Introduced by Mr M J Regan, MP

First print



New South Wales

## Health Services Amendment (Northern Beaches Hospital Deed Termination) Bill 2025

## Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

### Overview of Bill

The object of this Bill is to amend the *Health Services Act 1997* to provide for the statutory termination of the Northern Beaches Hospital Deed and deal with compensation matters arising from that termination.

### Outline of provisions

**Clause 1** sets out the name, also called the short title, of the proposed Act.

Clause 2 provides for the commencement of the proposed Act.

### Schedule 1 Amendment of Health Services Act 1997 No 154

Schedule 1 inserts proposed Schedule 9 into the *Health Services Act 1997* to give effect to the Overview above.

**Proposed clause 1** defines certain terms for the purposes of the proposed schedule, including the following—

Healthscope NBH entities means the following-

- (a) NBH Operator Co Pty Ltd ACN 169 029 081 in its capacity as trustee of the NBH Operating Trust ABN 83 722 380 020,
- (b) NBH Operator B Pty Ltd ACN 602 943 911,
- (c) a successor party to the Northern Beaches Hospital Deed to a person referred to in paragraphs (a) and (b), other than a person approved by the Minister.

#### NBH State Counter-parties means-

- (a) the Health Administration Corporation, and
- (b) the Northern Sydney Local Health District.

Northern Beaches Hospital Deed means the deed, entitled Project Deed—Northern Beaches Hospital, entered into on 11 December 2014, between the NBH State Counter-parties and the Healthscope NBH entities for Northern Beaches Hospital in Frenchs Forest, as amended from time to time.

**Proposed clause 2** provides that the Minister for Health may terminate the Northern Beaches Hospital Deed by issuing the Healthscope NBH entities a termination notice (a *statutory termination notice*). The proposed clause provides that no liability is incurred by the State, and no claim, action or demand may be made or taken against the State by any person in relation to or arising out of the issue of the statutory termination notice, other than for a Default Termination Payment under the Northern Beaches Hospital Deed. However, the liability incurred by the State for a Default Termination Payment is reduced by the following amounts—

- (a) a payment of compensation under proposed clause 3,
- (b) other amounts payable under the Northern Beaches Hospital Deed or related documents.

**Proposed clause 3** provides that on the issue of the statutory termination notice, the Healthscope NBH entities are liable to pay to the NBH State Counter-parties the following compensation—

- (a) handover costs, including transition costs and remediation costs, being the costs expected to be reasonably incurred by the State in assuming control of Northern Beaches Hospital, or a part of it, and transitioning the operation of the hospital, or a part of it, to—
  - (i) the public health system, or
  - (ii) another person or body,
- (b) other costs prescribed by the regulations.

**Proposed clause 4** provides that after the issue of the statutory termination notice, the NBH State Counter-parties and the Healthscope NBH entities must negotiate to ascertain an agreed amount of compensation payable under the proposed schedule and the Northern Beaches Hospital Deed.

**Proposed clause 5** allows the Healthscope NBH entities or the NBH State Counter-parties to make a request to the Treasurer for a determination of the compensation under the proposed schedule and the Northern Beaches Hospital Deed if—

- (a) negotiations have been unsuccessful, and
- (b) a period of at least 30 days, or another period specified by the Treasurer by written order given to the Healthscope NBH entities and the NBH State Counter-parties, has elapsed since the issue of the statutory termination notice.

**Proposed clause 6** deals with the appointment of a person to determine the compensation (the *appointed person*).

**Proposed clause** 7 deals with the determination of compensation, including giving the appointed person the power to direct persons, by order, to give the appointed person specified documents and information. The State must comply with a direction. It is an offence, carrying a maximum penalty of 100 penalty units, for a person, other than the State, to contravene a direction.

