Second print



New South Wales

Crimes Legislation Amendment (Periodic and Home Detention) Bill 2002

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This PUBLIC BILL, originated in the LEGISLATIVE ASSEMBLY and, having this day passed, is now ready for presentation to the LEGISLATIVE COUNCIL for its concurrence.

Clerk of the Legislative Assembly. Legislative Assembly,



New South Wales

Crimes Legislation Amendment (Periodic and Home Detention) Bill 2002

Act No , 2002

An Act to amend the *Crimes (Administration of Sentences) Act 1999* and the *Crimes (Sentencing Procedure) Act 1999* with respect to periodic detention and home detention; and for other purposes.

EXAMINED

Chairman of Committees

The I	egislature of New South Wales enacts:	1
1	Name of Act	2
	This Act is the <i>Crimes Legislation Amendment (Periodic and Home Detention) Act 2002.</i>	3 4
2	Commencement	5
	This Act commences on a day or days to be appointed by proclamation.	6 7
3	Amendment of Crimes (Administration of Sentences) Act 1999 No 93	8
	The Crimes (Administration of Sentences) Act 1999 is amended as set out in Schedule 1.	9 10
4	Amendment of Crimes (Sentencing Procedure) Act 1999 No 92	11
	The <i>Crimes (Sentencing Procedure)</i> Act 1999 is amended as set out in Schedule 2.	12 13

Amendment of Crimes (Administration of Sentences) Act 1999

Schedule 1 Amendment of Crimes (Administration of Sentences) Act 1999

(Section 3)

1

2

Schedule 1

3 [1] Section 3 Interpretation 4 Insert "or under section 165 of this Act" at the end of the definition of home 5 detention order in section 3 (1). 6 Section 87 Leave of absence for failing to report 7 [2] Omit section 87 (3). Insert instead: 8 (3) Subject to subsections (4), (5) and (6), an application for leave 9 of absence in respect of a detention period must be made before 10 the time the offender is due to report for that period. 11 (4) An offender who is unable to report for a detention period: 12 must cause a telephone call advising of the offender's (a) 13 inability to report to be made, to such telephone number 14 as the Commissioner may from time to time determine, 15 before the time at which the offender is due to report, 16 and 17 (b) must cause a document setting out the reasons for the 18 offender's inability to report to be given to the governor 19 responsible for the relevant periodic detention centre 20 within 7 days after the date on which the offender is due 21 to report. 22 (5) If the reasons for the offender's inability to report include 23 illness or injury, a certificate from a medical practitioner: 24 indicating the nature of the illness or injury, and (a) 25 (b) stating that the nature or extent of the illness or injury is 26 such as to justify the offender's inability to report, 27 is to be given to the Commissioner in addition to or instead of 28 the document referred to in subsection (4) (b). 29 Subject to subsection (5), an offender who complies with (6) 30 subsection (4) (a) and (b) is taken to have applied for leave of 31 absence under subsection (3). 32

Schedule 1 Amendment of Crimes (Administration of Sentences) Act 1999

[3]	Part 7, hea	ading		1
	Insert "and	reinst	atement" after "Revocation".	2
[4]	Section 16	3 Rev	ocation of periodic detention order	3
			other orders" from section 163 (1B). ake such of the orders sought by the Commissioner".	4 5
[5]	Section 16	63 (1C)		6
	Insert after	sectio	n 163 (1B):	7
	(1C)	it has the re relate releas sente deten	Parole Board must revoke a periodic detention order that reinstated under section 168A (1A) if, at any time during emainder of the term of the sentence to which the order es (including any period during which the offender is sed on parole under a parole order), the offender is need to a term of imprisonment by way of full-time tion that is to be served consecutively (or partly ecutively) with the sentence to which the order relates.	8 9 10 11 12 13 14 15
[6]	Section 16	63 (2) (8	a)	16
	Omit the p	aragraj	bh. Insert instead:	17
		(a)	that the offender has failed to report for 3 or more detention periods, whether during the same sentence of imprisonment or during different sentences of imprisonment being served consecutively (or partly consecutively), and	18 19 20 21 22
[7]	Section 16	63 (2A)		23
	Insert after	section	n 163 (2):	24
	(2A)		an application must be made if the Commissioner is ied that the offender:	25 26
		(a)	has failed to report for 3 or more consecutive detention periods, and	27 28
		(b)	has failed to apply for, or been refused, leave of absence	29

Amendment of Crimes (Administration of Sentences) Act 1999

Schedule 1

- (2B) For the purposes of subsection (2A) (a), one detention period is taken to be consecutive with another:
 - (a) even if they each relate to different sentences of imprisonment being served by way of periodic detention, and
 - (b) even if there is a period between them that is not a detention period because it includes the whole or any part of Christmas Day, Good Friday or Easter Sunday.
- (2C) For the purposes of this section:
 - (a) an offender is taken to have failed to report for a detention period if, by the time that period ends, the offender has failed to report to the periodic detention centre or other place to which he or she is currently required to report, and
 - (b) an offender is taken to have failed to apply for leave of absence for a detention period if, by the time the offender is due to report for that period, the offender has neither made an application for leave of absence nor, in the case of an inability to report, caused a telephone call to be made as referred to in section 87 (4) (a).

