

Environmental Trust Bill 1998

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Environmental Trust Bill 1998

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This Public Bill, originated in the Legislative Assembly and, having this day passed, is now ready for presentation to the Legislative Council for its concurrence.

Clerk of the Legislative Assembly. Legislative Assembly



Environmental Trust Bill 1998

Act No , 1998

An Act to fund environmental restoration, rehabilitation, research and education; to constitute the Environmental Trust to administer the funding arrangements; to repeal the Environmental Restoration and Rehabilitation Trust Act 1990, the Environmental Research Trust Act 1990 and the Environmental Education Trust Act 1990; to amend the Forestry Restructuring and Nature Conservation Act 1995 and other Acts; and for other purposes.

EXAMINED

Chairman of Committees

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Environmental Trust Bill 1998

Part 1

Preliminary

The Legislature of New South Wales enacts:

Part 1 Preliminary

1 Name of Act

This Act is the Environmental Trust Act 1998.

2 Commencement

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This Act commences on a day or days to be appointed by proclamation.

3 Definitions

In this Act:

exercise a function includes perform a duty.

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financial year means the year ending on 30 June.

function includes a power, authority or duty.

grant means a grant made from the Trust Fund under this Act, but does not include amounts expended for clean-up action under section 16.

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Trust means the Environmental Trust established by this Act.

Trust Fund means the Environmental Trust Fund established by this Act.

4 Act subject to Forestry Restructuring and Nature Conservation Act 1995

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This Act is subject to the Forestry Restructuring and Nature Conservation Act 1995.

Part 2 **Environmental Trust**

5	Conet	itution	of	Truct
o	COHSE	ILULIOII	UI	11 ust

- (1)There is constituted by this Act a body corporate with the corporate name of the Environmental Trust.
- The Trust has the functions conferred or imposed on it by or (2) 5 under this or any other Act.
- The Trust is, for the purposes of any Act, a statutory body (3) representing the Crown.

Membership and procedure of Trust

The Trust is to consist of 5 members. (1)

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- (2)The members of the Trust are:
 - the Minister, who is to be the Chairperson of the Trust, and
 - (b) the Secretary of the Treasury, and
 - the Director-General of the Environment Protection (c) Authority, and
 - a person appointed by the Minister from a panel of (d) 3 persons nominated by the Nature Conservation Council, and
 - a person appointed by the Minister from a panel of (e) 3 persons nominated by the Local Government and Shires 20 Associations.
- (3)Schedule 1 has effect with respect to the Trust.

Objects of Trust

The objects of the Trust are as follows:

to encourage and support restoration and rehabilitation 25 projects in both the public and the private sectors that will or are likely to prevent or reduce pollution, the waste-stream or environmental degradation, of any kind, within any part of New South Wales,

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	(b)	to promote research in both the public and the private sectors into environmental problems of any kind and, in particular, to encourage and support:	
		(i) research into and development of local solutions to environmental problems, and	į
		(ii) discovery of new methods of operation for New South Wales industries that are less harmful to the environment, and	
		(iii) research into general environmental problems, and	
		(iv) assessment of environmental degradation,	10
	(c)	to promote environmental education and, in particular, to encourage the development of educational programs in both the public and the private sectors that will increase public awareness of environmental issues of any kind.	
8 Fui	nctions	of Trust	15
	The	Trust may, for the purpose of promoting its objects:	
	(a)	make grants (either conditionally or subject to conditions) for projects, matters or purposes of a kind described in section 7, and	
	(b)	supervise the expenditure of money so granted, and	20
	(c)	expend money as authorised by section 16 (Special provision for pollution clean-up costs), and	
	(d)	engage in such other activities relating to its objects as the Minister may approve.	

9 Committees of Trust

- (1) The Trust is to establish Technical Review Committees.
- (2) The Trust may establish other committees to assist it in connection with the exercise of any of its functions.
- (3) The members of a committee need not be members of the Trust.

(4) The procedure for the calling of meetings of a committee and for the conduct of business at those meetings is to be as determined by the Trust or (subject to any determination of the Trust) by the committee.

