



New South Wales

# **Classification (Publications, Films and Computer Games) Enforcement Amendment (R 18+ Computer Games) Bill 2012**

## **Explanatory note**

This explanatory note relates to this Bill as introduced into Parliament.

## **Overview of Bill**

The object of this Bill is to amend the *Classification (Publications, Films and Computer Games) Enforcement Act 1995* to give effect to a decision by all Australian jurisdictions to introduce an R 18+ classification for computer games. Procedures for the classification of computer games are set out in the relevant Commonwealth Act, which is being amended to include an R 18+ category, and procedures for the enforcement of those classifications are set out in State and Territory laws. This Bill amends the New South Wales Act as follows:

- (a) by prohibiting the sale or delivery of computer games classified R 18+ to a minor (that is, to a person who is under 18 years), except by a parent or guardian of the minor,
- (b) by prohibiting the public demonstration of computer games classified R 18+ if a minor is present during any part of the demonstration,
- (c) by prohibiting the private demonstration of computer games classified R 18+ in the presence of a minor, except by a parent or guardian of the minor,

- (d) by requiring computer games classified R 18+ to display determined markings and consumer advice, indicating the classification of the games and what that classification means,
- (e) by ensuring that public libraries, which are otherwise exempt from offences for restricted material held by them, do not demonstrate or lend computer games classified R 18+ to minors.

## Outline of provisions

**Clause 1** sets out the name (also called the short title) of the proposed Act.

**Clause 2** provides for the commencement of the proposed Act on 1 January 2013 (the date of commencement of the Commonwealth Act that creates the R 18+ classification (that is, the *Classification (Publications, Films and Computer Games) Amendment (R 18+ Computer Games) Act 2012* of the Commonwealth)) or on the date of assent to the proposed Act, whichever is the later.

**Clause 3** repeals an amending Act that contains uncommenced amendments. The substance of those amendments (to change categories of films from “R” to “R 18+” and from “X” to “X 18+”) is incorporated in the amendments made to the relevant provisions by Schedule 2 to the proposed Act.

## **Schedule 1      Amendment of Classification (Publications, Films and Computer Games) Enforcement Act 1995 No 63**

**Schedule 1 [1] and [9]** make amendments of a statute law revision nature to ensure that certain provisions relating to the consequences of the reclassification of films and computer games apply to any reclassification under the Commonwealth Act (not just reclassifications under specified sections).

The remaining provisions of **Schedule 1** make amendments consequential on the enactment of the Commonwealth Act that creates the R 18+ classification for computer games. The amendments made by Schedule 1 align the new R 18+ computer game restrictions with the existing restrictions on R 18+ films.

**Schedule 1 [2]** specifies the penalty for selling or publicly demonstrating an unclassified computer game that is subsequently classified R 18+.

**Schedule 1 [3]** makes it an offence to sell or deliver a computer game classified R 18+ to a minor unless the person who sells or delivers the game is a parent or guardian of the minor. It will also be an offence to sell or deliver an unclassified computer game that would, if classified, be classified R 18+, unless the person selling or delivering the game is a parent or guardian of the minor. It is a defence to a prosecution for either such offence to prove that:

- (a) the minor, before being sold or delivered the computer game, produced to the defendant, or to the defendant’s employee or agent, documentary evidence

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that might reasonably be accepted as applying to the minor and as showing that the minor was an adult, or

- (b) the defendant, or the defendant's employee or agent, believed on reasonable grounds that the minor was an adult, or
- (c) the minor was employed by the defendant and the delivery took place in the course of that employment.

**Schedule 1 [4]** makes it an offence for a parent or guardian of a minor to permit the minor to attend the demonstration in a public place of a computer game classified RC or R 18+ or an unclassified computer game that would, if classified, be classified RC or R 18+.

**Schedule 1 [5]** makes it an offence for a minor who is 15 or older to buy a computer game classified R 18+, or to attend the demonstration of a computer game classified R 18+ in a public place, knowing that the computer game is so classified.

**Schedule 1 [6]** makes it an offence to publicly demonstrate a computer game classified R 18+ if a minor is present during any part of the demonstration. (*Demonstrate* a computer game is defined to include exhibit, display, screen, or make available for playing, the computer game.) It is a defence to a prosecution for such an offence to prove that:

- (a) the minor produced to the defendant, or to the defendant's employee or agent, documentary evidence that might reasonably be accepted as applying to the minor and as showing that the minor was an adult, or
- (b) the defendant, or the defendant's employee or agent, believed on reasonable grounds that the minor was an adult, or
- (c) the minor was employed by the defendant and the demonstration took place in the course of that employment.

