

Explanatory note

This explanatory note relates to this Bill as introduced into Parliament.

Overview of Bill

The use of buildings and temporary structures as places of public entertainment, the installation of temporary structures on land and the installation of oil and solid fuel heating appliances are all matters that currently require approvals under the *Local Government Act 1993* and are subject to conditions imposed on such approvals by regulations made under that Act.

The objects of this Bill are:

- (a) to amend the Local Government Act 1993 so as:
 - (i) to remove the need for approvals for the use of buildings and temporary structures as places of public entertainment, the installation of temporary structures on land and the installation of oil and solid fuel heating appliances, and

- (ii) to repeal a provision with respect to the use of places of public entertainment by the Crown, and
- (iii) to repeal a provision that enables a local council to issue orders under that Act requiring a place of public entertainment to be upgraded to relevant standards, and
- (iv) to make other minor amendments, and
- (v) to enact provisions of a savings or transitional nature,
- (b) to amend the Environmental Planning and Assessment Act 1979 so as:
 - to allow the use of buildings and temporary structures as places of public entertainment and the installation of temporary structures on land to be regulated under that Act, and
 - (ii) to regulate the carrying out by the Crown of development involving the use of a building as a place of public entertainment, and
 - (iii) to enable a local council to issue orders under that Act requiring a place of public entertainment to be upgraded to relevant standards, and
 - (iv) to make other minor amendments, and
 - (v) to enact provisions of a savings or transitional nature.

The Bill also makes consequential amendments to a number of other Acts.

Outline of provisions

Clause 1 sets out the name (also called the short title) of the proposed Act.

Clause 2 provides for the commencement of the proposed Act on a day or days to be appointed by proclamation, except for an amendment to the *Fines Act 1996* which is expressed to commence on the date of assent to the proposed Act.

Clause 3 is a formal provision giving effect to the amendments to the *Local Government Act 1993* set out in Schedule 1.

Clause 4 is a formal provision giving effect to the amendments to the *Environmental Planning and Assessment Act 1979* set out in Schedule 2.

Clause 5 is a formal provision giving effect to the amendments to other Acts set out in Schedule 3.

Schedule 1 Amendment of Local Government Act 1993

Removal of need for approvals

Schedule 1 [4] amends section 68 by omitting item 2 (installation of temporary structures on land) and item 3 (use of buildings and temporary structures as places of public entertainment) from Part A of the Table to that section and by omitting item 4 (the installation of domestic oil and solid fuel heating appliances) from Part F of that Table. The effect of this amendment is to remove the need for an approval under that section in respect of those matters. **Schedule 1** [6], [9], [10] and [13] effect consequential amendments, removing various references to temporary structures which, because of the amendment to section 68, will no longer be regulated under the Act.

Use of places of public entertainment by the Crown

Schedule 1 [5] omits section 71 (Use by the Crown of places of public entertainment). **Schedule 1** [1] and [8] effect consequential amendments.

Upgrade orders for places of public entertainment

Schedule 1 [11] amends section 124 by omitting paragraph (c) of the matter relating to order No 5 in the Table to that section. The effect of this amendment is to remove the power of a local council to issue orders requiring a place of public entertainment to be upgraded to relevant standards. **Schedule 1** [15] inserts a new Part at the end of Schedule 8 containing a clause that continues the effect of orders issued before the commencement of the proposed Act.

Minor amendments

Schedule 1 [2] and [3] amend section 12 so as to remove provisions requiring building applications to be made available for public inspection. The erection of a building no longer requires an application under the *Local Government Act 1993* but is dealt with under the *Environmental Planning and Assessment Act 1979* as a consequence of amendments to those Acts made by the *Environmental Planning and Assessment Amendment Act 1997*.

Schedule 1 [7] amends section 92 so as to require a local council to be satisfied as to the standard of any component, process or design if the component, process or design complies with standards imposed by the regulations under the

Explanatory note

Environmental Planning and Assessment Act 1979 in respect of the carrying out of development under that Act. This amendment ensures consistency between the two Acts.

Schedule 1 [12] amends section 626 so as to update a cross-reference.

Schedule 1 [14] amends clause 1 of Schedule 8 so as to enable savings and transitional regulations to be made in connection with the enactment of the proposed Act.

Schedule 1 [16] amends the Dictionary as a consequence of the other amendments to be made by Schedule 1.

