



New South Wales

Tobacco Legislation (Closure Orders) Amendment Bill 2025

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The objects of this Bill are to—

- (a) amend the *Public Health (Tobacco) Act 2008* (**the Act**) as follows—
 - (i) to provide that the Secretary of the Ministry of Health (the **Secretary**) may make an order (a **short-term closure order**) to close premises used in connection with offences under the Act, including the sale of illicit tobacco and illicit vaping goods,
 - (ii) to provide that the Local Court may make an order (a **long-term closure order**) to close premises used in connection with offences under the Act, including the sale of illicit tobacco and illicit vaping goods,
 - (iii) to increase penalties for offences under the Act and to align penalties with equivalent penalties under the *Poisons and Therapeutic Goods Act 1966* relating to vaping goods,
 - (iv) to provide protections for criminal intelligence given by the Commissioner of Police for the purposes of the Act,
 - (v) to update the provisions concerning seizure and disposal of products to provide that illicit tobacco and illicit vaping goods may be seized and disposed of,
 - (vi) to provide that the amendments to the Act providing for closure orders must be subject to review at the same time as the provisions of the Act providing for tobacco retailer and wholesaler licensing are reviewed, and
- (b) amend the *Retail Leases Act 1994* to provide that a lessor of retail premises may terminate the lease if the premises have been made the subject of a closure order under the *Public Health (Tobacco) Act 2008*.

Outline of provisions

Clause 1 sets out the name, also called the short title, of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on a day or days to be appointed by proclamation.

Schedule 1 Amendment of Public Health (Tobacco) Act 2008 No 94

Schedule 1[1], [2] and [25] make consequential amendments including by moving definitions to the proposed dictionary at the end of the Act.

Schedule 1[3] amends the Act, section 6, including to increase penalties for prohibited sales, and inserts proposed section 6A to create offences for the possession of commercial quantities of illicit tobacco.

Schedule 1[4] makes amendments to the Act, section 7, including amendments consequential to Schedule 1[3] and to increase the maximum penalty for selling tobacco without a health warning.

Schedule 1[6] makes an amendment of a statute law nature.

Schedule 1[8] inserts proposed section 31A to provide that criminal intelligence provided by the Commissioner of Police must not be disclosed without authorisation.

Schedule 1[9] and [15] increase penalties for offences of selling tobacco without a licence and falsely claiming to be licensed.

Schedule 1[10]–[14] make amendments to provide that previous closure orders may be taken into account by the Secretary when making decisions about granting, renewing or revoking licences under the Act.

Schedule 1[18] inserts proposed sections 45A–45D to clarify and expand the powers of inspectors to obtain documents and other information for functions under the Act. **Schedule 1[16] and [17]** are consequential amendments.

Schedule 1[19] inserts proposed section 46A to provide that a person is not excused from giving an inspector information or answering questions on the grounds of self-incrimination, and that the information must not be used against the person in criminal proceedings except in limited circumstances.

Schedule 1[20] inserts proposed Parts 6A and 6B. Proposed Part 6A provides for the Secretary to make a short-term closure order of up to 90 days for premises that have been or are likely to be used for the sale of illicit tobacco or illicit vaping goods or for sales without a licence. Proposed Part 6A also provides for the Local Court to make a long-term closure order of up to 12 months. Proposed Part 6B provides for the seizure and disposal of tobacco and vaping goods associated with offences under the Act. **Schedule 1[5] and [7]** are consequential amendments.

Schedule 1[21] inserts proposed section 53A to make licence holders liable for offences by agents.

Schedule 1[22] is consequential to the amendments proposed by Schedule 1[3] and [4].

Schedule 1[23] inserts proposed section 56A, which provides for the Commissioner of Police to give the Secretary information for the administration or enforcement of the Act, and proposed section 56B, which protects the State and agencies from liability for good faith action under the Act.

Schedule 1[24] makes an amendment to require proposed section 31A, which concerns the use of criminal intelligence, and proposed Part 6A, which concerns closure orders, to be reviewed when the provisions of the Act concerning the licensing of tobacco retailers and wholesalers are reviewed.

Schedule 2 Amendment of Retail Leases Act 1994 No 46

Schedule 2 inserts proposed section 45A, which provides that a lessor of premises under a retail shop lease may terminate the lease if the premises are subject to a closure order under the *Public Health (Tobacco) Act 2008*.

Schedule 3 Amendment of other Acts

Schedule 3.1 makes consequential amendments to the *Criminal Procedure Act 1986*.

Schedule 3.2[2] and [3] make consequential amendments to the transitional provisions of the *Medicines, Poisons and Therapeutic Goods Act 2022*.

Schedule 3.3 makes an amendment to the *Poisons and Therapeutic Goods Act 1966* to align the maximum penalty for selling illicit vaping goods with the maximum penalty for selling illicit tobacco. **Schedule 3.2[1]** is a consequential amendment to the *Medicines, Poisons and Therapeutic Goods Act 2022*.



New South Wales

Tobacco Legislation (Closure Orders) Amendment Bill 2025

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This PUBLIC BILL, originated in the LEGISLATIVE ASSEMBLY and, having this day passed, is now ready for presentation to the LEGISLATIVE COUNCIL for its concurrence.