**Schedule 1 [7]** makes it an offence for a person to privately demonstrate in the presence of a minor a computer game classified R 18+, or an unclassified computer game that would, if classified, be classified R 18+, unless the person is a parent or guardian of the minor. It is a defence to a prosecution for such an offence that the defendant believed on reasonable grounds that the minor was an adult.

**Schedule 1 [8]** makes it an offence for a person to publicly demonstrate a computer game classified R 18+ unless the determined markings are exhibited before the computer game is demonstrated. (*Determined markings* are those determined under the Commonwealth legislation. They indicate the classification of the computer game and the restrictions that it creates.)

**Schedule 1 [10]** omits a note that will be redundant as a result of the enactment of the proposed Act, and the fact that computer games may be classified R 18+. It will be an offence to advertise an R 18+ computer game at the time of a public demonstration or exhibition of a computer game or film that carries a classification lower than R 18+.

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**Schedule 1 [11]** extends an existing provision that provides exemptions for public libraries, by providing that a public library, or any person employed in a public library, does not commit an offence in respect of restricted material (including a computer game classified R 18+) that is held in the library if certain requirements are complied with, in particular that the display or perusal of computer games classified R 18+, and access to such computer games by members of the public, must be restricted in an appropriate manner, that computer games classified R 18+ must not be demonstrated in the library in the presence of members of the public and that minors must not be permitted to borrow computer games classified R 18+.

**Schedule 1 [12]** provides for the making of savings and transitional regulations consequent on the enactment of the proposed Act and any other Act that amends the *Classification (Publications, Films and Computer Games) Enforcement Act 1995*.

## **Schedule 2      Amendment of Classification (Publications, Films and Computer Games) Enforcement Amendment Act 2001 No 95**

**Schedule 2** amends uncommenced amendments that create offences relating to the use of on-line services to make available or supply objectionable matter or matter that is unsuitable for minors.

**Schedule 2 [1]** extends the definition of *matter unsuitable for minors* to include computer games that are classified R 18+ or that would, if classified, be classified R 18+.

**Schedule 2 [2]** updates a category of film from “X” to “X 18+”.



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# **Classification (Publications, Films and Computer Games) Enforcement Amendment (R 18+ Computer Games) Bill 2012**

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New South Wales

# **Classification (Publications, Films and Computer Games) Enforcement Amendment (R 18+ Computer Games) Bill 2012**

No. , 2012

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## **A Bill for**

An Act to amend the *Classification (Publications, Films and Computer Games) Enforcement Act 1995* to provide for the enforcement of an R 18+ classification category for computer games; and for related purposes.

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<b>The Legislature of New South Wales enacts:</b>	1
<b>1 Name of Act</b>	2
This Act is the <i>Classification (Publications, Films and Computer Games) Enforcement Amendment (R 18+ Computer Games) Act 2012</i> .	3 4
<b>2 Commencement</b>	5
This Act commences on 1 January 2013, or on the date of assent to this Act, whichever is the later.	6 7
<b>3 Repeal of Classification (Publications, Films and Computer Games) Enforcement Amendment (Uniform Classification) Act 2004 No 82</b>	8 9
The <i>Classification (Publications, Films and Computer Games) Enforcement Amendment (Uniform Classification) Act 2004</i> is repealed.	10 11 12



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<b>Schedule 1</b>	<b>Amendment of Classification</b>	1
	<b>(Publications, Films and Computer</b>	2
	<b>Games) Enforcement Act 1995 No 63</b>	3
<b>[1]</b>	<b>Section 15 Films to display determined markings and consumer advice</b>	4
	Omit “section 39 or 97A of” from section 15 (4) (a).	5
<b>[2]</b>	<b>Section 27 Sale or public demonstration of unclassified or RC computer games prohibited</b>	6
	Insert “or R 18+” after “MA 15+” in the second dot point in the penalty provision.	7
		8
		9
<b>[3]</b>	<b>Section 30 Sale or delivery of RC, R 18+ or MA 15+ computer games to minors prohibited</b>	10
	Insert after section 30 (1):	11
		12
	(1A) A person must not sell or deliver to a minor a computer game classified R 18+, or an unclassified computer game that would, if classified, be classified R 18+, unless the person is a parent or guardian of the minor.	13
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	Maximum penalty: 100 penalty units for an individual, 200 penalty units for a corporation.	17
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	(1B) It is a defence to a prosecution for an offence under subsection (1A) to prove that:	19
		20
	(a) the minor, before being sold or delivered the computer game, produced to the defendant (or the defendant’s employee or agent) documentary evidence that might reasonably be accepted as applying to the minor and as showing that the minor was an adult, or	21
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	(b) the defendant (or the defendant’s employee or agent) believed on reasonable grounds that the minor was an adult, or	26
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		28
	(c) the minor was employed by the defendant and the delivery took place in the course of that employment.	29
		30
<b>[4]</b>	<b>Section 30A</b>	31
	Insert after section 30:	32
<b>30A</b>	<b>Parents not to permit minors to attend demonstration of RC or R 18+ computer games</b>	33
		34
	A person who is the parent or guardian of a minor must not permit the minor to attend the demonstration in a public place of a	35
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Classification (Publications, Films and Computer Games) Enforcement  
Amendment (R 18+ Computer Games) Bill 2012