Schedule 2 Amendment of Environmental Planning and Assessment Act 1979

Places of public entertainment

The use of land for the purposes of a place of public entertainment is controlled under both the *Environmental Planning and Assessment Act 1979* (from an environmental planning perspective) and the *Local Government Act 1993* (from a public safety perspective). It is proposed that the *Environmental Planning and Assessment Act 1979* be amended to ensure that it can impose public safety conditions of the kind currently in force under the *Local Government Act 1993*. To this end it is proposed to amend section 108 (Regulations respecting existing use) and section 109 (Continuance of and limitations on other lawful uses) so as to enable the regulations under the *Environmental Planning and Assessment Act 1979* to impose conditions on the use of a building for the purposes of a place of public entertainment (**Schedule 2 [5]** and **[6]**). These regulations, together with regulations under section 80A (11) (prescribed conditions for development consents), will be able to apply to all places of public entertainment.

Schedule 2 [1] makes consequential amendments to section 4, inserting definitions of *licensed premises*, *place of public entertainment* and *public entertainment* that are needed to support the proposed regulations. **Schedule 2** [2], [3] and [4] make consequential amendments to section 78A.

Schedule 2 [8] amends section 121B so as to enable orders to be made under that section in the same terms as orders are currently made under section 124 of the *Local Government Act 1993* with respect to the upgrading of places of public entertainment.

Explanatory note

A transitional provision (proposed clause 40 of Schedule 6) allows existing applications for approvals to be determined and continues the existing conditions that apply to the use of places of public entertainment under the *Local Government Act 1993* (**Schedule 2 [13]**).

Temporary structures

The current definition of *building* in section 4 expressly excludes temporary structures. **Schedule 2** [1] substitutes the definition so as to expressly include them. Consequently, temporary structures will become subject to the same regulatory scheme as all other buildings.

A transitional provision (proposed clause 41 of Schedule 6) allows existing applications for approvals to be determined and continues the existing conditions that apply to the installation of temporary structures under the *Local Government Act 1993* (**Schedule 2 [13]**).

Crown development for public entertainment

As mentioned in connection with the amendments referred to in Schedule 1, it is proposed to repeal section 71 of the *Local Government Act 1993*. In place of that section, it is proposed to insert a new section 116GA into the *Environmental Planning and Assessment Act 1979* (**Schedule 2** [7]). The new section subjects the Crown to a regulatory regime similar to that imposed on the Crown by section 116G in relation to building, demolition and incidental work. That regulatory regime requires a Minister of the Crown to certify, in relation to development carried out by the Crown, that the development complies with specified requirements that are prescribed by the regulations under the Act.

Minor amendments

Schedule 2 [9] amends section 126 so as to enable the regulations under the Act to impose lesser penalties than the default penalty of 1,000 penalty units (\$110,000) currently imposed by that section.

Schedule 2 [10] amends section 127 so as to extend to offences against the regulations under the Act the defence afforded by section 127 (7) with respect to offences against the Act.

Schedule 2 [11] amends section 127A so as to make clear that penalty notices can be issued for offences against the regulations under the Act as well as for offences against the Act.

Explanatory note

Schedule 2 [12] amends clause 1 of Schedule 6 so as to enable savings and transitional regulations to be made in connection with the enactment of the proposed Act.

Schedule 3 Amendment of other Acts

Schedule 3 makes consequential amendments to each of the following Acts:

Boxing and Wrestling Control Act 1986 No 11

Casino Control Act 1992 No 15

Fines Act 1996 No 99

Liquor Act 1982 No 147

Parliamentary Electorates and Elections Act 1912 No 41

The amendment to the *Fines Act 1996* amends Schedule 1 to that Act (which identifies the penalty notices that may be enforced under that Act) so as to include a reference to section 127A (Penalty notices for certain offences) of the *Environmental Planning and Assessment Act 1979*. This amendment will avoid the need to prescribe that section under the regulations under the *Fines Act 1996*.



Contents

			Page
	1	Name of Act	2
	2	Commencement	2
	3 4	Amendment of Local Government Act 1993 No 30 Amendment of Environmental Planning and Assessment	2
		Act 1979 No 203	2
	5	Amendment of other Acts	2
Schedules			
	1	Amendment of Local Government Act 1993	3
	2	Amendment of Environmental Planning and Assessment Act 1979	7
	3	Amendment of other Acts	14



No , 2001

A Bill for

An Act to amend the *Local Government Act 1993* and the *Environmental Planning and Assessment Act 1979* so as to transfer provisions relating to certain local government functions from the one to the other; to make consequential amendments to other Acts; and for other purposes.