**Proposed clause 8** deals with payment and recovery of compensation agreed or determined under the proposed schedule.

Proposed clauses 9-14 deal with miscellaneous matters, including the following-

- (a) the making of regulations,
- (b) the giving of directions by the Minister for Health to the Healthscope NBH entities or another person to do, or not do, a thing that, in the Minister's opinion, will assist in one or more of the following—

- (i) assuming control of Northern Beaches Hospital, or a part of it,
- (ii) transitioning the operation of Northern Beaches Hospital, or a part of it, to the public health system or another person or body,
- (iii) ensuring that services will continue to be delivered at Northern Beaches Hospital in a safe and appropriate manner,
- (c) deeming the occurrence of certain things not to be a Change, a Change in Law, including a Qualifying Change in Law, or a Health Initiative under the Northern Beaches Hospital Deed,
- (d) dealing with the exercise of functions,
- (e) the disapplication of the *Land Acquisition (Just Terms Compensation) Act 1991* to a termination, or an action under a termination under the proposed schedule,
- (f) clarifying that the proposed schedule, and anything done under this schedule, has effect despite—
  - (i) other provisions of the Health Services Act 1997, or
  - (ii) another Act or law, or
  - (iii) another legal instrument, including an agreement to which the State and the Healthscope NBH entities are parties.

Introduced by Mr M J Regan, MP

First print



New South Wales

## Health Services Amendment (Northern Beaches Hospital Deed Termination) Bill 2025

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	1	Name of Act	2
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b2025-080.d04

This PUBLIC BILL, originated in the LEGISLATIVE ASSEMBLY and, having this day passed, is now ready for presentation to the LEGISLATIVE COUNCIL for its concurrence.

Legislative Assembly

Clerk of the Legislative Assembly



New South Wales

## Health Services Amendment (Northern Beaches Hospital Deed Termination) Bill 2025

No , 2025

### A Bill for

An Act to amend the *Health Services Act 1997* to provide for the statutory termination of the Northern Beaches Hospital Deed; and for related purposes.

The LEGISLATIVE COUNCIL has this day agreed to this Bill with/without amendment.

Clerk of the Parliaments

Health Services Amendment (Northern Beaches Hospital Deed Termination) Bill 2025 [NSW]

The	Legislature of New South Wales enacts—	1
1	Name of Act	2
	This Act is the Health Services Amendment (Northern Beaches Hospital Deed Termination) Act 2025.	3 4
2	Commencement	
	This Act commences on a day or days to be appointed by proclamation.	6

Schedule 1	Α	mendment of Health Services Act 1997 No 154	1
Schedule	9		2
Insert after	Schedu	ıle 8—	3
Schedu	le 9	Termination of Northern Beaches Hospital	4
		Deed	5
Part 1	Pre	liminary	6
1 Defi	nitions		7
	In thi	s schedule—	8
	appoi	<i>inted person</i> —see clause 6(1).	9
	Chan	ge has the same meaning as in the Northern Beaches Hospital Deed.	10
	<i>Chan</i> Deed	<i>uge in Law</i> has the same meaning as in the Northern Beaches Hospital .	11 12
	comp	pensation includes—	13
	(a)	damages, and	14
	(b)	another form of monetary compensation, and	15
	(c)	another amount, whether or not described as compensation, payable under this schedule or a legal instrument, including an agreement to which the State and the Healthscope NBH entities are parties, and	16 17 18
	(d)	liability to make payments under this schedule or a legal instrument, including an agreement, to which the State and the Healthscope NBH entities are parties on occurrence of events specified in the legal instrument.	19 20 21 22
		<i>ult Termination Payment</i> has the same meaning as in the Northern hes Hospital Deed.	23 24
	<i>Healt</i> Deed	<i>th Initiative</i> has the same meaning as in the Northern Beaches Hospital .	25 26
	Healt	thscope NBH entities means the following—	27
	(a)	NBH Operator Co Pty Ltd ACN 169 029 081 in its capacity as trustee of the NBH Operating Trust ABN 83 722 380 020,	28 29
	(b)	NBH Operator B Pty Ltd ACN 602 943 911,	30
	(c)	a successor party to the Northern Beaches Hospital Deed to a person referred to in paragraphs (a) and (b), other than a person approved by the Minister.	31 32 33
	legal	instrument means the following—	34
	(a)	an Act, including this Act,	35
	(b)	a regulation, ordinance, rule, by-law, proclamation, order, notice, notification or other instrument made under an Act, including this Act,	36 37
	(c)	a contract or agreement, whether oral or in writing or both,	38
	(d)	a deed or other instrument having legal effect.	39
	NBH	State Counter-parties means—	40
	(a)	the Health Administration Corporation, and	41
	(b)	the Northern Sydney Local Health District.	42
	. /		

