Introduced by Ms C M Faehrmann, MLC

First print



New South Wales

Pill Testing Trial Bill 2023

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The object of this Bill is to provide for the trial of pill testing services for the purposes of drug harm reduction in accordance with a licensing scheme to be administered by the Secretary of the Ministry of Health (the *Secretary*). The proposed Act provides for pill testing of prohibited drugs, substances specified in Schedules 2–8 of the NSW Poisons Schedules (*scheduled substances*) and other substances that would cause harm if ingested.

The Bill also provides that the possession and provision of prohibited drugs and scheduled substances in accordance with a licence under the proposed Act will not constitute an offence under the *Drug Misuse and Trafficking Act 1985*, the *Poisons and Therapeutic Goods Act 1966* or the *Medicines, Poisons and Therapeutic Goods Act 2022*.

Outline of provisions

Part 1 Preliminary

Clause 1 sets out the name, also called the short title, of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on the date of assent to the proposed Act.

Clause 3 sets out the objects of the proposed Act.

Clauses 4–8 contain provisions relating to the interpretation of the proposed Act.

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Part 2 Pill testing licences

Clauses 9–25 contain provisions for the licensing scheme authorising a person to conduct pill testing of prohibited drugs, scheduled substances and other substances that would cause harm if ingested. The provisions enable a person to apply for a mobile pill testing licence or a fixed premises pill testing licence.

An application for a pill testing licence must be accompanied by a prescribed fee and the internal management protocols the applicant intends to apply. The Secretary will have the power to investigate an application and must be satisfied that the applicant and each associate of the applicant is a suitable person to be concerned in, or associated with, pill testing. A licence must not be granted if the applicant or an associate of the applicant has been found guilty of a serious offence. The Secretary may also refuse to grant a licence on certain other grounds.

If a licence is issued, it continues to be in force for 2 years, and will continue to be in force for another 3 years after 2 years from the commencement of the proposed Act. Conditions may be imposed by the Secretary on a licence, in addition to conditions imposed by the proposed Act or by the regulations.

Substances provided for pill testing may be transferred from a mobile pill testing place to a fixed premises pill testing place, and amnesty bins at these pill testing places will enable the substances to be kept securely and destroyed after the pill testing service has been provided.

Prescribed results from any pill testing services provided must be notified to the Chief Health Officer, the Secretary and the Commissioner of Police and published on the website of the Ministry of Health if the Secretary is satisfied that it is in the public interest to do so.

Part 3 Relationship with other laws

Clauses 26–28 contain provisions outlining how the proposed Act relates to the *Drug Misuse and Trafficking Act 1985*, the *Medicines, Poisons and Therapeutic Goods Act 2022* and the *Environmental Planning and Assessment Act 1979*. The licensing scheme will operate essentially as an exemption from the *Drug Misuse and Trafficking Act 1985* and the *Medicines, Poisons and Therapeutic Goods Act 2022*, which would otherwise prohibit the possession and supply of prohibited drugs and scheduled substances.

Part 4 Miscellaneous

Clauses 29–34 contain miscellaneous provisions of an administrative nature, including the general regulation-making power and a provision repealing the proposed Act in 2 years or on a later day prescribed by the regulations.

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New South Wales

Pill Testing Trial Bill 2023

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New South Wales

Pill Testing Trial Bill 2023

No , 2023

A Bill for

An Act to provide for the trial of pill testing services for the purposes of drug harm reduction; and for other purposes.

| The l | Legisla | ture | of New South Wales enacts— | 1 |
|-------|---------|--------|--|----------------|
| Par | t 1 | Pre | liminary | 2 |
| 1 | Name | e of A | ct | 3 |
| | | This | Act is the Pill Testing Trial Act 2023. | 4 |
| 2 | Com | nence | ement | 5 |
| | | This | Act commences on the date of assent to this Act. | 6 |
| 3 | Obje | cts of | Act | 7 |
| | | The o | objects of this Act are as follows— | 8 |
| | | (a) | to reduce the number of avoidable deaths caused by using substances that are, or that contain, a prohibited drug, scheduled substance or another substance that would cause harm if ingested, | 9 10 11 |
| | | (b) | to provide for users and potential users of those substances to receive information about the composition of those substances for the purpose of reducing the potential harm caused by using those substances, | 12 13 14 |
| | | (c) | to provide for users and potential users of those substances to receive drug counselling services for the purpose of reducing the potential harm caused by using those substances. | 15 16 17 |
| 4 | Defin | itions | : | 18 |
| | (1) | In thi | is Act— | 19 |
| | | amn | esty bin means a secure receptacle— | 20 |
| | | (a) | into which substances in pill form or in another form may be placed, and | 21 |
| | | (b) | containing a mechanism or substance which enables the substances placed into it to be destroyed in accordance with section 24 or 25. | 22 23 |
| | | the i | <i>oved internal management protocols</i> , in relation to a pill testing licence, means nternal management protocols approved under section 13 in relation to the ce, as amended or replaced from time to time. | 24 25 26 |
| | | assoc | ciate—see section 5. | 27 |
| | | | f Health Officer has the same meaning as in the Public Health Act 2010. | 28 |
| | | - | urtment means the Ministry of Health. | 29 |
| | | | tor of a pill testing service—see section 6. | 30 |
| | | fixed | <i>premises pill testing employee</i> means a pill testing employee engaged by a premises pill testing licensee. | 31 32 |
| | | fixed | premises pill testing licence means a licence— | 33 |
| | | (a) | to engage in the activities referred to in section 9, and | 34 |
| | | (b) | in which the Secretary has specified, under section 18(1)(a), the premises at which pill testing services are to be provided. | 35 36 |
| | | | <i>premises pill testing licensee</i> means the person who holds a fixed premises pill ng licence. | 37 38 |
| | | | <i>nal management protocols</i> means protocols that set out how an applicant for a esting licence intends to manage the provision of pill testing services. | 39 40 |
| | | | <i>The pill testing employee</i> means a pill testing employee engaged by a mobile pill ng licensee. | 41 42 |
| | | mobi | The pill testing facility means a trailer or vehicle containing equipment for— | 43 |