10 Staff of Trust

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- (1) The Trust may, with the approval of the Minister, arrange for the use of the services of any staff or facilities of a government department or public authority.
- (2) For the purposes of this Act, a person whose services are made use of under this section is an officer of the Trust.

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11 Delegation by Trust

The Trust may delegate to a member, committee or officer of the Trust the exercise of any of its functions, other than this power of delegation.

Part 3 Grants

12 Minimum annual grants for different areas

The Trust is to ensure that the total amount of grants for each of the following areas during a financial year is not less than the amount specified in respect of that area:

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- (a) grants to community organisations to encourage and support restoration and rehabilitation projects—\$1 million,
- (b) grants to community organisations, universities and research institutes to promote research—\$0.5 million,
- (c) grants to community organisations to promote environmental education—\$0.5 million.

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13 Program for annual grants

(1) Grants by the Trust for any financial year are to be made in accordance with a grants program determined by the Trust in accordance with the requirements of this Act.

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- (2) A grants program must identify the policies of the Trust for determining grants, including:
 - (a) priorities for funding, and
 - (b) amounts available for grants in different program areas, and

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- (c) limits on the size of individual grants.
- (3) More than one grants program may be determined in respect of a financial year.
- (4) The Trust must publish information about each grants program in a newspaper circulating throughout the State.

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14 Technical assessment of grant applications

- (1) The Trust is to refer each application for a grant to a Technical Review Committee of the Trust.
- (2) The Committee is to assess the practicability and overall worthiness of each application referred to it and provide the Trust with its assessment.

(3) A member of a Committee may nominate another person to take the member's place in assessing a particular application if the member considers that the nature of the application requires the expertise of that other person.

15 Provisions relating to grants

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- (1) Grants may be made to any person, including to any individual, corporation or organisation.
- (2) Each grant is to be made subject to a condition that the grant is to be expended within 3 years after it is made.
- (3) Each grant is subject to any relevant condition prescribed by the regulations and such other conditions as are specified by the Trust by notice in writing to the grantee on or after the making of the grant.
- (4) The Trust may waive the application of any provision of this section in a particular case if the Trust thinks special circumstances exist that justify its doing so.

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(5) The Trust is to include details of any decision to waive the application of this section in its next annual report under the Annual Reports (Statutory Bodies) Act 1984.

16 Special provision for pollution clean-up costs

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- (1) The Trust may expend money in the Trust Fund on the following:
 - (a) measures for the removal, dispersal or mitigation of serious pollution, when those measures need to be taken immediately,
 - (b) measures for the analysis, removal, storage, treatment or disposal of waste material that has been placed or disposed of on premises unlawfully, when no other person accepts responsibility for taking those measures.
- (2) The Trust may publish guidelines for the expenditure of money under this section, including guidelines on the measures for which money can be expended, the pollution or waste material in respect of which money can be expended, the circumstances in which the money can be expended and the resolution of disputes about any such expenditure.

- (3) The maximum amount that the Trust can expend under this section in any one financial year is \$0.5 million.
- (4) The Trust (or a person acting with the written authority of the Trust) is entitled to recover the amount of any money expended under this section as a debt in a court of competent jurisdiction due to the Trust from the person who caused or was responsible for the pollution or the waste material.

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- (5) For the purposes of sections 246 and 247 of the *Protection of the Environment Operations Act 1997*, amounts expended from the Trust Fund under this section are taken to be costs and expenses incurred by the Trust as referred to in those sections.
- (6) Any amount recovered by or on behalf of the Trust (whether or not under this section) in respect of the cost of measures that have been paid for out of the Trust Fund is to be paid into the Trust Fund.

17 Recovery of grants

If a grant is made by the Trust subject to a condition and the grant or any part of the grant is not applied in accordance with the condition, the Trust may recover the whole or any part of it from the grantee as a debt in a court of competent jurisdiction.