Schedule 1      Amendment of Classification (Publications, Films and Computer Games)  
Enforcement Act 1995 No 63

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	computer game classified RC or R 18+ or an unclassified computer game that would, if classified, be classified RC or R 18+.	1 2 3
	Maximum penalty: 20 penalty units.	4
<b>[5]</b>	<b>Section 31 Minors over 15 not to buy or attend demonstration of RC or R 18+ computer games</b>	5 6
	Insert “or R 18+” after “RC” wherever occurring.	7
<b>[6]</b>	<b>Section 31A</b>	8
	Insert after section 31:	9
<b>31A</b>	<b>R 18+ computer games not to be publicly demonstrated in presence of minors</b>	10 11
(1)	A person must not publicly demonstrate a computer game classified R 18+ if a minor is present during any part of the demonstration.	12 13 14
	Maximum penalty: 50 penalty units for an individual, 100 penalty units for a corporation.	15 16
(2)	It is a defence to a prosecution for an offence under this section to prove that:	17 18
(a)	the minor, before being admitted to the part of the public place in which the computer game was demonstrated, produced to the defendant (or the defendant’s employee or agent) documentary evidence that might reasonably be accepted as applying to the minor and as showing that the minor was an adult, or	19 20 21 22 23 24
(b)	the defendant (or the defendant’s employee or agent) believed on reasonable grounds that the minor was an adult, or	25 26 27
(c)	the minor was employed by the defendant and the demonstration took place in the course of that employment.	28 29 30
<b>[7]</b>	<b>Section 33 Private demonstration of RC or R 18+ computer games in presence of minors</b>	31 32
	Insert after section 33 (1):	33
(1A)	A person must not privately demonstrate in the presence of a minor a computer game classified R 18+, or an unclassified computer game that would, if classified, be classified R 18+, unless the person is a parent or guardian of the minor.	34 35 36 37
	Maximum penalty: 50 penalty units.	38

<b>[8] Section 34 Computer games to display determined markings and consumer advice</b>	1
Insert “R 18+ or” after “classified” in section 34 (1).	2
<b>[9] Section 34 (5) (a)</b>	3
Omit “section 39 of”.	4
<b>[10] Section 41 Advertisements with computer games</b>	5
Omit the note to section 41 (2).	6
<b>[11] Section 53 Exemptions for public libraries</b>	7
Insert “, or computer game,” after “film” in paragraph (a) of the definition of <i>restricted material</i> in section 53 (1).	8
<b>[12] Schedule 1 Savings and transitional provisions</b>	9
Insert at the end of clause 1 (1):	10
any other Act that amends this Act	11
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<b>Schedule 2</b>	<b>Amendment of Classification (Publications, Films and Computer Games) Enforcement Amendment Act 2001 No 95</b>	1 2 3 4
<b>[1]</b>	<b>Schedule 2 Amendments relating to on-line services</b>	5
	Omit the definition of <i>matter unsuitable for minors</i> (but not the note to the definition) from proposed section 45A.	6 7
	Insert instead:	8
	<i>matter unsuitable for minors</i> means Internet content consisting of:	9 10
	(a) a film or computer game that is classified R 18+, or	11
	(b) a film or computer game that would, if classified, be classified R 18+, or	12 13
	(c) an advertisement for any film or computer game classified R 18+, or that would, if classified, be classified R 18+, consisting of or containing an extract or sample from the film or computer game comprising moving images.	14 15 16 17
<b>[2]</b>	<b>Schedule 2, proposed section 45A, definition of “objectionable matter”</b>	18
	Omit “X” wherever occurring. Insert instead “X 18+”.	19