| | (a) | perfo | orming the analysis required in the provision of pill testing services, and | 1 |
|------|---------------------|-------------------|---|----------------|
| | (b) | destr | oying substances analysed in the provision of pill testing services. | 2 |
| | mob | ile pill | testing licence means a licence— | 3 |
| | (a) | to en | gage in the activities referred to in section 10, and | 4 |
| | (b) | | hich the Secretary has specified, under section 18(1)(b), the mobile pill ng facility that is to be used in the provision of pill testing services. | 5 6 |
| | mob | ile pill | <i>testing licensee</i> means the person who holds a mobile pill testing licence. | 7 |
| | pill t | esting | <i>employee</i> means a person who is— | 8 |
| | (a) | as a v | ged by a pill testing licensee, whether under a contract of employment, or volunteer, or otherwise, to participate in the provision of the licensee's pill ag services, or | 9 10 11 |
| | (b) | the d | irector of a pill testing service. | 12 |
| | pill t | esting | <i>licence</i> means— | 13 |
| | (a) | a fixe | ed premises pill testing licence, or | 14 |
| | (b) | a mo | bile pill testing licence. | 15 |
| | pill t | esting | <i>licensee</i> means a person who holds a pill testing licence. | 16 |
| | pill t | esting | <i>place</i> —see section 8. | 17 |
| | | 0 | service—see section 7. | 18 |
| | proh 1985 | | drug has the same meaning as in the Drug Misuse and Trafficking Act | 19 20 |
| | | | <i>substance</i> means a substance specified in Schedules 2–8 of the NSW hedules. | 21 22 |
| | Note | - The | neans the Secretary of the Department. <i>Interpretation Act 1987</i> contains definitions and other provisions that affect the n and application of this Act. | 23 24 25 |
| (2) | mean | nings a | expressions used in this Act, but not defined in this section, have the same s in the <i>Drug Misuse and Trafficking Act 1985</i> and the <i>Medicines, Poisons peutic Goods Act 2022</i> . | 26 27 28 |
| Mear | ning o | f "ass | ociate" | 29 |
| (1) | For t licen | his Act ce if— | t, a person is an <i>associate</i> of an applicant for, or the holder of, a pill testing | 30 31 |
| | (a) | the p | erson— | 32 |
| | | (i) | holds or will hold a relevant financial interest, or is or will be entitled to exercise a relevant power, whether in the person's own right or on behalf of another person, in the business of the applicant, and | 33 34 35 |
| | | (ii) | by virtue of that interest or power, is able or will be able, in the opinion of the Secretary, to exercise a significant influence over or in relation to the management or operation of the business, or | 36 37 38 |
| | (b) | | erson holds or will hold a relevant position, whether in the person's own or on behalf of another person, in the business of the licence applicant or | 39 40 41 |
| (2) | In th | is secti | on— | 42 |
| . / | relev | ant fin | nancial interest, in relation to a business, means— | 43 |
| | (a) | a sha | re in the capital of the business, or | 44 |
| | | | | |