Legislative Assembly

Clerk of the Legislative Assembly



New South Wales

Tobacco Legislation (Closure Orders) Amendment Bill 2025

No , 2025

A Bill for

An Act to amend the *Public Health (Tobacco) Act 2008* to give the Secretary of the Ministry of Health and the Local Court power to order the closure of premises used in connection with offences, including the sale of illicit tobacco and illicit vaping goods; to provide for the seizure and disposal of illicit tobacco and illicit vaping goods; to increase penalties for offences; and for related purposes.

The LEGISLATIVE COUNCIL has this day agreed to this Bill with/without amendment.

Legislative Council

Clerk of the Parliaments

Tabling copy

The Legislature of New South Wales enacts—	1
1 Name of Act	2
This Act is the <i>Tobacco Legislation (Closure Orders) Amendment Act 2025</i> .	3
2 Commencement	4
This Act commences on a day or days to be appointed by proclamation.	5

Schedule 1 Amendment of Public Health (Tobacco) Act 2008 No 94

[1] Section 4 Definitions

Omit section 4(1). Insert instead—

- (1) The dictionary in Schedule 2 defines words and expressions used in this Act.
Note— The *Interpretation Act 1987* contains definitions and other provisions that affect the interpretation and application of this Act.

[2] Section 5 Meaning of “health warning”

Omit the section.

[3] Sections 6 and 6A

Omit section 6. Insert instead—

6 Certain sales prohibited

- (1) A person must not sell the following—
- (a) a tobacco product that is not in the package in which it was packed by the manufacturer,
 - (b) cigarettes as individual items or in a package containing fewer than 20 cigarettes,
 - (c) illicit tobacco.
- Maximum penalty—14,000 penalty units or imprisonment for 7 years, or both.
- (2) Tobacco is presumed to be for sale if more than the prescribed quantity of tobacco is on premises where tobacco products or other products are sold.
- (3) Subsection (1)(a) and (b) do not apply to the sale of single cigars.

6A Possession of commercial quantities of illicit tobacco

- (1) A person must not possess a quantity of illicit tobacco that is—
- (a) at least the commercial quantity, and
 - (b) less than 10 times the commercial quantity.
- Maximum penalty—2,800 penalty units or imprisonment for 2 years, or both.
- (2) A person must not possess a quantity of illicit tobacco that is—
- (a) at least 10 times the commercial quantity, and
 - (b) less than 50 times the commercial quantity.
- Maximum penalty—8,400 penalty units or imprisonment for 5 years, or both.
- (3) A person must not possess 50 times the commercial quantity or more of illicit tobacco.
- Maximum penalty—14,000 penalty units or imprisonment for 7 years, or both.
- (4) In this section—
commercial quantity means the following—
- (a) for cigarettes—2,500 cigarettes, or the larger amount prescribed by the regulations,
 - (b) otherwise—2.5kg of product, or the larger amount prescribed by the regulations.

[4] Section 7	1
Omit the section. Insert instead—	2
7 Packing of tobacco product without health warning prohibited	3
(1) A person must not pack a tobacco product into a package in which the product is to be sold unless the package is marked with a health warning.	4
Maximum penalty—14,000 penalty units or imprisonment for 7 years, or both.	5
(2) This section does not apply to single cigars.	6
[5] Section 7A Powers of inspector to seize and dispose of tobacco products exceeding prescribed amounts	7
Omit the section.	8
[6] Section 8 Prohibited words	9
Omit “, “harmless to man” and “harmless to woman”” from section 8(2)(a).	10
Insert instead “and “harmless””.	11
[7] Section 31 Definitions	12
Insert in alphabetical order—	13
<i>recipient</i> , of a closure order, means the following—	14
(a) the occupier of premises that are or have been subject to a closure order,	15
(b) the owner of premises that are or have been subject to a closure order.	16
[8] Section 31A	17
Insert after section 31—	18
31A Criminal intelligence	19
(1) The Secretary must not, without the written authorisation of the Commissioner of Police, disclose criminal intelligence—	20
(a) in a notice or other statement under this part, or	21
(b) in a statement under section 50G, or	22
(c) under section 50L.	23
(2) Despite subsection (1), the Secretary may disclose criminal intelligence if required to do so by law or by order of a court but must notify the Commissioner of Police—	24
(a) as soon as practicable after becoming aware of the required disclosure,	25
and	26
(b) before disclosing the criminal intelligence.	27
(3) If a notice or other statement under this Act would be inaccurate or misleading without the inclusion of criminal intelligence, the Secretary is not required to give the notice or statement.	28
[9] Sections 37(1) and (3) and 38(1) and (3)	29
Omit the penalties. Insert instead—	30
Maximum penalty—	31
(a) for an individual—6,000 penalty units, or	32
(b) otherwise—8,000 penalty units.	33

