 17A) requires an investigating official to give written notice of the giving of a warning to a parent of the child.

Schedule 1 [11] amends section 24 (1) to require a person arranging a caution to give notice to a parent of the child to be cautioned.

Schedule 1 [15] (proposed section 30 (3)) requires that a copy of the caution notice be given to a parent of the child.

Expeditious application of scheme

Schedule 1 [1] (proposed section 7 (h)) provides that persons exercising functions under the Act should do so expeditiously and that a warning, caution or youth justice conference be given or held as close as possible to the date when the offence to which it relates was committed.

Schedule 1 [12] (proposed section 26 (1)) provides for a shorter period within which a caution must be given.

Participation of respected member of the community

At present, it is possible for a child, or a person responsible for the child, to delay the application of the scheme by refusing to choose an adult to be present at the time of admission, caution, conference or giving of explanation. The following amendments allow a respected member of the community to be present at those times.

Schedule 1 [2] amends section 10 to allow an admission by a child of an offence to take place in the presence of a respected member of the community chosen by the investigating official.

Schedule 1 [9] and **[19]** amend sections 22 (2) and 39 (2) to allow, in certain cases, explanations to children in relation to cautions and conferences to be made in the presence of a respected member of the community chosen by the investigating official or specialist youth officer.

Schedule 1 [13] and **[14]** amend sections 28 and 29 to allow a respected member of the community chosen by a person giving a caution to be present when the caution is given to the child.

Schedule 1 [23] removes the limitation on the role played at a conference by a respected member of the community chosen by the conference convenor.

Removal of discretion to overturn referrals

Schedule 1 [17], **[18]**, **[20]** and **[22]** remove the discretion of specialist youth officers, conference administrators and the Director of Public Prosecutions to overturn referrals for conferences in favour of cautions.

Schedule 1 [21] is a consequential amendment.

Savings and transitional provisions

Schedule 1 [25] amends Schedule 3 so as to enable regulations of a savings or transitional nature to be made in connection with the proposed Act.

Schedule 1 [26] amends Schedule 3 so as to enact savings provisions in connection with the proposed Act.

Schedule 1 [24] is a consequential amendment.



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No , 2002

A Bill for

An Act to amend the *Young Offenders Act 1997* to reform the cautioning and warning system under that Act; and for other purposes.

The Legislature of New South Wales enacts:		
1	Name of Act	2
	This Act is the Young Offenders Amendment (Reform of Cautioning and Warning) Act 2002.	3
2	Commencement	5
	This Act commences on the date of assent.	ϵ
3	Amendment of Young Offenders Act 1997 No 54	7
	The Young Offenders Act 1997 is amended as set out in Schedule 1.	8

Amendments Schedule 1

Sch	edule 1	Am	endments	1
	-		(Section 3)	2
[1]	Section 7	Princi	ples of scheme	3
	Insert after section 7 (g):			
		(h)	The principle that the scheme established by this Act be applied expeditiously and that any warning, caution or youth justice conference be given or held as close as possible to the date when the offence to which it relates was committed.	5 6 7 8 9
[2]	Section 10	0 Adm	ission of offences	10
	Insert at th	e end	of section 10 (d):	11
			, or	12
		(e)	a respected member of the community chosen by the investigating official.	13 14
[3]	Section 14	4 Entit	lement to be dealt with by warning	15
	Insert at the end of section 14 (2) (b):			16 17
			, or	18
		(c)	the child has previously been convicted or found guilty of an offence by a court, or	19 20
		(d)	the child has previously been dealt with under this Act.	21
[4]	Section 14	4 (3)		22
	Omit the s	ubsect	ion.	23

Schedule 1 Amendments

[5]	Sectio	n 17	Α		1
	Insert after section 17:				2
	17A	17A Notice to parent			3
			An investigating official who gives a warning to a child under this Part must give to a parent of the child written notice of:		
			(a)	the giving of the warning, and	6
			(b)	the offence in relation to which the warning was given, and	7 8
			(c)	the date, time and place at which the warning was given.	9 10
[6]	Section 20 Entitlement to be dealt with by caution				11
	Omit section 20 (2). Insert instead:				12
	(2)		Despite subsection (1), the child is not entitled to be dealt with by caution if:		
			(a)	in the opinion of the investigating official, it is more appropriate to deal with it by another means because it is not in the interests of justice for the matter to be dealt with by giving a caution, or	15 16 17 18
			(b)	the child has previously been convicted or found guilty of an offence by a court, or	19 20
			(c)	the child has previously been dealt with under this Act.	21
[7]	Sectio	n 20	(3) (d		22
	Omit t	he pa	aragra	ph.	23
[8]	Sectio	n 20	(6)		24
	Omit the subsection.				25