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| | (b) | anoth | ntitlement to receive income derived from the business, or to receive her financial benefit or financial advantage from the carrying on of the hess, whether the entitlement arises at law or in equity or otherwise. | 1 2 3 | | | | |
|-----|--|----------------|---|-------------|--|--|--|--|
| | rele | | sition, in relation to a business, means— | 4 | | | | |
| | (a) | - | osition of director, manager or secretary, or | 5 | | | | |
| | (b) | • | her position, however designated, if it is an executive position. | 6 | | | | |
| | <i>relevant power</i> means a power, whether exercisable by voting or otherwise and whether exercisable alone or in association with others— | | | | | | | |
| | (a) | to pa | rticipate in a directorial, managerial or executive decision, or | 9 | | | | |
| | (b) | to ele | ect or appoint a person to a relevant position. | 10 | | | | |
| Mea | ning c | of "dire | ctor" of a pill testing service | 11 | | | | |
| (1) | For | this Ac | t, a person is the <i>director</i> of a pill testing service if— | 12 | | | | |
| | (a) | the p | erson is engaged by a pill testing licensee to— | 13 | | | | |
| | | (i) | oversee the provision of pill testing services by the licensee, and | 14 | | | | |
| | | (ii) | ensure compliance with the approved internal management protocols, and | 15 16 | | | | |
| | | (iii) | ensure compliance with the conditions to which the pill testing licence is subject, and | 17 18 | | | | |
| | (b) | no ot | her person is engaged by the licensee to perform that role. | 19 | | | | |
| (2) | | | e to the director of a pill testing service includes a reference to a person at role— | 20 21 | | | | |
| | (a) | durin | ng an illness or other absence of the person engaged for that role, or | 22 | | | | |
| | (b) | while | e there is a vacancy in that role. | 23 | | | | |
| Mea | ning c | of "pill | testing service" | 24 | | | | |
| | For | this Ac | t, a <i>pill testing service</i> is the service of— | 25 | | | | |
| | (a) | | ving a substance, in pill form or in any other form, from a member of the ic who voluntarily provides the substance for pill testing, and | 26 27 | | | | |
| | (b) | analy inclu | vsing the substance or a part of the substance to determine its composition, ding determining whether it is or contains— | 28 29 | | | | |
| | | (i) | a prohibited drug, or | 30 | | | | |
| | | (ii) | a scheduled substance, or | 31 | | | | |
| | | (iii) | another substance that would cause harm if ingested, and | 32 | | | | |
| | (c) | | iding information about the composition of the substance to the person provided it, and | 33 34 | | | | |
| | (d) | | iding drug counselling services in respect of any health risks associated the composition of the substance provided for pill testing. | 35 36 | | | | |
| Mea | ning c | of "pill | testing place" | 37 | | | | |
| (1) | | | et, the <i>pill testing place</i> for a fixed premises pill testing licence is the pecified in the licence under section $18(1)(a)$. | 38 39 | | | | |
| (2) | For | this Ac | t, the <i>pill testing place</i> for a mobile pill testing licence— | 40 | | | | |
| | (a) | is the and | e mobile pill testing facility specified in the licence under section 18(1)(b), | 41 42 | | | | |
| | (b) | when | the facility is stationary and set up to be operated, includes— | 43 | | | | |
| | | | | | | | | |

| | | (i) | each of the facility's ancillary structures within the meaning of subsection (3), and | 1 2 | | | |
|-----|--------------|---|---|--------|--|--|--|
| | | (ii) | the areas between each ancillary structure and the facility. | 3 | | | |
| (3) | A str is— | A structure is an <i>ancillary structure</i> of a mobile pill testing facility if the structure is— | | | | | |
| | (a) | a ten | nporary structure, and | 6 | | | |
| | | Exan | nple— a marquee or fabric structure | 7 | | | |
| | (b) | erect | ed— | 8 | | | |
| | | (i) | to provide pill testing services, and | 9 | | | |
| | | (ii) | within a distance of the facility prescribed by the regulations. | 10 | | | |

| Par | rt 2 | Pill testing licences | 1 |
|-----|-------|---|----------------------|
| 9 | Fixed | premises pill testing licence | 2 |
| | (1) | The Secretary may, on application by a person, grant a fixed premises pill testing licence authorising the person to— | 3 4 |
| | | (a) receive a substance, in pill form or in any other form, from a person (the <i>service user</i>), and | 5 6 |
| | | (b) determine, or agree with the service user, how much of the substance is to be retained for analysis, and | 7 8 |
| | | (c) retain that amount (the <i>retained substance</i>) and return the remainder to the service user, and | 9 10 |
| | | (d) analyse the retained substance or any part of the retained substance to determine its composition, including determining whether it is or contains— (i) a prohibited drug, or | 11 12 13 |
| | | (ii) a scheduled substance, or | 14 |
| | | (iii) another substance that would cause harm if ingested, and | 15 |
| | | (e) after the analysis is complete, give the service user information about the composition of the retained substance, and | 16 17 |
| | | (f) destroy the retained substance as required by section 24. | 18 |
| | (2) | Additionally, a fixed premises pill testing licence authorises the licensee, and each of the licensee's pill testing employees, to do the following at the pill testing place— | 19 20 |
| | | (a) receive a substance provided under section 22 by— | 21 |
| | | (i) a mobile pill testing licensee, or | 22 |
| | | (ii) a mobile pill testing employee, | 23 |
| | | (b) analyse the substance or a part of the substance to determine its composition, including determining whether it is or contains— | 24 25 |
| | | (i) a prohibited drug, or | 26 |
| | | (ii) a scheduled substance, or | 27 |
| | | (iii) another substance that would cause harm if ingested, | 28 |
| | | (c) after the analysis is complete— | 29 |
| | | (i) determine whether it is necessary or appropriate to give information about the composition of the substance to a person, and | 30 31 |
| | | (ii) if so, give the information to the person, | 32 |
| | | (d) destroy the substance as required by section 25. | 33 |
| | (3) | A fixed premises pill testing employee who is authorised by subsection (1) or (2) to do a thing in relation to a substance is also authorised to provide the substance to another fixed premises pill testing employee at the pill testing place so that the other employee may do that thing. | 34 35 36 37 |
| | (4) | Only 1 fixed premises pill testing licence may be in force under this Act at a particular time. | 38 39 |
| | (5) | An authorisation referred to in this section is subject to— | 40 |
| | | (a) this Act, and | 41 |
| | | (b) the regulations made under this Act, and | 42 |
| | | (c) the conditions of the relevant pill testing licence. | 43 |

10 Mobile pill testing licence

| (1) | The Secretary may, on application by a person, grant a mobile pill testing licence authorising the person to— | |
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receive a substance, in pill form or in any other form, from a person (the (a) *service user*), and

