

Liquor and Registered Clubs (Olympic and Paralympic Games) Bill 1999

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The object of this Bill is to temporarily modify certain provisions of the *Liquor Act* 1982 and the *Registered Clubs Act* 1976 in order to put in place special arrangements relating to the conduct of the Olympic Games and the Paralympic Games in the year 2000.

Outline of provisions

Part 1 Preliminary

Clause 1 sets out the name (also called the short title) of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on a day or days to be appointed by proclamation.

Clause 3 defines certain words and expressions used in the proposed Act. Some provisions are expressed to apply only during *the Games period* which is defined to be the period from 2 September 2000 (the date on which the Olympic Village is to open) until 29 October 2000 (the last day of the Paralympic Games).

Clause 4 provides that notes included in the proposed Act do not form part of it.

Part 2 Liquor Act 1982

Clause 5 provides that the proposed Part is to be construed with and as if it formed part of the *Liquor Act 1982*. The proposed Part therefore has effect as if it made unincorporable amendments to the *Liquor Act 1982*. The clause also provides that, in the event of an inconsistency between the proposed Part and the *Liquor Act 1982*, the proposed Part is to prevail to the extent of any inconsistency.

Clause 6 enables the suspension of existing liquor licences at identified competition and major non-competition venues during the whole or any part of the period from 15 August 2000 to 1 November 2000, inclusive.

Clause 7 enables the issue of temporary Governor's licences in respect of identified competition and major non-competition venues for the whole or any part of the period from:

- (a) 1 June 2000 to 1 November 2000, inclusive, in the case of the International Broadcast Centre, and
- (b) 1 August 2000 to 1 November 2000, inclusive, for other venues.

Clause 8 permits, if an application is granted by the Licensing Court, an extension of trading hours for the Novotel Hotel and the Ibis Hotel, which are situated at Homebush Bay, in the same way as trading hours may currently be extended for hotels located in the City of Sydney.

Clause 9 enables an extension of trading hours for hotels and on-licences, subject to specified controls:

- (a) in the Cities of Sydney and South Sydney and the local government area of North Sydney, and
- (b) in other specified local government areas, with the agreement of the local consent authority.

Clause 10 enables the sale and supply of liquor at universities to Olympic Games technical officials who are accommodated at those universities, and their guests, during the period from 1 August 2000 to 1 November 2000, inclusive.

Clause 11 relates to the sale and supply of liquor on vessels in waterways comprising, or that are located between, Port Stephens and Jervis Bay. Under section 35 of the *Liquor Act 1982*, liquor may only be sold or supplied on a vessel during a voyage after the vessel has left its berth. Clause 11 will enable an authorisation to be granted, with effect during the Games period, to sell and supply liquor to persons attending a function on a vessel while the vessel is berthed alongside or moored, subject to any conditions that may be imposed by the Licensing Court and the conditions that are specified in the clause.

Part 3 Registered Clubs Act 1976

Clause 12 provides that the proposed Part is to be construed with and as if it formed part of the *Registered Clubs Act 1976*. The proposed Part therefore has effect as if it made unincorporable amendments to the *Registered Clubs Act 1976*. The clause also provides that, in the event of an inconsistency between the proposed Part and the *Registered Clubs Act 1976*, the proposed Part is to prevail to the extent of any inconsistency.

Clause 13 enables a registered club to enter into an arrangement, with the consent of a majority of the full members, for the use during the Games period of the whole or any part of its premises by persons, such as national Olympic committees, who are not members.

Part 4 Miscellaneous

Clause 14 provides that the functions conferred by the proposed Act are in addition to other functions conferred by law.

Clause 15 provides that no civil liability is created by an act or omission of a person in good faith in purported administration or execution of the proposed Act or any regulations made under it.

Clause 16 provides that no action in nuisance lies as a consequence of an act or omission of a person in the execution of a function under the proposed Act or any regulations made under it.

Clause 17 provides for the enforcement of the provisions of the proposed Act.

Clause 18 enables the making of regulations for the purposes of the proposed Act.