[10] Section 39A Deciding applications for licences	1
Insert after section 39A(2)(a)—	2
(a1) whether the applicant, or a relevant person for the applicant, has, for the relevant premises or other premises, been the recipient of a closure order,	3 4 5
[11] Section 39A(4)(d1)	6
Insert after section 39A(4)(d)—	7
(d1) the applicant, or a relevant person for the applicant, has, for the relevant premises or other premises, been the recipient of a closure order,	8 9
[12] Section 39C Deciding applications to renew licences	10
Insert after section 39C(2)(a)—	11
(a1) whether the applicant, or a relevant person for the applicant, has, for the relevant premises or other premises, been the recipient of a closure order,	12 13 14
[13] Section 39C(4)(d1)	15
Insert after section 39C(4)(d)—	16
(d1) the applicant, or a relevant person for the applicant, has, for the relevant premises or other premises, been the recipient of a closure order,	17 18
[14] Section 39G Grounds for revoking licences	19
Insert after section 39G(e)—	20
(e1) the licence holder, or a relevant person for the licence holder, has, for the relevant premises or other premises been the recipient of a closure order,	21 22 23
[15] Section 39L Offence of falsely claiming to be licensed	24
Omit the penalty. Insert instead—	25
Maximum penalty—8,000 penalty units.	26
[16] Part 5, Division 4	27
Omit the division.	28
[17] Section 44 Powers of inspectors to enter premises	29
Omit “accessories.” from section 44(4), definition of <i>regulated products</i> , paragraph (b).	30
Insert instead—	31
accessories,	32
(c) illicit vaping goods.	33
[18] Sections 45A–45D	34
Insert after section 45—	35
45A Authorised purposes	36
An inspector may exercise the functions conferred by this part for one or more of the following purposes—	37 38
(a) investigating, monitoring and enforcing compliance with the requirements imposed under this Act,	39 40

(b)	obtaining documents or other information for purposes connected with the administration of this Act.	1 2
45B	Power of inspectors to require documents	3
(1)	An inspector may direct a person to give a document to the inspector or another inspector.	4 5
	Note— The <i>Interpretation Act 1987</i> , Schedule 4 defines a document to mean any record of information, including maps, plans, drawings and photographs.	6 7
(2)	The direction may be given if the inspector requires the document for an authorised purpose.	8 9
(3)	The direction must be given by written order to the person.	10
(4)	The order must specify—	11
(a)	the way the document must be given, and	12
(b)	the form in which the document must be given, and	13
(c)	a reasonable date by which the document must be given.	14
(5)	The order may only require a person to give existing documents that—	15
(a)	are in the person's possession, or	16
(b)	are within the person's power to obtain lawfully.	17
(6)	An inspector may make copies of the documents.	18
45C	Power of inspectors to require answers	19
(1)	An inspector may direct a person to answer questions about a matter if the inspector—	20 21
(a)	reasonably suspects the person to have knowledge of the matter, and	22
(b)	reasonably requires information about the matter for an authorised purpose.	23 24
(2)	The direction may require the answers to be—	25
(a)	written, or	26
(b)	given verbally—	27
(i)	in person, or	28
(ii)	by audio link or audio visual link.	29
(3)	The inspector may direct a body corporate to nominate an individual to answer questions on behalf of the body corporate.	30 31
(4)	The nomination must be—	32
(a)	in writing, and	33
(b)	given to the authorised officer within the time required in the direction.	34
(5)	The individual must be a director or other officer of the body corporate.	35
(6)	Answers given by the individual bind the body corporate.	36
(7)	The inspector may direct the person or nominated individual to attend at a specified place and time to answer questions if—	37 38
(a)	the answers are to be given verbally, and	39
(b)	attendance at the place is reasonably required for the questions to be properly put and answered.	40 41
(8)	The place and time must be reasonable in the circumstances.	42

(9)	A direction under this section must be in writing.	1
45D	Recording of evidence	2
(1)	An inspector may record a person answering questions under this division if the authorised officer—	3
	(a) informs the person the record will be made, and	4
	(b) a copy of the record is given to the person as soon as practicable after the record is made.	5
(2)	The record may be made using—	6
	(a) sound recording apparatus, or	7
	(b) audio visual apparatus, or	8
	(c) another method decided by the inspector.	9
(3)	The record may be made despite the provisions of another law.	10
[19]	Section 46A	11
	Insert after section 46—	12
46A	Self-incrimination	13
(1)	A person is not excused from giving relevant information on the ground that the information may incriminate or make liable to a penalty—	14
	(a) the person, or	15
	(b) another person, including a body corporate that has nominated the person to answer questions under section 45C.	16
(2)	Relevant information given by an individual is not admissible in evidence in criminal or civil proceedings against the individual, except proceedings for an offence under this part, if—	17
	(a) the individual objected at the time to doing so on the ground that it might incriminate the individual, or	18
	(b) the individual was not warned on that occasion that the individual may object to giving the information or answer on the ground that it might incriminate the individual.	19
(3)	Relevant information given by an individual may be admissible in evidence in criminal or civil proceedings against another person, including a body corporate that has nominated the individual to answer questions.	20
(4)	In this section—	21
	<i>give relevant information</i> means—	22
	(a) give a document under section 45B, or	23
	(b) answer a question under section 45C.	24
[20]	Parts 6A and 6B	25
	Insert after section 50—	26