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Part 4 Finance

10	Env	iron	mental	Truet	Fund
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- (1) There is to be established in the Special Deposits Account an Environmental Trust Fund into which are to be paid:
 - (a) the amounts appropriated for the purposes of the Fund by section 19, and
 - (b) such other money as may be appropriated by Parliament for payment into the Fund, and
 - (c) the proceeds of investment of money in the Fund, and
 - (d) any gift or bequest of money to the Trust, and 10
 - (e) such other money as may be required or permitted to be paid into the Fund.
- (2) Money in the Trust Fund is under the control of the Trust and can be expended by the Trust for the purpose of the exercise of its functions as authorised by this Act (or for the purposes authorised by the *Forestry Restructuring and Nature Conservation Act 1995*) and the costs incurred in administering this Act (or that Act).

19 Standing appropriation of Consolidated Fund for payment to Trust Fund

- (1) There is payable from the Consolidated Fund into the Trust Fund each financial year (commencing with the 1998–99 financial year) the amount of \$13.5 million, as adjusted under subsection (2) for each subsequent financial year.
- (2) For the purpose of the payment under subsection (1), the amount of \$13.5 million is to be adjusted for a financial year in accordance with the formula:
 - $\$13.5 \text{ million} \times \frac{\text{the CPI for the previous financial year}}{\text{the CPI for the 1997-98 financial year}}$

and rounded to the nearest \$1,000.

Clause 19	Environmental	Trust	Bill	1998

Part 4 Finance

(3) In subsection (2):

CPI means:

- (a) the Consumer Price Index (All Groups Index) for Sydney issued by the Australian Statistician, or
- (b) if the Australian Statistician ceases to issue that index or the regulations so provide—the number determined in accordance with the regulations.
- (4) The Consolidated Fund is appropriated by this section for the purposes of payments to the Trust Fund under this section.
- (5) Payments to the Trust Fund under this section are to be made in such instalments and at such times as the Treasurer determines.
- (6) This section is subject to clause 5 of Schedule 3.

20 Investments

The Trust is to invest money in the Trust Fund:

- (a) in the manner authorised by the *Public Authorities* 15 (Financial Arrangements) Act 1987, or
- (b) if that Act does not confer power on the Trust to invest the money, in any other manner approved by the Treasurer.

Part 5

Part 5 Miscellaneous

21 Act to bind Crown

This Act binds the Crown in right of New South Wales and, in so far as the legislative power of the Parliament of New South Wales permits, the Crown in all its other capacities.

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22 Financial year of Trust

The financial year of the Trust is the year ending on 30 June.

23 Personal liability of members of Trust and others

A matter or thing done by the Trust, a member of the Trust or of a committee of the Trust or any person acting under the direction of the Trust does not, if the matter or thing was done in good faith for the purposes of executing this or any other Act, subject any such member or a person so acting personally to any action, liability, claim or demand.

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24 Proof of certain matters not required

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In any legal proceedings, proof is not required (until evidence is given to the contrary) of:

- (a) the constitution of the Trust, or
- (b) any resolution of the Trust, or
- (c) the appointment of, or the holding of office by, any member of the Trust, or

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(d) the presence of a quorum at any meeting of the Trust.

25 Regulations

The Governor may make regulations, not inconsistent with this Act, for or with respect to any matter that by this Act is required or permitted to be prescribed or that is necessary or convenient to be prescribed for carrying out or giving effect to this Act.

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26 Review of Act

(1) The Minister is to review this Act to determine whether the policy objectives of the Act remain valid and whether the terms of the Act remain appropriate for securing those objectives.

Clause 26		Environmental Trust Bill 1998			
Part	5	Miscellaneous			
	(2)	The review is to be undertaken as soon as possible after the period of 5 years from the date of assent to this Act.			
	(3)	A report on the outcome of the review is to be tabled in each House of Parliament within 12 months after the end of the period of 5 years.	5		
27	Repe	eal of Acts			
		The following Acts are repealed:			
		Environmental Restoration and Rehabilitation Trust Act 1990 No 24			
		Environmental Research Trust Act 1990 No 25	10		
		Environmental Education Trust Act 1990 No 26			
28	Ame	ndment of other Acts			
		The Acts specified in Schedule 2 are amended as set out in that Schedule.			
29	Savi	ngs transitional and other provisions	1		

Schedule 3 has effect.