Clause 19 provides that the proposed Act ceases to have effect on 31 December 2000.

Schedule 1 Greater Metropolitan Sydney

Schedule 1 lists the local government areas that form Greater Metropolitan Sydney and in which trading hours may be extended as referred to in clause 9 of the proposed Act.



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New South Wales

Liquor and Registered Clubs (Olympic and Paralympic Games) Bill 1999

No , 1999

A Bill for

An Act to make certain modifications to the *Liquor Act 1982* and the *Registered Clubs Act 1976* in relation to the conduct of the Olympic Games and Paralympic Games in the year 2000; and for other purposes.

Clause 1 Liquor and Registered Clubs (Olympic and Paralympic Games) Bi	ill 1999
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Part 1 Preliminary

The I	_egisla	ature o	of New South Wales enacts:	1
Part	1 F	Prelin	minary	2
1	Nam	ne of A	Act	3
			Act is the Liquor and Registered Clubs (Olympic and Paralympic es) Act 1999.	4 5
2	Con	nmenc	ement	6
			Act commences on a day or days to be appointed by amation.	7 8
3	Defi	nitions	5	9
		In this	s Act:	10
			means the Olympic Co-ordination Authority constituted by the pic Co-ordination Authority Act 1995.	11 12
			pic venues and facilities means venues and facilities that are red for hosting the Olympic Games, including the following:	13 14
		(a)	venues to conduct sporting events,	15
		(b)	training facilities for competitors,	16
		(c)	media centres and other communications facilities for the media,	17 18
		(d)	residential accommodation for competitors, officials and members of the media,	19 20
		(e)	storage facilities for sporting, communication or other equipment,	21 22
		(f)	catering facilities for venues, training facilities, media centres and residential accommodation,	23 24
		(g)	helicopter landing facilities,	25
		(h)	transport and other physical infrastructure associated with any of the above venues or facilities,	26 27
		(i)	any other development (within the meaning of the <i>Environmental Planning and Assessment Act 1979</i>) determined by the Director-General of OCA to be required for, or as being associated with, the Olympic Games.	28 29 30 31

Preliminary		Part 1	
	Gam	FOG means the Sydney Organising Committee for the Olympic ness constituted by the Sydney Organising Committee for the Opic Games Act 1993.	1 2 3
		Games period means the period from 2 September 2000 to 29 ber 2000, inclusive.	4 5
		The Games period runs from the date on which the Olympic Village is to until the last day of the Paralympic Games.	6 7
		<i>Olympic Games</i> means the Games of the XXVII Olympiad to be principally in Sydney in the year 2000, and includes:	8
	(a)	the Paralympic Games, being the games for athletes with a disability that are to be held principally in Sydney in the year 2000, and	10 11 12
	(b)	a test event, being an event conducted at a venue or facility at which Olympic Games and Paralympic Games sporting events are to be conducted before those Games are held in order to test the capacity and operational functions of the venue or facility to provide for those sporting events.	13 14 15 16 17
4 Not	es		18

Notes included in this Act do not form part of this Act.