Part 6A Closure of premises

Division 1 Preliminary

50A Definitions

In this part—

closed premises means premises subject to a closure order.

notifiable person, for premises, means the following—

- (a) the person apparently in charge of the premises,
- (b) the occupier of the premises,
- (c) if the premises are a licensed retail outlet—
 - (i) the licence holder, and
 - (ii) the nominated designated person under section 39(3)(e)(iii) for the retail licence for the premises, and
 - (iii) the relevant persons for the retail licence for the premises,
- (d) the owner of the premises.

relevant breach means the following—

- (a) the sale of illicit tobacco,
- (b) the retail sale of tobacco products or non-tobacco smoking products by a person who does not hold a retail licence that is in effect,
- (c) the wholesale sale of tobacco products or non-tobacco smoking products by a person who does not hold a wholesale licence that is in effect,
- (d) the sale of illicit vaping goods.

Division 2 Short-term closure orders

50B Secretary may make short-term closure order

- (1) The Secretary may by written order (a **short-term closure order**) direct that premises specified in the order are closed for the period, not longer than 90 days, specified in the order.
- (2) A short-term closure order may be made for premises if the Secretary reasonably suspects that a relevant breach has occurred, or is likely to occur, on the premises.
- (3) The Secretary may make a short-term closure order subject to exemptions.
- (4) The Secretary may vary or revoke a short-term closure order.
- (5) The Secretary must not vary a short-term closure order in a way that causes the order to apply for longer than 90 days.
- (6) In making, varying or revoking a short-term closure order, the Secretary is not required to give a person—
 - (a) prior notice of the Secretary's intention to make, vary or revoke the order, or
 - (b) an opportunity to be heard.
- (7) If the Secretary varies or revokes a short-term closure order, the Secretary must take reasonably practicable steps to give each notifiable person for the premises notice of the variation or revocation.

50C	Secretary may make further short-term closure orders	1
(1)	The Secretary may make one or more further short-term closure orders about the same premises.	2 3
(2)	A second or subsequent short-term closure order may only be made if the Secretary reasonably suspects a further relevant breach has occurred or is likely to occur after the making of the previous short-term closure order.	4 5 6
Division 3	Long-term closure orders	7
50D	Local Court may make long-term closure order	8
(1)	The Secretary may apply to the Local Court for an order (a <i>long-term closure order</i>) that the premises specified in the order are closed for a period of not more than 12 months.	9 10 11
(2)	A long-term closure order may be made for premises if the Local Court is satisfied that a relevant breach has occurred, or is likely to occur, on the premises.	12 13 14
(3)	The Local Court may make a long-term closure order subject to exemptions.	15
50E	Application by Secretary	16
(1)	The Secretary may apply for a long-term closure order whether or not a short-term closure order has been made or is in force for the relevant premises.	17 18
(2)	The Secretary must, if reasonably practicable, give the following persons a copy of an application for a long-term closure order and the persons may apply to the Local Court to be heard on the application—	19 20 21
(a)	the occupier of the premises,	22
(b)	the owner of the premises.	23
50F	Review of long-term closure order	24
(1)	The owner or occupier of premises that are subject to a long-term closure order may apply to the Local Court for a review of the order.	25 26
(2)	An application may be made only if—	27
(a)	there has been a substantial or material change in the circumstances surrounding the making of the long-term closure order, or	28 29
(b)	relevant information that was not available when the order was made has become available.	30 31
(3)	A person making an application for review of a long-term closure order must, within 2 business days after making the application, give a copy of the application to the Secretary.	32 33 34
(4)	The Secretary is entitled to be heard on the application.	35
(5)	After hearing a review application, the Local Court may—	36
(a)	confirm the order, or	37
(b)	vary the order, or	38
(c)	revoke the order.	39
(6)	If the Local Court varies or revokes a long-term closure order, the Secretary must take reasonably practicable steps to give each notifiable person for the premises notice of the variation or revocation.	40 41 42

Division 4 Giving notice of closure order

50G Secretary must give public notice of closure order

- (1) The Secretary must give public notice of the making of a closure order by posting a copy of the order—
 - (a) on the front of the premises subject to the order, or
 - (b) if it is not reasonably practicable to attach the notice to the front of the premises—in a reasonably conspicuous public place near the front of the premises.
- (2) The Secretary may also make the following information about a closure order available on the Ministry's website—
 - (a) a copy of the order,
 - (b) a description of the premises to which the order relates,
 - (c) a summary of the reasons for making the order,
 - (d) the date the order takes effect and the duration of the order,
 - (e) other information prescribed by the regulations.
- (3) The Secretary must take reasonably practicable steps to give each notifiable person for the premises a copy of the closure order and a statement explaining the following—
 - (a) the effect of the order,
 - (b) the reasons for making the order,
 - (c) the lessor's ability to terminate the lease under the *Retail Leases Act 1994*, section 45A.
- (4) A person must not interfere with a copy of a closure order posted in accordance with subsection (1).
Maximum penalty—100 penalty units.
- (5) In this section—
closure order includes a closure order that has been varied.