Γhe I	Legislature of New South Wales enacts:	1
1	Name of Act	2
	This Act is the Local Government and Environmental Planning and Assessment Amendment (Transfer of Functions) Act 2001.	3 4
2	Commencement	5
	(1) This Act commences on a day or days to be appointed by proclamation, except as provided by subsection (2).	6 7
	(2) Schedule 3.3, and section 5 in its application to that item, commence on the date of assent to this Act.	8 9
3	Amendment of Local Government Act 1993 No 30	10
	The Local Government Act 1993 is amended as set out in Schedule 1.	11
4	Amendment of Environmental Planning and Assessment Act 1979 No 203	12 13
	The Environmental Planning and Assessment Act 1979 is amended as set out in Schedule 2.	14 15
5	Amendment of other Acts	16
	Each Act listed in Schedule 3 is amended as set out in that Schedule.	17

Sch	edule 1 Amendment of Local Government Act 1993	1
	(Section 3)	2
[1]	Section 4 Does this Act bind the Crown?	3
	Omit the following matter from the note to section 4:	4
	 section 71—concerning the use of places of public entertainment 	5
[2]	Section 12 What information is publicly available?	6
	Omit the following matter from section 12 (1):	7
	 applications under Part 1 of Chapter 7 for approval to erect a building, and associated documents 	8
[3]	Section 12 (1A)	10
	Omit ", or an application under Part 1 of Chapter 7 for approval to erect a building,".	11 12
[4]	Section 68 What activities, generally, require the approval of the council?	13 14
	Omit items 2 and 3 from Part A, and item 4 from Part F, of the Table to the section.	15 16
[5]	Section 71 Use by the Crown of places of public entertainment	17
	Omit the section.	18
[6]	Section 92 Approval where an accreditation is in force	19
	Omit ", design or temporary structure" wherever occurring.	20
	Insert instead "or design".	21
[7]	Section 92	22
	Insert "or under the regulations under the <i>Environmental Planning and Assessment Act 1979</i> " after "Division 5".	23 24

Schedule 1 Amendment of Local Government Act 1993

FO1	Castian CO Natice to employed of determination of application	
[8]	Section 99 Notice to applicant of determination of application	1
	Omit "71 or" from section 99 (1).	2
[9]	Chapter 7, Part 1, Division 5, heading	3
	Omit ", designs and temporary structures". Insert instead "and designs".	4
[10]	Sections 120, 121 and 122	5
	Omit ", design or temporary structure" wherever occurring. Insert instead "or design".	6 7
[11]	Section 124 What orders may be given, in what circumstances and to whom?	8
	Omit paragraph (c) from Column 1 of the matter relating to order No 5 in the Table to the section.	10 11
[12]	Section 626 Failure to obtain approval	12
	Omit "subsection (1), (2) or (3)" from section 626 (4).	13
	Insert instead "subsection (1) or (3)".	14
[13]	Schedule 6 Regulations	15
	Omit "and temporary structures" from the matter relating to item 8.	16
[14]	Schedule 8 Savings, transitional and other provisions consequent on the enactment of other Acts	17 18
	Insert at the end of clause 1 (1):	19
	Local Government and Environmental Planning and Assessment Amendment (Transfer of Functions) Act 2001	20 21

[15]	Schedu	le 8		1
	Insert at	the en	nd of the Schedule, with appropriate numbering:	2
	Part	Pro	ovisions consequent on enactment of Local	3
			overnment and Environmental Planning and	4
			sessment Amendment (Transfer of	5
		Fu	nctions) Act 2001	6
		Definit	tions	7
		In	n this Part:	8
		aı	mending Act means the Local Government and	9
			Invironmental Planning and Assessment Amendment	10
		(T	Transfer of Functions) Act 2001.	11
	Order no 5 (c) under section 124			
	(1)		any order of the kind referred to in paragraph (c) of item 5 of the Table to section 124:	13 14
		(a	that, immediately before the commencement of this clause, was in force, or	15 16
		(b	that arises from anything continued or completed as	17
			referred to in subclause (2),	18
		in	relation to a building or temporary structure used as a place	19
			f public entertainment continues to have effect, and may be	20
		er	nforced, as if the amending Act had not been enacted.	21
	(,	anything done under this Act in connection with the making of	22
			n order referred to in subclause (1) may be continued and	23
		CC	ompleted as if the amending Act had not been enacted.	24