		<i>Nort</i> NBH	<i>hern E</i> [ State	<b>Beaches Hospital Deed</b> means the deed, entitled <i>Project Deed—</i> Beaches Hospital, entered into on 11 December 2014, between the counter-parties and the Healthscope NBH entities for Northern ospital in Frenchs Forest, as amended from time to time.	1 2 3 4
				<i>Termination Event</i> has the same meaning as in the Northern ospital Deed.	5 6
		<i>Guar</i> Cour	<i>rantee</i> nter-pa	<i>mpany Guarantee</i> means the document entitled <i>Parent Company</i> entered into on 11 December 2014, between the NBH State arties and Healthscope Operations Pty Ltd ACN 006 405 152, as rom time to time.	7 8 9 10
			<i>ite Pa</i> oital D	tient Portion has the same meaning as in the Northern Beaches eed.	11 12
		-		s the same meaning as in the Northern Beaches Hospital Deed.	13
		-	ect Do	cuments has the same meaning as in the Northern Beaches Hospital	14 15
			<b>lifying</b> oital D	<i>Change in Law</i> has the same meaning as in the Northern Beaches eed.	16 17
		relev	ant co	<i>pmpensation</i> —see clause 7(1).	18
		statu	tory te	ermination notice—see clause 2(1).	19
		Hosp	oital D		20 21
		the S	State—	-	22
		(a)		ns the Crown within the meaning of the <i>Crown Proceedings Act 8</i> , and	23 24
		(b)	inclu	ıdes—	25
			(i)	the Health Administration Corporation, and	26
			(ii)	the Northern Sydney Local Health District, and	27
			(iii)	an officer, employee or agent of the Crown or a body referred to in subparagraph (i) or (ii).	28 29
Par	t 2	Sta	tuto	ry termination of deed	30
2	Term	ninatio	on by l	Minister by notice	31
	(1)			ter may issue a termination notice to the Healthscope NBH entities <i>y termination notice</i> ).	32 33
	(2)	The s	statuto	bry termination notice—	34
		(a)	on tł	ne date specified in the statutory termination notice, terminates-	35
			(i)	the Project in accordance with the Northern Beaches Hospital Deed, clause 81.1(a), or	36 37
			(ii)	the Project but allows the Healthscope NBH entities to continue operating the Private Patient Portion in accordance with the Northern Beaches Hospital Deed, clause 81.1(b), and	38 39 40
		(b)	and 78.2	ken to be a validly issued Termination Notice and election under for the purpose of the Northern Beaches Hospital Deed, clauses (a) and 81.1, and the Project Documents, that was issued after an rator Termination Event had occurred.	41 42 43 44
	(3)			bry termination notice is issued, an Operator Termination Event for the purpose of the Northern Beaches Hospital Deed, and the	45 46

Project Documents, is taken to have occurred and to be subsisting at all times after the issue of the notice.

- (4) A dispute resolution provision of the Northern Beaches Hospital Deed does not apply in relation to the following—
  - (a) a dispute arising from the issue of the statutory termination notice, including a dispute about compensation payable under the Northern Beaches Hospital Deed,
  - (b) a dispute about compensation arising from the issue of the statutory termination notice.
- (5) No liability is incurred by the State, and no claim, action or demand may be made or taken against the State, whether under the Northern Beaches Hospital Deed, a Project Document or otherwise, by any person in relation to or arising out of the issue of the statutory termination notice, other than for a Default Termination Payment if the amount of the payment, when calculated under the Northern Beaches Hospital Deed is positive.
- (6) However, the liability incurred by the State for a Default Termination Payment is reduced by the following amounts—
  - (a) a payment of compensation under clause 3,
  - (b) other amounts payable to the NBH State Counter-parties under the Northern Beaches Hospital Deed or a Project Document.
- (7) The regulations may provide that other provisions of the Northern Beaches Hospital Deed or a Project Document do not apply in the event of the issue of the statutory termination notice.