Schedule 1 Provisions relating to members and procedure of Trust

(Section 6)

1 Definitions

In this Schedule:

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appointed member means a member of the Trust referred to in section 6 (2) (d) or (e).

Chairperson means the Chairperson of the Trust.

member means a member of the Trust.

2 Nominations for appointed members

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(1) If the nomination of a panel of persons from which a member is to be appointed is not made within the time and in the manner directed by the Minister, the Minister may appoint a person to be a member instead of the person required to be appointed from a panel so nominated.

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(2) A person so appointed is taken to have been duly nominated for appointment.

3 Deputies of members

(1) A member (other than an appointed member) may, from time to time, appoint a person to be the deputy of the member, and may revoke any such appointment.

- (2) The Minister may, from time to time, appoint a person to be the deputy of an appointed member, and may revoke any such appointment.
- (3) In the absence of a member, the member's deputy may, if 25 available, act in the place of the member.
- (4) While so acting, the deputy has all the functions of the member and is to be taken to be a member.

4 Terms of office

Subject to this Schedule, an appointed member holds office for such period (not exceeding 5 years) as is specified in the member's instrument of appointment, but is eligible (if otherwise qualified) for re-appointment.

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5 Allowances

- (1) An eligible member is entitled to be paid such allowances as the Minister may from time to time determine in respect of the member.
- (2) An eligible member is an appointed member, the deputy of an appointed member or a member of a committee of the Trust who is not a Minister, statutory officer or public servant.

6 Vacancy in office of appointed member

- (1) The office of an appointed member becomes vacant if the member:
 - (a) dies, or
 - (b) completes a term of office and is not re-appointed, or 20
 - (c) resigns the office by instrument in writing addressed to the Minister, or
 - (d) is removed from office by the Minister under this clause, or
 - (e) is absent from 4 consecutive meetings of the Trust of which reasonable notice has been given to the member personally or in the ordinary course of post, except on leave granted by the Trust or unless, before the expiration of 4 weeks after the last of those meetings, the member is excused by the Trust for having been absent from those meetings, or

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(f)	becomes bankrupt, applies to take the benefit of any law for the relief of bankrupt or insolvent debtors, compounds with his or her creditors or makes an assignment of his or her remuneration for their benefit, or
(g)	becomes a mentally incapacitated person, or
(h)	is convicted in New South Wales of an offence which is punishable by penal servitude or imprisonment for 12 months or more or is convicted elsewhere than in New

South Wales of an offence which, if committed in New South Wales, would be an offence so punishable.

(2) The Minister may remove an appointed member from office at

7 Filling of vacancy in office of member

If the office of an appointed member becomes vacant, a person is, subject to this Act, to be appointed to fill the vacancy.

8 Effect of certain other Acts

any time.

- (1) Part 2 of the *Public Sector Management Act 1988* does not apply to or in respect of the appointment of a member.
- (2) If by or under any Act provision is made:
 - (a) requiring a person who is the holder of a specified office to devote the whole of his or her time to the duties of that office, or
 - (b) prohibiting the person from engaging in employment outside the duties of that office,

the provision does not operate to disqualify the person from holding that office and also the office of a member or from accepting and retaining any remuneration payable to the person under this Act as a member.

(3) The office of a member is not, for the purposes of any Act, an office or place of profit under the Crown.

9 General procedure

The procedure for the calling of meetings of the Trust and for the conduct of business at those meetings is, subject to this Act and the regulations, to be as determined by the Trust.

10 Quorum

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The quorum for a meeting of the Trust is 4 members.

11 Presiding member

(1) The Chairperson or, in the absence of the Chairperson, another member elected to chair the meeting by the members present is to preside at a meeting of the Trust.

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(2) The person presiding at any meeting of the Trust has a deliberative vote and, in the event of an equality of votes, has a second or casting vote.

12 Voting

A decision supported by a majority of the votes cast at a meeting of the Trust at which a quorum is present is the decision of the Trust.