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- (b) determine, or agree with the service user, how much of the substance is to be retained for analysis, and
- (c) retain that amount (the *retained substance*) and return the remainder to the service user, and
- (d)analyse the retained substance or a part of the retained substance to determine its composition, including determining whether it is or contains-
 - (i) a prohibited drug, or
 - (ii) a scheduled substance, or
 - (iii) another substance that would cause harm if ingested, and
- after the analysis is complete-(e)
 - (i) give the service user information about the composition of the retained substance, and
 - (ii) decide, under section 22, whether to transfer a part of the retained substance to the fixed premises pill testing licensee, and
- destroy the provided and retained substances as required by section 25. (f)
- (2)Additionally, a mobile pill testing licence authorises the licensee, and each of the licensee's pill testing employees, to do the following if a decision is made under section 22 to transfer a substance-
 - (a) transfer the substance or a part of the substance to the fixed premises pill testing licensee's pill testing place,
 - (b) at that place, provide the transferred substance to the fixed premises pill testing licensee for pill testing.
- (3)A mobile pill testing employee who is authorised under subsection (1) or (2) to do a thing in relation to a substance is also authorised to provide the substance to another mobile pill testing employee at the pill testing place so that the other employee may do that thing.
- (4) A maximum of 3 mobile pill testing licences may be in force under this Act at a particular time.
- (5)An authorisation referred to in this section is subject to-
 - (a) this Act, and
- (b) the regulations made under this Act, and the conditions of the relevant pill testing licence. (c) Application for pill testing licence
 - An application under this part must— 39 be in writing, and (a) 40 (b) be accompanied by an application fee prescribed by the regulations, and 41 (c) specify why the applicant is a fit and proper person to hold a pill testing 42 licence, and 43 44
 - (d) specify either-

| | | | (i) | the premises at which the person is intending to be authorised to provide pill testing services, or | 1 2 |
|----|-------|---------|----------------|--|----------------|
| | | | (ii) | the mobile pill testing facility the person intends to be authorised to provide pill testing services, and | 3 4 |
| | | (e) | be ac apply | ecompanied by the internal management protocols the applicant intends to y. | 5 6 |
| 12 | Inves | stigati | on of a | application | 7 |
| | (1) | The S | Secreta | ary may require an applicant for a pill testing licence to— | 8 |
| | | (a) | give | further information in relation to the application, and | 9 |
| | | (b) | | itate an inspection by the Secretary of the premises or facility in relation nich the licence is sought, and | 10 11 |
| | | (c) | | it a criminal record check in relation to the applicant and each person in the opinion of the Secretary, is an associate of the applicant, and | 12 13 |
| | | (d) | | e internal management protocols given to the Secretary and give the ed protocols to the Secretary. | 14 15 |
| | (2) | | | ement made under this section is not complied with, the Secretary may etermine the application concerned. | 16 17 |
| | (3) | | | ncurred by the Secretary in conducting a criminal record check under this to be paid by the applicant for the licence concerned. | 18 19 |
| | (4) | | | an application for a licence, the Secretary must carry out investigations es the Secretary considers necessary to determine the application. | 20 21 |
| | (5) | | | ary may refer a copy of an application and supporting documentation to ssioner of Police. | 22 23 |
| | (6) | | | issioner of Police must inquire into and report to the Secretary on matters the application that the Secretary requests. | 24 25 |
| 13 | Inter | nal ma | anagei | ment protocols | 26 |
| | (1) | | | ning whether to issue a pill testing licence, the Secretary must consider approve the internal management protocols provided by the applicant. | 27 28 |
| | (2) | satist | fied the | ary may approve the internal management protocols if the Secretary is e internal management protocols are sufficient to support the issuing of a licence. | 29 30 31 |
| | (3) | | | ing whether to approve the internal management protocols, the Secretary regard to whether the protocol requires— | 32 33 |
| | | (a) | that t | he applicant has a director of pill testing services, and | 34 |
| | | (b) | testir | the director has a role of general oversight of the operations of the pill ng place and responsibility for ensuring the adequacy of the procedures in the pill testing place, and | 35 36 37 |
| | | (c) | that a | the pill testing services provided by the applicant are a part of operations also provide drug counselling services in relation to health risks associated the composition of the substance provided for pill testing, and | 38 39 40 |
| | | (d) | servi | bill testing employees of the applicant directly providing drug counselling ces are persons with satisfactory qualifications, experience or expertise in and alcohol treatment and rehabilitation, and | 41 42 43 |
| | | (e) | empl | procedures are established for circumstances in which pill testing oyees of the applicant reasonably suspect that a person attending the osed pill testing place requires medical attention, and | 44 45 46 |