Division 5 Effect of closure order

50H Persons must not enter closed premises

- (1) A person must not enter closed premises without reasonable excuse.
Maximum penalty—
 - (a) for a first offence—750 penalty units, or
 - (b) for second and subsequent offences—1,250 penalty units.
- (2) It is a defence in proceedings for an offence against this section if the person satisfies the court that the person did not know, and could not reasonably have been expected to know, that the premises were closed premises.
- (3) This section does not apply to the following—
 - (a) a police officer, inspector or emergency services worker who enters closed premises to exercise functions under this Act or another law,
 - (b) a person who passes through closed premises while accessing neighbouring premises,
 - (c) a person who enters closed premises in accordance with—

	(i) an exemption granted by the Secretary under section 50B(3), or	1
	(ii) an exemption granted by the Local Court under section 50D(3), or	2 3
	(iii) an exemption notice issued by the Secretary under section 50I,	4
	(d) a person, or a member of a class of persons, prescribed by the regulations.	5 6
50I	Exemption notice	7
(1)	The Secretary may by written notice (an <i>exemption notice</i>) permit one or more named persons, or a member of a class of persons, to enter closed premises.	8 9
(2)	An exemption notice may be given—	10
	(a) for a single entry to the closed premises, or for multiple entries, and	11
	(b) subject to conditions.	12
(3)	An exemption notice must specify the following—	13
	(a) the closed premises to which the notice applies,	14
	(b) the persons or class of persons to whom the notice applies,	15
	(c) the date or the period for which the notice is in effect,	16
	(d) the conditions to which the notice is subject.	17
(4)	The Secretary may revoke a notice given under this section.	18
50J	Licence cancelled by long-term closure order	19
(1)	If a long-term closure order is made for premises, a retail licence or wholesale licence relating to the premises is cancelled.	20 21
(2)	If a licence is cancelled under this section, no compensation or refund is payable to any person, including the person who held the cancelled licence.	22 23
50K	Offence to sell tobacco, smoking products or vaping goods from closed premises	24 25
(1)	A person must not sell tobacco products, non-tobacco smoking products or vaping goods from closed premises.	26 27
	Maximum penalty—	28
	(a) for an individual—	29
	(i) for a first offence—1,250 penalty units or imprisonment for 6 months, or both, or	30 31
	(ii) for second and subsequent offences—2,500 penalty units or imprisonment for 12 months, or both, or	32 33
	(b) otherwise—	34
	(i) for a first offence—6,250 penalty units, or	35
	(ii) for second and subsequent offences—12,500 penalty units.	36
(2)	A person must not sell a product that is not a tobacco product, a non-tobacco smoking product or vaping goods from closed premises.	37 38
	Maximum penalty—	39
	(a) for an individual—	40
	(i) for a first offence—1,000 penalty units, or	41
	(ii) for second and subsequent offences—1,750 penalty units, or	42
	(b) otherwise—	43

	(i) for a first offence—3,750 penalty units, or	1
	(ii) for second and subsequent offences—6,250 penalty units.	2
(3)	It is a defence in proceedings for an offence against this section if the person satisfies the court that the person did not know, and could not reasonably have been expected to know, that the premises were closed premises.	3 4 5
(4)	Subsection (2) does not apply to the sale of a product the person is permitted to sell from the premises in accordance with—	6 7
	(a) an exemption granted by the Secretary under section 50B(3), or	8
	(b) an exemption granted by the Local Court under section 50D(3).	9
Division 6	Information sharing	10
50L	Secretary may disclose information	11
(1)	The Secretary may disclose information obtained in exercising a function under this part to the following—	12 13
	(a) the Australian Border Force,	14
	(b) the Australian Federal Police,	15
	(c) the Australian Taxation Office,	16
	(d) the Commissioner of Police,	17
	(e) Revenue NSW,	18
	(f) a person, or class of persons, prescribed by the regulations,	19
(2)	The Secretary may disclose information about closed premises to the owner of the premises.	20 21
Part 6B	Seizure and disposal	22
50M	Definitions	23
	In this part—	24
	<i>dispose of</i> includes destroy.	25
	<i>illicit goods</i> means—	26
	(a) illicit tobacco, or	27
	(b) illicit vaping goods.	28
50N	Seizure	29
(1)	An inspector may seize the following products if the inspector reasonably believes the products are in a person's possession, custody or control in the course of committing, or for the purposes of committing, an offence under this Act—	30 31 32 33
	(a) tobacco products,	34
	(b) non-tobacco smoking products,	35
	(c) illicit vaping goods.	36
(2)	A product seized under this section may, at the option of the inspector who made the seizure or of another inspector—	37 38
	(a) be detained in the premises where the product was found, or	39
	(b) be moved to other premises and detained at those premises.	40