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13 Transaction of business outside meetings or by telephone

(1) The Trust may, if it thinks fit, transact any of its business by the circulation of papers among all the members of the Trust for the time being, and a resolution in writing approved in writing by a majority of those members is taken to be a decision of the Trust.

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(2) The Trust may, if it thinks fit, transact any of its business at a meeting at which members (or some members) participate by telephone, closed-circuit television or other means, but only if any member who speaks on a matter before the meeting can be heard by the other members.

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- (3) For the purposes of:
 - (a) the approval of a resolution under subclause (1), or
 - (b) a meeting held in accordance with subclause (2),

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the Chairperson and each member have the same voting rights as they have at an ordinary meeting of the Trust.

- (4) A resolution approved under subclause (1) is, subject to the regulations, to be recorded in the minutes of the meetings of the Trust.
- (5) Papers may be circulated among the members for the purposes of subclause (1) by facsimile or other transmission of the information in the papers concerned.

14 First meeting

The Minister is to call the first meeting of the Trust in such manner as the Minister thinks fit.

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Schedule	2	Amendment	of	other	Acts

(Section 28)

2.1	Forestry	Restructuring	and	Nature	Conservation	Act
	1995 No	50				

[1] Long title

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Omit "Environmental Education Trust, the Environmental Research Trust and the Environmental Restoration and Rehabilitation Trust". Insert instead "Environmental Trust".

[2] Section 3 Definitions

Omit the definitions of *Environmental Trusts Acts* and *Funds*. Insert instead:

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Environmental Trust Act means the Environmental Trust Act 1998.

Fund means the Environmental Trust Fund established under the Environmental Trust Act.

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[3] The whole Act (except in a provision being omitted or substituted by this Act)

Omit "Funds" wherever occurring. Insert instead "Fund".

[4] The whole Act (except in a provision being omitted or substituted by this Act)

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Omit "Environmental Trusts Acts" wherever occurring. Insert instead "Environmental Trust Act".

[5] Section 4 Payments from the Fund for certain programs

Insert after section 4 (1):

(1A) The Governor may, by regulation, amend Schedule 1 by adding a description of other schemes or programs for environment protection or nature conservation.

[6]	Section 5 Minister determines timing and details of payment	
	Omit ", the amount of a particular payment on a particular occasion and the apportionment of payments between the Funds". Insert instead "and the amount of a particular payment on a particular occasion".	5
[7]	Section 5	
	Omit "their". Insert instead "its".	
[8]	Section 6 Limits on payments from the Fund	
	Omit section 6 (1) (c).	
[9]	Section 7 Sunset on payments	10
	Omit "30 June 2000" from section 7 (b). Insert instead "30 June 2001".	
[10]	Section 10 Restriction on new grants from the Fund	
	Omit section 10 (2) (a)-(c). Insert instead:	
	(a) to schools (being grants to encourage and support restoration and rehabilitation projects) up to a total of \$0.08 million during each financial year of the Trust until the end of the 1999–2000 financial year, and	15
	(b) to community organisations (being grants to encourage and support restoration and rehabilitation projects) up to a total of \$0.85 million during each financial year of the Trust until the end of the 1999–2000 financial year, and	20 25
	(c) to community organisations (being grants to promote environmental education) up to a total of \$0.15 million during each financial year of the Trust until the end of the 1999–2000 financial year.	30

Schedule	2
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Amendment of other Acts

[11]	Section	10	(3)-	(6)
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Omit the subsections. Insert instead:

(3) This section does not prevent payment out of the Fund for the costs incurred in administering the Environmental Trust Act or payments out of the Fund authorised by section 16 of that Act (Special provision for pollution clean-up costs).

[12] Section 11 Minister to report on payments from the Fund

Omit "30 June 2000" from section 11 (2). Insert instead "30 June 2001".

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[13] Section 13 Amendment of other Acts

Omit the section.

[14] Schedule 1 Additional commitments expenditure

Insert at the end of the Schedule:

Department of Urban Affairs and Planning

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Comprehensive assessment of forested land in the State

National Parks and Wildlife Service

Acquisition, and subsequent management, of land for national parks and other categories of dedicated or reserved land, including but not limited to land held under grazing permits in the proposed North East national parks and North East wilderness areas

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National Parks and Wildlife Service

Implementation of a solid waste strategy on Lord Howe Island

[15] Schedule 2 Amendment of other Acts

Omit the Schedule.