Amendments Schedule 1

[9]	Section 22	Expla	anations to children	1
	Insert at the end of section 22 (2) (d):			
			, or	3
		(e)	a respected member of the community chosen by the investigating official.	4 5
	(3)	if the	rson referred to in subsection (2) (e) may be chosen only e investigating official is satisfied that none of the persons red to subsection (2) (a), (b), (c) or (d) will be present.	6 7 8
[10]	Section 23	Refer	rrals for cautions	9
	Omit section	on 23 ((2) (d).	10
[11]	Section 24	Notic	e of caution	11
	Insert "and	a pare	ent of the child" after "notice to the child" in section 24 (1).	12
[12]	Section 26	Place	e and time of cautions	13
	Omit section	on 26 ((1). Insert instead:	14
	(1)		ution must, if practicable, be given not more than 7 days notice of the caution is given under section 24 (1).	15 16
[13]	Section 28	Perso	ons who may accompany child	17
	Omit section	on 28 ((e). Insert instead:	18
		(e)	a respected member of the community (whether chosen by the child or by the person giving the caution),	19 20
[14]	Section 29	Givin	g of cautions	21
	Omit "an a	dult cl	hosen by the child" from section 29 (3).	22
	Insert instead "a respected member of the community (whether chosen by the child or by the person giving the caution)".			

Schedule 1 Amendments

[15]	Section 30 Caution notice	1	
	Insert after section 30 (2):	2	
	(3) A copy of the caution notice signed by the child must be given to a parent of the child.	3 4	
[16]	Section 37 Entitlement to be dealt with by conference	5	
	Omit section 37 (1). Insert instead:	6	
	(1) A child who is alleged to have committed an offence for which a conference may be held is entitled to be dealt with by holding a conference if the offence is one for which neither a warning nor a caution may be given.	g 8	
[17]	Section 37 (2)	11	
	Omit "or by giving a caution".	12	
[18]	Section 38 Determinations by specialist youth officers	13	
	Omit section 38 (2).	14	
[19]	Section 39 Explanations to children	15	
	Insert after section 39 (2) (d):		
	, or	17	
	(e) a respected member of the community chosen by the specialist youth officer.	e 18 19	
	(3) A person referred to in subsection (2) (e) may be chosen only if the specialist youth officer is satisfied that none of the persons referred to in subsection (2) (a), (b), (c) or (d) will be present.	21	
[20]	Section 41 Conference administrator may refer matters to DPP	24	
	Omit the section.	25	

Part 1 General

Schedule 3, clause 1

Insert at the end of clause 1 (1):

Warning) Act 2002

[25]

Amendments

[21]	Section 42 Appointment of conference convenor	1
	Omit section 42 (2).	2
[22]	Section 44 Right not to proceed	3
	Omit section 44 (2). Insert instead:	4
	(2) A specialist youth officer who refers a matter for a conference	5
	may, at any time before the conference is held, determine that	6
	it is not in the interests of justice for a matter to be dealt with	7
	by a conference and refer the matter to the investigating official	8
	or other appropriate authority for the commencement of	9
	proceedings.	10
[23]	Section 47 Participants in conferences	11
	Omit "for the purpose of advising conference participants about relevant	12
	issues," from section 47 (2) (a).	13
[24]	Schedule 3 Savings and transitional provisions	14
	Insert before clause 1:	15

Young Offenders Amendment (Reform of Cautioning and

Schedule 1

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[26]	Sched	dule 3, Part 2	1
	Insert	after clause 3:	2
	Part	2 Provisions consequent on enactment of Young Offenders Amendment (Reform of Cautioning and Warning) Act 2002	3 4 5
	4	Savings	6
		This Act, as in force immediately before the date of the commencement of the <i>Young Offenders Amendment (Reform of Cautioning and Warning) Act 2002</i> continues to apply to and in respect of matters arising before the commencement date.	7 8 9 10 11
	5	Application of amendments	12
		The amendments made by the Young Offenders Amendment (Reform of Cautioning and Warning) Act 2002 apply only to and in respect of offences committed on or after the	13 14 15

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commencement of that Act.

Schedule 1

Amendments