(3)	If the product is to be detained in the premises where the product was found, the inspector may secure the product in the premises and take reasonable steps to prevent access to the product.	1 2 3
(4)	A person must not, for a product seized under this section—	4
(a)	resist or attempt to prevent the seizure, or	5
(b)	retake or attempt to retake the product, or	6
(c)	move or interfere with the product.	7
	Maximum penalty—	8
(a)	for an individual—	9
(i)	for a first offence—1,250 penalty units, or	10
(ii)	for a second or subsequent offence—2,500 penalty units, or	11
(b)	otherwise—	12
(i)	for a first offence—6,250 penalty units, or	13
(ii)	for a second or subsequent offence—12,500 penalty units.	14
(5)	An inspector under the <i>Poisons and Therapeutic Goods Act 1966</i> may exercise a function under this section if the inspector is on the premises in accordance with that Act.	15 16 17
(6)	In this section—	18
	premises includes a vehicle.	19
500	Certificate evidence	20
(1)	For a product seized under this part, the Secretary must obtain a certificate, in the form approved by the Secretary, setting out the following—	21 22
(a)	the identity of the seized product,	23
(b)	the quantity of the seized product,	24
(c)	other matters prescribed by the regulations.	25
(2)	In legal proceedings under this Act, the certificate is prima facie evidence of the matters stated in the certificate.	26 27
(3)	The certificate may be given by the following—	28
(a)	an inspector,	29
(b)	a person, or a member of a class of persons, prescribed by the regulations.	30 31
(4)	In this section—	32
	identity , of a seized product, includes the following—	33
(a)	whether the product is—	34
(i)	a tobacco product other than illicit tobacco, or	35
(ii)	a non-tobacco smoking product, or	36
(iii)	illicit tobacco, or	37
(iv)	an illicit vaping good,	38
(b)	the brand name of the product,	39
(c)	other matters the person making the certificate considers identify the product.	40 41

50P	Disposal of illicit tobacco and illicit vaping goods	1
(1)	The Secretary may dispose of illicit goods seized under this part.	2
(2)	The Secretary may keep a sample of the illicit goods until any proceedings relating to the illicit goods are finally determined.	3 4
(3)	The Secretary must not dispose of the illicit goods unless—	5
(a)	28 days have passed after the goods were seized, and	6
(b)	the Secretary has complied with the requirements of the regulations.	7
(4)	The regulations may provide for procedures that must be followed when keeping a sample of illicit goods.	8 9
50Q	Forfeiture on conviction	10
(1)	A court that convicts a person for an offence under Part 5, Division 2 may order that a product seized under this part in connection with the offence is forfeited to the Crown.	11 12 13
(2)	The Secretary must dispose of all products forfeited under this section.	14
(3)	The person convicted of the offence is liable to pay the Secretary the reasonable costs of disposal.	15 16
(4)	The costs may be recovered by the Secretary in a court of competent jurisdiction as a debt due to the Crown.	17 18
(5)	In proceedings for recovery of the costs, a certificate signed by the Secretary certifying the amount of the costs and the way the costs were incurred is evidence of the matters certified.	19 20 21
50R	Return of seized tobacco	22
(1)	Tobacco products and non-tobacco smoking products seized under this part must be returned if—	23 24
(a)	proceedings for an offence under Part 5, Division 2 have not been commenced against the person from whom the products were seized within 42 days after seizure, or	25 26 27
(b)	the court that disposes of proceedings for an offence under Part 5, Division 2 does not make an order for forfeiture and destruction of the products, or	28 29 30
(c)	the Secretary is satisfied that the products were incorrectly seized.	31
(2)	Tobacco products and non-tobacco smoking products returned under this section must be returned to the person from whom they were seized, or to another person who appears to the Secretary to be the owner of the products	32 33 34
(3)	This section does not apply to illicit tobacco.	35
50S	Disposal of illicit tobacco and illicit vaping goods seized by police	36
(1)	The Commissioner of Police may dispose of illicit goods seized by a police officer under another law.	37 38
(2)	The Commissioner of Police may keep a sample of the illicit goods until any proceedings relating to the illicit goods are finally determined.	39 40
(3)	The Commissioner of Police must not dispose of the illicit goods unless—	41
(a)	28 days have passed after the goods were seized, and	42

	(b) the Commissioner has complied with the requirements of the regulations.	1 2
(4)	Before the illicit goods are disposed of, the Commissioner of Police must obtain a certificate in the form approved by the Commissioner setting out the following—	3 4 5
	(a) the identity of the illicit good,	6
	(b) the quantity of the illicit good,	7
	(c) other matters prescribed by the regulations.	8
(5)	In legal proceedings, the certificate is prima facie evidence of the matters stated in the certificate.	9 10
(6)	A certificate under this section may be given by a person, or a member of a class of persons, prescribed by the regulations.	11 12
(7)	The regulations may provide for procedures that must be followed when keeping a sample of illicit goods.	13 14
(8)	In this section—	15
	<i>identity</i> , of an illicit good, includes the following—	16
	(a) whether the illicit good is—	17
	(i) illicit tobacco, or	18
	(ii) an illicit vaping good,	19
	(b) the brand name of the illicit good,	20
	(c) other matters that identify the illicit good.	21
50T	No liability for seizure and disposal	22
	The seizure, forfeiture or disposal of a thing under this part does not subject the following to an action, liability, claim or demand—	23 24
	(a) the Commissioner of Police,	25
	(b) an inspector,	26
	(c) the Minister,	27
	(d) a police officer,	28
	(e) the Secretary,	29
	(f) the State,	30
	(g) another person exercising functions under this Act.	31
50U	Regulations	32
	The regulations may make provision for the following—	33
	(a) matters that must be, or may be, included in or attached to a certificate under section 50O or 50S(4),	34 35
	(b) the disposal of illicit goods under section 50P, 50Q or 50S,	36
	(c) amounts that may be recovered by the Secretary under section 50Q.	37
[21]	Section 53A	38
	Insert after section 53—	39