Liquor and Registered Clubs (Olympic and Paralympic Games) Bill 1999

Clause 3

1

Part 2 Liquor Act 1982

5	Rela	ationship with Liquor Act 1982	2
	(1)	This Part is to be construed with and as if it formed part of the Liquor	3
		Act 1982.	4
	(2)	In the event of an inconsistency between this Part and the <i>Liquor Act</i>	5
		1982, this Part prevails to the extent of the inconsistency.	6
6		spension of certain licences and issue of temporary Governor's nces	7 8
	(1)	The Minister may, by order published in the Gazette, suspend a licence granted or issued in respect of:	9 10
		(a) premises that comprise or form part of any Olympic venues and	11
		facilities vested in or under the care, control or management of	12
		OCA or SOCOG, or	13
		(b) such other premises as the Minister may determine, if the	14
		licensee of the premises consents to the suspension of the	15
		licence.	16
	(2)	The Minister's order is to specify the period for which the licence is	17
		suspended, which may be the whole or any part or parts of the period	18
		commencing on 15 August 2000 and ending on 1 November 2000,	19
		inclusive. The commencement or the end of the period or periods may	20
		be specified by reference to a date or by reference to the occurrence of	21
		a specified event or events.	22
	(3)	, 1	23
		consult with the licensee, and OCA or SOCOG, as the case requires.	24
	(4)	A temporary Governor's licence may be issued under section 7 of the	25
		Liquor and Registered Clubs (Olympic and Paralympic Games) Act	26
		1999 in respect of premises for the whole or any part of the period for	27
		which a licence granted or issued in respect of the premises is	28
		suspended under this section.	29
7	Ten	nporary Governor's licences	30
	(1)	An application for a temporary Governor's licence may be made to the	31
		Minister.	32

Liquor Act 1982	Part 2

(2)	The application must be accompanied by or contain such information as the Minister requires or requests.	1 2
(3)	The Governor may, on the recommendation of the Minister and subject	3
` '	to such conditions as the Governor may impose, authorise the court to	4
	issue a licence authorising the sale of liquor at:	5
	(a) any Olympic venues and facilities, or	6
	(b) such other premises as the Minister may recommend.	7
(4)	A licence under this section may be issued for the whole or any part or parts of the period:	8 9
	(a) commencing on 1 June 2000 and ending on 1 November 2000,	10
	inclusive, in the case of the International Broadcast Centre,	11
	Carter Street, Homebush Bay, or	12
	(b) commencing on 1 August 2000 and ending on 1 November 2000, inclusive, for any other premises.	13 14
(5)	Section 19 of the <i>Liquor Act 1982</i> (subsection (1) excepted) applies to	15
	the issue of a licence under this section in the same way as it applies	16
	to the issue of a licence under that section.	17
(6)	A licence issued under this section is taken to have been issued under	18
	section 19 of the Liquor Act 1982.	19
(7)	Section 62A of the <i>Liquor Act 1982</i> does not apply to or in respect of	20
	an application for a licence under this section. However, the Minister	21
	may request the Director to provide a report concerning such matters relating to the application as the Minister may specify.	22 23
(0)		
(8)	Section 101 of the <i>Liquor Act 1982</i> does not apply to or in respect of a licence issued under this section.	24 25
	a nechec issued under this section.	23
Var	ation of trading hours for hotelier's licence	26
(1)	During the Games period, section 25 of the <i>Liquor Act 1982</i> applies	27
	to the Novotel Hotel and the Ibis Hotel, Olympic Boulevard,	28
	Homebush Bay, in the same way as it applies to licensed premises	29
	within an area referred to in subsection (2A) (a) of that section.	30
(2)	Nothing in this section limits the application of section 9 of the <i>Liquor</i>	31
	and Registered Clubs (Olympic and Paralympic Games) Act 1999.	32

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9	Exte	ension	of trading hours for certain liquor licences	1
	(1)	This	section applies to licensed premises that are:	2
		(a)	a hotel, or	3
		(b)	a licensed restaurant (premises to which an on-licence relates where the premises are a restaurant), or	4 5
		(c)	a nightclub (premises to which a nightclub licence relates), or	6
		(d)	premises on which a licensee who holds a caterer's licence provides catering services, or	7 8
		(e)	premises to which an on-licence to sell liquor at a function relates, or	9 10
		(f)	premises the subject of an on-licence and in respect of which a certificate under section 74A of the <i>Liquor Act 1982</i> is in force, or	11 12 13
		(g)	premises the subject of an Australian wine licence (premises to which an on-licence to which Schedule 4 to the <i>Liquor</i> (<i>Repeals and Savings</i>) <i>Act 1982</i> applies).	14 15 16
	(2)	Act 1	ng the Games period, nothing in Division 3 of Part 3 of the <i>Liquor</i> 982 restricts the hours during which licensed premises may sell upply liquor in:	17 18 19
		(a)	the City of Sydney, or	20
		(b)	the City of South Sydney, or	21
		(c)	the local government area of North Sydney.	22
	(3)	Act 1 and s gover	ng the Games period, nothing in Division 3 of Part 3 of the <i>Liquor</i> 982 restricts the hours during which licensed premises may sell supply liquor in any of the following cities and other local rument areas to the extent to which the local consent authority of rea has agreed to extended trading hours in accordance with this on:	23 24 25 26 27 28
		(a)	Greater Metropolitan Sydney—the cities and other local government areas specified in Schedule 1 to the <i>Liquor and Registered Clubs (Olympic and Paralympic Games) Act 1999</i> ,	29 30 31
		(b)	Wollongong—the City of Wollongong, the City of Shellharbour, the local government area of Kiama, the City of Shoalhaven and the local government area of Wingecarribee,	32 33 34