[16]	Dictionary	1
	Omit the definitions of <i>drive-in theatre</i> , <i>entertainment</i> , <i>licensed premises</i> ,	2
	open-air theatre, place of public entertainment, public entertainment,	3
	temporary structure and theatre or public hall.	4
	Insert in appropriate order:	5
	licensed premises means premises the subject of a licence	6
	under the <i>Liquor Act 1982</i> or a certificate of registration under	7
	the Registered Clubs Act 1976.	8

Sch	edule 2		endment of Environmental Planning Assessment Act 1979	1 2
		ana	Additional Additional	2
			(Section 4)	3
[1]	Section 4	Definit	ions	4
	Omit the d	lefinitio	on of <i>building</i> from section 4 (1).	5
	Insert inste	ead in a	alphabetical order:	6
		struct struct a ma struct	ting includes part of a building, and also includes any ture or part of a structure (including any temporary ture or part of a temporary structure), but does not include anufactured home, moveable dwelling or associated ture or part of a manufactured home, moveable dwelling sociated structure.	7 8 9 10 11 12
		place	of public entertainment means:	13
		(a)	any theatre or cinema (including a drive-in or open-air theatre or cinema) that is used or intended to be used for the purpose of providing public entertainment, or	14 15 16
		(b)	any premises the subject of a licence under the <i>Liquor Act 1982</i> or a certificate of registration under the <i>Registered Clubs Act 1976</i> , that are used or intended to be used for the purpose of providing entertainment, including public entertainment, but not including amusement provided by means of an approved amusement device (within the meaning of the <i>Liquor Act 1982</i>) or poker machine (within the meaning of the <i>Registered Clubs Act 1976</i>), or	17 18 19 20 21 22 23 24 25
		(c)	any public hall that is used or intended to be used for the purpose of providing public entertainment.	26 27
		may	centertainment means entertainment to which admission ordinarily be gained by members of the public on payment oney or other consideration:	28 29 30
		(a)	whether or not some (but not all) persons are admitted free of charge, and	31 32

Schedule 2	Amendment of Environmental Planning and Assessment Act 1979
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	deman (i) (ii)	er or not the money or other consideration is ded: as a charge for a meal or other refreshment before admission is granted, or as a charge for the entertainment after admission is granted. **ructure* includes a booth, tent or other temporary*	1 2 3 4 5 6
		nether or not part of the booth, tent or enclosure is and also includes a mobile structure.	8
[2]	Section 78A Application		10
	Omit "paragraph 1, 2 or 3 Insert instead "paragraph	of Part A" from section 78A (3). 1 of Part A".	11 12
[3]	Section 78A (3)		13
	Omit "paragraph 1–6, 8, 9 Insert instead "paragraph	or 10 of Part F''. 1–3, 5, 6, 8, 9 or 10 of Part F''.	14 15
[4]	Section 78A Note		16
	Omit the matter relating to Insert instead:	Structures or places of public entertainment.	17 18
		homes and moveable dwellings ufactured home, moveable dwelling or associated structure	19 20 21
[5]	Section 108 Regulations	respecting existing use	22
	Insert at the end of section	n 108 (1):	23
	, and		24
	of pub	case of an existing use for the purpose of a place lic entertainment, the conditions to which such a to be subject.	25 26 27