53A	Licence holder liable for act of agent	1
(1)	If an agent of a licence holder commits an offence under this Act or the regulations, the licence holder is guilty of the offence and liable to the penalty specified for the contravention.	2 3 4
(2)	In this section—	5
	<i>agent</i> , of a licence holder, includes—	6
(a)	an employee of the licence holder, and	7
(b)	a person acting, or purporting to act, on behalf of the licence holder.	8
[22]	Section 54 Proceedings for offences	9
	Insert after section 54(3)—	10
(4)	Subsection (1) does not apply to an offence under section 6(1), 6A(2) or (3) or 7(1).	11 12
[23]	Sections 56A and 56B	13
	Insert after section 56—	14
56A	Commissioner of police may give Secretary information	15
	Without limiting another Act or law that requires or authorises the Commissioner of Police to disclose information, the Commissioner may give the Secretary information relevant to the administration or enforcement of this Act.	16 17 18 19
56B	Exclusion of liability of State and others	20
(1)	This section applies to civil proceedings for damages or other compensation brought against the State, or an authority of the State, to the extent the claim is based on alleged—	21 22 23
(a)	negligence, or	24
(b)	defamation, or	25
(c)	breach of duty, including a statutory duty.	26
(2)	Damages or other compensation is not payable in civil proceedings to which this section applies for damage or harm arising from the exercise in good faith of, or failure in good faith to exercise, a function under this Act.	27 28 29
(3)	This section does not affect an entitlement to compensation expressly conferred by this Act.	30 31
[24]	Section 61 Review of certain provisions	32
	Omit section 61(4), definition of <i>reviewable provisions</i> . Insert instead—	33
	<i>reviewable provisions</i> means—	34
(a)	the provisions inserted into Part 5 by the <i>Public Health (Tobacco) Amendment Act (No 2) 2024</i> , and	35 36
(b)	section 31A, and	37
(c)	Part 6A.	38
[25]	Schedule 2	39
	Insert after Schedule 1—	40

Schedule 2 Dictionary

section 4(1)

- approved form**, for Part 5—see section 31.
- brand name** includes a part of a brand name.
- certificate of authority**, for an inspector, means the certificate of authority issued to the inspector under section 43A(3).
- closed premises**, for Part 6A—see section 50A.
- closure order** means the following—
- (a) a short-term closure order,
 - (b) a long-term closure order.
- criminal intelligence** has the same meaning as in the *Liquor Act 2007*.
- display**, in relation to a tobacco advertisement, includes cause or permit to be displayed.
- dispose of**, for Part 6B—see section 50M.
- exercise** a function includes perform a duty.
- function** includes a power, authority or duty.
- health warning** means a health warning under the *Public Health (Tobacco and Other Products) Act 2023* of the Commonwealth.
- illicit goods**, for Part 6B—see section 50M.
- illicit tobacco** means a tobacco product that does not comply with all of the following that apply to the product—
- (a) a tobacco product requirement,
 - (b) a requirement to include a health warning,
 - (c) a requirement prescribed by the regulations.
- illicit vaping goods** means vaping goods other than vaping goods being sold in accordance with the *Poisons and Therapeutic Goods Act 1966*, Part 3A.
- inspector** means an inspector appointed under section 43A.
- law enforcement agency** means the following—
- (a) the NSW Police Force,
 - (b) a police force of another State or Territory,
 - (c) the Australian Federal Police,
 - (d) another authority or person responsible for the enforcement of the laws of the Commonwealth, the State or another State or Territory.
- licence** means a retail licence or a wholesale licence.
- licensed online retail shop**, for Part 5—see section 31.
- licensed retail outlet**, for Part 5—see section 31.
- licensed retailer** means a person who holds a retail licence.
- licensed wholesaler** means a person who holds a wholesale licence.
- long-term closure order**—see section 50D(1).
- Ministry** means the Ministry of Health.
- non-tobacco smoking product** means a product, other than a tobacco product, that is intended for smoking, and includes a product known or described as herbal cigarettes.
- notifiable person**, for Part 6A—see section 50A.

