

New South Wales

Civil and Administrative Tribunal Amendment Bill 2023

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The object of this Bill is to make amendments to the *Civil and Administrative Tribunal Act 2013* (*the Act*) following a statutory review in relation to the following matters—

- (a) the disclosure of reports, including sound recordings and transcripts, of proceedings, and names of persons involved in proceedings, of the Civil and Administrative Tribunal of New South Wales (the *Tribunal*),
- (b) the correction of obvious errors in the text of decisions of the Tribunal,
- (c) the provision of material relevant to proceedings in the Tribunal,
- (d) contempt of the Tribunal for failure to comply with a summons,
- (e) the reallocation of matters allocated by default to the Administrative and Equal Opportunity Division of the Tribunal,
- (f) the reconstitution of the Tribunal after consideration of a matter by the Tribunal has commenced,
- (g) the provision of written reasons for decisions of the Tribunal at the request of a party to proceedings,
- (h) the functions and constitution of the Occupational Division of the Tribunal in relation to the Legal Profession Uniform Law Application Act 2014 and the Legal Profession Uniform Law (NSW),
- (i) the functions and constitution of the Guardianship Division of the Tribunal.

Outline of provisions

Clause 1 sets out the name, also called the short title, of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on the date of assent to the proposed Act.

Schedule 1 Amendment of Civil and Administrative Tribunal Act 2013 No 2

Schedule 1[2] makes it clear that the President may give or revoke a direction about the members who are to constitute the Tribunal.

Schedule 1[3] makes it clear that the duty of the Tribunal to ensure material relevant to proceedings is disclosed to the Tribunal applies only to the extent it is practicable for the Tribunal to comply with the duty.

Schedule 1[4] allows the President of the Tribunal to replace a member constituting the Tribunal if the President directs the member not to take part in proceedings. **Schedule 1[5]** provides that the President must not make a direction without first consulting the member, if practicable, and being satisfied the direction is in the interests of justice and achieving the expeditious and efficient conduct of the proceedings. The direction must also be otherwise appropriate having regard to the objects of the Act. The President may give directions as to the member or members who are to constitute the Tribunal after the consideration of a matter by the Tribunal has commenced. **Schedule 1[6]** makes a related amendment.

Schedule 1[7] provides that the Tribunal is not required to give written reasons for certain minor procedural decisions of the Tribunal that do not have a final or determinative impact on the rights of a party.

Schedule 1[8] makes it clear that the power of the President or presiding member of the Tribunal to direct a registrar to correct obvious errors in the text of a notice of a decision of the Tribunal extends to the correction of inconsistencies between the stated name of a person and the name stated on the person's identification.

Schedule 1[9] makes it clear that the power of the Tribunal to make an order prohibiting or restricting the publication or broadcast of a report of proceedings in the Tribunal extends to sound recordings and transcripts of proceedings. **Schedule 1[10]** makes a consequential amendment.

Schedule 1[11] makes it clear that a report, including a sound recording or transcript, of proceedings authorised by the Tribunal to be provided to a party to the proceedings for the party's use only is not an official report of the proceedings exempt from the prohibition on publication.

Schedule 1[12] makes it clear that a person is guilty of contempt of the Tribunal if the person fails, without reasonable excuse, to comply with a summons issued for the purposes of the Act.

Schedule 1[13] allows the President of the Tribunal to reallocate a matter from the Administrative and Equal Opportunity Division of the Tribunal to another Division of the Tribunal if the matter is not specifically allocated to another Division of the Tribunal under the Act. **Schedule 1[1]** makes a consequential amendment.

Schedule 1[14] makes it clear that functions relating to the *Legal Profession Uniform Law Application Act 2014* are allocated to the Occupational Division of the Tribunal. **Schedule 1[15] and [17]** make consequential amendments.

Schedule 1[16] makes it clear that the requirements for the constitution of the Tribunal when conducting a hearing into a complaint for the purposes of the *Legal Profession Uniform Law (NSW)* are limited to proceedings initiated in the Tribunal by a designated local regulatory authority against a respondent lawyer under the Legal Profession Uniform Law (NSW), section 300.

Schedule 1[18] and [19] update outdated cross-references.