	(c)	Newcastle—the City of Newcastle, the City of Lake Macquarie, the local government area of Port Stephens, the City of Maitland and the City of Cessnock,	1 2 3
	(d)	Central Coast—the City of Gosford and the local government area of Wyong.	4 5
(4)		agreement of a local consent authority for the purposes of ction (3) may apply to:	6 7
	(a)	the whole or such part or parts of a city or other local government area as are determined by the local consent authority, and	8 9 10
	(b)	such premises referred to in subsection (1), or such class or classes of those premises, as are determined by the local consent authority.	11 12 13
(5)	subse	agreement of a local consent authority for the purposes of ection (3) is to be notified in accordance with guidelines approved a Minister and published in the Gazette.	14 15 16
(6)	by this at the days b	nsee who wishes to sell and supply liquor during hours permitted is section must give written notice to the Local Area Commander police station nearest to the licensed premises not less than 28 perfore the commencement of the Games period of the licensee's ion to operate under this section.	17 18 19 20 21
(7)	This s	ection does not authorise the sale or supply of liquor:	22
	(a)	on licensed premises in contravention of any condition of the licence imposed or varied by the court or the Board that limits the hours during which liquor may be sold or supplied on the premises, or	23 24 25 26
	(b)	on the licensed premises of a section 74A licence in contravention of any condition of a licence imposed or varied under section 69, 104 or 143A of the <i>Liquor Act 1982</i> that limits the hours during which liquor may be sold or supplied on the premises, or	27 28 29 30 31
	(c)	on licensed premises in contravention of a condition of a development consent under the <i>Environmental Planning and Assessment Act 1979</i> in relation to the licensed premises, other than a condition as to the hours of operation, or	32 33 34 35

(d)

(e)

complied with.

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regulations that reduces the period of extended trading generally or in relation to a specified class or specified classes of licensed premises. (8) However, in the case of a section 74A licence, this section does authorise the sale or supply of liquor despite any other condition of the licence that limits the hours during which liquor may be sold or supplied on the premises. (9) It is a condition of a licence that liquor must not be sold or supplied on licensed premises to which this section applies under the authority of this section unless: practices are in place at the licensed premises that ensure as far (a) as reasonably practicable that liquor is sold, supplied and served responsibly on the premises and that all reasonable steps are taken to prevent intoxication on the premises, and (b) the licensee has successfully completed a course of training, approved by the Board, that promotes the responsible sale, supply and service of liquor, and (c) food of a nature and quantity consistent with the responsible sale, supply and service of liquor is made available when liquor is being sold, supplied or served on the premises, and the Local Area Commander at the police station nearest to the (d) licensed premises has received the written notification required under subsection (6), and

on licensed premises in contravention of a provision of the

(10) Subsection (9) does not limit or otherwise affect any other conditions to which a licence is subject.

any requirements or restrictions imposed by the regulations are

- (11) If an order is made under section 104A or 104C of the *Liquor Act* 1982 to require the closure of licensed premises to which this section applies at any time during the Games period, this section ceases to apply to those premises during the Games period.
- (12) This section applies only to authorise the sale or supply of liquor for consumption on the licensed premises concerned.