occupier , in relation to premises or a part of premises, including premises or a part that are vacant, means—	1
	2
(a) a person who has the right to occupy the premises or part of the premises to the exclusion of the owner, or	3
	4
(b) if there is no person with a right to occupy the premises or part of the premises to the exclusion of the owner—the owner of the premises or part of the premises.	5
	6
	7
pack includes cause or permit to be packed.	8
package includes—	9
(a) a box, carton, cylinder, packet, pouch or tin, or	10
(b) a wrapping other than a transparent outer wrapping.	11
premises means—	12
(a) a building or other structure on land, or	13
(b) vacant land, or	14
(c) a vessel, or	15
(d) an aircraft.	16
public place means premises open to use by the public or a section of the public, whether or not on payment of a fee or by virtue of being a member.	17
	18
recipient , for Part 5—see section 31.	19
relevant breach , for Part 6A—see section 50A.	20
relevant person , for Part 5—see section 31.	21
retail licence —see section 32(a).	22
retail premises , for Part 5—see section 31.	23
Secretary means the Secretary of the Ministry.	24
sell includes—	25
(a) barter or exchange, or	26
(b) offer or expose for sale, barter or exchange, or	27
(c) keep for sale or have in possession for sale, or	28
(d) supply, or offer to supply, in circumstances in which the supplier derives, or would derive, a direct or indirect pecuniary benefit, or	29
	30
(e) supply, or offer to supply, gratuitously, but with a view to gaining or maintaining custom or otherwise with a view to commercial gain.	31
	32
short-term closure order —see section 50B(1).	33
show cause notice , for Part 5, Division 2, Subdivision 5—see section 39H(1).	34
show cause period , for Part 5, Division 2, Subdivision 5—see section 39H(2).	35
smoking accessory includes the following—	36
(a) cigarette papers,	37
(b) pipes,	38
(c) cigarette holders,	39
(d) hookahs,	40
(e) water pipes,	41
(f) another smoking implement.	42
tobacco advertisement means writing, or a still or moving picture, sign, symbol or other visual image or message or audible message, or a combination	43
	44

of 2 or more of these, that gives publicity to, or otherwise promotes or is intended to promote—	1
	2
(a) the purchase or use of a tobacco product, or	3
(b) the trademark or brand name, or part of a trademark or brand name, of a tobacco product.	4
	5
tobacco product means tobacco, or a cigarette or cigar, or another product containing tobacco and designed for human consumption or use.	6
	7
tobacco product requirement means a tobacco product requirement under the <i>Public Health (Tobacco and Other Products) Act 2023</i> of the Commonwealth.	8
	9
tobacco vending machine means a machine, device or contrivance from which tobacco products or non-tobacco smoking products can be obtained by an operation that involves inserting money, or a token or object, into the machine, device or contrivance, whether or not another action is required to activate the machine.	10
	11
	12
	13
	14
trademark includes a part of a trademark.	15
vaping goods has the same meaning as in the <i>Therapeutic Goods Act 1989</i> of the Commonwealth.	16
	17
vending machine token means a token designed to be inserted into a tobacco vending machine to enable the purchase or supply of tobacco products or non-tobacco smoking products.	18
	19
	20
wholesale licence —see section 32(b).	21
word includes symbol.	22

Schedule 2	Amendment of Retail Leases Act 1994 No 46	1
Section 45A		2
Insert after section 45—		3
45A	Termination due to closure order under Public Health (Tobacco) Act 2008	4
(1)	If a closure order under the <i>Public Health (Tobacco) Act 2008</i> is in effect for premises to which a retail shop lease applies, the lease is taken to include a provision allowing the lessor to terminate the lease because of the making of the order by giving not less than 28 days written notice to the lessee.	5 6 7 8
(2)	If a lessor relies on this section to terminate a lease, the termination is taken to be for breach of the lease by the tenant.	9 10
(3)	This section applies to a retail shop lease entered into—	11
(a)	before the commencement of the <i>Tobacco Legislation (Closure Orders) Amendment Act 2025</i> , or	12 13
(b)	after the commencement of that Act.	14

Schedule 3	Amendment of other Acts	1
3.1	Criminal Procedure Act 1986 No 209	2
[1]	Section 268 Maximum penalties for Table 2 offences	3
	Insert after section 268(2)(f)—	4
	(g) for an offence under the <i>Public Health (Tobacco) Act 2008</i> , section 6(1), 6A(2) or (3) or 7(1)—2,000 penalty units,	5 6
[2]	Schedule 1 Indictable offences triable summarily	7
	Insert after Table 2, section 31—	8
	32 Public Health (Tobacco) Act 2008	9
	An offence under the <i>Public Health (Tobacco) Act 2008</i> , section 6(1), 6A(2) or (3) or 7(1).	10 11
3.2	Medicines, Poisons and Therapeutic Goods Act 2022 No 73	12
[1]	Section 85C Prohibition on possession of vaping goods—commercial quantities	13
	Omit “4 years” from section 85C(3), penalty. Insert instead “5 years”.	14
[2]	Schedule 5 Amendment of other legislation	15
	Omit Schedule 5.27[1A], heading. Insert instead—	16
	[1A] Sections 21A(8)(a), 40(6)(a) and 50N(5)	17
[3]	Schedule 5 Amendment of other legislation	18
	Insert after Schedule 5.27[2]—	19
	[3] Schedule 2 Dictionary	20
	Omit “ <i>Poisons and Therapeutic Goods Act 1966</i> , Part 3A” from the definition of <i>illicit vaping goods</i> .	21 22
	Insert instead “ <i>Medicines, Poisons and Therapeutic Goods Act 2022</i> , Chapter 3A”.	23
3.3	Poisons and Therapeutic Goods Act 1966 No 31	24
	Section 21 Prohibition on possession of vaping goods—commercial quantities	25
	Omit “4 years” from section 21(3), penalty. Insert instead “5 years”.	26