Amendment of Environmental Planning and Assessment Act 1979

Schedule 2

[6]	Section	on 10	9 Con	tinuance of and limitations on other lawful uses	1
	Insert	after	section	n 109 (3):	2
		(4)	condi	regulations may make provision for or with respect to the itions on which the use of a building for the purpose of a of public entertainment may be continued pursuant to this on.	3 4 5 6
[7]	Section	on 11	6GA		7
	Insert	after	section	n 116G:	8
1	16GA	Cro	wn de	velopment for public entertainment	9
		(1)	In thi	s section:	10
			Crow	on development for public entertainment means:	11
			(a)	development (other than exempt development) carried out by the Crown, or	12 13
			(b)	an activity (within the meaning of Part 5) carried out by the Crown,	14 15
				comprises the use of a building as a place of public tainment.	16 17
			releve	ant controls means those provisions of:	18
			(a)	the regulations or an environmental planning instrument, or	19 20
			(b)	a publication, the provisions of which have been applied, adopted or incorporated by the regulations or an environmental planning instrument,	21 22 23
			plann	are prescribed by the regulations or an environmental ing instrument to be relevant controls for the purposes of ection.	24 25 26
		(2)	comn behal	on development for public entertainment cannot be nenced to be carried out unless it is certified by or on f of the Crown to comply with all relevant controls in as at the date on which it commences.	27 28 29 30

	(3)	A Minister, by order in writing, may at any time determine in relation to:	1 2
		(a) Crown development for public entertainment generally, or	3 4
		(b) a specified class of Crown development for public entertainment,	5 6
		that a specified relevant control does not apply, or does apply, but with such exceptions and modifications as may be specified.	7 8 9
	(4)	A determination of a Minister applies only to Crown development for public entertainment carried out:	10 11
		(a) by or on behalf of the Minister, or	12
		(b) by or on behalf of a person appointed, constituted or	13
		regulated by or under an Act administered by the	14
		Minister.	15
	(5)	A determination of a Minister has effect according to its tenor.	16
[8]	Section 12	1B What orders may be given by a consent authority?	17
	Insert in a section 121	appropriate order in Columns 1, 2 and 3 of the Table to B (1):	18 19
	13A	To take such action as is Failure to comply Owner, occupier necessary to bring into with relevant or manager	20 21
		compliance with standards	22
		relevant development	23
		standards any building that is used as a place of	24 25
		public entertainment	26
[9]	Section 12	6 Penalties	27
	Omit section	on 126 (2). Insert instead:	28
	(2)	A person guilty of an offence against the regulations is, for every such offence, liable to:	29 30
		(a) the penalty (not exceeding 1,000 penalty units)	31
		expressly imposed by the regulations, or	32

		(b) if no such penalty is imposed, to a penalty not exceeding 1,000 penalty units.	1 2
[10]	Section 12	7 Proceedings for offences	3
	Insert "or the	he regulations" after "this Act" in section 127 (7).	4
[11]	Section 12	7A Penalty notices for certain offences	5
	Insert "or the	he regulations" after "under this Act" in section 127A (1).	6
[12]	Schedule (6 Savings, transitional and other provisions	7
	Insert at the	e end of clause 1 (1):	8
		Local Government and Environmental Planning and Assessment Amendment (Transfer of Functions) Act 2001	9 10
[13]	Schedule 6, Part 10		11
	Insert after	Part 9:	12
	Part 10	Local Government and Environmental	13
	1 411 10	Planning and Assessment Amendment	14
		(Transfer of Functions) Act 2001	15
	38 Def	inition	16
		In this Part:	17
		amending Act means the Local Government and	18
		Environmental Planning and Assessment Amendment (Transfer of Functions) Act 2001.	19 20
		of Functions) Act 2001.	20
		nding applications for approvals for places of public ertainment	21 22
		Any application for an approval under the Local Government	23
		Act 1993, as in force immediately before the commencement of this clause:	24 25
		(a) for use of a building or temporary structure as a place of public entertainment, or	26 27

		(b)	for the installation of a temporary structure on land,	1
			an application that had been made, but not determined,	2
			e the commencement of this clause is to be determined that Act as if the amending Act had not been enacted.	3
		unaei	that Act as if the amending Act had not been enacted.	4
40	Cor	ndition	s applying to places of public entertainment	5
	(1)		ect to the regulations under this Act, the conditions	6
		applying to the use of a building as a place of public entertainment:		7 8
		(a)	pursuant to any regulation in force under the Local	9
			Government Act 1993, as in force immediately before	10
			the commencement of this clause, or	11
		(b)	pursuant to any approval in force under Part 1 of	12
			Chapter 7 of the Local Government Act 1993, as in	13
			force immediately before the commencement of this clause, including an approval granted as referred to in	14 15
			clause 39, or	16
		(c)	pursuant to any local policy in force under Part 3 of	17
		(-)	Chapter 7 of the <i>Local Government Act 1993</i> , as in	18
			force immediately before the commencement of this	19
			clause, or	20
		(d)	pursuant to any exemption in force under the Local	21
			Government Act 1993, as in force immediately before	22
			the commencement of this clause,	23
			nue to apply to the use of a building as a place of public	24
			tainment as if those conditions were contained in ations under this Act.	25
	(a)	_		26
	(2)		conditions arising from the regulations referred to in	27
			ause (1) (a) are prescribed to be relevant controls for the oses of section 116GA.	28 29
	(2)	• •		
	(3)		clause does not authorise the use of a building as a place blic entertainment if, apart from this clause, the building	30 31
			not lawfully be used for that purpose under this Act.	32
	(4)	•	clause ceases to have effect on 1 July 2003.	33
	(+)	11115	stause ceases to have effect off 1 July 2003.	33