| | (f) | that procedures are established to enable the pill testing employees of the applicant to determine whether a person seeking the provision of a pill testing service is a minor, and | 1 2 3 |
|------|-----------------|---|----------------|
| | (g) | that procedures are established to govern how information about the composition of a substance is to be provided to the person who provided the substance for pill testing, and | 4 5 6 |
| | (h) | that the health and safety of the pill testing employees of the applicant is protected, having regard to the design of the proposed pill testing place, and | 7 8 |
| | (i) | that procedures are established providing for the disposal of the contents of each amnesty bin provided at the proposed pill testing place, and | 9 10 |
| | (j) | if a mobile pill testing licence is sought, that procedures are established to enable the applicant to determine when to transfer a substance in accordance with section 22, and | 11 12 13 |
| | | Note — Section 22 provides that, in certain circumstances, the mobile pill testing licensee may provide a substance to the fixed premises pill testing licensee for pill testing. | 14 15 16 |
| | (k) | that services are available and procedures are established to ensure compliance, or the ability to comply, with the requirements of— | 17 18 |
| | | (i) this Act, and (ii) the regulations made under this Act and | 19 |
| | | (ii) the regulations made under this Act, and(iii) the conditions of the proposed pill testing licence, and | 20 21 |
| | | (iv) other provisions of the applicant's proposed internal management protocols. | 21 22 23 |
| (4) | | l testing licensee may, with written approval of the Secretary, amend or replace censee's approved internal management protocols from time to time. | 24 25 |
| (5) | Appr | oved internal management protocols are subject to— | 26 |
| | (a) | this Act, and | 27 |
| | (b) | the regulations made under this Act, and | 28 |
| | (c) | the conditions of the pill testing licence, | 29 |
| (6) | this A | The is an inconsistency between the approved internal management protocols and Act, the regulations or the conditions referred to in subsection (5), this Act, the ations and the conditions prevail. | 30 31 32 |
| Dete | rminat | tion of application | 33 |
| (1) | The S | Secretary may determine an application for a licence by— | 34 |
| | (a) | issuing a licence to the applicant, or | 35 |
| | (b) | refusing to issue a licence to the applicant. | 36 |
| (2) | | suing a pill testing licence, the Secretary may impose conditions on the licence ecretary thinks fit. | 37 38 |
| (3) | | Secretary must give the applicant written notice of the determination of the cation. | 39 40 |
| (4) | The S | Secretary is not required to give reasons for the decision. | 41 |
| (5) | The S to rev | Secretary's decision in relation to a licence application is final and is not subject view. | 42 43 |
| | | | |

15 Refusal to issue a pill testing licence

| (1) | The Secretary must not issue a pill testing licence unless the Secretary is satisfied that— |
|-----|---|
| | (a) units of the explicit new encounter of the explicit has been convicted of |

- (a) neither the applicant, nor an associate of the applicant, has been convicted of a serious offence, and
- (b) the applicant, and each associate of the applicant, is a fit and proper person to be concerned in or associated with pill testing services under a licence, and
- (c) the proposed pill testing place is suitable in relation to location and proposed security arrangements.
- (2) In assessing whether a person is a *fit and proper person* to hold a pill testing licence, the Secretary must consider whether—
 - (a) the applicant and each associate of the applicant is of good repute, having regard to character, honesty and integrity, and
 - (b) for an applicant that is not a natural person—the applicant has a satisfactory ownership, trust or corporate structure, and
 - (c) the applicant is of sound and stable financial background, and
 - (d) the applicant has a business association with a person or body who or which, in the opinion of the Secretary, is not of good repute, having regard to character, honesty and integrity, and
 - (e) each director, partner, trustee, executive officer and secretary and other person determined by the Secretary to be associated or connected with the ownership, administration or management of the operations or business of the applicant is a suitable person to act in that capacity.
- (3) The Secretary must not issue a pill testing licence unless the Secretary has approved the internal management protocols provided by the applicant.
- (4) The Secretary may refuse to issue a pill testing licence for any reason the Secretary thinks fit.
- (5) In this section, a *serious offence* means—
 - (a) an offence involving theft, dishonesty, fraud or violence that would, if committed in New South Wales, be an indictable offence, or
 - (b) an indictable offence against—
 - (i) the *Drug Misuse and Trafficking Act 1985* or the regulations under that Act or a corresponding law of another jurisdiction, or
 - (ii) the *Narcotic Drugs Act 1967* of the Commonwealth or the regulations under that Act, or
 - (iii) the *Medicines, Poisons and Therapeutic Goods Act 2022* or the regulations under that Act or a corresponding law of another jurisdiction, or
 - (iv) the *Therapeutic Goods Act 1989* of the Commonwealth or the regulations under that Act, or
 - (v) another law prescribed by the regulations, or
 - (c) an offence that would, if committed in New South Wales, be punishable under a law of New South Wales by imprisonment for life or for a term of 5 years or more or by a fine of \$500,000 or more, or
 - (d) an offence committed under a law of the Commonwealth that is punishable by imprisonment for life or for a term of 5 years or more or by a fine of \$500,000 or more.