Note. Paragraph (a) makes it clear that an offender is not taken to have failed to report if the offender merely reports late (reporting late is dealt with in section 88, in relation to the granting of leave of absence, and section 89, in relation to extension of the term of the offender's sentence). Paragraph (b) makes it clear that an offender's failure to apply for leave of absence in relation to a failure to report for a detention period is ascertainable as soon as the detention period begins.

[8] Section 163 (3A) and (3B)

Insert after section 163 (3):

- (3A) A decision as to whether or not an offender's periodic detention order is to be revoked on the grounds referred to in subsection (2) is to be made at the meeting of the Parole Board at which the matter is first raised unless the Parole Board determines that deferral is necessary to allow it to obtain further information.
- (3B) A matter may not be deferred under subsection (3A) for more than 2 months from the date of the meeting at which the matter was first raised.

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Schedule 1 Amendment of Crimes (Administration of Sentences) Act 1999

[9]] Section 164A			1			
	Insert	after	section 164:	2			
	164A	164A Parole Board may reinstate revoked periodic detention order					
	(1) If:						
		(a) an offender's periodic detention order has been revoked under this Division or under section 179, and	5 6				
			(b) the offender has, since that revocation, served at least 3 months of the offender's sentence by way of full-time detention,	7 8 9			
			the Parole Board may, on the application of the offender and subject to Part 5 of the <i>Crimes (Sentencing Procedure) Act 1999</i> , make an order reinstating the offender's revoked periodic detention order in respect of the remaining balance of the offender's sentence.	10 11 12 13 14			
		(2)	Before making an order referred to in subsection (1), the Parole Board must refer the offender to the Probation and Parole Service for assessment as to the suitability of the offender for periodic detention.	15 16 17 18			
		(3)	Part 5 of the <i>Crimes (Sentencing Procedure)</i> Act 1999 applies to and in respect of the Parole Board and the offender in relation to the making of a periodic detention order under this section in the same way as it applies to and in respect of a court and an offender in relation to the making of a periodic detention order under that Act.	19 20 21 22 23 24			
		(4)	The Parole Board may not make an order under subsection (1) if the offender is subject to a sentence of imprisonment by way of full-time detention that is yet to commence.	25 26 27			
[10]	Section	on 16	5	28			
	Omit	the se	ection. Insert instead:	29			
	165	Par	ole Board may order home detention	30			
		(1)	This section applies if the Parole Board revokes a periodic detention order and, at the time that the revocation order takes effect, the remainder of the term of the sentence to which the	31 32 33			

Amendment of Crimes (Administration of Sentences) Act 1999

Schedule 1

periodic detention order relates (including any period during which the offender is eligible to be released on parole) is 18 months or less.

- (2) The Parole Board may make an order directing that the remainder of the term of the sentence (excluding any period during which the offender is released on parole under a parole order) is to be served by way of home detention.
- (3) However, the Parole Board may not make an order under subsection (2) if the offender is subject to a sentence of imprisonment by way of full-time detention that is yet to commence.
- (4) Subject to subsection (5), Part 6 of the *Crimes (Sentencing Procedure) Act 1999* applies to and in respect of the Parole Board and the offender in relation to the making of a home detention order under this section in the same way as it applies to and in respect of a court and an offender in relation to the making of a home detention order under that Act.
- (5) The reference of an offender for assessment in relation to the making of a home detention order under this section is to be made after, and not before, the periodic detention order referred to in subsection (1) is revoked.

[11] Section 165AA

Insert after section 165:

165AA Release of offender pending assessment for home detention

- (1) On referring an offender for assessment in relation to the making of a home detention order under section 165, the Parole Board may make an order (a *temporary release order*) releasing the offender from custody, subject to such supervision as is prescribed by the regulations, pending the Board's decision as to whether or not to make the home detention order.
- (2) An offender's temporary release order:
 - (a) may be revoked by the Parole Board at any time, and
 - (b) must be revoked by the Parole Board when it makes its decision as to whether or not to make a home detention order under section 165 in respect of the offender.