Schedule 1[20] provides that the Tribunal may be constituted by 1 or 2 members, rather than 3 members, when determining an urgent application for authorisation of a guardian to override a patient's objection to the carrying out of treatment. The amendment also provides that the Tribunal may be constituted by 1 or 2 members, rather than 3 members, in exercising its functions for the purposes of determining a request to withdraw an application from the Guardianship Division.

Schedule 1[21] provides that the duty of the Tribunal to observe the principles in the *Guardianship Act 1987*, section 4 when exercising functions of the Guardianship Division for the purposes of the Guardianship Act 1987 extends to the Tribunal when exercising functions of the Guardianship Division under other Acts. **Schedule 1[22]** makes a consequential amendment.

Schedule 1[23] provides that the Tribunal may dispense with a requirement to serve notice of a hearing under the *Guardianship Act 1987* if compliance with the requirement would be likely to cause a real, material and imminent risk of harm to the person who is the subject of the application to which the hearing relates.



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No , 2023

A Bill for

An Act to make miscellaneous amendments to the Civil and Administrative Tribunal Act 2013 following a statutory review.

The Legislature of New South Wales enacts—			
1	Name of Act	2	
	This Act is the Civil and Administrative Tribunal Amendment Act 2023.	3	
2	Commencement		
	This Act commences on the date of assent to this Act.	5	

Scł	nedule 1		mendment of Civil and Administrative Tribunal act 2013 No 2	1 2	
[1]	Section 17 Division Schedule for a Division of Tribunal				
	Insert after	section	1 17(2)(c)—	4	
		(c1)	the reallocation from the Division to another Division of functions of the Tribunal in relation to enabling legislation,	5 6	
[2]	Section 27	Cons	titution of Tribunal	7	
	Omit "Presi	dent n	nay give directions".	8	
	Insert instea	ıd "Pre	esident may give or revoke a direction".	9	
[3]	Section 38	Proce	edure of Tribunal generally	10	
	Insert ", as	far as ₁	practicable," after "ensure" in section 38(6)(a).	11	
[4]	Section 52	Section 52 Reconstitution of Tribunal during proceedings			
	Insert at the	Insert at the end of section 52(1)(c)—			
			, or	14	
		(d)	is directed by the President not to take part in the proceedings.	15	
[5]	Section 52	Section 52(2A) and (2B)			
	Insert after	section	1 52(2)—	17	
	(2A)	The la me	President must not make a direction under subsection (1)(d) in relation to mber unless the President—	18 19	
		(a)	has consulted the member, if it is reasonably practicable to do so, and	20	
		(b)	is satisfied that making the direction is—	21	
			(i) in the interests of justice, and(ii) in the interests of achieving the expeditious and efficient conduct	22	
			(ii) in the interests of achieving the expeditious and efficient conduct of the proceedings, and	23 24	
			(iii) otherwise appropriate having regard to the objects of this Act.	25	
	(2B)	const	President may give directions as to the member or members who are to citute the Tribunal after the consideration of a matter by the Tribunal has menced.	26 27 28	
[6]	Section 52	(3)		29	
	Omit "so re	consti	tuted". Insert instead "reconstituted under this section".	30	
[7]	Section 62	Tribuı	nal to give notice of decision and provide written reasons on request	31	
	Insert after section 62(2)—				
	(2A)	Subs	ection (2) does not apply to the following decisions of the Tribunal—	33	
		(a)	a decision to make an order dispensing with a hearing of the Tribunal under section $50(2)$,	34 35	
		(b)	a decision to grant an adjournment,	36	
		(c)	a decision under section 60 not to award costs, except where a party has argued there are special circumstances warranting an award of costs,	37 38	
		(d)	a decision to award costs in proceedings of either of the following kinds—	39 40	