### Part 3 Compensation arising from termination

#### 3 Compensation payable

- (1) On the issue of the statutory termination notice, the Healthscope NBH entities are liable to pay to the NBH State Counter-parties the following compensation—
  - (a) handover costs, including transition costs and remediation costs, being the costs expected to be reasonably incurred by the State in assuming control of Northern Beaches Hospital, or a part of it, and transitioning the operation of the hospital, or a part of it, to—
    - (i) the public health system, or
    - (ii) another person or body,
  - (b) other costs prescribed by the regulations.
- (2) The regulations may specify costs that are and are not handover costs for subclause (1)(a).
- (3) The compensation payable under subclause (1) is in addition to any amount payable by the Healthscope NBH entities to the NBH State Counter-parties under the Northern Beaches Hospital Deed.
- (4) However, if the NBH State Counter-parties are entitled to, and recover, an amount under the Northern Beaches Hospital Deed for specific handover costs, however described, the NBH State Counter-parties are not entitled to recover an amount under this clause for the same handover costs.
- (5) An amount of compensation owed by the Healthscope NBH entities to the
  NBH State Counter-parties under this clause must be set off against any
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amount owing by the NBH State Counter-parties to the Healthscope NBH entities under the Northern Beaches Hospital Deed.

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#### 4 Negotiation for compensation

After the issue of the statutory termination notice, the NBH State Counter-parties and the Healthscope NBH entities must negotiate to ascertain an agreed amount of compensation payable under this schedule and the Northern Beaches Hospital Deed.

# 5 Healthscope NBH entities or NBH State Counter-parties may request determination of compensation

- (1) The Healthscope NBH entities or the NBH State Counter-parties may, by written notice to the Treasurer and in accordance with the regulations, request a determination of the compensation under this schedule and the Northern Beaches Hospital Deed.
- (2) The Healthscope NBH entities and the NBH State Counter-parties must not make the request unless—
  - (a) negotiations have been unsuccessful, and
  - (b) a period of at least 30 days, or another period specified by the Treasurer by written order given to the Healthscope NBH entities and the NBH State Counter-parties, has elapsed since the issue of the statutory termination notice.
- (3) To avoid doubt, for subclause (2)(b), the Treasurer may specify the other period before or after the 30 day period, or another specified period, has elapsed.
- (4) Only a single request may be made under subclause (1).

#### 6 Appointment of person to determine compensation

- (1) As soon as practicable after receiving a request under clause 5, the Treasurer must appoint a person who meets the eligibility criteria set out in subclause (2) to determine the compensation (the *appointed person*).
- (2) The Treasurer must appoint a person who has—
  - (a) appropriate qualifications or experience to determine the relevant compensation, and
  - (b) no pecuniary or other interest that appears to raise a conflict with the proper exercise of the appointed person's functions under this Act.

#### 7 Determination of compensation

- (1) The appointed person must determine the amount of compensation payable under this schedule and the Northern Beaches Hospital Deed (the *relevant compensation*).
- (2) The appointed person must determine the relevant compensation within—
  - (a) 6 months of being appointed, or
  - (b) another period prescribed by the regulations.
- (3) In determining the relevant compensation, the appointed person may—
  - (a) by written order, direct the following to give the appointed person the documents and information specified in the written order, including financial advice, within the period specified in the written order, being not less than 14 days—45

Health Services Amendment (Northern Beaches Hospital Deed Termination) Bill 2025 [NSW] Schedule 1 Amendment of Health Services Act 1997 No 154