| 16 | Dura | ition of pill testing licence | 1 |
|----|-------|---|----------------|
| | (1) | A pill testing licence remains in force for a period of 2 years from the date on which it was granted unless— | 2 3 |
| | | (a) it is sooner revoked or surrendered under this Act, or | 4 |
| | | (b) the period is extended under subsection (3). | 5 |
| | (2) | A pill testing licensee may surrender a pill testing licence at any time after consultation with the Secretary. | 6 7 |
| | (3) | After the period of 2 years from the commencement of this Act, the period during which a pill testing licence remains in force is extended to a period of 5 years from the date on which the licence was granted. | 8 9 10 |
| 17 | Notio | ce regarding pill testing licence | 11 |
| | (1) | On issuing a pill testing licence, the Secretary must publish a notice in the Gazette and on the website of the Department that states the following— | 12 13 |
| | | (a) that the licence has been issued, | 14 |
| | | (b) the date on which the licence commences, | 15 |
| | | (c) the date until which the licence remains in force. | 16 |
| | (2) | On extending the period of a pill testing licence under section 16(3), the Secretary must publish a notice in the Gazette and on the website of the Department that states the following— | 17 18 19 |
| | | (a) that the period of the licence has been extended, | 20 |
| | | (b) the new date until which the licence remains in force. | 21 |
| | (3) | On suspending a pill testing licence under section 19(2)(b), or revoking a licence under section 20, the Secretary must publish a notice in the Gazette and on the website of the Department that states— | 22 23 24 |
| | | (a) that the licence is suspended or revoked, as the case requires, and | 25 |
| | | (b) the date of the suspension or revocation, and | 26 |
| | | (c) if the licence is suspended, either— | 27 |
| | | (i) the period of the suspension set out in the notice referred to in section 19(2)(b), or | 28 29 |
| | | (ii) that the licence is suspended until further notice. | 30 |
| | (4) | On reinstating a pill testing licence following a suspension of the licence, the Secretary must publish a notice in the Gazette and on the website of the Department that states— | 31 32 33 |
| | | (a) that the licence is reinstated, and | 34 |
| | | (b) the date of the reinstatement. | 35 |
| 18 | Term | ns and conditions of pill testing licence | 36 |
| | (1) | A pill testing licence must specify either— | 37 |
| | | (a) the premises at which the pill testing services are to be provided, or | 38 |
| | | (b) the mobile pill testing facility to be used in the provision of the pill testing services. | 39 40 |
| | (2) | A pill testing licence is subject to the following conditions— | 41 |
| | | (a) the licensee must not provide pill testing services to a minor, | 42 |
| | | (b) the approved internal management protocols must be observed at all times, | 43 |

| | (c) | | icensee and the licensee's operations must comply with this Act and the lations made under this Act, | 1 2 |
|-----|---|---------|--|----------------|
| | (d) | U | conditions imposed by this Act or by the regulations, | 3 |
| | (e) | | conditions imposed by the Secretary under section $14(2)$ or $19(2)(c)$. | 4 |
| (3) | A mobile pill testing licence is subject to a condition that the licensee must not provide a pill testing service other than— | | | |
| | (a) | | adjacent to a place where a concert, festival, dance party or similar event ing held, and | 7 8 |
| | (b) | while | e the event is being held. | 9 |
| (4) | | | ary may vary a condition imposed under section 14(2) or 19(2)(c) with the of the licensee. | 10 11 |
| (5) | | | ary may revoke a condition imposed under section 14(2) or 19(2)(c) with the agreement of the licensee. | 12 13 |
| | | | on for contravening licence conditions or approved internal otocols | 14 15 |
| (1) | This section applies if the Secretary is satisfied, whether as a result of the review under section 32 or otherwise, that— | | | 16 17 |
| | (a) | a cor | ndition to which a pill testing licence is subject has been contravened, or | 18 |
| | (b) | | l testing licensee's approved internal management protocols have been ravened. | 19 20 |
| (2) | The Secretary may, as the Secretary considers appropriate, do one or more of the following— | | | |
| | (a) | | a written warning or reprimand to the pill testing licensee, | 23 |
| | (b) | perio | ritten notice to the licensee, suspend the pill testing licence for a specified of or until further notice, | 24 25 |
| | (c) | licen | | 26 27 |
| | (d) | or re | ire the licensee's approved internal management protocols to be amended placed in accordance with a direction of the Secretary, | 28 29 |
| | (e) | | nd the pill testing licence, | 30 |
| | (f) | • | a condition imposed under section $14(2)$ or $19(2)(c)$. | 31 |
| (3) | | | sion of a pill testing licence does not alter the date on which the licence e in force under section 16. | 32 33 |
| Rev | ocatio | n of pi | Il testing licence | 34 |
| | The | Secreta | ary may revoke a pill testing licence— | 35 |
| | (a) | | e Secretary is satisfied, whether as a result of the review under section 32 herwise, that— | 36 37 |
| | | (i) | the licensee is not a fit and proper person to hold the licence, or | 38 |
| | | (ii) | the director or another person concerned in the licensee's operations is not a fit and proper person to be concerned in the provision of pill testing services, or | 39 40 41 |
| | | (iii) | a condition to which the pill testing licence is subject has been contravened, or | 42 43 |
| | | (iv) | the licensee's approved internal management protocols have been contravened, or | 44 45 |