Liquor and Registered Clubs (Olympic and Paralympic Games) Bill 1999			

Liquor Act 1982

	(13)	In the case of a licence that authorises the sale or supply of liquor for	1
		consumption off the licensed premises, this section does not affect the	2
		hours during which liquor may be sold or supplied for consumption off	3
		the licensed premises.	4
10	Uni	versity on-licences	5
	(1)	During the period from 1 August 2000 to 1 November 2000, inclusive,	6
		subsection (5) of section 23 of the <i>Liquor Act 1982</i> applies to Olympic	7
		Games technical officials, and invited guests of those officials, in the	8
		same way as it applies to the members, and invited guests of members,	9
		referred to in that subsection.	10
	(2)	This section applies only in relation to universities, or those parts of	11
		universities, that provide accommodation for Olympic Games	12
		technical officials.	13
11	Ves	sels	14
	(1)	Despite section 35 of the Liquor Act 1982, an applicant for an on-	15
	()	licence (vessel) or the holder of an on-licence (vessel) may apply to the	16
		court for an authorisation under the licence to sell and supply liquor to	17
		persons attending a function on the vessel while the vessel is berthed	18
		alongside or moored.	19
	(2)	An application:	20
		(a) is made by delivering it to the Principal Registrar, and	21
		(b) is to be accompanied by a fee of \$50.	22
	(3)	The Principal Registrar is to give notice of an application to the	23
	` /	Waterways Authority and to the Commissioner of Police not later than	24
		3 working days after the application is made.	25
	(4)	The jurisdiction of the court to grant the application may be exercised	26
	` ,	by the Principal Registrar if there is no objection to its grant.	27
	(5)	An authorisation granted under this section authorises the holder to sell	28
		and supply liquor to persons attending a function on the vessel to	29
		which the on-licence (vessel) relates without the need for the vessel to	30
		undertake a voyage.	31
	(6)	An authorisation granted under this section is subject to such	32
		conditions as are imposed by the court when the application for the	33
		authorisation is granted.	34

Clause 9

Part 2

that liquor is not sold or supplied to a minor, and

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Liquor Act 1982 Part 2

	(i)	food of a nature and quantity consistent with the responsible sale, supply and service of liquor is made available whenever	1 2
		liquor is sold, supplied or served on the vessel, and	3
	(j)	liquor is sold or supplied to guests at the function only by way of open container, and	4 5
	(k)	any other conditions imposed by the court when the application for the authorisation was granted are complied with, and	6 7
	(1)	all other requirements or restrictions imposed in relation to the authorisation by the regulations are complied with.	8
(9)	Such	an authorisation applies only during the Games period.	10
(10)	In addition to the persons who may take an objection under section 44 (1) of the <i>Liquor Act 1982</i> to the granting of an application for such an authorisation, an objection may be taken by the Waterways Authority.		11 12 13
(11)	Section 45 (3) (c) of the <i>Liquor Act 1982</i> does not apply to the grant of an application for such an authorisation.		14 15
(12)	In this	s section:	16
	•	<i>ion</i> means a function, occasion or event at which liquor is sold applied on a vessel while it is berthed alongside or moored.	17 18
	under	ways Authority means the Waterways Authority constituted Part 4 of the Ports Corporatisation and Waterways gement Act 1995.	19 20 21