		(i) the State,	4
		(i) a Healthscope NBH entity,	1 2
		(iii) another person, and	3
		(b) consider the documents and information given in response to a	4
		direction, and	5
		(c) consider any other matters the appointed person considers relevant.	6
	(4)	The State must comply with a direction.	7
	(5)	A person, other than the State, must not contravene a direction.	8
		Maximum penalty—100 penalty units.	9
	(6)	A person may, despite another legal instrument or law, disclose to the appointed person, and the appointed person may use, documents and information given under subclause (3).	10 11 12
8	Payn	nent of compensation	13
	(1)	An amount of compensation payable under this schedule and the Northern	14
		Beaches Hospital Deed that is agreed between the parties or is determined	15
		under this schedule must be paid within 60 days of the agreement or determination, or a longer period prescribed by the regulations.	16 17
	(2)	The NBH State Counter-parties may recover compensation referred to in	18
	(2)	subclause (1) from the Healthscope NBH entities as a debt due in a court of	19
		competent jurisdiction.	20
	(3)	An amount of compensation referred to in subclause (1) payable by the Healthscope NBH entities is taken to be Guaranteed Money under the Parent Company Guarantee.	21 22 23
		Company Suarance.	23
Par	t 4	Miscellaneous	24
9	Regu	Ilations	25
		Regulations may be made about the following matters—	26
		(a) the modification of the Northern Beaches Hospital Deed or a Project Document,	27 28
		(b) the appointment of the appointed person under Part 3, including the following—	29 30
		(i) the required qualifications and experience,	31
		(ii) the terms and conditions of the appointment,	32
		(iii) remuneration,	33
		(c) the functions of the appointed person,	34
		(d) the matters that must and must not be considered by the following—	35
		(i) the NBH State Counter-parties and the Healthscope NBH entities in negotiating the amount of compensation under clause 4,	36 37
		(ii) the appointed person in determining the relevant compensation,	38
		(e) the use and disclosure of information obtained by the appointed person, including information obtained from the State and other persons,	39 40
		(f) dispute resolution procedures for disputes between the Healthscope	41
		NBH entities and the State, including disputes in relation to the amount payable under this schedule and the Northern Beaches Hospital Deed.	42 43

Health Services Amendment (Northern Beaches Hospital Deed Termination) Bill 2025 [NSW] Schedule 1 Amendment of Health Services Act 1997 No 154

#### **Directions by Minister**

10	Directions by Minister					
	(1)	perso do, a	The Minister may, by order given to the Healthscope NBH entities or another person, direct the Healthscope NBH entities or the other person to do, or not do, a thing that, in the Minister's opinion, will assist in one or more of the following—			
		(a)	assuming control of Northern Beaches Hospital, or a part of it,	6		
		(b)	transitioning the operation of Northern Beaches Hospital, or a part of it, to the public health system or another person or body,	7 8		
		(c)	ensuring that services will continue to be delivered at Northern Beaches Hospital in a safe and appropriate manner.	9 10		
	(2)	Nort	rection must not be given after 12 months after the termination of the hern Beaches Hospital Deed or a longer period prescribed by the lations.	11 12 13		
	(3)	•	rson must not contravene a direction.	14		
			imum penalty—100 penalty units.	15		
	(4)		void doubt—	16		
		(a)	a direction may be given whether or not a statutory termination notice has been issued, and	17 18		
		(b)	a person may comply with a direction, despite another legal instrument or law, including the <i>Private Health Facilities Act 2007</i> .	19 20		
11	Enactment of schedule and other actions not a Change, Change in Law or Health Initiative					
	To avoid doubt, the occurrence of the following is not a Change, a Change in Law, including a Qualifying Change in Law, or a Health Initiative—					
		(a)	the enactment of the Health Services Amendment (Northern Beaches Hospital Deed Termination) Act 2025,	25 26		
		(b)	the making of regulations under this schedule,	27		
		(c)	the issue of a statutory termination notice,	28		
		(d)	the giving of a direction by the Minister under this schedule or the regulations made under this schedule.	29 30		
12	Exer	cise o	f functions	31		
	For this schedule—					
		(a)	a function conferred or imposed on the NBH State Counter-parties may be exercised by any one of the NBH State Counter-parties, and	33 34		
		(b)	a function conferred or imposed on the Healthscope NBH entities may be exercised by any one of the Healthscope NBH entities.	35 36		
13	Application of other Acts					
			void doubt, the Land Acquisition (Just Terms Compensation) Act 1991 not apply to a termination, or an action under a termination under this dule.	38 39 40		
14	Effect of schedule					
		This	schedule, and anything done under this schedule, has effect despite—	42		
		(a)	other provisions of this Act, or	43		
		(b)	another Act or law, or	44		

(c) another legal instrument, including an agreement to which the State and the Healthscope NBH entities are parties.