	(3)		sentence to be served by the offender in respect of whom porary release order is made is, by this section, extended:	1 2
		(a)	by the period for which the offender is absent from custody pursuant to the order, and	3 4
		(b)	in the case of an offender for whom a warrant is issued under section 181 (1A), by the period between the issue	5
			of the warrant and the offender being taken into custody under the warrant.	6 7 8
	(4)		is section, a reference to the extension of an offender's nce is a reference to:	9 10
		(a)	the extension of the term of the sentence, and	11
		(b)	if the offender was released from custody during a non- parole period of the sentence, the extension of the non-	12 13
			parole period of the sentence.	14
[12]	Section 16	7 Rev	ocation of home detention order	15
	Insert after	section	n 167 (5):	16
	(6)	The I	Parole Board must revoke a home detention order:	17
		(a)	that it has made under section 165, or	18
		(b)	that it has reinstated under section 168A (1),	19
		to wł	any time during the remainder of the term of the sentence nich the order relates (including any period during which ffender is released on parole under a parole order), the	20 21 22
			der is sentenced to a term of imprisonment by way of full-	22
		time	detention that is to be served consecutively (or partly	24
		conse	ecutively) with the sentence to which the order relates.	25
[13]			role Board may reinstate revoked home detention order periodic detention order	26 27
	Omit "three months" from section 168A (1) (b).			
	Insert instead "3 months".			

Amendment of Crimes (Administration of Sentences) Act 1999

Section 168A (1A) [14] 1 Insert after section 168A (1): 2 (1A) In the case of an offender whose home detention order was 3 made under section 165 following revocation of a periodic 4 detention order under Division 1, the Parole Board may instead, 5 on the application of the offender and subject to Part 5 of the 6 Crimes (Sentencing Procedure) Act 1999, make an order 7 reinstating the revoked periodic detention order in respect of 8 the remaining balance of the offender's sentence. 9 [15] Section 168A (2) 10 Insert "or (1A)" after "subsection (1)". 11 [16] Section 168A (2) 12 Insert "or periodic detention, as the case requires" after "home detention". 13 [17] Section 168A (3) and (4) 14 Insert after section 168A (2): 15 (3) Parts 5 and 6 of the Crimes (Sentencing Procedure) Act 1999 16 apply to and in respect of the Parole Board and the offender in 17 relation to the making of a periodic detention order or home 18 detention order under this section in the same way as they 19 apply to and in respect of a court and an offender in relation to 20 the making of a periodic detention order or home detention 21 order under that Act. 22 (4) The Parole Board may not make an order under subsection (1) 23 or (1A) if the offender is subject to a sentence of imprisonment 24 by way of full-time detention that is yet to commence. 25 [18] Section 175 Decision after review 26 Insert after section 175 (1): 27 (1A) Despite subsection (1) (a) and (b), the Parole Board: 28 (a) may not rescind the revocation of a periodic detention 29 order of an offender who has failed to apply for, or been 30 refused, leave of absence with respect to 3 or more 31

Schedule 1

Schedule 1	Amendment of Crimes (Administration of Sentences)	Act 1999

			detention periods unless it is satisfied that it would be manifestly unjust not to do so, and	1 2
		(b)	may not rescind the revocation of:	3
			(i) a periodic detention order that it has revoked	4
			under section 163 (1C), or	5
			(ii) a home detention order that it has revoked under section 167 (6),	6 7
			unless it is satisfied that the order has been revoked on the basis of false, misleading or irrelevant information.	8 9
[19]	Section 18	1 Warr	ants committing offenders to correctional centres	10
	Omit sectio	on 181	(1). Insert instead:	11
	(1)	If the	Parole Board:	12
		(a)	revokes a periodic detention order, home detention	13
			order or parole order, or	14
		(b)	decides not to make a home detention order under	15
			section 165 with respect to an offender the subject of a	16
			temporary release order under section 165AA,	17
			issue a warrant committing the offender to a correctional	18
			to serve the remainder of the sentence to which the order	19
			s by way of full-time detention.	20
	(1A)		Parole Board revokes a temporary release order under	21
			n 165AA, it may issue a warrant committing the offender correctional centre pending the Board's decision as to	22 23
			her or not to make a home detention order under	23 24
			n 165.	25
[20]	Section 18	1 (3) (b		26
	Insert ", or	pendir	ng the Board's decision as to whether or not to make a	27
			der under section 165, as the case requires" after "relates".	28
[21]	Schedule {	5 Savin	gs, transitional and other provisions	29
	Insert at the	e end o	f clause 1 (1) of Schedule 5:	30
		Crime Act 20	es Legislation Amendment (Periodic and Home Detention) 002	31 32