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41

Cor	Conditions applying to installation of temporary structures		
(1)		ct to the regulations under this Act, the conditions ing to the installation of a temporary structure on land:	2 3
	(a)	pursuant to any regulation in force under the <i>Local Government Act 1993</i> , as in force immediately before the commencement of this clause, or	4 5 6
	(b)	pursuant to any approval in force under Part 1 of Chapter 7 of the <i>Local Government Act 1993</i> , as in force immediately before the commencement of this clause, including an approval granted as referred to in clause 39, or	7 8 9 10 11
	(c)	pursuant to any local policy in force under Part 3 of Chapter 7 of the <i>Local Government Act 1993</i> , as in force immediately before the commencement of this clause, or	12 13 14 15
	(d)	pursuant to any exemption in force under the <i>Local Government Act 1993</i> , as in force immediately before the commencement of this clause,	16 17 18
	continue to apply to the installation of a temporary structure on land as if those conditions were contained in regulations under this Act.		19 20 21
(2)	This clause does not authorise the installation of a temporary structure on land if, apart from this clause, such a structure may not lawfully be installed on the land under this Act.		22 23 24
(3)	This clause ceases to have effect on 1 July 2003.		25

Schedule 3 Amendment of other Acts

Sch	edule 3 Amendment of other Acts	1
	(Section 5)	2
3.1	Boxing and Wrestling Control Act 1986 No 11	3
	Section 62A Application of Part and definitions	4
	Omit "an approval, in force under Part 1 of Chapter 7 of the Local	5
	Government Act 1993," from paragraph (b) (ii) of the definition of <i>public</i>	6
	entertainment in section 62A (2).	7
	Insert instead "a development consent in force under the <i>Environmental Planning and Assessment Act 1979</i> ".	8 9
3.2	Casino Control Act 1992 No 15	10
	Section 90 Casino a place of public entertainment for purposes of Environmental Planning and Assessment Act 1979	11 12
	Omit "Parts 1 and 2 of Chapter 7 of the Local Government Act 1993" from	13
	section 90 (1).	14
	Insert instead "the Environmental Planning and Assessment Act 1979".	15
3.3	Fines Act 1996 No 99	16
	Schedule 1 Statutory provisions under which penalty notices issued	17 18
	Insert in alphabetical order:	19
	Environmental Planning and Assessment Act 1979, section 127A	20

Amendment of other Acts

Schedule 3

3.4	Liquor Act 1982 No 147	1
[1]	Section 4 Definitions	2
	Omit the definitions of <i>public hall</i> and <i>theatre</i> from section 4 (1).	3
	Insert instead, in alphabetical order:	4
	public hall means a public hall that is used or intended to be	5
	used for the purpose of conducting public meetings or providing public entertainment.	7
	theatre means a theatre or cinema that is used or intended to be	8
	used for the purpose of providing public entertainment.	9
[2]	Section 54BA Grant of nightclub licence	10
	Omit section 54BA (1) (c). Insert instead:	11
	(c) a development consent is in force under the	12
	Environmental Planning and Assessment Act 1979 for	13
	the use of the premises as a place of public	14
	entertainment within the meaning of that Act, and	15
3.5	Parliamentary Electorates and Elections Act 1912 No 41	16
	Section 151B Exhibition of posters	17
	Omit "an approval in force under Part 1 of Chapter 7 of the <i>Local Government Act 1993</i> " from section 151B (3) (b).	18 19
	Insert instead "a development consent in force under the <i>Environmental</i>	20
	Planning and Assessment Act 1979".	21