2.2 Protection of the Environment Administration Act 1991 No 60

Section 3 Definition of "environment protection legislation"

Omit "Environmental Restoration and Rehabilitation Trust Act 1990", "Environmental Research Trust Act 1990" and "Environmental Education Trust Act 1990".

Insert in alphabetical order "Environmental Trust Act 1998".

2.3 Public Finance and Audit Act 1983 No 152

Schedule 2 Statutory bodies

Omit "Environmental Restoration and Rehabilitation Trust.", 10 "Environmental Research Trust." and "Environmental Education Trust.".

Insert in alphabetical order "Environmental Trust.".

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Schedule 3 Savings, transitional and other provisions

(Section 29)

Part 1 Preliminary

1 Regulations

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(1) The regulations may contain provisions of a savings or transitional nature consequent on the enactment of the following Acts:

this Act

- (2) Any such provision may, if the regulations so provide, take effect from the date of assent to the Act concerned or a later day.
- (3) To the extent to which any such provision takes effect from a date that is earlier than the date of its publication in the Gazette, the provision does not operate so as:
 - (a) to affect, in a manner prejudicial to any person (other than the State or an authority of the State), the rights of that person existing before the date of its publication, or
 - (b) to impose liabilities on any person (other than the State or an authority of the State) in respect of anything done or omitted to be done before the date of its publication.

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Part 2 Provisions consequent on enactment of this Act

2 References to former Trusts and Funds

A reference in any other Act, in any statutory instrument or in any other document to:

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(a) the Environmental Restoration and Rehabilitation Trust, the Environmental Research Trust or the Environmental Education Trust is to be construed as a reference to the Environmental Trust, or

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(b)	the Environmental Restoration and Rehabilitation Trust
	Fund, the Environmental Research Trust Fund or the
	Environmental Education Trust Fund is to be construed as
	a reference to the Environmental Trust Fund, or

(c) the Environmental Restoration and Rehabilitation Trust Act 1990, the Environmental Research Trust Act 1990 or the Environmental Education Trust Act 1990 is to be construed as a reference to the Environmental Trust Act 1998.

3 Dissolution of existing Trusts

- (1) The Environmental Restoration and Rehabilitation Trust, the Environmental Research Trust and the Environmental Education Trust are each abolished.
- (2) The assets, rights and liabilities of each such Trust become the assets, rights and liabilities of the Environmental Trust.
- (3) The members of each such Trust cease to hold office as such on the abolition of the Trust and are not entitled to any remuneration or compensation for so ceasing to hold office.

4 Existing separate Trust Funds

- (1) The Environmental Restoration and Rehabilitation Trust Fund, the Environmental Research Trust Fund and the Environmental Education Trust Fund are each terminated.
- (2) Any amount standing to the credit of any such Fund on its termination is to be credited to the Environmental Trust Fund.

5 Transitional funding arrangements

- (1) The Treasurer may direct, by order in the Gazette, that the commencement of the funding arrangements under section 19 is postponed until the financial year 1999–2000 or, by that or a subsequent order, until the financial year 2000–2001.
- (2) On publication of the order, section 19 has effect subject to that order. An adjustment is to be made under section 19 (2) for the first financial year in which section 19 has effect in accordance with that order.

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(3) If, because of this clause, section 19 does not apply in a financial year, there is payable into the Trust Fund all of the payments received by Sydney Water Corporation Limited that are payable during that financial year for permissions or agreements relating to the discharge of trade waste into any service of Sydney Water Corporation Limited.

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(4) Amounts received by Sydney Water Corporation Limited that are payable under the Acts repealed by this Act to the Funds established by those repealed Acts cease to be payable (subject to subclause (3)) on the repeal of those Acts. However, amounts received by that Corporation after the repeal of those Acts that are payable before the 1998–99 financial year are payable instead into the Trust Fund established by this Act (except as otherwise directed by the Treasurer).