			(i) proceedings for the exercise of a function of the Consumer and Commercial Division of the Tribunal,	1 2
		(ii) an internal appeal against a decision of the Consumer and Commercial Division of the Tribunal,	3 4
			f the parties have consented to the making of an order—a decision to nake the order,	5 6
			other minor procedural decisions that do not have a final or leterminative impact on the rights of a party.	7 8
[8]	Section 63 F	Power t	o correct errors in decisions of Tribunal	9
	Insert at the	end of s	ection 63(3)(d)—	10
		,	or	11
		C	here is an inconsistency between the name of a person stated in the text of the notice or statement and the name stated on the person's birth pertificate or other form of identification.	12 13 14
[9]	Section 64 1	Γribuna	I may restrict disclosures concerning proceedings	15
	Insert ", incl	uding a	sound recording or transcript," after "report" in section 64(1)(b).	16
[10]	Section 65 F		tion of names or identification of persons involved in certain	17 18
	Insert ", incl	uding a	sound recording or transcript," after "report" in section 65(3).	19
[11]	Section 65(3	3A)		20
	Insert after se	ection 6	55(3)—	21
	, ,	by the 1	rt, including a sound recording or transcript, of proceedings authorised Fribunal to be provided to a party to the proceedings for the party's use not an official report of the proceedings for subsection (3).	22 23 24
[12]	Section 73 0	Contem	pt of Tribunal	25
	Insert after se	ection 7	73(2)—	26
	` ′	if the p	t limiting subsection (2), a person is guilty of contempt of the Tribunal person fails, without reasonable excuse, to comply with a summons for the purposes of this Act.	27 28 29
[13]	Schedule 3	Admini	strative and Equal Opportunity Division	30
	Insert after c	lause 3((2)—	31
	, ,	function	esident may, if the President considers it appropriate, reallocate a n of the Division allocated under subclause (1)(b) to another Division Tribunal.	32 33 34
[14]	Schedule 5	Occupa	ational Division	35
	Insert in alph	nabetica	l order in clause 4(1)—	36
		I	legal Profession Uniform Law Application Act 2014	37
[15]	Schedule 5,	clause	18, heading	38
	Omit the hea	ding. Ir	nsert instead—	39
	18 Divisi	on fund	ctions under legal profession legislation	40

[16]	Schedule	se 18(1)	1		
	Omit "a he (NSW)".	aring i	into a complaint for the purposes of the Legal Profession Uniform Law	2	
			roceedings initiated under the Legal Profession Uniform Law (NSW), ation to a complaint".	4 5	
[17]	Schedule 5, clause 18(2)				
	Omit the subclause. Insert instead—				
	(2)	Lega Unifo the T	Tribunal, when exercising other Division functions for the purposes of the all Profession Uniform Law Application Act 2014 or the Legal Profession Form Law (NSW), including making ancillary or interlocutory decisions of Tribunal, must be constituted by 1 or more Division members, at least 1 of m has a judicial qualification or a professional qualification.	8 9 10 11 12	
[18]	Schedule	5, clau	se 29(1)(a)(i)	13	
	Omit "sect	ion 198	8". Insert instead "section 204".	14	
[19]	Schedule	5, clau	se 29(1)(a)(ii)	15	
	Omit "section 199". Insert instead "section 205".				
[20]	Schedule	6 Guar	rdianship Division	17	
	Insert after clause 4(2)—				
	(2A)	Despite subclause (1), the Tribunal may be constituted by 1 or 2 Division members when exercising its substantive Division functions for the purposes of determining an application under the <i>Guardianship Act 1987</i> , section 46A if—			
		(a)	the application is made during the exercise of substantive Division functions for the purposes of a provision referred to in subclause (2)(a)—(c) in relation to the person who is the subject of the application, or	23 24 25 26	
		(b)	the application is urgent.	27	
	(2B)	cause mate	subclause (2A), an application is <i>urgent</i> if the Tribunal considers a delay ed by the operation of subclause (1) would be likely to cause a real, rial and imminent risk of harm to the person who is the subject of the ication.	28 29 30 31	
	(2C)	mem	oite subclause (1), the Tribunal may be constituted by 1 or 2 Division abers in exercising its substantive Division functions for the purposes of se 10.	32 33 34	
[21]	Schedule	6, clau	se 5(1)	35	
	Omit "for the purposes of the Guardianship Act 1987".				
[22]	Schedule 6, clause 5(1)				
	Omit "section 4 of that Act". Insert instead "the Guardianship Act 1987, section 4".				
[23]	Schedule 6, clause 6A				
	Insert after	clause	÷ 6—	40	

6A Tribunal may dispense with notice of hearing

The Tribunal may dispense with a requirement to serve notice of a hearing under the *Guardianship Act 1987*, section 10 or 25I if the Tribunal considers compliance with the requirement would be likely to cause a real, material and imminent risk of harm to the person who is the subject of the application to which the hearing relates.

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