| | | | (v) for another reason, it is appropriate to revoke the licence in the circumstances, or | 1 2 | | |
|----|---|--|--|----------------|--|--|
| | | (b) | by agreement with the licensee, or | 3 | | |
| | | (c) | for a reason prescribed by the regulations. | 4 | | |
| 21 | Amn | esty b | in at pill testing place | 5 | | |
| | (1) | servio | times that a pill testing licensee is providing or offering to provide a pill testing ce at a pill testing place, the licensee must provide an amnesty bin for use by any n who attends the place. | 6 7 8 | | |
| | (2) | | rson who places a substance into an amnesty bin at a pill testing place is not to be providing that substance to another person. | 9 10 | | |
| 22 | Transfer of substances from mobile facility to fixed premises | | | | | |
| | (1) | This s | section applies if— | 12 | | |
| | | (a) | a person provides a substance for pill testing to a mobile pill testing licensee at a pill testing place, and | 13 14 | | |
| | | (b) | the mobile pill testing licensee decides that, for subsection (2), it is appropriate that the substance should be analysed by a fixed premises pill testing licensee. | 15 16 | | |
| | (2) | subst | specified purpose is the purpose of reducing the harm caused by the use of ances that are, or that contain, a prohibited drug, scheduled substance or another ance that would cause harm if ingested. | 17 18 19 | | |
| | (3) | The n | nobile pill testing licensee may— | 20 | | |
| | | (a) | transfer the substance or a part of it to the fixed premises pill testing licensee's pill testing place, and | 21 22 | | |
| | | (b) | at that place, provide the transferred substance to the fixed premises pill testing licensee for pill testing. | 23 24 | | |
| 23 | Notif | Notifications if analysis yields prescribed result | | | | |
| | (1) | analy | I testing licensee must notify the following persons within 24 hours after an esis, carried out in the course of a pill testing service provided by the licensee, yields a result of a kind prescribed by the regulations— | 26 27 28 | | |
| | | (a) | the Chief Health Officer, | 29 | | |
| | | (b) | the Secretary, | 30 | | |
| | | (c) | the Commissioner of Police. | 31 | | |
| | (2) | A pil | l testing licensee must— | 32 | | |
| | | (a) | keep records of all results of a kind prescribed by the regulations in relation to the pill testing services provided by the licensee, and | 33 34 | | |
| | | (b) | give those results to the persons listed in subsection (1) at the times and in the manner prescribed by the regulations. | 35 36 | | |
| | (3) | For th | nis section, the regulations may prescribe a result by reference to— | 37 | | |
| | | (a) | the detection of— | 38 | | |
| | | | (i) a specified substance, or | 39 | | |
| | | (1) | (ii) a substance of a specified kind, or | 40 | | |
| | | (b) | the amount or purity of a substance detected in the analysis. | 41 | | |
| | (4) | infor | Secretary must publish, on the website of the Department, a notice that provides mation about a result prescribed by the regulations in relation to pill testing ces if the Secretary is satisfied that it is in the public interest to do so. | 42 43 44 | | |

Page 13

| 24 | Dest | ructio | n of substances following pill testing—fixed premises pill testing | 1 |
|----|------|---------------|--|----------------|
| | (1) | This section— | | |
| | | (a) | applies to a substance provided for pill testing to a fixed premises pill testing licensee or a fixed pill testing employee at a pill testing place, and | 3 4 |
| | | (b) | does not apply to the part of the substance, if any, that is returned under section $9(1)(c)$. | 5 6 |
| | (2) | with | fixed premises pill testing licensee must destroy the substance in accordance the regulations as soon as practicable after the licensee has analysed the tance. | 7 8 9 |
| 25 | Dest | ructio | n of substances following pill testing—mobile pill testing licence | 10 |
| | (1) | This section— | | 11 |
| | | (a) | applies to a substance provided for pill testing to a mobile pill testing licensee or a mobile pill testing employee at a pill testing place, and | 12 13 |
| | | (b) | does not apply to the part of the substance, if any, that is returned under section $10(1)(c)$. | 14 15 |
| | (2) | | mobile pill testing licensee must destroy the substance in accordance with the lations as soon as practicable after the licensee has— | 16 17 |
| | | (a) | analysed the substance, and | 18 |
| | | (b) | decided not to transfer the substance or a part of the substance to the fixed premises pill testing licensee under section 22. | 19 20 |
| | (3) | subs | ect to subsection (4), if the mobile pill testing licensee decides to transfer the tance or a part of it to the fixed premises pill testing licensee under section 22, nobile pill testing licensee— | 21 22 23 |
| | | (a) | is not required to destroy the substance that is to be transferred, and | 24 |
| | | (b) | must destroy the remainder of the substance, if any, as soon as practicable after making the decision. | 25 26 |
| | (4) | If the | e mobile pill testing licensee— | 27 |
| | | (a) | decides to transfer a substance to the fixed premises pill testing licensee under section 22, and | 28 29 |
| | | (b) | later decides that the substance is no longer to be transferred under that section, the licensee must destroy the substance as soon as practicable after deciding not to transfer it. | 30 31 32 |