Clause 11

Part 3 Registered Clubs Act 1976

12	Rela	ationship with Registered Clubs Act 1976	2
	(1)	This Part is to be construed with and as if it formed part of the <i>Registered Clubs Act 1976</i> .	3 4
	(2)	In the event of an inconsistency between this Part and the <i>Registered Clubs Act 1976</i> , this Part prevails to the extent of the inconsistency.	5 6
13	Leasing of club premises		
	(1)	Nothing in the <i>Registered Clubs Act 1976</i> prevents a registered club from entering into an arrangement (by lease, licence or otherwise) for the use of the whole or any part or parts of its premises for the whole or any part or parts of the Games period by any person or persons for any purpose.	8 9 10 11 12
	(2)	A registered club must not enter into an arrangement under this section unless the majority of the full members of the club for the time being have voted in favour of a resolution giving approval, in principle, to the arrangement.	13 14 15 16
	(3)	The secretary of a registered club must notify the Local Area Commander at the police station nearest to the registered club and the Director, in writing, of an arrangement under this section not less than 14 days before the commencement of the arrangement.	17 18 19 20
	(4)	A person who uses the whole or any part of the premises of a registered club in accordance with an arrangement under this section is taken to be a temporary member of the registered club.	21 22 23
	(5)	Section 30 (3B) of the <i>Registered Clubs Act 1976</i> does not prevent a person from being taken to be a temporary member of a registered club in accordance with this section.	24 25 26
	(6)	It is a defence to a prosecution for an offence under section 45 of the <i>Registered Clubs Act 1976</i> if it is proved that the person or persons who used the accommodation, facilities or amenities referred to in the information for the offence did so pursuant to an arrangement entered into under this section.	27 28 29 30 31

Liquor and Registered Clubs (Olympic and Paralympic Games) Bill 1999	(
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Clause 14

Miscellaneous Part 4

Part	4	Misc	ellaneous	1
14	Nat	ture of	functions conferred by this Act	2
		Subje	ect to this Act, the powers, authorities, duties and functions	3
	conferred or imposed by or under this Act are in addition to any			4
			ers, authorities, duties and functions conferred or imposed by or	5
		unde	r any other Act or law.	6
15	Cla	ims fo	or compensation	7
		No	act or omission of a person in good faith in purported	8
			nistration or execution of a provision of this Act or the	9
		regul	ations gives rise to any civil liability against:	10
		(a)	the person, or	11
		(b)	the State or an authority of the State, or	12
		(c)	a council (within the meaning of the Local Government Act	13
			1993).	14
16	No	liabilit	y in nuisance	15
		Anyt	hing done or omitted to be done by any person:	16
		(a)	in the exercise or performance of any powers, authorities, duties	17
		` '	or functions under this Act or the regulations (including	18
			powers, authorities, duties or functions which, by this Act, are	19
			taken to be powers, authorities, duties or functions under	20
			another Act or instrument), or	21
		(b)	pursuant to any of the provisions of this Act or the regulations	22
			(including provisions which, by this Act, are taken to be	23
			provisions of another Act),	24
		does	not constitute a nuisance.	25
17	Enf	forcem	nent	26
		For the	he avoidance of doubt it is declared that, if, by this Act, any of its	27
			isions are to be construed with and as if they formed part of	28
			ner Act, those provisions may be enforced in accordance with the	29
			isions for the enforcement of that other Act.	30

Clause	18 Liquor and Registered Clubs (Olympic and Paralympic Games) Bill 1999	
Part 4	Miscellaneous	
18	Regulations	1
	The Governor may make regulations, not inconsistent with this Act, for	2
	or with respect to any matter that by this Act is required or permitted	3
	to be prescribed or that is necessary or convenient to be prescribed for	4
	carrying out or giving effect to this Act.	5
19	Expiry of Act	6
	This Act ceases to have effect on 31 December 2000.	7

hedule 1 Greate	r Metropolitan S	ydney	1
		(Section 9 (3))	2
The cities of:			3
Bankstown	Fairfield	Penrith	4
Blacktown	Hawkesbury	Randwick	5
Blue Mountains	Holroyd	Rockdale	6
Botany Bay	Hurstville	Ryde	7
Campbelltown	Liverpool	Willoughby	8
Canterbury	Parramatta		9
The local governmen	t areas of:		10
Ashfield	Hunters Hill	Pittwater	11
Auburn	Kogarah	Strathfield	12
Baulkham Hills	Ku-ring-gai	Sutherland	13
Burwood	Lane Cove	Warringah	14
Camden	Leichhardt	Waverley	15
Concord	Manly	Wollondilly	16
Drummoyne	Marrickville	Woollahra	17
Hornsby	Mosman		18