Amendment of Crimes (Administration of Sentences) Act 1999

Schedule 1

Sche	dule 5, Part 5	
Inser	t after Part 4 of Schedule 5:	
Par	t 5 Provisions consequent on enactment of	
	Crimes Legislation Amendment (Periodic and	
	Home Detention) Act 2002	
64	Definition	
	In this Part, the 2002 amending Act means the Crimes	
	Legislation Amendment (Periodic and Home Detention)	
	Act 2002.	
65	Applications for leave of absence	
	Section 87 (3), as in force immediately before its substitution	
	by the 2002 amending Act, continues to apply to any failure to	
	report for a detention period that occurred before the subsection	
	was substituted.	
66	Revocation of periodic detention orders	
	(1) Section 163 (2) (a), as substituted by the 2002 amending Act,	
	applies to a failure to report for a detention period that occurred	
	before the commencement of that paragraph (being one of a	
	series of detention periods occurring during consecutive, or	
	partly consecutive, sentences of imprisonment) only if it is one of a series of failures to report of which the most recent	
	occurred after that commencement.	
	(2) Section 163 (2A), as inserted by the 2002 amending Act, applies to a failure to report for a detention period that occurred	
	before the commencement of that subsection only if it is one of	
	a series of consecutive failures to report of which the most	
	recent occurred after that commencement.	
67	Reinstatement of revoked periodic detention orders	
	(1) Section 164A, as inserted by the 2002 amending Act, extends	
	to any periodic detention order that was revoked before that	
	section was inserted.	

Schedule 1	Amendment of Crimes (Administration of Sentences) Act 1999
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	(2) Section 168A (1A), as inserted by the 2002 amendi extends to any periodic detention order that was revoke that subsection was inserted.	
68	B Home detention orders following revocation of p detention orders	periodic 4 5
	(1) Section 165, as substituted by the 2002 amending Act,	extends 6
	to any periodic detention order that was in force imm	
	before that section was substituted.	8
	(2) Section 165AA, as inserted by the 2002 amending Act,	extends 9
	to any periodic detention order that was, or had been,	
	before that section was inserted.	11
69	Revocation of home detention order following senter	ence of 12
00	imprisonment by way of full-time detention	12
	Section 167 (6), as inserted by the 2002 amending Act,	extends 14
	to any home detention order that was in force imm	
	before that subsection was inserted.	16

Amendment of Crimes (Sentencing Procedure) Act 1999

Schedule 2

Schedule 2		Amendment of Crimes (Sentencing Procedure) Act 1999			
				(Section 4)	3
[1]	Section	on 65	A		4
	Insert	befor	re secti	ion 66:	5
	65A	Per	iodic d	letention not available for certain offenders	6
			who mont	riodic detention order may not be made for an offender has previously served imprisonment for more than 6 hs by way of full-time detention in relation to any one nce of imprisonment, whether in New South Wales or where.	7 8 9 10 11
[2]	Section	on 66	; (4) an	id (5)	12
	Insert after		er section 66 (3):		
		(4)	If a c	ourt:	14
			(a)	makes a periodic detention order with respect to an offender's sentence of imprisonment despite an assessment report that states that the offender is not a suitable person to serve the sentence by way of periodic detention, or	15 16 17 18 19
			(b)	declines to make a periodic detention order with respect to an offender's sentence of imprisonment despite an assessment report that states that the offender is a suitable person to serve the sentence by way of periodic detention,	20 21 22 23 24
				ourt must indicate to the offender, and make a record of, asons for doing so.	25 26
		(5)	-	riodic detention order is not invalidated by a failure to bly with subsection (4).	27 28

Schedule 2	Amendment of Crimes	(Sentencing Procedure	e) Act 1999
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[3]	Section 78 Suitability of offender for home detention	1	
	Insert after section 78 (6):		
	(7) If a court declines to make a home detention order with respect	3	
	to an offender's sentence of imprisonment despite an	4	
	assessment report that states that the offender is a suitable	5	
	person to serve the sentence by way of home detention, the	6	
	court must indicate to the offender, and make a record of, its	7	
	reasons for doing so.	8	
[4]	Section 80 Referral of offender for assessment	9	
	Insert after section 80 (1):		
	(1A) Despite subsection (1), an offender who has been referred for	11	
	assessment under section 68 (for periodic detention) is not to be	12	
	referred for assessment under this section (for home detention)	13	
	in relation to the same sentence of imprisonment unless the	14	
	court has decided not to make a periodic detention order with	15	
	respect to that sentence.	16	
[5]	Schedule 2 Savings, transitional and other provisions	17	
	Insert at the end of clause 1 (1) of Schedule 2:		
	Crimes Legislation Amendment (Periodic and Home	19	
	Detention) Act 2002	20	