Part 3 Relationship with other laws

| 26 | Relationship with Drug Misuse and Trafficking Act 1985 and Medicines, Poisons and Therapeutic Goods Act 2022 | | | | |
|----|--|---|----------------------------|--|--|
| | (1) | Nothing in the Drug Misuse and Trafficking Act 1985 or the Medicines, Poisons and Therapeutic Goods Act 2022— | 4 5 | | |
| | | (a) affects a provision of this Act or the regulations made under this Act, or | 6 | | |
| | | (b) makes anything done in accordance with the provision unlawful. | 7 | | |
| | (2) | Without limiting subsection (1), a person who, at a pill testing place, provides a pill testing employee with a substance for pill testing is exempt from liability for an offence against the <i>Drug Misuse and Trafficking Act 1985</i> or the <i>Medicines, Poisons and Therapeutic Goods Act 2022</i> constituted by— | 8 9 10 11 | | |
| | | (a) possession of a prohibited drug or scheduled substance when the person is travelling to or from a pill testing place, or is in the vicinity of a pill testing place— | 12 13 14 | | |
| | | (i) for the purpose of being provided with a pill testing service, or | 15 | | |
| | | (ii) placing the substance into an amnesty bin, or | 16 | | |
| | | (b) supplying to the pill testing employee a prohibited drug or scheduled substance when the person is travelling to or from a pill testing place, or is in the vicinity of a pill testing place for the purpose of— | 17 18 19 | | |
| | | (i) being provided with a pill testing service, or | 20 | | |
| | | (ii) placing the substance into an amnesty bin. | 21 | | |
| | (3) | This section does not limit the discretion of a police officer not to charge a person with an offence under the <i>Drug Misuse and Trafficking Act 1985</i> or the <i>Medicines, Poisons and Therapeutic Goods Act 2022</i> in respect of the possession of a prohibited drug or scheduled substance while the person is travelling to or from a pill testing place, or is in the vicinity of a pill testing place, for the purpose of— | 22 23 24 25 26 | | |
| | | (a) being provided with a pill testing service, or | 27 | | |
| | | (b) placing a prohibited drug or scheduled substance into an amnesty bin. | 28 | | |
| 27 | Exemption from civil liability | | | | |
| | (1) | Anything done or omitted to be done in connection with the conduct of a pill testing service under the authority of a pill testing licence does not subject the following persons to any action, liability, claim or demand if the thing was done or omitted to be done in good faith for the purpose of executing this Act, and was not done or omitted to be done in a reckless or grossly negligent manner— | 30 31 32 33 34 | | |
| | | (a) the person by whom the thing was done or omitted, | 35 | | |
| | | (b) a pill testing licensee, | 36 | | |
| | | (c) the State or a Minister of the Crown in right of the State, | 37 | | |
| | | (d) any other person. | 38 | | |
| | (2) | This section does not affect a right or obligation as between an employee of a pill testing licensee and the employer. | 39 40 | | |
| 28 | Appl | lication of Environmental Planning and Assessment Act 1979 | 41 | | |
| | | The <i>Environmental Planning and Assessment Act 1979</i> does not require development consent in relation to the provision of pill testing services or the provision of an amnesty bin at a pill testing place. | 42 43 44 | | |

| Part 4 Miscellaneous | 5 |
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|----------------------|---|

29 Act to bind Crown

This Act binds the Crown in right of New South Wales and, in so far as the legislative power of the Parliament of New South Wales permits, the Crown in all its other capacities.

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30 Delegation

The Secretary may delegate the exercise of a function or power of the Secretary under this Act, other than this power of delegation, to a Public Service employee.

31 Regulations

| (1) | The Governor may make regulations, not inconsistent with this Act, for or with respect to any matter that by this Act is required or permitted to be prescribed or that is necessary or convenient to be prescribed for carrying out or giving effect to this Act. |
|-----|--|
| | |

(2) In particular, the regulations may make provision about the following—

- (a) standards for the provision of pill testing services,
- (b) the content and use of internal management protocols,
- (c) for the purposes of pill testing services, the provision, possession or transfer of a prohibited drug, scheduled substance or another substance that would cause harm if ingested,
- (d) amnesty bins,
- (e) the destruction of a substance provided for pill testing,
- (f) qualifications, experience or expertise of pill testing employees,
- (g) functions of pill testing employees.
- (3) The regulations may create offences punishable by 10 penalty units.
- (4) The regulations may contain provisions of a savings or transitional nature consequent on the commencement of—
 - (a) a provision of this Act, or
 - (b) a provision amending this Act.
- (5) A savings or transitional provision consequent on the commencement of a provision must not be made more than 2 years after the commencement.
- (6) A savings or transitional provision made consequent on the commencement of a provision is repealed 2 years after the commencement.
- (7) A savings or transitional provision made consequent on the commencement of a provision may take effect before the commencement but not before—
 - (a) for a provision of this Act—the date of assent to this Act, or
 - (b) for a provision amending this Act—the date of assent to the amending Act.
- (8) A savings or transitional provision taking effect before its publication on the NSW legislation website does not—
 - (a) affect the rights of a person existing before the publication in a way prejudicial to the person, or
 - (b) impose liabilities on a person for anything done or omitted to be done before the publication.
- (9) In this section—

| | | person does not include the State or an authority of the State. | 1 |
|----|---------------|--|----------------|
| 32 | Review of Act | | |
| | (1) | The Minister must review this Act to determine whether the policy objectives of the Act remain valid and whether the terms of the Act remain appropriate for securing those objectives. | 3 4 5 |
| | (2) | The review must be undertaken as soon as possible after the period of 9 months from the commencement of this Act. | 6 7 |
| | (3) | A report on the outcome of the review must be tabled in each House of Parliament within 3 months after the end of the period of 9 months. | 8 9 |
| 33 | Repeal of Act | | |
| | | This Act is repealed on— | 11 |
| | | (a) the day that is 2 years after the day on which this Act commences, or | 12 |
| | | (b) a later day prescribed by the regulations. | 13 |
| 34 | Tran | sitional provision | 14 |
| | | Until the repeal of the Poisons and Therapeutic Goods Act 1966 by the Medicines, Poisons and Therapeutic Goods Act 2022— | 15 16 |
| | | (a) a reference in this Act to the <i>Medicines, Poisons and Therapeutic Goods Act</i> 2022 is taken to include a reference to the <i>Poisons and Therapeutic Goods Act</i> 1966, and | 17 18 19 |
| | | (b) a reference in this Act to a scheduled substance is taken to include a reference to a drug of addiction, poison or restricted substance, within the meaning of the <i>Poisons and Therapeutic Goods Act 1966</i> . | 20 21 22 |
| | | | |